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Country/ entity	Georgia Abkhazia
Region	Europe and Eurasia Europe and Eurasia
Agreement name	Communiqué on the second round of negotiations between the Georgian and Abkhaz sides
Date	13 Jan 1994
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict (Georgian Separatist Conflicts (1989 -))
Stage	Pre-negotiation/process
Conflict nature	Territory
Peace process	Abkhazia peace process
Parties	For the Georgian side J. Ioseliani For the Abkhaz side S. Jinjolia
Third parties	From the UN E. Brunner From the Russian Federation B. Pastukhov From the CSCE V. Manno
Description	Noted that provisions of the last Memorandum were for the most part being implemented and reaffirmed commitment not to use force. Appealed to UN to extend mandate of UN Observer Mission in Georgia (UNOMIG) and to intensify the international civilian presence. Provided for withdrawal of armed units from lines of confrontation and complete disarmament and made provision for a Russian military contingent in a UN peacekeeping force. Agreed to continue to work out agreement on voluntary return of refugees/ displaced persons, to establish special commission on refugees, and to begin implementation of phased process of their return to Abkhazia. Also agreed to continue discussion of problem of political status of Abkhazia and expressed interest in establishment of an international commission to assist economic recovery.

Agreement
document

[GE_940113_CommuniqueSecondRoundNegotiations.pdf](#)  | [Download PDF](#)

Groups

Children/
youth No specific mention.

Disabled
persons No specific mention.

Elderly/age No specific mention.

Migrant
workers No specific mention.

Racial/
ethnic/
national
group No specific mention.

Religious
groups No specific mention.

Indigenous
people No specific mention.

Other
groups No specific mention.

Refugees/
displaced
persons Groups→Refugees/displaced persons→Substantive
[Summary] A representative of the United Nations High Commissioner for
Refugees (UNHCR) was a mediator.

Page 2, (2) ... The Parties appeal to the Security Council for an intensification
of the international civilian presence in the conflict zone and for this purpose
it would be necessary to deploy appropriate civilian experts who will assist in
resolving the problems of refugees and other humanitarian issues.

Page 2, (4) The Parties will continue to work out a Quadripartite Agreement
on the voluntary return and repatriation to Abkhazia of refugees and
displaced persons.

The Parties have agreed to establish a special commission on refugees
consisting of the Parties, the UN and the Russian Federation which will begin
work on 25 January 1994.

The Parties agreed to begin on 10 February 1994 the implementation of the
phased process of the return of refugees and displaced persons to Abkhazia,
and as a first step to the Gali region. The Parties will take necessary measures
to ensure the safety of refugees, displaced persons and personnel involved in
this operation. The Abkhaz side has the primary responsibility for the
reception and security of the refugees and also of the above-mentioned
personnel. Moreover, to render them assistance in creating a safe
environment conducive to the return of refugees and displaced persons.
The Parties are counting on effective assistance from UNHCR and, inter alia,
on the commencement as soon as possible of operations in the zone of
conflict by an interim division of UNHCR.

Social class No specific mention.

Gender

Women,
girls and
gender No specific mention.

Men and
boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general)	Page 2, (5) The Parties recognize that the primary objective is a comprehensive political settlement of the conflict and that all efforts are contributions to its achievement. They agreed to continue discussions of the problem of the political status of Abkhazia taking into account mutual interests. The next meeting of experts on this issue will take place in Moscow beginning on 8 February 1994. Their report will be considered at the next meeting of the parties and will be sent to the UN and the OSCE. The UN, The OSCE and the Russian Federation call upon the parties to proceed from the need to observe the territorial integrity of Georgia and fully to ensure the interests of the entire multinational population of Abkhazia, this being the fundamental principles of a comprehensive settlement.
State configuration	No specific mention.
Self determination	No specific mention.
Referendum	No specific mention.
State symbols	No specific mention.
Independence/ secession	No specific mention.
Accession/ unification	No specific mention.
Border delimitation	No specific mention.
Cross-border provision	No specific mention.

Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society No specific mention.

Traditional/religious leaders No specific mention.

Public administration No specific mention.

Constitution No specific mention.

Power sharing

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights 6. expressed interest in establishment of an international commission to assist economic recovery

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access No specific mention.

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Infrastructure and reconstruction
Page 2-3, (6) The Parties expressed their interest in the establishment no later than 15 February of an international commission to assist in economic recovery in Abkhazia with the participation of international and national organizations. Among its highest priorities must be the restoration of vital facilities, transport, communications, airports, bridges and tunnels.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/
rights No specific mention.

Pastoralist/
nomadism
rights No specific mention.

Cultural
heritage No specific mention.

Environment No specific mention.

Water or
riparian
rights or
access No specific mention.

Security sector

Security
Guarantees No specific mention.

Ceasefire Security sector→Ceasefire→General commitments
Page 1, 1) The Parties reaffirmed their commitment not to use force or the threat of force against each other.

Police No specific mention.

Armed
forces Page 1, untitled preamble, At the same time it was noted that hostilities took place in individual areas of the zone of conflict carried out by uncontrolled armed groups, as a result of which part of the population experienced new privations.

DDR Security sector→DDR→Demilitarisation provisions
Page 2, (2) ... There shall be complete disarmament and withdrawal of all kinds of volunteer units and individuals participating the conflict. Inspections by international observers are permitted at crossing points on the Psou River.

Intelligence
services No specific mention.

Parastatal/ rebel and opposition group forces	No specific mention.
Withdrawal of foreign forces	Page 2, (2) ... Within five days after deployment in the zone of conflict, in accordance with a decision of the UN Security Council, of an additional number of international observers and following the arrival of peacekeeping forces the Parties shall carry out the withdrawal of all armed units, with their weapons and military equipment, from the Inguri River and other possible lines of active confrontation in the conflict zone to a distance to be determined by the officers commanding the peacekeeping forces and UNOMIC, with the agreement of the parties. Simultaneously, international observers and peacekeeping forces will enter the areas thus formed.
Corruption	No specific mention.
Crime/ organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general	No specific mention.
Amnesty/ pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.

Prisoner release	Page 1, untitled preamble, An exchange of prisoners has taken place on the principle of “all for all”.
Vetting	No specific mention.
Victims	Page 1, untitled preamble, Work to find the missing and dead had not yet begun.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	No specific mention.

Implementation

UN signatory	From the UN, E. Brunner
Other international signatory	From the Russian Federation B. Pastukhov From the CSCE V. Manno
Referendum for agreement	No specific mention.

International mission/
force/similar Page 1, There had been an increase in the number of international observers in the conflict zone.

Page 1-2, (2) The Parties agreed that the establishment of favourable conditions for further progress towards a political settlement and the practical implementation of agreements will be promoted by the deployment of a full-scale peacekeeping operation in Abkhazia. They have appealed to the UN Security Council at its forthcoming consideration of the activities of the United Nations Observer Mission in Georgia (UNOMIG) for an appropriate expansion of its mandate, inter alia, to entrust it with control of the non-resumption of hostilities in the zone of conflict. The Parties continued to favour the deployment in the conflict zone of UN peacekeeping forces or other forces authorized by the United Nations. They expressed their mutual consent to the use of a Russian military contingent as part of such forces.

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The Parties appeal to the Security Council for an intensification of the international civilian presence in the conflict zone and for this purpose it would be necessary to deploy appropriate civilian experts who will assist in resolving the problems of refugees and other humanitarian issues.

Enforcement mechanism Page 1-2, (2) The Parties agreed that the establishment of favourable conditions for further progress towards a political settlement and the practical implementation of agreements will be promoted by the deployment of a full-scale peacekeeping operation in Abkhazia. They have appealed to the UN Security Council at its forthcoming consideration of the activities of the United Nations Observer Mission in Georgia (UNOMIC) for an appropriate expansion of its mandate, inter alia, to entrust it with control of the non-resumption of hostilities in the zone of conflict. The Parties continued to favour the deployment in the conflict zone of UN peacekeeping forces or other forces authorized by the United Nations. They expressed their mutual consent to the use of a Russian military contingent as part of such forces.

Page 2, (3) In the view of the Parties a resolution of the problems of a settlement would be promoted by the establishment of a special voluntary fund under the aegis of the United Nations.

Related cases No specific mention.

Source UN Peacemaker; <http://peacemaker.un.org/georgia-second-round94>
Georgian Interior Ministry; http://www.rrc.ge/law/komunike_1994_01_13_r.htm [Russian]
