### Peace Agreement Access Tool PA-X https://pax.peaceagreements.org/

Country/

South Sudan

entity

Region Africa (excl MENA)

Agreement

Protocol on Agreed Principles on Transitional Arrangements Towards

name

Resolution of the Crises in South Sudan

25 Aug 2014 Date

Agreement

Multiparty signed/agreed

status

Interim Yes arrangement

Agreement/ Intrastate/intrastate conflict (Sudan Conflicts (1955 - ))

conflict level

Stage Framework/substantive - comprehensive

Conflict

Government

nature

Peace South Sudan post-secession process

process

**Parties** Government of the Republic of South Sudan, signed by H.E. Salva Kiir

> Mayardit, President of the Republic of South Sudan; Sudan People's Liberation Movement/Army (in Opposition), signed by Dr. Riek Machar Teny [unsigned], Leader of the SPLM/A; and Stakeholders (SPLM Leaders (Former Detainees), Political Parties, Civil Society, and Faith-Based Leaders) (no

signatures)

Third parties Guarantors: H. E. Hailemariam Dessalegn, Prime Minister of the Federal Democratic Republic of Ethiopia and Chairperson of the IGAD Assembly; H. E.

Yoweri Museveni

President of the Republic of Uganda; H. E. Ismail Omar Guelleh, President of the Republic of Djibouti; H. E.Uhuru Kenyatta President of the Republic of Kenya; H. E. Bakri Hassan Saleh Mohammed, First Vice President of the Republic of Sudan; H. E. Abdiweli Sheikh Ahmed, Prime Minister of the

Republic of Somalia;

Witnessed by Amb. Seyoum Mesfin, Chairperson of IGAD; Gen. Lazaro K. Sumbeiywo, IGAD Special Envoy to South Sudan; Gen. Mohamed Ahmed el-Dabi, IGAD Special Envoy to South Sudan

"Friends of Sudan" United Nations Mission to South Sudan Agreement document

SS\_140825\_Protocol on Principles.pdf Download PDF

### **Groups**

Children/ youth Groups→Children/youth→Substantive

Page 5, V. Agreed Principles: Humanitarian Concerns

•••

26. Agree to urgently institute programmes of relief, repatriation, resettlement, reintegration and rehabilitation of IIDPs and returnees, and in particular, provide programmes for war/conflict affected persons (children, orphans, women, widows, war wounded, etc.), including reconstruction of war-affected areas, the terms and scope of which shall be negotiated by the

stakeholders in the negotiations;

Disabled persons

Groups→Disabled persons→Substantive

Page 5, V. Agreed Principles: Humanitarian Concerns

•••

26. Agree to urgently institute programmes of relief, repatriation, resettlement, reintegration and rehabilitation of IIDPs and returnees, and in particular, provide programmes for war/conflict affected persons (children, orphans, women, widows, war wounded, etc.), including reconstruction of war-affected areas, the terms and scope of which shall be negotiated by the

stakeholders in the negotiations;

Elderly/age No specific mention.

Migrant workers

No specific mention.

Racial/ ethnic/ national group No specific mention.

Religious groups

Indigenous

No specific mention.

people

Other groups

No specific mention.

Refugees/

Groups→Refugees/displaced persons→Rhetorical

displaced persons

Page 2, PREAMBLE, Concerned about the grave and continuing crisis in South

Sudan, resulting in ... mass displacement ...

Groups→Refugees/displaced persons→Substantive

Page 5, V. Agreed Principles: Humanitarian Concerns, 26. Agree to urgently institute programmes of relief, repatriation, resettlement, reintegration and rehabilitation of IIDPs and returnees, and in particular, provide programmes for war/conflict affected persons (children, orphans, women, widows, war wounded, etc.), including reconstruction of war-affected areas, the terms and scope of which shall be negotiated by the stakeholders in the negotiations;

Social class No specific mention.

#### Gender

Women, girls and gender

V. Agreed Principles: Humanitarian Concerns

. . .

26. Agree to urgently institute programmes of relief, repatriation, resettlement, reintegration and rehabilitation of IDPs and returnees, and in particular, provide programmes for war/conflict affected persons (children, orphans, women, widows, war wounded, etc.), including reconstruction of

war-affected areas, the terms and scope of which shall be negotiated by the

stakeholders in the negotiations;

Men and

No specific mention.

boys

**LGBTI** 

No specific mention.

Family

## **State definition**

Nature of No specific mention. state

(general)

State No specific mention.

configuration

Self No specific mention.

determination

Referendum No specific mention.

State No specific mention.

symbols

Independence/ No specific mention.

secession

Accession/ No specific mention.

unification

Border No specific mention.

delimitation

Cross- No specific mention.

border provision

#### Governance

Political
institutions
(new or
reformed)

Governance→Political institutions (new or reformed)→Temporary new institutions

Page 2, I. Agreed Principles: Transitional Governance Arrangements: 1. Establishing a Transnational Government of National Unity (TGONU) offers the best chance for the people of South Sudan to take the country forward;

Page 3, I. Agreed Principles: Transitional Governance Arrangements: 3. There shall be established the office of the Prime Minister nominated by the SPLM/A (O) and who shall be acceptable to the President; whose duties and powers shall be negotiated in the peace process;

- ... 8. The Transitional Period shall last for a period of 30 months;
- ... 10. The Transitional Period shall be preceded by a Pre-Transition period of 90 days, during which tasks necessary to initiate the Transition shall be completed; these tasks shall be negotiated by the stakeholders in the negotiations;
- ... 13. In the event that the post of President falls vacant, the provisions of the the Transitional Constitution of the Republic of South Sudan shall prevail. Should the post of Prime Minister fall vacant during the Transitional Period, the post shall be filled by the nominee of the SPLM/A (IO), as per the terms to be negotiated;
- Page 4, III. Agreed Principles: Resource, Economic, and Financial Management: 20. In accordance with existing international best practices, standards and norms, introduce during the Transitional Period a programme of economic and public financial management reform, implemented in accordance with the existing institutional and legal architecture; the terms of the reform programme shall be negotiated by the stakeholders in the negotiations;
- 21. Establish during the Transitional Period, a competent and effective oversight mechanism to help oversee implementation of the reform programme and ensure transparency and efficiency in public financial management.

#### **Elections**

Page 3, I. Agreed Principles: Transitional Governance Arrangements: 2. The Head of State and Government, Commander-in-Chief of the Armed Forces of the TGONU shall be the elected

•••

6. The Prime Minister will not be eligible to stand for any public office in the national elections at the end of the Transitional Period;

•••

- 9. National elections shall be held 60 days before the end of the Transitional Period in order to introduce a new political dispensation in South Sudan;
- 12. The Executive shall guide the transitional agenda and national elections as shall be agreed by the participating stakeholders in the GAD-led peace process;

Electoral commission

No specific mention.

Political parties

reform

No specific mention.

Civil society

Page 2, PREAMBLE: ... Political Parties, Civil Society, and Faith-Based Leaders; jointly referred to as "Stakeholders"

Page 5, V. Agreed Principles: Humanitarian Concerns 25. Given the impending threat of war-induced-famine, the Government and SPLM/A (O), as a matter of urgency, immediately and jointly agree to fully support the international call for humanitarian assistance to South Sudan, and agree to facilitate the necessary humanitarian access assessment and assistance initiatives;

Traditional/ religious leaders Page 2, PREAMBLE: ... SPLM Leaders (Former Detainees), Political Parties, Civil Society, and Faith-Based Leaders; jointly referred to as "Stakeholders"

Public No specific mention. administration

# Constitution Governance→Constitution→Constitutional reform/making

Page 3, I. Agreed Principles: Transitional Governance Arrangements: 14. Upon the adoption of the amended Constitution...

Page 5, IV. Agreed Principles: Parameters for a Permanent Constitution Process

27. The TGONU to initiate and oversee a permanent constitution-making process, during the Transitional Period, based on the principles of federalism and taking into accountability in diversity, and to devolve more power to the states. The terms and parameters of this process shall be negotiated by the stakeholders in the negotiations;

### **Power sharing**

Political Power sharing→Political power sharing→General

power State level

sharing Page 2, I. Agreed Principles: Transitional Governance Arrangements: 1.
Establishing a Transnational Government of National Unity (TGONU) offers the best chance for the people of South Sudan to take the country forward;

Page 3, 11. The Transitional Government shall include representatives nominated by the Government,the SPLM/A (IO), the SPLM Leaders and other Political Parties, shall be negotiated by the parties mentioned above in the negotiations;

Power sharing→Political power sharing→Executive coalition State level

Page 3, I. Agreed Principles: Transitional Governance Arrangements: 2. The Head of State and Government, Commander-in-Chief of the Armed Forces of the TGONU shall be the elected, incumbent President of the Republic; the President of the Republic shall be deputized by a Vice President of the Republic;

Page 3, I. Agreed Principles: Transitional Governance Arrangements: 3. There shall be established the office of the Prime Minister nominated by the SPLM/A (O) and who shall be acceptable to the President; whose duties and powers shall be negotiated in the peace process;

- ... 7. The Executive of the Transitional Government shall comprise the President, the Vice President, the Prime Minister and the Council of Ministers;
- ... 11. The Transitional Government shall include representatives nominated by the Government,the SPLM/A (IO), the SPLM Leaders and other Political Parties, shall be negotiated by the parties mentioned above in the negotiations;

Page 3, I. Agreed Principles: Transitional Governance Arrangements: 5. The Prime Minister shall work harmoniously with the President during the interim period.

Power sharing→Political power sharing→Proportionality in legislature State level

Page 3, I. Agreed Principles: Transitional Governance Arrangements: 14. Upon the adoption of the amended Constitution,the National Legislature shall be reviewed with a view to expand the National Legislature to reflect the new political dispensation that shall be negotiated by the stakeholders in the negotiations; (nominated portion of National Legislature).

Power sharing→Political power sharing→International involvement State level

Page 4, I. Agreed Principles: Transitional Governance Arrangements: 15. individuals ... as identified by the African Union Commission of Inquiry for South Sudan

Territorial power

Power sharing→Territorial power sharing→Federal or similar sub-divided

government

sharing Page 5, IV. Agreed Principles: Parameters for a Permanent Constitution

**Process** 

27. The TGONU to initiate and oversee a permanent constitution-making process, during the Transitional Period, based on the principles of federalism and taking into accountability in diversity, and to devolve more power to the states. The terms and parameters of this process shall be negotiated by the

stakeholders in the negotiations;

Economic power sharing

Power sharing→Economic power sharing→Sharing of resources Page 4, III. Agreed Principles: Resource, Economic, and Financial

Management: 22. Agree to a resource sharing framework for the revenues from the extraction of natural resources that balances the needs for national development, service delivery and reconstruction of the country, and be allocated by a formula to be negotiated by the stakeholders in the

negotiations;

Military power sharing No specific mention.

# **Human rights and equality**

Human rights/RoL general

Page 5, IV. Agreed Principles: Transitional Justice, Reconciliation, and Healing: 24. Establish during the Transitional Period, an independent judicial body to investigate and prosecute individuals bearing the greatest responsibility for violations of international humanitarian law, and/or applicable South Sudanese law, committed since 15 December 2013; the terms and mandate of this body shall be negotiated by the stakeholders in the negotiations;

Bill of

No specific mention.

rights/ similar

Treaty No specific mention.

incorporation

Civil and political rights

Socioeconomic

rights

No specific mention.

# **Rights related issues**

Citizenship No specific mention.

Democracy No specific mention.

Detention

No specific mention.

procedures

Media and No specific mention.

communication

Mobility/ Page 5, V. Agreed Principles: Humanitarian Concerns

access 25. Given the impending threat of war-induced-famine, the Government and

SPLM/A (O), as a matter of urgency, immediately and jointly agree to fully support the international call for humanitarian assistance to South Sudan, and agree to facilitate the necessary humanitarian access assessment and

assistance initiatives;

Protection

No specific mention.

measures

Other No specific mention.

## **Rights institutions**

NHRI No specific mention.

Regional or Rights institutions→Regional or international human rights

international institutions→Monitoring calls

human Page 4, I. Agreed Principles: Transitional Governance Arrangements: 15. rights individuals ... as identified by the African Union Commission of Inquiry for

institutions South Sudan

#### Justice sector reform

Criminal

No specific mention.

justice and emergency

law

State of N

No specific mention.

emergency provisions

Judiciary and courts

Page 5, IV. Agreed Principles: Transitional Justice, Reconciliation, and Healing: 24. Establish during the Transitional Period, an independent judicial body to investigate and prosecute individuals bearing the greatest responsibility for violations of international humanitarian law, and/or applicable South Sudanese law, committed since 15 December 2013; the terms and mandate of

this body shall be negotiated by the stakeholders in the negotiations;

Prisons and detention

No specific mention.

Traditional

No specific mention.

Laws

#### **Socio-economic reconstruction**

Development Socio-economic reconstruction→Development or socio-economic

or socio- reconstruction→Socio-economic development

economic Page 4, III. Agreed Principles: Resource, Economic, and Financial

reconstruction Management:

20. In accordance with existing international best practices, standards and norms, introduce during the Transitional Period a programme of economic and public financial management reform, implemented in accordance with the existing institutional and legal architecture; the terms of the reform programme shall be negotiated by the stakeholders in the negotiations;

Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance

Page 5, V. Agreed Principles: Humanitarian Concerns 25. ... the Government and SPLM/A (O) ... agree to facilitate the necessary humanitarian access assessment and assistance initiatives;

National economic

plan

No specific mention.

Natural resources Page 4, III. Agreed Principles: Resource, Economic, and Financial Management: 22. Agree to a resource sharing framework for the revenues

from the extraction of natural resources that balances the needs for national development, service delivery and reconstruction of the country, and be allocated by a formula to be negotiated by the stakeholders in the

negotiations;

International No specific mention.

funds

No specific mention. **Business** 

**Taxation** No specific mention.

**Banks** No specific mention.

# Land, property and environment

Land

No specific mention.

reform/ rights

Pastoralist/ No specific mention.

nomadism rights

Cultural

No specific mention.

heritage

Environment Page 2, PREAMBLE: Mindful that the crisis in South Sudan cannot be permitted to continue amid the impending threat of war-induced-famine and further devastation;

Page 5, V. Agreed Principles: Humanitarian Concerns 25. Given the impending threat of war-induced-famine, the Government and SPLM/A (O), as a matter of urgency, immediately and jointly agree to fully support the international call for humanitarian assistance to South Sudan, and agree to facilitate the necessary humanitarian access assessment and assistance initiatives;

Water or riparian rights or access

No specific mention.

### **Security sector**

# Security Guarantees

Page 4. IV. Agreed Principles: Transitional Security Arrangements:

18. Negotiate and agree to undertake comprehensive institutional reforms in the security sector during the Transitional Period ,to restore public confidence and that lead to enduring reforms beyond the Transitional Period;

19. Establish during the Transitional Period a competent and effective oversight mechanism to help oversee implementation of the security sector reform programme and ensure accountability amongst the security agencies;

### Ceasefire

Security sector→Ceasefire →Ceasefire provision

Page 4. IV.Agreed Principles: Transitional Security Arrangements: 16. To sign the implementation matrix of the Cessation of Hostilities Agreement, its and its addendum, and fully implement the provisions of the Cessation of Hostilities Agreement to immediately stop the war, which is contributing to the humanitarian crisis;

17. Immediately begin negotiations on a Permanent Ceasefire that will result in the declaration of the disposition of forces, cantonment, demobilization, disarmament and reintegration, and the eventual withdrawal of allied forces, in accordance with the Cessation of Hostilities Agreement, and re-unification of the hitherto fragmented national army;

Police

Armed Page 4. IV. Agreed Principles: Transitional Security Arrangements: 17.

forces Immediately begin negotiations on a Permanent Ceasefire that will result in

the declaration of ... re-unification of the hitherto fragmented national army;

**DDR** Security sector→DDR→DDR programmes

Page 4. IV. Agreed Principles: Transitional Security Arrangements: 17.

Immediately begin negotiations on a Permanent Ceasefire that will result in

the declaration of ... demobilization, disarmament and reintegration,

Intelligence No specific mention. services

Parastatal/ rebel and opposition

group forces Page 4. IV. Agreed Principles: Transitional Security Arrangements: 17. Immediately begin negotiations on a Permanent Ceasefire that will result in

the declaration of ... the eventual withdrawal of allied forces

Withdrawal

No specific mention. of foreign

Corruption

forces

Page 4, III. Agreed Principles: Resource, Economic, and Financial

Management:

21. Establish during the Transitional Period, a competent and effective oversight mechanism to help oversee implementation of the reform programme and ensure transparency and efficiency in public financial

management.

Crime/ organised

crime

No specific mention.

No specific mention. Drugs

Terrorism No specific mention.

## **Transitional justice**

Transitional No specific mention. justice

general

Amnesty/ pardon

No specific mention.

Courts

No specific mention.

Mechanism

Page 4, I. Agreed Principles: Transitional Governance Arrangements: 15. Individuals, groups and parties to the conflict shall be accountable for their actions, individuals found to have committed atrocity crimes, war crimes, or other crimes against humanity, as identified by the African Union Commission of Inquiry for South Sudan, shall not be eligible for participation in the Transitional Government, or, if already participating in the Transitional Government shall resign.

Prisoner release

No specific mention.

Vetting

Page 4, I. Agreed Principles: Transitional Governance Arrangements: 15. Individuals, groups and parties to the conflict shall be accountable for their actions, individuals found to have committed atrocity crimes, war crimes, or other crimes against humanity, as identified by the African Union Commission of Inquiry for South Sudan, shall not be eligible for participation in the Transitional Government, or, if already participating in the Transitional Government shall resign.

**Victims** 

Page 5, IV. Agreed Principles: Transitional Justice, Reconciliation, and Healing: 26. Agree to urgently institute programmes of relief, repatriation, resettlement, reintegration and rehabilitation of IDPs and returnees, and in particular, provide programmes for war/conflict affected persons (children, orphans, women, widows, war wounded, etc.), including reconstruction of war-affected areas, the terms and scope of which shall be negotiated by the stakeholders in the negotiations;

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation Page 2, PREAMBLE: ... and the progress to date of the multi-stakeholder dialogue;

Page 5, IV. Agreed Principles: Transitional Justice, Reconciliation, and Healing:

23 Establish during the Transitional Period, a National Commission for Truth, Reconciliation and Healing, which will be hybrid in composition, to spearhead efforts to address the legacy of conflict in South Sudan; the terms and mandate of the Commission shall be negotiated by the stakeholders in the negotiations;

Page 5, IV. Agreed Principles: Transitional Justice, Reconciliation, and Healing:

24. Establish during the Transitional Period, an independent judicial body to investigate and prosecute individuals bearing the greatest responsibility for violations of international humanitarian law, and/or applicable South Sudanese law, committed since 15 December 2013;the terms and mandate of this body shall be negotiated by the stakeholders in the negotiations;

# **Implementation**

UN No specific mention.

signatory

Other No specific mention.

international signatory

Referendum No specific mention.

for

agreement

International Page 2, PREAMBLE: ... the deployment of a Regional Protection Force under

force/similar

mission/ the mandate of the United Nations Mission in South Sudan ...

Enforcement No specific mention. mechanism

Related N

No specific mention.

cases

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