

**Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>**

<b>Country/ entity</b>	Liberia
<b>Region</b>	Africa (excl MENA)
<b>Agreement name</b>	Agreement on Cessation of Hostilities and Peaceful Settlement of Conflict between the Armed Forces of Liberia, and The National Patriotic Front of Liberia, and the Independent National Patriotic Front of Liberia (Lome Ceasefire Agreement)
<b>Date</b>	13 Feb 1991
<b>Agreement status</b>	Multiparty signed/agreed
<b>Interim arrangement</b>	Yes
<b>Agreement/ conflict level</b>	Intrastate/intrastate conflict ( Liberian Civil Wars (1989 - 1997) (1999 - 2005) )
<b>Stage</b>	Ceasefire/related
<b>Conflict nature</b>	Government
<b>Peace process</b>	Liberia peace process
<b>Parties</b>	Done in Lome, Togolese Republic, this 13th day of February, 1991 (Signed): Lt-General J. Hezekiah Bowen For and on behalf of the Armed Forces of Liberia  Mr. Charles Ghankay Taylor For and on behalf of the National Patriotic Front of Liberia  Mr. Prince Yeduo Johnson For and on behalf of the Independent National Patriotic Front of Liberia
<b>Third parties</b>	Witnessed by: His Excellency Alhaji Sir Dawda Kairaba Jawara, President of the Republic of The Gambia and Chairman of the Standing Mediation Committee
<b>Description</b>	This agreement details a ceasefire and its modalities between the Armed Forces of Liberia, The National Patriotic Front of Liberia, and the Independent National Patriotic Front of Liberia. The agreement also cites the ECOWAS Standing Mediation Committee and the decisions of the First Extra-ordinary Session of the Authority held in Bamako, Mali, from 27 to 28 November 1990, as providing an appropriate mechanism for conducting peace negotiations to end the conflict in Liberia.

## Groups

Children/  
youth No specific mention.

Disabled  
persons No specific mention.

Elderly/age No specific mention.

Migrant  
workers No specific mention.

Racial/  
ethnic/  
national  
group No specific mention.

Religious  
groups No specific mention.

Indigenous  
people No specific mention.

Other  
groups No specific mention.

Refugees/ displaced persons	<p>Groups→Refugees/displaced persons→Rhetorical</p> <p>Page 1, Untitled Preamble, Para 2: Recognising the loss of human lives and massive destruction of properties and the displacement of persons occasioned by the said conflict;</p> <p>Groups→Refugees/displaced persons→Substantive</p> <p>Page 4, Annex, Modalities for Monitoring the Implementation of the Cease-fire Agreement by the ECOMOG,7. Maintenance of the Cease-fire. The Cease-fire shall be supervised and maintained by ECOMOG forces through the following actions:</p> <p>...(d) Provision of security escorts and transport by ECOMOG to move displaced persons into their places of abode;</p> <p>Page 5, Annex A, 3. Event: Takeover of security at Robertsfield Airport, Buchanan Port and opening Liberian borders with Sierra Leone, Guinea and Côte d'Ivoire. Venue: Various locations. Remarks: Facilitate repatriation of Liberians and humanitarian, economic and improve the return to normalcy.</p>
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Social class	No specific mention.
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## Gender

Women, girls and gender	No specific mention.
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Men and boys	No specific mention.
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LGBTI	No specific mention.
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Family	No specific mention.
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## State definition

Nature of state (general)	Page 1, Untitled Preamble, Para 3: Considering the damage in various forms being caused by the armed conflict to the peace and security of the entire Liberian nation;
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State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/ secession No specific mention.

Accession/ unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

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## **Governance**

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society Page 4, Annex, Modalities for Monitoring the Implementation of the Cease-fire Agreement by the ECOMOG, 7. Maintenance of the Cease-fire: The Cease-fire shall be supervised and maintained by ECOMOG forces through the following actions:

...(e) Provision of security escorts by ECOMOG to humanitarian organisations in the distribution of relief materials;

Page 5, Annex A, 3. Event: Takeover of security at Robertsfield Airport, Buchanan Port and opening Liberian borders with Sierra Leone, Guinea and Côte d'Ivoire. Venue: Various locations. Remarks: Facilitate repatriation of Liberians and humanitarian, economic and improve the return to normalcy.

Traditional/  
religious  
leaders No specific mention.

Public  
administration No specific mention.

Constitution No specific mention.

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## **Power sharing**

Political  
power  
sharing No specific mention.

Territorial  
power  
sharing No specific mention.

Economic  
power  
sharing No specific mention.

Military  
power  
sharing No specific mention.

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## Human rights and equality

Human rights/RoL general	No specific mention.
Bill of rights/similar	No specific mention.
Treaty incorporation	Page 1, Article 1 Cease-fire, 1: Each party hereby agrees to take immediately and as a contribution to the restoration and maintenance of peace and security throughout Liberia the following measures: ...(f) co-operate with all humanitarian agencies in their efforts to provide relief and assistance to the people of Liberia; and also agree to respect the Red Cross (Geneva) Conventions;
Civil and political rights	No specific mention.
Socio-economic rights	No specific mention.

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## Rights related issues

Citizenship	No specific mention.
Democracy	No specific mention.
Detention procedures	No specific mention.

Media and communication	<p>Rights related issues→Media and communication→Media logistics</p> <p>Page 3, Annex, Modalities for Monitoring the Implementation of the Cease-fire Agreement by the ECOMOG, 4. Method and Channel of Communication: The Cease-fire Agreement and its monitoring modality will enable ECOMOG troops to operate detachments in the areas held by the various warring parties. In this case communication shall be by:</p> <p>(a) Contact through liaison personnel;</p> <p>(b) Radio through agreed working channel.</p>
Mobility/ access	<p>Page 4, Annex, Modalities for Monitoring the Implementation of the Cease-fire Agreement by the ECOMOG,7. Maintenance of the Cease-fire. The Cease-fire shall be supervised and maintained by ECOMOG forces through the following actions:</p> <p>(a) Immediate takeover of the Roberts International Airport and the Buchanan port, and progressively to other ports and airfields;</p> <p>(b) Establishment of road blocks and check points at selected strategic locations and border towns;</p> <p>(c) Extensive patrolling of the countryside to ensure free flow of traffic;</p> <p>(d) Provision of security escorts and transport by ECOMOG to move displaced persons into their places of abode;</p> <p>(e) Provision of security escorts by ECOMOG to humanitarian organisations in the distribution of relief materials;</p> <p>(f) Occasional air reconnaissance.</p> <p>Page 5, Annex A, 3. Event: Takeover of security at Robertsfield Airport, Buchanan Port and opening Liberian borders with Sierra Leone, Guinea and Côte d'Ivoire. Venue: Various locations. Remarks: Facilitate repatriation of Liberians and humanitarian, economic and improve the return to normalcy.</p> <p>Page 5, Annex A, 6. Event: Vigorous patrols by ECOMOG troops throughout Liberia including establishment of check points. Venue: All countries. Remarks: To allow for freedom of movement of goods, services and deter armed robbery.</p>
Protection measures	No specific mention.
Other	No specific mention.

## Rights institutions

NHRI	No specific mention.
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Regional or international human rights institutions

No specific mention.

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## **Justice sector reform**

Criminal justice and emergency law

No specific mention.

State of emergency provisions

No specific mention.

Judiciary and courts

No specific mention.

Prisons and detention

No specific mention.

Traditional Laws

No specific mention.

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## Socio-economic reconstruction

Development or socio-economic reconstruction	<p>Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance</p> <p>Page 1, Article 1 Cease-fire, 1: Each party hereby agrees to take immediately and as a contribution to the restoration and maintenance of peace and security throughout Liberia the following measures: ...(f) co-operate with all humanitarian agencies in their efforts to provide relief and assistance to the people of Liberia; and also agree to respect the Red Cross (Geneva) Conventions;</p> <p>Page 4, Annex, Modalities for Monitoring the Implementation of the Cease-fire Agreement by the ECOMOG, 6. Reception Centres: Reception centres shall be established at convenient places to receive troops. These centres will constitute the first stage of trying to rehabilitate the soldiers and would be largely approached in the following manner: ...(b) Humanitarian organisations to provide relief materials, medical services and food;</p> <p>Page 5, Annex A, 3. Event: Takeover of security at Robertsfield Airport, Buchanan Port and opening Liberian borders with Sierra Leone, Guinea and Côte d'Ivoire. Venue: Various locations. Remarks: Facilitate repatriation of Liberians and humanitarian, economic and improve the return to normalcy.</p>
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National economic plan	No specific mention.
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Natural resources	No specific mention.
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International funds	No specific mention.
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Business	No specific mention.
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Taxation	No specific mention.
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Banks	No specific mention.
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## Land, property and environment

Land reform/  
rights No specific mention.

Pastoralist/  
nomadism  
rights No specific mention.

Cultural  
heritage No specific mention.

Environment No specific mention.

Water or  
riparian  
rights or  
access Page 1, Article 1 Cease-fire, 1: Each party hereby agrees to take immediately and as a contribution to the restoration and maintenance of peace and security throughout Liberia the following measures:  
...(c) confine its troops to positions to be determined by the ECOWAS Cease-fire Monitoring Group (ECOMOG) in consultation with the parties, and agree that ECOMOG and two representatives of each of the parties may jointly inspect all ships calling at any Liberian port and all vehicles and aircraft entering through the land borders, airfields and other entry points of Liberia to ensure that the provisions of this Cease-fire Agreement are being respected and observed;

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## Security sector

Security  
Guarantees No specific mention.

Ceasefire Security sector→Ceasefire→Ceasefire provision

[Summary: The entire agreement provides for a ceasefire and its modalities. The ceasefire commences immediately (13/02/91) and is presumed to be permanent.]

Page 1, Article 1 Cease-fire, 1: Each party hereby agrees to take immediately and as a contribution to the restoration and maintenance of peace and security throughout Liberia the following measures:

- (a) cease all hostilities of military and paramilitary nature, immediately upon the signature of this Agreement;
- (b) refrain from importing or acquiring or assisting or encouraging the importation and acquisition of weapons or war materials;
- (c) confine its troops to positions to be determined by the ECOWAS Cease-fire Monitoring Group (ECOMOG) in consultation with the parties, and agree that ECOMOG and two representatives of each of the parties may jointly inspect all ships calling at any Liberian port and all vehicles and aircraft entering through the land borders, airfields and other entry points of Liberia to ensure that the provisions of this Cease-fire Agreement are being respected and observed;
- (d) assist ECOMOG in the drawing up of a buffer zone to separate the opposing forces and of standard operating procedures (SPOs) for check-point operations;
- (e) release all hostages, political prisoners and prisoners of war;
- (f) co-operate with all humanitarian agencies in their efforts to provide relief and assistance to the people of Liberia; and also agree to respect the Red Cross (Geneva) Conventions;
- (g) fully co-operate with the ECOWAS Standing Mediation Committee, the ECOWAS Executive Secretariat and the ECOWAS Cease-fire Monitoring Group (ECOMOG) for the effective maintenance of the cease-fire and the restoration of peace;
- (h) upon that formation of the future Interim Government, the said government shall take appropriate measures, with the assistance of ECOWAS, to being disarming the warring parties.

Page 2, Article 1 Cease-fire, 2: In order to arrive at a peaceful and lasting settlement of the dispute, the parties hereby accept the ECOWAS Cease-fire Monitoring Group (ECOMOG) established under the authority of the Chairman of the Authority of Heads of State and Government of ECOWAS and under the command of an ECOWAS Member State.

Page 2, Article 1 Cease-fire, 3: ECOMOG shall be as presently constituted and may include military contingents from Member States of ECOWAS able and willing to contribute.

Page 2, Article 2 Compliance with this Agreement: The parties undertake to observe strictly the terms of this Agreement and to abstain from any action likely to impede the mediation process or the return of Liberia to peace and stability.

Page 2, Article 3 Annex - Modalities for Monitoring the Implementation of the Cease-fire Agreement by ECOMOG: The Annex to this Agreement shall form an integral part of this Agreement.

Police      No specific mention.

Armed  
forces

Page 1, Article 1 Cease-fire, 1: Each party hereby agrees to take immediately and as a contribution to the restoration and maintenance of peace and security throughout Liberia the following measures:  
(a) cease all hostilities of military and paramilitary nature, immediately upon the signature of this Agreement;

Page 3, Annex, Modalities for Monitoring the Implementation of the Cease-fire Agreement by the ECOMOG, 1. Prerequisite for Effective Cease-fire Monitoring: The success of the implementation of the cease fire and its monitoring will hinge on the co-operation of every party with ECOMOG. It is therefore essential that every soldier from all the parties involved in the Liberian crisis is thoroughly briefed and educated on the following points:  
(a) All aspects of the Cease-fire Agreement;  
(b) Modalities to be agreed upon for monitoring the cease-fire by ECOMOG;  
(c) The expected reaction to violation of any aspect of the Cease-fire Agreement by other parties;  
(d) Thorough knowledge of ECOMOG soldiers by the soldiers of the warring parties.

Page 3, Annex, Modalities for Monitoring the Implementation of the Cease-fire Agreement by the ECOMOG, 5. Disarmament Exercise: In order to eliminate totally incidents of violations of the Cease-fire Agreement and to avoid indiscriminate spread of arms which can be used in crimes, all troops belonging to the parties in the Liberian conflict must be disarmed. While it is desirable to disarm all parties immediately, the exercise will be carried out in a flexible manner according to the security situation as determined by ECOMOG. However the following procedure is envisaged:  
a. Concentration of Troops. Designated areas that are easily accessible and within operating distances of troops shall be earmarked in the AO of the three parties in the Liberian conflict to assemble their troops. Adequate information shall be mounted to educate troops about the locations of these assembly areas and time of exercise. Visible signposting to the assembly areas shall be provided. Assembly periods shall be restricted to the hours of daylight only. The following locations are envisaged for the concentration of troops:  
(1) AFL BTC - Monrovia  
Camp Schefflin

Page 5, Annex, Modalities for Monitoring the Implementation of the Cease-fire Agreement by the ECOMOG, 10: The Technical Committee is composed of the ECOMOG Field Commander or his representative and a representative of each of the three (3) warring parties.

Page 5, Annex A, 2. Event: Confinement of troops. Venue: Units Concentration Areas. Remarks: Units and Formation Headquarters to enforce confinement.

Page 5, Annex A, 4. Event: Move to reception centres in batches for disarmament, registration and encampment, recognition of ECOMOG soldiers by the soldiers of warring parties. Thorough education of troops on the cease-fire need and details. Provision of relief materials.

DDR

Security sector→DDR→DDR programmes

Page 1, Article 1 Cease-fire, 1: Each party hereby agrees to take immediately and as a contribution to the restoration and maintenance of peace and security throughout Liberia the following measures:

...(h) upon that formation of the future Interim Government, the said government shall take appropriate measures, with the assistance of ECOWAS, to being disarming the warring parties.

Page 3, Annex, Modalities for Monitoring the Implementation of the Cease-fire Agreement by the ECOMOG, 1. Prerequisite for Effective Cease-fire

Monitoring: The success of the implementation of the cease fire and its monitoring will hinge on the co-operation of every party with ECOMOG. It is therefore essential that every soldier from all the parties involved in the Liberian crisis is thoroughly briefed and educated on the following points:

- (a) All aspects of the Cease-fire Agreement;
- (b) Modalities to be agreed upon for monitoring the cease-fire by ECOMOG;
- (c) The expected reaction to violation of any aspect of the Cease-fire Agreement by other parties;
- (d) Thorough knowledge of ECOMOG soldiers by the soldiers of the warring parties.

Page 3, Annex, Modalities for Monitoring the Implementation of the Cease-fire Agreement by the ECOMOG, 5. Disarmament Exercise: In order to eliminate totally incidents of violations of the Cease-fire Agreement and to avoid indiscriminate spread of arms which can be used in crimes, all troops belonging to the parties in the Liberian conflict must be disarmed. While it is desirable to disarm all parties immediately, the exercise will be carried out in a flexible manner according to the security situation as determined by ECOMOG. However the following procedure is envisaged:

a. Concentration of Troops. Designated areas that are easily accessible and within operating distances of troops shall be earmarked in the AO of the three parties in the Liberian conflict to assemble their troops. Adequate information shall be mounted to educate troops about the locations of these assembly areas and time of exercise. Visible signposting to the assembly areas shall be provided. Assembly periods shall be restricted to the hours of daylight only. The following locations are envisaged for the concentration of troops:

- (1) AFL BTC - Monrovia  
Camp Schefflin
- (2) INPFL Caldwell Base - Monrovia
- (3) NPFL Fire Stone (Bong way) Bong  
Naama - Bong County  
Salala (Bong County) Ganta - Nimba Gbarnga - Maj Mil Bong  
Ijenta Teedi  
Zwedru (4 Bn) Grand Gedeh  
Toedi-Mesurado

b. Disarmament Programme. A timetable for the disarmament programme is attached as Annex A. Timetable covers reasonable and realistic periods that will allow the assembly of troops and their total disarmament.

c. Policy on Turning in of Weapons. All weapons and ammunitions of all categories shall be brought to the assembly areas and handed over to ECOMOG personnel by individual troops. Adequate storage facility shall be

Intelligence services No specific mention.

Parastatal/rebel and opposition group forces Page 1, Article 1 Cease-fire, 1: Each party hereby agrees to take immediately and as a contribution to the restoration and maintenance of peace and security throughout Liberia the following measures:  
(a) cease all hostilities of military and paramilitary nature, immediately upon the signature of this Agreement;

Page 3, Annex, Modalities for Monitoring the Implementation of the Cease-fire Agreement by the ECOMOG, 5. Disarmament Exercise: In order to eliminate totally incidents of violations of the Cease-fire Agreement and to avoid indiscriminate spread of arms which can be used in crimes, all troops belonging to the parties in the Liberian conflict must be disarmed. While it is desirable to disarm all parties immediately, the exercise will be carried out in a flexible manner according to the security situation as determined by ECOMOG. However the following procedure is envisaged:

a. Concentration of Troops. Designated areas that are easily accessible and within operating distances of troops shall be earmarked in the AO of the three parties in the Liberian conflict to assemble their troops. Adequate information shall be mounted to educate troops about the locations of these assembly areas and time of exercise. Visible signposting to the assembly areas shall be provided. Assembly periods shall be restricted to the hours of daylight only. The following locations are envisaged for the concentration of troops:

...(2) INPFL Caldwell Base - Monrovia

(3) NPFL Fire Stone (Bong way) Bong

Naama - Bong County

Salala (Bong County) Ganta - Nimba Gbarnga - Maj Mil Bong

Ijenta Teedi

Zwedru (4 Bn) Grand Gedeh

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Page 5, Annex, Modalities for Monitoring the Implementation of the Cease-fire Agreement by the ECOMOG, 10: The Technical Committee is composed of the ECOMOG Field Commander or his representative and a representative of each of the three (3) warring parties.

Page 5, Annex A, 2. Event: Confinement of troops. Venue: Units Concentration Areas. Remarks: Units and Formation Headquarters to enforce confinement.

Page 5, Annex A, 4. Event: Move to reception centres in batches for disarmament, registration and encampment, recognition of ECOMOG soldiers by the soldiers of warring parties. Thorough education of troops on the cease-fire need and details. Provision of relief materials.

Withdrawal of foreign forces	No specific mention.
Corruption	<p>Page 3, Annex, Modalities for Monitoring the Implementation of the Cease-fire Agreement by the ECOMOG,</p> <p>5. Disarmament Exercise: In order to eliminate totally incidents of violations of the Cease-fire Agreement and to avoid indiscriminate spread of arms which can be used in crimes, all troops belonging to the parties in the Liberian conflict must be disarmed. While it is desirable to disarm all parties immediately, the exercise will be carried out in a flexible manner according to the security situation as determined by ECOMOG. However the following procedure is envisaged:</p> <p>Page 5, Annex A, 6. Event: Vigorous patrols by ECOMOG troops throughout Liberia including establishment of check points. Venue: All countries. Remarks: To allow for freedom of movement of goods, services and deter armed robbery.</p>
Crime/organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

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## Transitional justice

Transitional justice general	No specific mention.
Amnesty/pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.



Prisoner release	Page 1, Article 1 Cease-fire, 1: Each party hereby agrees to take immediately and as a contribution to the restoration and maintenance of peace and security throughout Liberia the following measures: ...(e) release all hostages, political prisoners and prisoners of war;
Vetting	No specific mention.
Victims	Page 1, Untitled Preamble, Para 2: Recognising the loss of human lives and massive destruction of properties and the displacement of persons occasioned by the said conflict;
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	No specific mention.

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## Implementation

UN signatory	No specific mention.
Other international signatory	Witnessed by: His Excellency Alhaji Sir Dawda Kairaba Jawara, President of the Republic of The Gambia and Chairman of the Standing Mediation Committee
Referendum for agreement	No specific mention.

International mission/  
force/similar Page 1, Article 1 Cease-fire, 1: Each party hereby agrees to take immediately and as a contribution to the restoration and maintenance of peace and security throughout Liberia the following measures:  
... (c) confine its troops to positions to be determined by the ECOWAS Cease-fire Monitoring Group (ECOMOG) in consultation with the parties, and agree that ECOMOG and two representatives of each of the parties may jointly inspect all ships calling at any Liberian port and all vehicles and aircraft entering through the land borders, airfields and other entry points of Liberia to ensure that the provisions of this Cease-fire Agreement are being respected and observed;  
... (g) fully co-operate with the ECOWAS Standing Mediation Committee, the ECOWAS Executive Secretariat and the ECOWAS Cease-fire Monitoring Group (ECOMOG) for the effective maintenance of the cease-fire and the restoration of peace;

Page 2, Article 1 Cease-fire, 2: In order to arrive at a peaceful and lasting settlement of the dispute, the parties hereby accept the ECOWAS Cease-fire Monitoring Group (ECOMOG) established under the authority of the Chairman of the Authority of Heads of State and Government of ECOWAS and under the command of an ECOWAS Member State.

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(a) All aspects of the Cease-fire Agreement;  
(b) Modalities to be agreed upon for monitoring the cease-fire by ECOMOG;  
(c) The expected reaction to violation of any aspect of the Cease-fire Agreement by other parties;  
(d) Thorough knowledge of ECOMOG soldiers by the soldiers of the warring parties.

Page 3, Annex, Modalities for Monitoring the Implementation of the Cease-fire Agreement by the ECOMOG, 2. Reporting Cease-fire Violation: The violation of any aspects of the Cease-fire Agreement constitute a very serious breach and must be reported promptly to ECOMOG with the following details:  
(a) Time of violation;  
(b) Parties involved;  
(c) Locations of parties involved;  
(d) Detailed description of type of violation;  
(e) If weapon fired, state number of and type of ammunition fired;  
(f) Type of weapon used and effect;  
(g) Casualty and damage caused.

Page 3, Annex, Modalities for Monitoring the Implementation of the Cease-fire Agreement by the ECOMOG, 3: A logbook should be kept to record details of all incidences of cease-fire violation, and such reports will be investigated

Enforcement mechanism No specific mention.

Related cases No specific mention.

Source UN Peacemaker: <http://peacemaker.un.org/>

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