

**Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>**

**Country/  
entity** Mozambique

**Region** Africa (excl MENA)

**Agreement  
name** Projecto de Lei de Memorando de Entendimento

**Date** 25 Aug 2014

**Agreement  
status** Multiparty signed/agreed

**Interim  
arrangement** Yes

**Agreement/  
conflict level** Intrastate/intrastate conflict ( Mozambique Civil War (1976 – 1992) and RENAMO Insurgency (2012 – ) )

**Stage** Implementation/renegotiation

**Conflict  
nature** Government

**Peace process** Mozambique process - recent

**Parties** Government of Mozambique and Renamo party:  
MILITARY EXPERTS (signed)

For the government  
Major-General Julio dos Santos Jane (Team Leader)

First-Adjutant Commissary of the Police, Xavier Ernesto Tocoli

Brigadier Tenente Freitas Norte

Adjutant-Commissary of the Police Arsenia Felicidade Felix Massingue

Simiao Pedro Macave, jurist  
For RENAMO:  
Lt. General Ossufo Momad

Colonel Jose Manuel

Major Antonio Muzorewa

Isequiel Meide Gusee, jurist

Maputo, on the eleventh day of August, two thousand and fourteen.

For the government:  
Jose Condugua Antonio Pacheco  
(Minister of Agriculture and Head of Delegation)

Gabriel Serafim Muthisse  
(Minister of Transport and Communications)

Abdurremane Lino de Almeida  
(Vice-minister for Public Offices)

For RENAMO  
Salmone Muhambi Macuiana  
(Deputy in the Assembly of the Republic, President of the Jurisdictional  
Council and Head of RENAMO delegation)

Jeremias Pondeca Munguambe  
(Head of the Department for Rural Administration and Local Government)

Dr. Antonio Eduardo Namburete  
(Head of the Department for External Relations)

Abdul Magid Ibraimo

**Third parties** National observers/mediators: Prof. Dr. Lourenco do Rosario (Team Leader)  
Right Reverend don Dinis Sengulane Prof. Dr. father Filipe Couto Reverend  
Anastacio Chembeze Sheik Saide Habibo

**Description** Legislative act giving the legal power to the agreement to include Renamo in the military structures of the Republic of Mozambique, with provisions for a mixed national and international Military Observation Team. The agreement entails the mention of a legislative mechanism for implementing this integration of Renamo, but no details, as those are to be defined in subsequent legislation. The guarantee entails a commitment to resolving disputes of interpretation through dialogue. Amnesty law is mentioned as an aim, but not provided for in detail in this agreement - except that all parties are clear that there is amnesty.

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**Agreement document** [MZ\\_140825\\_Projecto\\_de\\_Lei\\_de\\_Memorando\\_de\\_Entendimento\\_tr.pdf](#)  | [Download PDF](#)

**Agreement document (original language)** [MZ\\_140825\\_Projecto\\_de\\_Lei\\_de\\_Memorando\\_de\\_Entendimento.pdf](#) | [Download PDF](#)

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## Groups

Children/  
youth No specific mention.

Disabled  
persons No specific mention.

Elderly/age No specific mention.

Migrant  
workers No specific mention.

Racial/  
ethnic/  
national  
group No specific mention.

Religious  
groups No specific mention.

Indigenous people No specific mention.

Other groups No specific mention.

Refugees/  
displaced  
persons No specific mention.

Social class No specific mention.

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## **Gender**

Women,  
girls and  
gender No specific mention.

Men and  
boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

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## **State definition**

Nature of  
state  
(general) No specific mention.

State  
configuration No specific mention.

Self  
determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/  
secession No specific mention.

Accession/  
unification No specific mention.

Border  
delimitation No specific mention.

Cross-  
border  
provision No specific mention.

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## **Governance**

Political  
institutions  
(new or  
reformed) No specific mention.

Elections No specific mention.

Electoral  
commission No specific mention.

Political  
parties  
reform No specific mention.

Civil society No specific mention.

Traditional/  
religious  
leaders No specific mention.

Public  
administration No specific mention.

Constitution No specific mention.

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## **Power sharing**

Political  
power  
sharing No specific mention.

Territorial  
power  
sharing No specific mention.

Economic  
power  
sharing No specific mention.

Military  
power  
sharing Power sharing→Military power sharing→Merger of forces  
Summary: The whole agreement deals with the Renamo forces, maintaining the ceasefire, and the Renamo integration in Mozambique's military.

Page 2, section h):

h) For the operational effects of the questions related to previous paragraphs, the groups of military experts from both sides will have to introduce a document to the plenary. In this document, there will also be questions about the integration of the current residual forces from Renamo to the Armed Forces for the Defence of Mozambique and the Police of the Republic of Mozambique and the consequent development of framework for the security of Renamo.

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## Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

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## Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access No specific mention.

Protection measures No specific mention.

Other            No specific mention.

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## **Rights institutions**

NHRI            No specific mention.

Regional or    No specific mention.  
international  
human  
rights  
institutions

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## **Justice sector reform**

Criminal        No specific mention.  
justice and  
emergency  
law

State of        No specific mention.  
emergency  
provisions

Judiciary      No specific mention.  
and courts

Prisons and    No specific mention.  
detention

Traditional    No specific mention.  
Laws

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## **Socio-economic reconstruction**

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

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## **Land, property and environment**

Land reform/ rights No specific mention.

Pastoralist/ nomadism rights No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

Water or riparian rights or access

No specific mention.

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## Security sector

Security Guarantees

No specific mention.

Ceasefire

No specific mention.

Police

Page 2, section e)  
e) The organic structure of the Armed Forces for the Defence of Mozambique and the Police of the Republic of Mozambique may be altered, after consideration of the National Council of Defence and Security, according to the law;

Armed forces

Most of the text of the agreements concerns armed forces. Particularly, see Pages 1 and 2:  
Both sides reaffirm the constitutional, legal principles and also those from Security and Defence Policy, as well as the principles of dialogue, collaboration and consultation that follows:  
a) Defence and Security Forces shall be republican, i.e., nonpartisan, serving the Republic of Mozambique with professionalism and respect for the constitutional order which is based on the Rule of Law, democracy and social justice;  
b) No party, political or related force shall use the Defence and Security Forces, save in cases requested by law;  
c) Defence and Security Forces should pledge loyalty to the Constitution of the Republic;  
d) Promoting and guaranteeing the spirit of reconciliation, which includes the immediate cessation of all hostile manifestation, especially the military manifestation, including in the social communication;  
e) The organic structure of the Armed Forces for the Defence of Mozambique and the Police of the Republic of Mozambique may be altered, after consideration of the National Council of Defence and Security, according to the law;

DDR	Security sector→DDR→Demilitarisation provisions Page 2, sections i) and j):  i) Conclude all the process of integration and development of the framework for the residual forces of Renamo, all military equipment will be delivered to the guard and they will be at the disposal of the Forces of Defence and Security. j) With the end of the procedures, the party should not own any sort of armed forced other than the forces allowed by law.
Intelligence services	No specific mention.
Parastatal/ rebel and opposition group forces	Summary: The whole agreement deals with the Renamo forces, maintaining the ceasefire, and the Renamo integration in Mozambique's military.
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/ organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

## Transitional justice

Transitional justice general	No specific mention.
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Amnesty/  
pardon Transitional justice→Amnesty/pardon→Amnesty/pardon proper  
Page 2:  
Both sides also understand that:  
f) After the end of military hostilities, no element of any party can be prosecuted on the basis of acts or facts derived from the hostilities or connected situation.  
g) For the effects constituted in the paragraph before, the parties agree that it is necessary to approve an amnesty law, in this session of the Assembly of the Republic.

Also, page 3:

e) Once the amnesty based on the understandings reached between the Government of the Republic of Mozambique and Renamo is declared, any posterior act that can be substantiated in a unilateral violation or abandon of the principles agreed, will be processed and punished in the terms of the applicable legislation;

Courts No specific mention.

Mechanism No specific mention.

Prisoner  
release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing  
persons No specific mention.

Reparations No specific mention.

Reconciliation Page 2, section d):  
d) Promoting and guaranteeing the spirit of reconciliation, which includes the immediate cessation of all hostile manifestation, especially the military manifestation, including in the social communication;

## Implementation

UN  
signatory No specific mention.

Other  
international  
signatory No specific mention.

Referendum  
for  
agreement No specific mention.

International  
mission/  
force/similar Page 2:  
k) The implementation of these principles shall be followed, monitored and  
observed by the International Community, through the Military Observation  
Team on the Cessation of Hostilities (EMOCHM);

Pages 3-8: TERMS OF REFERENCE FOR THE MILITARY OBSERVATION TEAM ON  
THE CESSATION OF HOSTILITIES – EMOCHM

Enforcement  
mechanism No specific mention.

Related  
cases No specific mention.

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