

Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>

Country/ entity	Bosnia and Herzegovina Yugoslavia (former)
Region	Europe and Eurasia Europe and Eurasia
Agreement name	Programme of Action on Humanitarian Issues agreed between the Co-Charimen to the Conference and the Parties to the Conflict, International Conference on Yugoslavia (The London Conference)
Date	27 Aug 1992
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Interstate/intrastate conflict(s) (Balkan Conflicts (1991 - 1995) (1998 - 2001))
Stage	Pre-negotiation/process
Conflict nature	Government/territory
Peace process	Bosnia peace process
Parties	Radovan Karadzic; Alija Izetbegovic; Mate Boban
Third parties	UN Secretary-General Boutros Boutros-Ghali was the co-chairman of the International Conference on Former Yugoslavia
Description	-

Agreement document [BA_920827_Programme of Action on Humanitarian Issues.pdf](#)  | [Download PDF](#)

Groups

Children/
youth No specific mention.

Disabled
persons No specific mention.

Elderly/age No specific mention.

Migrant workers No specific mention.

Racial/ethnic/national group Groups→Racial/ethnic/national group→Substantive
Page 1, 2
In order to enhance the development of the system of land convoys to deliver humanitarian assistance on the basis of negotiated safe passage. The following specific steps will be undertaken:

...

d. It was recognised that in addressing the acute problem of the unlawful detention of civilians and the deplorable conditions in which they were held. The primary objective to secure their release and return to their homes. If not immediately feasible, they identified the following possible options in the light of the wishes of those detained and in keeping with the provisions set out at para 3 below.

- repatriation to areas under the control of their respective ethnic authorities;

Page 2, 3

In carrying out the Programme of Action, the parties to the conflict undertook to abide by the following provisions:

...

iv) all practices involving forcible displacement, all forms of harassment, humiliation or intimidation. Confiscation and destruction of property and all acts involved in the practice of ethnic cleansing are abhorrent and should cease forthwith.

Religious groups No specific mention.

Indigenous people No specific mention.

Other groups No specific mention.

Refugees/
displaced
persons

Groups→Refugees/displaced persons→Substantive

Page 1, 2

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d. It was recognised that in addressing the acute problem of the unlawful detention of civilians and the deplorable conditions in which they were held. The primary objective to secure their release and return to their homes. If not immediately feasible, they identified the following possible options in the light of the wishes of those detained and in keeping with the provisions set out at para 3 below.

- repatriation to areas under the control of their respective ethnic authorities;
- choosing to stay temporarily in the area of detention;
- relocation in areas away from the conflict under international supervision;
- temporary refuge in third countries.

Page 2, 3

In carrying out the Programme of Action, the parties to the conflict undertook to abide by the following provisions:

...

iii) that refugees and displaced persons should be allowed to return voluntarily and safely to their places of origin.

iv) all practices involving forcible displacement, all forms of harassment, humiliation or intimidation. Confiscation and destruction of property and all acts involved in the practice of ethnic cleansing are abhorrent and should cease forthwith.

Social class No specific mention.

Gender

Women,
girls and
gender No specific mention.

Men and
boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general)	No specific mention.
State configuration	No specific mention.
Self determination	No specific mention.
Referendum	No specific mention.
State symbols	No specific mention.
Independence/ secession	No specific mention.
Accession/ unification	No specific mention.
Border delimitation	No specific mention.
Cross-border provision	No specific mention.

Governance

Political institutions (new or reformed)	No specific mention.
Elections	No specific mention.

Electoral
commission No specific mention.

Political
parties
reform No specific mention.

Civil society Page 1,

Recognising that an effective humanitarian response with the full collaboration of the parties to the conflict would greatly contribute to efforts to find an overall political solution and bring an end to hostilities. The Co-Chairmen of the Conference, the UN High Commissioner for Refugees and the parties to the Conflict in Bosnia have agreed the following Programme of Action:...

Page 1, 2

In order to enhance the development of the system of land convoys to deliver humanitarian assistance on the basis of negotiated safe passage. The following specific steps will be undertaken:

...

b. The parties to the conflict will no later than 3 September identify to UNHCR representatives at Sarajevo (or at Belgrade, Split or Zagreb as appropriate) designated representatives of the local authorities (at the military police and political level) at all relevant locations with whom the practical arrangements for the expansion of the forthcoming relief missions and road convoys for the benefit for all victims in need will be made.

Page 1, 2

In order to enhance the development of the system of land convoys to deliver humanitarian assistance on the basis of negotiated safe passage. The following specific steps will be undertaken:

...

c. UN and UNHCR representatives will meet regularly with designated representatives of the parties to make arrangements for forthcoming relief missions and road convoys from Croatia and from Serbia and from Montenegro to Sarajevo and also to Banja Luka, Bihac, Bileca, Duboj, Foca, Gorazde, Mostar, Tuzla, Vitec, and Vlasenica. This pattern will be extended to all areas within Bosnia-Herzegovina where humanitarian assistance is required.

Page 1, 2

In order to enhance the development of the system of land convoys to deliver humanitarian assistance on the basis of negotiated safe passage. The following specific steps will be undertaken:

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e. The international humanitarian agencies will explore urgently with the parties all possible ways to secure the safe release of those detained.

Page 1, 2

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...

f. In the meantime, the parties undertook to ensure that arrangements are made to ensure that those in detention are cared for and protected, until such time as their safe release is feasible, and accepted that the international community will monitor the situation closely to ensure that the security and well being of those held in detention is assured. To this end, they undertook to give free access to representatives of the international community including the UN,

Traditional/
religious
leaders No specific mention.

Public
administration No specific mention.

Constitution No specific mention.

Power sharing

Political
power
sharing No specific mention.

Territorial
power
sharing No specific mention.

Economic
power
sharing No specific mention.

Military
power
sharing No specific mention.

Human rights and equality

Human
rights/RoL
general No specific mention.

Bill of
rights/
similar No specific mention.

Treaty incorporation	<p>Page 1, 3</p> <p>In carrying out the Programme of Action, the parties to the conflict undertook to abide by the following provisions:</p> <p>i) all parties to the conflict are bound to comply with their obligations under International Humanitarian Law and in particular the Geneva Conventions of 1949 and the Additional Protocols thereto, and that persons who commit or order the commission of grave breaches are individually responsible.</p> <p>ii) all the parties to the conflict have the responsibility to exercise full authority over undisciplined elements within their areas so as to avoid anarchy, breaches of international humanitarian law and human rights abuse.</p> <p>Page 2, 3</p> <p>In carrying out the Programme of Action, the parties to the conflict undertook to abide by the following provisions:</p> <p>...</p> <p>vii) that all such action should be in accordance with the agreement with the parties reached in Geneva on 22 May under auspices of the ICRC;</p>
Civil and political rights	No specific mention.
Socio-economic rights	No specific mention.

Rights related issues

Citizenship	No specific mention.
Democracy	No specific mention.
Detention procedures	No specific mention.
Media and communication	No specific mention.

Mobility/
access

Page 1, 1

The parties to the conflict commit themselves to full collaboration in ensuring the delivery of humanitarian relief by road throughout Bosnia-Herzegovina.

Page 1, 2

In order to enhance the development of the system of land convoys to deliver humanitarian assistance on the basis of negotiated safe passage. The following specific steps will be undertaken:

...

b. The parties to the conflict will no later than 3 September identify to UNHCR representatives at Sarajevo (or at Belgrade, Split or Zagreb as appropriate) designated representatives of the local authorities (at the military police and political level) at all relevant locations with whom the practical arrangements for the expansion of the forthcoming relief missions and road convoys for the benefit for all victims in need will be made.

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Page 1, 2

In order to enhance the development of the system of land convoys to deliver humanitarian assistance on the basis of negotiated safe passage. The following specific steps will be undertaken:

...

g. In light of the need for the immediate evacuation of critical medical cases under ICRC supervision, the parties agreed to arrange security guarantees to permit the use of Banja Luka airport for this purpose. The evacuation would take place with the shortest delay. The parties undertook to identify the names of local commanders/authorities who would make the arrangements with the ICRC delegate. In close coordination with the UN, and who would be individually responsible for the safe passage and security of those to be evacuated.

Page 2,

The representatives of the co-Chairmen also noted the following points made by the parties:

...

c. that in granting safe access to the international humanitarian organisations there would be a clear understanding that no party would gain military advantage.

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention	<p>Page 1, 2</p> <p>In order to enhance the development of the system of land convoys to deliver humanitarian assistance on the basis of negotiated safe passage. The following specific steps will be undertaken:</p> <p>... f. In the meantime, the parties undertook to ensure that arrangements are made to ensure that those in detention are cared for and protected, until such time as their safe release is feasible, and accepted that the international community will monitor the situation closely to ensure that the security and well being of those held in detention is assured. To this end, they undertook to give free access to representatives of the international community including the UN, ICRC, EC and CSCE.</p>
	<p>Page 2, 3</p> <p>In carrying out the Programme of Action, the parties to the conflict undertook to abide by the following provisions:</p> <p>... vi) that the parties to the conflict are responsible for the provision of security and protection for those currently detained until they can be freed under international supervision;</p>
Traditional Laws	No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance
Page 1, 1
The parties to the conflict commit themselves to full collaboration in ensuring the delivery of humanitarian relief by road throughout Bosnia-Herzegovina.

Page 1, 2

In order to enhance the development of the system of land convoys to deliver humanitarian assistance on the basis of negotiated safe passage. The following specific steps will be undertaken:

- a. Priority will be given to repairing the road and railway between Place, Mostar and Sarajevo.
- b. The parties to the conflict will no later than 3 September identify to UNHCR representatives at Sarajevo (or at Belgrade, Split or Zagreb as appropriate) designated representatives of the local authorities (at the military police and political level) at all relevant locations with whom the practical arrangements for the expansion of the forthcoming relief missions and road convoys for the benefit for all victims in need will be made.

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- c. UN and UNHCR representatives will meet regularly with designated representatives of the parties to make arrangements for forthcoming relief missions and road convoys from Croatia and from Serbia and from Montenegro to Sarajevo and also to Banja Luka, Bihac, Bileca, Duboj, Foca, Gorazde, Mostar, Tuzla, Vitec, and Vlasenica. This pattern will be extended to all areas within Bosnia-Herzegovina where humanitarian assistance is required.

Page 2, 3

In carrying out the Programme of Action, the parties to the conflict undertook to abide by the following provisions:

...

- viii) that the provision of humanitarian assistance should be carried out impartially and on a non-political basis for the benefit of all those affected by the conflict.

Page 2,

The representatives of the co-Chairmen also noted the following points made by the parties:

- a. that humanitarian assistance should be carried out impartially to the benefit of all those in need.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/ rights No specific mention.

Pastoralist/ nomadism rights No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

Water or riparian rights or access No specific mention.

Security sector

Security Guarantees	<p>Page 2, The representatives of the co-Chairmen also noted the following points made by the parties: ... b. that no party can be expected to give guarantees of security on behalf of the other parties to the conflict.</p>
Ceasefire	<p>No specific mention.</p>
Police	<p>Page 1, 2 In order to enhance the development of the system of land convoys to deliver humanitarian assistance on the basis of negotiated safe passage. The following specific steps will be undertaken: ... b. The parties to the conflict will no later than 3 September identify to UNHCR representatives at Sarajevo (or at Belgrade, Split or Zagreb as appropriate) designated representatives of the local authorities (at the military police and political level) at all relevant locations with whom the practical arrangements for the expansion of the forthcoming relief missions and road convoys for the benefit for all victims in need will be made.</p>

Armed forces Page 1, 2
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g. In light of the need for the immediate evacuation of critical medical cases under ICRC supervision, the parties agreed to arrange security guarantees to permit the use of Banja Luka airport for this purpose. The evacuation would take place with the shortest delay. The parties undertook to identify the names of local commanders/authorities who would make the arrangements with the ICRC delegate. In close coordination with the UN, and who would be individually responsible for the safe passage and security of those to be evacuated.

Page 2,
The representatives of the co-Chairmen also noted the following points made by the parties:
...
c. that in granting safe access to the international humanitarian organisations there would be a clear understanding that no party would gain military advantage.

DDR No specific mention.

Intelligence services No specific mention.

Parastatal/ rebel and opposition group forces	<p>Page 1, 2</p> <p>In order to enhance the development of the system of land convoys to deliver humanitarian assistance on the basis of negotiated safe passage. The following specific steps will be undertaken:</p> <p>...</p> <p>g. In light of the need for the immediate evacuation of critical medical cases under ICRC supervision, the parties agreed to arrange security guarantees to permit the use of Banja Luka airport for this purpose. The evacuation would take place with the shortest delay. The parties undertook to identify the names of local commanders/authorities who would make the arrangements with the ICRC delegate. In close coordination with the UN, and who would be individually responsible for the safe passage and security of those to be evacuated.</p> <p>Page 2,</p> <p>The representatives of the co-Chairmen also noted the following points made by the parties:</p> <p>...</p> <p>c. that in granting safe access to the international humanitarian organisations there would be a clear understanding that no party would gain military advantage.</p>
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/ organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general	No specific mention.
Amnesty/pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	<p>Page 1, 2</p> <p>In order to enhance the development of the system of land convoys to deliver humanitarian assistance on the basis of negotiated safe passage. The following specific steps will be undertaken:</p> <p>... d. It was recognised that in addressing the acute problem of the unlawful detention of civilians and the deplorable conditions in which they were held. The primary objective to secure their release and return to their homes. If not immediately feasible, they identified the following possible options in the light of the wishes of those detained and in keeping with the provisions set out at para 3 below.</p> <ul style="list-style-type: none">- repatriation to areas under the control of their respective ethnic authorities;- choosing to stay temporarily in the area of detention;- relocation in areas away from the conflict under international supervision;- temporary refuge in third countries. <p>Page 1, 2</p> <p>In order to enhance the development of the system of land convoys to deliver humanitarian assistance on the basis of negotiated safe passage. The following specific steps will be undertaken:</p> <p>... e. The international humanitarian agencies will explore urgently with the parties all possible ways to secure the safe release of those detained.</p> <p>Page 2, 3</p> <p>In carrying out the Programme of Action, the parties to the conflict undertook to abide by the following provisions:</p> <p>... v) there should be unconditional and unilateral release under international supervision of all civilians currently detained;</p>
Vetting	No specific mention.

Victims	<p>Page 1, 2</p> <p>In order to enhance the development of the system of land convoys to deliver humanitarian assistance on the basis of negotiated safe passage. The following specific steps will be undertaken:</p> <p>...</p> <p>b. The parties to the conflict will no later than 3 September identify to UNHCR representatives at Sarajevo (or at Belgrade, Split or Zagreb as appropriate) designated representatives of the local authorities (at the military police and political level) at all relevant locations with whom the practical arrangements for the expansion of the forthcoming relief missions and road convoys for the benefit for all victims in need will be made.</p>
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	No specific mention.

Implementation

UN signatory	UN Secretary-General Boutros Boutros-Ghali was the co-chairman of the International Conference on Former Yugoslavia
Other international signatory	No specific mention.
Referendum for agreement	No specific mention.
International mission/force/similar	No specific mention.
Enforcement mechanism	No specific mention.

Related cases No specific mention.

Source 'International Conference the Former Yugoslavia: Documents Adopted at the London Conference', International Legal Materials, Vol. 31, No. 6 (NOVEMBER 1992), pp. 1543-44
