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<b>Country/ entity</b>	Philippines Mindanao
<b>Region</b>	Asia and Pacific Asia and Pacific
<b>Agreement name</b>	Implementing Guidelines on the Joint Communiqué of 6 May 2002
<b>Date</b>	15 Feb 2012
<b>Agreement status</b>	Multiparty signed/agreed
<b>Interim arrangement</b>	Yes
<b>Agreement/ conflict level</b>	Intrastate/intrastate conflict ( Philippine Insurgencies (1968 - ) )
<b>Stage</b>	Renewal
<b>Conflict nature</b>	Government/territory
<b>Peace process</b>	Philippines - Mindanao process
<b>Parties</b>	Marvic M.V.F. Leonen, GPH Panel Chairman; Mohagher Iqbal, MILF Panel Chairman
<b>Third parties</b>	Signed in the presence of: Tengku Dato' Ab Ghafar Bin Tengku Mohamed, Malaysian Facilitator
<b>Description</b>	Agreement that provides the renewal of the Ad Hoc Joint Action Group (AHJAG) that was established in the 6 May 2002 Joint Communiqué to pursue and apprehend criminal elements that function outside of the AFP/PNP and MILF/BIAF. Agreement provides for terms of reference, objective, scope, definition of terms, mechanics of implementation, composition of the AHJAG, and duration of the mandate, which is for a period of twelve (12) months, renewable on a yearly basis by the Parties.

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**Agreement document** [PH\\_020215\\_Implementing Guidelines on Joint Communiqué.pdf](#)  | [Download PDF](#)

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### Groups

Children/  
youth No specific mention.

Disabled persons No specific mention.

Elderly/age No specific mention.

Migrant workers No specific mention.

Racial/ethnic/national group No specific mention.

Religious groups No specific mention.

Indigenous people No specific mention.

Other groups No specific mention.

Refugees/displaced persons Groups→Refugees/displaced persons→Substantive  
Page 3, VI. Mechanics of Implementation  
5. To avoid unnecessary armed confrontations, the displacement of communities and damage to properties, the Tactical Operations Center (TOC) or Tactical Command Post (TCP) of the government operating forces and with the MILF forces in the area shall work and coordinate closely with the AHJAG and vice versa.

Page 3, VI. Mechanics of Implementation  
6. Except for operations against high priority targets, a list of which shall be provided by the GPH Panel to the MILF Panel, the AHJAG shall inform the GPH and the MILF CCCH at least 24 hours prior to the conduct of the AFP/PNP operation in order to allow sufficient time for the evacuation of civilians and to avoid armed, confrontation between the GPH and MILF forces.

Social class No specific mention.

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## Gender

Women, girls and gender	No specific mention.
Men and boys	No specific mention.
LGBTI	No specific mention.
Family	No specific mention.

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## State definition

Nature of state (general)	No specific mention.
State configuration	No specific mention.
Self determination	No specific mention.
Referendum	No specific mention.
State symbols	No specific mention.
Independence/ secession	No specific mention.
Accession/ unification	No specific mention.
Border delimitation	No specific mention.

Cross-border provision	No specific mention.
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## **Governance**

Political institutions (new or reformed)	No specific mention.
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Elections	No specific mention.
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Electoral commission	No specific mention.
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Political parties reform	No specific mention.
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Civil society	No specific mention.
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Traditional/religious leaders	No specific mention.
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Public administration	No specific mention.
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Constitution	No specific mention.
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## **Power sharing**

Political power sharing	No specific mention.
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Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

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## Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights Human rights and equality→Civil and political rights→Life  
Page 4, VII General Guidelines for the Implementing Unit  
1. In the process of implementing its functions, the implementing units of the GRP-MILF shall ensure the safety of the life of the civilians and the protection of their properties.

Socio-economic rights Human rights and equality→Socio-economic rights→Property  
Page 4, VII General Guidelines for the Implementing Unit  
1. In the process of implementing its functions, the implementing units of the GRP-MILF shall ensure the safety of the life of the civilians and the protection of their properties.

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## Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access No specific mention.

Protection measures Rights related issues→Protection measures→Protection of civilians  
Page 4, VII General Guidelines for the Implementing Unit  
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Other No specific mention.

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## Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

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## **Justice sector reform**

Criminal justice and emergency law      No specific mention.

State of emergency provisions      No specific mention.

Judiciary and courts      No specific mention.

Prisons and detention      No specific mention.

Traditional Laws      No specific mention.

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## **Socio-economic reconstruction**

Development or socio-economic reconstruction      No specific mention.

National economic plan      No specific mention.

Natural resources      No specific mention.

International funds      No specific mention.

Business      No specific mention.

Taxation      No specific mention.

Banks No specific mention.

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## **Land, property and environment**

Land reform/  
rights No specific mention.

Pastoralist/  
nomadism  
rights No specific mention.

Cultural  
heritage No specific mention.

Environment No specific mention.

Water or  
riparian  
rights or  
access No specific mention.

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## Security sector

Security Guarantees Page 1, IV. Definition of Terms  
A. Lost Commands - groups which are not under the command and control of the BIAF and the AFP/PNP as verified by the Ad Hoc Joint Action Group (AHJAG).

Page 2, IV. Definition of Terms  
F. Order of Battle - refers to the list of wanted persons prepared by the AFP/PNP as verified by the AHJAG.

Page 3, VI. Mechanics of Implementation  
1. The AFP/PNP shall, convey to the MILF through the AHJAG the Order of Battle as defined in Paragraph IV, E containing the names and identities of the criminal elements as provided in Paragraph 3 of the Joint Communique of 6 May 2002.

Page 3, VI. Mechanics of Implementation  
4. The AHJAG shall coordinate with the AFP/PNP and MILF/BIAF to effect the apprehension and arrest of the suspected criminal elements.

Page 3, VI. Mechanics of Implementation  
5. To avoid unnecessary armed confrontations, the displacement of communities and damage to properties, the Tactical Operations Center (TOC) or Tactical Command Post (TCP) of the government operating forces and with the MILF forces in the area shall work and coordinate closely with the AHJAG and vice versa.

Page 3, VI. Mechanics of Implementation  
6. Except for operations against high priority targets, a list of which shall be provided by the GPH Panel to the MILF Panel, the AHJAG shall inform the GPH and the MILF CCCH at least 24 hours prior to the conduct of the AFP/PNP operation in order to allow sufficient time for the evacuation of civilians and to avoid armed, confrontation between the GPH and MILF forces.

Page 3, VI. Mechanics of Implementation  
7. In hot pursuit operations in MILF areas/communities, the AFP/PNP commander shall coordinate with the AHJAG. Pursuit operations by the AFP/PNP against criminal elements shall not exceed seventy-two (72) hours and can be extended upon consultation with the AHJAG. Paramilitary/irregular forces shall not be allowed to engage in hot pursuit.

Ceasefire Security sector→Ceasefire→General commitments

Page 1, I. Terms of Reference

A. Agreement for General Cessation of Hostilities date July 18, 1997, including its Implementing Administrative Guidelines dated September 12, 1997 and Implementing Operational Guidelines dated November 14, 1997.

Page 3, VI Mechanic of Implementation

5. To avoid unnecessary armed confrontations, the displacement of communities and damage to properties, the Tactical Operations Center (TOC) or Tactical Command Post (TCP) of the government operating forces and with the MILF forces in the area shall work and coordinate closely with the AHJAG and vice versa.

Page 3, VI. Mechanics of Implementation

6. Except for operations against high priority targets, a list of which shall be provided by the GPH Panel to the MILF Panel, the AHJAG shall inform the GPH and MILF CCCH at least 24 hours prior to the conduct of the AFP/PNP operations in order to allow sufficient time for the evacuation of civilians and to avoid armed, confrontation between the GPH and MILF forces.

Page 4, VI. Mechanics of Implementation

8. An after-operation report shall be immediately submitted by the AHJAG to the GPH and MILF Panels, copy furnished both CCCHs.

Page 4, VII. General Guidelines for the Implementing Unit

2. The AHJAG shall closely coordinate and work in tandem with the Joint CCCH.

Police	<p>Page 1, IV. Definition of Terms A. Lost Commands - groups which are not under the command and control of the BIAF and the AFP/PNP as verified by the Ad Hoc Joint Action Group (AHJAG).</p> <p>Page 2, IV. Definition of Terms F. Order of Battle - refers to the list of wanted persons prepared by the AFP/PNP as verified by the AHJAG.</p> <p>Page 3, VI. Mechanics of Implementation 1. The AFP/PNP shall, convey to the MILF through the AHJAG the Order of Battle as defined in Paragraph IV, E containing the names and identities of the criminal elements as provided in Paragraph 3 of the Joint Communique of 6 May 2002.</p> <p>Page 3, VI. Mechanics of Implementation 4. The AHJAG shall coordinate with the AFP/PNP and MILF/BIAF to effect the apprehension and arrest of the suspected criminal elements.</p> <p>Page 3, VI. Mechanics of Implementation 6. Except for operations against high priority targets, a list of which shall be provided by the GPH Panel to the MILF Panel, the AHJAG shall inform the GPH and the MILF CCCH at least 24 hours prior to the conduct of the AFP/PNP operation in order to allow sufficient time for the evacuation of civilians and to avoid armed, confrontation between the GPH and MILF forces.</p> <p>Page 3, VI. Mechanics of Implementation 7. In hot pursuit operations in MILF areas/communities, the AFP/PNP commander shall coordinate with the AHJAG. Pursuit operations by the AFP/PNP against criminal elements shall not exceed seventy-two (72) hours and can be extended upon consultation with the AHJAG. Paramilitary/irregular forces shall not be allowed to engage in hot pursuit.</p>
Armed forces	No specific mention.
DDR	No specific mention.
Intelligence services	No specific mention.

Parastatal/  
rebel and  
opposition  
group  
forces

Page 3, VI. Mechanics of Implementation  
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Page 1, IV. Definition of Terms  
A. Lost Commands - groups which are not under the command and control of the BIAF and the AFP/PNP as verified by the Ad Hoc Joint Action Group (AHJAG).

Page 1, IV. Definition of Terms  
G. MILF Areas/Communities - refer to the places in Mindanao identified by the GPH and MILF Peace Panels where the MILF elements are situated.

Page 3, VI. Mechanics of Implementation  
1. The AFP/PNP shall, convey to the MILF through the AHJAG the Order of Battle as defined in Paragraph IV, E containing the names and identities of the criminal elements as provided in Paragraph 3 of the Joint Communique of 6 May 2002.

Page 3, VI. Mechanics of Implementation  
2. The MILF through the AHJAG shall validate and subsequently act on the information as contained in the Order of Battle.

Page 3, VI. Mechanics of Implementation  
3. The MILF further shall provide information, as available, on other suspected criminal elements in their areas/communities that come to their attention.

Page 3, VI. Mechanics of Implementation  
4. The AHJAG shall coordinate with the AFP/PNP and MILF/BIAF to effect the apprehension and arrest of the suspected criminal elements.

Page 3, VI. Mechanics of Implementation  
5. To avoid unnecessary armed confrontations, the displacement of communities and damage to properties, the Tactical Operations Center (TOC) or Tactical Command Post (TCP) of the government operating forces and with the MILF forces in the area shall work and coordinate closely with the AHJAG and vice versa.

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Page 3, VI. Mechanics of Implementation  
7. In hot pursuit operations in MILF areas/communities, the AFP/PNP

Withdrawal of foreign forces No specific mention.

Corruption No specific mention.

Crime/  
organised  
crime

Page 1, II. Objective - This set of guidelines is adopted to implement the provision of the Joint Communique dated May 6, 2002 between the Government of the Republic of the Philippines and the Moro Islamic Liberation Front related to the isolation and interdiction of all criminal syndicates/kidnap for ransom groups and other criminal groups including the so called "Lost Commands" operating in Mindanao.

Page 1, III. Scope - These Implementing Guidelines apply only to operations against criminal syndicates/kidnap-for-ransom groups, lost commands and other criminal elements within MILF areas/communities.

Page 1, IV. Definition of Terms

A. Lost Commands - groups which are not under the command and control of the BIAF and the AFP/PNP as verified by the Ad Hoc Joint Action Group (AHJAG).

Page 2, IV. Definition of Terms

B. Criminal Syndicates/Kidnap-for-Ransom Groups - refer to a group of aggrurpation of persons who engage in criminal activities as verified by AHJAG.

Page 2, IV. Definition of Terms

C. Criminal Elements - within the purview of AHJAG, refers to a leader/ member of a criminal syndicate or kidnap for ransom group as distinguished from common criminals.

Page 2, IV. Definition of Terms

D. Isolation - refers to the act of dissociating/segregating criminal elements form the general public as a mode to monitor and counter their criminal activities.

Page 2, IV. Definition of Terms

E. Interdiction - refers to the act of apprehending criminal elements as defined in A and B and turning them over to the AHJAG.

Page 2, IV. Definition of Terms

F. Order of Battle - refers to the list of wanted persons prepared by the AFP/ PNP as verified by the AHJAG.

Page 2, V. Organization/Composition of the AHJAG

A. The AHJAG shall be composed of eight (8) members, four (4) from the GPH and four (4) from the MILF agreed upon and named by the panels.

Page 3, V Organization/Composition of the AHJAG

C. An AHJAG Team as organized shall be composed of at least four (4) members, two from the GRP and TWO from the MILF to be augmented by support staff from both sides.

D. The AHJAG teams shall be composed of field level members and operators who can immerse on the ground for the performance of their missions, and shall readily be available at short notice.

Page 3, VI. Mechanics of Implementation

1. The AFP/PNP shall, convey to the MILF through the AHJAG the Order of Battle as defined in Paragraph IV, E containing the names and identities of the

Drugs No specific mention.

Terrorism No specific mention.

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## **Transitional justice**

Transitional  
justice  
general No specific mention.

Amnesty/  
pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner  
release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing  
persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

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## Implementation

UN signatory	No specific mention.
Other international signatory	Signed in the presence of: Tengku Dato' Ab Ghafar Bin Tengku Mohamed, Malaysian Facilitator
Referendum for agreement	No specific mention.
International mission/force/similar	No specific mention.
Enforcement mechanism	No specific mention.
Related cases	No specific mention.
Source	UN Peacemaker <a href="http://peacemaker.un.org/philippines-implementing-guidelines2002">http://peacemaker.un.org/philippines-implementing-guidelines2002</a>

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