

Country/entity	Philippines Mindanao
Region	Asia and Pacific
Agreement name	Declaration of Continuity for Peace Negotiation between the Government of the Republic of the Philippines and the Moro Islamic Front
Date	3 Jun 2010
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes

Agreement/conflict level Intrastate/intrastate conflict

Philippine Insurgencies (1968 -)

The Maoist Insurgencies (1968 -)

Philippines-NDF

The Philippines have been defined by a series of center-periphery and often ideologically Maoist, separatist insurgencies. The Communist Party of the Philippines (CPP), began its war against the central Philippine government in 1968 through their armed wing – the New People’s Army (NPA). Further legitimacy was gained through the establishment of the National Democratic Front (NDF) in 1973. Grievances were predominantly opposed to the corruption and repression under the authoritarian Marcos regime.

Philippines-Cordillera

With the overthrow of Marcos’ regime in 1986, the CPP factionalized further to take on more localized characteristics. The Cordillera Peoples Liberation Army (CPLA) broke away from the NDF in 1986 to focus on the protection of the Cordilleran people and land in northern Luzon. Hostilities were formally ended in July 2011, with an agreement signed between the central government, the CPLA and the Cordillera Bodong Administration (CBA) that allowed for the absorption of CPLA fighters into the Philippine Army and the re-working of the CBA-CPLA into a socio-development organisation.

Philippines-RPM-P

Meanwhile, purge among the CPP in the early 1990s, encouraged the formation of a parallel party, the Revolutionary Workers Party (RPM-P). Their armed wing, the Alex Boncayao Brigade (ABB) which had carried out a number of assassinations during the 1980s at the bequest of the CPP, followed suit and allied themselves with the RPM-P in 1997 forming the (RPM-P-RPA-ABB). Severely weakened by the split with the CPP and with the arrest of several key figures, the RPM-P-RPA-ABB signed a peace agreement in December 2000, which encouraged the RPM-P’s branch in Mindanao to break away in 2001.

The CPP-NPA has only participated in intermittent talks with the government. Talks halted in 2004 when Gloria Macapagal-Arroyo’s administration sought closer ties with the U.S. in the war on terror and added the CPP-NPA to the list of terrorist organisations, renewing violence. Following the launch of a counter-insurgency by the Philippine government, negotiations have been further delayed due to suspected internal differences between the CPP ‘old guard’ and younger members.

The Moro Insurgency (1968 -)

Philippines-Mindanao

The Moro Insurgency began in 1968, in Mindanao and the Sulu archipelago after the killing of Moro Commandos, the so-called Jabidah Massacre, by the Philippine Army following a plot to invade Sabah province in Malaysia. The Moro National Liberation Front (MNLF) captured a swath of territory in the mid-1970s. In an attempt to stem the violence, the constitution was reformed and Autonomous Region in Muslim Mindanao (ARMM) was created 1990 granting a devolution of power to the provinces of Lanao del Sur, Maguindanao, Sulu and Tawi-Tawi. Following the establishment of the ARMM, the MNLF splintered into a range of smaller groups including Islamic factions such as the

Stage	Pre-negotiation/process
Conflict nature	Government/territory
Peace process	Philippines - Mindanao process
Parties	Amb. Rafael E. Seguis, GRP Panel Chairman; Mohagher Iqbal, MILF Panel Chairman
Third parties	Witnessed by: Datuk Othman Bin Abd. Razak, Malaysian Facilitator
Description	Agreement that informs of the resumed Peace Talks, with the facilitation of Malaysia as a third-party, in which the Parties discussed building on prior consensus points to attain the ultimate goal of new modalities and measures to end the armed hostilities and to permanently respond to the Bangsamoro aspirations.

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Groups

Children/youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/ national group	No specific mention.
Religious groups	No specific mention.

Indigenous people Groups→Indigenous people→Rhetorical
Page 1, [...] The Parties considered the following:
-New formulas that permanently respond to the legitimate aspirations of the Bangsamoro people for just peace, freedom founded on parity of esteem, equal treatment for their identity, ethos, and rights and for the Bangsamoro as a whole to exercise self-governance on the basis of consent in accordance to an agreed framework which shall be negotiated and adopted by the Parties;
-The ultimate goals of the talks is to consider new modalities to end the armed hostilities with responsibility to protect and for human security, in addition to resolve the legitimate grievances and claims for the people of Moro ancestry and origin.
Groups→Indigenous people→Substantive
Page 2, [...] The Parties considered the following:
-In reframing the consensus points on Ancestral Domain, respect the existing property and community rights taking into account in particular the rights of indigenous people in accordance with the UN Declaration of the Rights of Indigenous People,
-As a general principle indigenous peoples who originally inhabit particular constituent units shall receive protection and enjoy equal rights similar to those enjoyed by the Moro's taking into account in addition to economic and geographical criteria, their individual and communal property rights, cultural integrity, customary beliefs, historical and community traditions;

Other groups No specific mention.

Refugees/displaced persons No specific mention.

Social class No specific mention.

Gender

Women, girls and gender No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general)	Page 1, [...] The Parties considered the following: -New formulas that permanently respond to the legitimate aspirations of the Bangsamoro people for just peace, freedom founded on parity of esteem, equal treatment for their identity, ethos, and rights and for the Bangsamoro as a whole to exercise self-governance on the basis of consent in accordance to an agreed framework which shall be negotiated and adopted by the Parties; -The ultimate goals of the talks is to consider new modalities to end the armed hostilities with responsibility to protect and for human security, in addition to resolve the legitimate grievances and claims for the people of Moro ancestry and origin.
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State configuration No specific mention.

Self determination	Page 1, [...] The Parties considered the following: -New formulas that permanently respond to the legitimate aspirations of the Bangsamoro people for just peace, freedom founded on parity of esteem, equal treatment for their identity, ethos, and rights and for the Bangsamoro as a whole to exercise self-governance on the basis of consent in accordance to an agreed framework which shall be negotiated and adopted by the Parties; -The ultimate goals of the talks is to consider new modalities to end the armed hostilities with responsibility to protect and for human security, in addition to resolve the legitimate grievances and claims for the people of Moro ancestry and origin.
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Referendum No specific mention.

State symbols No specific mention.

Independence/ secession No specific mention.

Accession/ unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission	No specific mention.
Political parties reform	No specific mention.
Civil society	No specific mention.
Traditional/religious leaders	No specific mention.
Public administration	No specific mention.
Constitution	No specific mention.

Power sharing

Political power sharing	No specific mention.
Territorial power sharing	<p>Power sharing→Territorial power sharing→Autonomous regions</p> <p>Page 1, [...] The Parties considered the following:</p> <ul style="list-style-type: none"> -New formulas that permanently respond to the legitimate aspirations of the Bangsamoro people for just peace, freedom founded on parity of esteem, equal treatment for their identity, ethos, and rights and for the Bangsamoro as a whole to exercise self-governance on the basis of consent in accordance to an agreed framework which shall be negotiated and adopted by the Parties; -The ultimate goals of the talks is to consider new modalities to end the armed hostilities with responsibility to protect and for human security, in addition to resolve the legitimate grievances and claims for the people of Moro ancestry and origin.
Economic power sharing	No specific mention.
Military power sharing	No specific mention.

Human rights/RoL general	<p>Page 1, [...] The Parties considered the following:</p> <ul style="list-style-type: none"> -New formulas that permanently respond to the legitimate aspirations of the Bangsamoro people for just peace, freedom founded on parity of esteem, equal treatment for their identity, ethos, and rights and for the Bangsamoro as a whole to exercise self-governance on the basis of consent in accordance to an agreed framework which shall be negotiated and adopted by the Parties; <p>Page 2, [...] The Parties considered the following:</p> <ul style="list-style-type: none"> -As a general principle indigenous peoples who originally inhabit particular constituent units shall receive protection and enjoy equal rights similar to those enjoyed by the Moro's taking into account in addition to economic and geographical criteria, their individual and communal property rights, cultural integrity, customary beliefs, historical and community traditions;
Bill of rights/similar	No specific mention.
Treaty incorporation	<p>Page 2, [...] The Parties considered the following:</p> <ul style="list-style-type: none"> -In reframing the consensus points on Ancestral Domain, respect the existing property and community rights taking into account in particular the rights of indigenous people in accordance with the UN Declaration of the Rights of Indigenous People,

Civil and political rights

Human rights and equality→Civil and political rights→Equality

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- The ultimate goals of the talks is to consider new modalities to end the armed hostilities with responsibility to protect and for human security, in addition to resolve the legitimate grievances and claims for the people of Moro ancestry and origin.

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Socio-economic rights

Human rights and equality→Socio-economic rights→Property

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Human rights and equality→Socio-economic rights→Cultural life

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Rights related issues**Citizenship**

No specific mention.

Democracy

No specific mention.

Detention procedures

No specific mention.

Media and communication	No specific mention.
Mobility/access	No specific mention.
Protection measures	<p>Rights related issues→Protection measures→Protection of groups</p> <p>Page 2, [...] The Parties considered the following:</p> <ul style="list-style-type: none"> -In reframing the consensus points on Ancestral Domain, respect the existing property and community rights taking into account in particular the rights of indigenous people in accordance with the UN Declaration of the Rights of Indigenous People, -As a general principle indigenous peoples who originally inhabit particular constituent units shall receive protection and enjoy equal rights similar to those enjoyed by the Moro's taking into account in addition to economic and geographical criteria, their individual and communal property rights, cultural integrity, customary beliefs, historical and community traditions;
Other	<p>Page 2, [...] The Parties considered the following:</p> <ul style="list-style-type: none"> -In reframing the consensus points on Ancestral Domain, respect the existing property and community rights taking into account in particular the rights of indigenous people in accordance with the UN Declaration of the Rights of Indigenous People,

Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws Page 2, [...] The Parties considered the following:
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Socio-economic reconstruction

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development
Page 1, The Parties took note of the agreements on the Terms of Reference of the Civilian Protection Component of the IMT and the Implementing Guidelines of the project on the clearing of landmines and unexploded ordnance signed on the 5th of May as part of the overall gains since 197 related to their determination to build on previous achievements and intended to move the GRP-MILF Peace Process forward into the next steps to bring about a political settlement;

Page 1, The parties welcomed the participation of the European Union (EU) as the Coordinator of the Humanitarian, Rehabilitation and Development Component of the IMT and accepted the guidelines proposed by the EU. The Parties also welcomed the participation of Norway in the IMT Security Component.

Page 2, [...] The Parties considered the following:
-Agreed upon texts and signed instruments on the cessation of hostilities and security arrangements guidelines and development initiatives and rehabilitation guidelines to be subsequently incorporated in a comprehensive text of the compact agreement.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business	No specific mention.
Taxation	No specific mention.
Banks	No specific mention.

Land, property and environment

Land reform/rights	<p>Land, property and environment→Land reform/rights→Other land rights</p> <p>Page 2, [...] The Parties considered the following:</p> <p>-As a general principle indigenous peoples who originally inhabit particular constituent units shall receive protection and enjoy equal rights similar to those enjoyed by the Moro's taking into account in addition to economic and geographical criteria, their individual and communal property rights, cultural integrity, customary beliefs, historical and community traditions;</p>
Pastoralist/nomadism rights	No specific mention.
Cultural heritage	<p>Land, property and environment→Cultural heritage→Intangible</p> <p>Page 2, [...] The Parties considered the following:</p> <p>-As a general principle indigenous peoples who originally inhabit particular constituent units shall receive protection and enjoy equal rights similar to those enjoyed by the Moro's taking into account in addition to economic and geographical criteria, their individual and communal property rights, cultural integrity, customary beliefs, historical and community traditions;</p>
Environment	No specific mention.
Water or riparian rights or access	No specific mention.

Security sector

Security Guarantees

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Ceasefire

Security sector→Ceasefire→General commitments

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Page 2, [...] The Parties considered the following:

-Agreed upon texts and signed instruments on the cessation of hostilities and security arrangements guidelines and development initiatives and rehabilitation guidelines to be subsequently incorporated in a comprehensive text of the compact agreement.

Police

No specific mention.

Armed forces

No specific mention.

DDR

Security sector→DDR→Demilitarisation provisions

The Parties took note of the agreements on the Terms of Reference of the Civilian Protection Component of the IMT and the Implementing Guidelines of the project on the clearing of landmines and unexploded ordnance signed on the 5th of May as part of the overall gains since 197 related to their determination to build on previous achievements and intended to move the GRP-MILF Peace Process forward into the next steps to bring about a political settlement;

Intelligence services

No specific mention.

Parastatal/rebel and opposition group forces

No specific mention.

Withdrawal of foreign forces

No specific mention.

Corruption

No specific mention.

Crime/organised crime

No specific mention.

Drugs No specific mention.

Terrorism No specific mention.

Transitional justice

Transitional justice general No specific mention.

Amnesty/pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner release No specific mention.

Vetting No specific mention.

Victims Page 1, [...] The Parties considered the following:
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Missing persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

Implementation

UN signatory No specific mention.

Other international signatory Witnessed by: Datuk Othman Bin Abd. Razak, Malaysian Facilitator

Referendum for agreement No specific mention.

International mission/force/similar	No specific mention.
Enforcement mechanism	No specific mention.
Related cases	No specific mention.
Source	GRP-MILF Peace Process: Compilation of Signed Agreements & other related Documents (1997-2010); (MILF Peace Panel/Asia Foundation, 2010), pp. 315-316.
