

**Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>**

<b>Country/ entity</b>	Ukraine
<b>Region</b>	Europe and Eurasia
<b>Agreement name</b>	Package of Measures for the Implementation of the Minsk Agreements (Minsk II)
<b>Date</b>	12 Feb 2015
<b>Agreement status</b>	Multiparty signed/agreed
<b>Interim arrangement</b>	Yes
<b>Agreement/ conflict level</b>	Intrastate/intrastate conflict ( Ukrainian Revolution and War in Donbass (2014 - ) )
<b>Stage</b>	Implementation/renegotiation
<b>Conflict nature</b>	Government/territory
<b>Peace process</b>	Ukraine peace process
<b>Parties</b>	Second President of Ukraine, L. D. Kuchma Ambassador of the Russian Federation to Ukraine, M. Yu. Zurabov A.W. Zakharchenko I.W. Plotnitski
<b>Third parties</b>	Ambassador Heidi Tagliavini
<b>Description</b>	Short agreement outlining the modalities for implementing the Minsk Agreement, including establishing a ceasefire, a OSCE-led monitoring mission, and a devolution of powers to the two regions of Donetsk and Luhansk.

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**Agreement document** [UA\\_150212\\_MinskAgreement\\_en.pdf](#)  | [Download PDF](#)

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## Groups

Children/ youth	No specific mention.
Disabled persons	No specific mention.

Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/displaced persons	No specific mention.
Social class	No specific mention.

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## **Gender**

Women, girls and gender	No specific mention.
Men and boys	No specific mention.
LGBTI	No specific mention.
Family	No specific mention.

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## State definition

Nature of state (general)	No specific mention.
State configuration	No specific mention.
Self determination	No specific mention.
Referendum	No specific mention.
State symbols	No specific mention.
Independence/ secession	No specific mention.
Accession/ unification	No specific mention.
Border delimitation	No specific mention.
Cross-border provision	Page 2, Footnote: Such measures are, according to the Law on the special order for local self-government in certain areas of the Donetsk and Luhansk regions: ... – Support by central government authorities of cross-border cooperation in certain areas of the Donetsk and Luhansk regions with districts of the Russian Federation;

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## Governance

Political institutions (new or reformed)	No specific mention.
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Elections Page 1, ... 4. Launch a dialogue, on day 1 of the withdrawal, on modalities of local elections in accordance with Ukrainian legislation and the Law of Ukraine “On interim local self-government order in certain areas of the Donetsk and Luhansk regions” as well as on the future regime of these areas based on this law.

Page 1-2, ... 9. Reinstatement of full control of the state border by the government of Ukraine throughout the conflict area, starting on day 1 after the local elections and ending after the comprehensive political settlement (local elections in certain areas of the Donetsk and Luhansk regions on the basis of the Law of Ukraine and constitutional reform) to be finalized by the end of 2015, provided that paragraph 11 has been implemented in consultation with and upon agreement by representatives of certain areas of the Donetsk and Luhansk regions in the framework of the Trilateral Contact Group.

Page 2, ... 12. Based on the Law of Ukraine “On interim local self-government order in certain areas of the Donetsk and Luhansk regions”, questions related to local elections will be discussed and agreed upon with representatives of certain areas of the Donetsk and Luhansk regions in the framework of the Trilateral Contact Group. Elections will be held in accordance with relevant OSCE standards and monitored by OSCE/ODIHR.

Page 2, Footnote:

Such measures are, according to the Law on the special order for local self-government in certain areas of the Donetsk and Luhansk regions:

... – The powers of deputies of local councils and officials, elected at early elections, appointed by the Verkhovna Rada of Ukraine by this law, cannot be early terminated.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society No specific mention.

Traditional/religious leaders No specific mention.

Public administration No specific mention.

## Constitution Governance→Constitution→Constitutional reform/making

Page 2, ... 11. Carrying out constitutional reform in Ukraine with a new constitution entering into force by the end of 2015 providing for decentralization as a key element (including a reference to the specificities of certain areas in the Donetsk and Luhansk regions, agreed with the representatives of these areas), as well as adopting permanent legislation on the special status of certain areas of the Donetsk and Luhansk regions in line with measures as set out in the footnote until the end of 2015.

Footnote to provision: Such measures are, according to the Law on the special order for local self-government in certain areas of the Donetsk and Lugansk regions:

- Exemption from punishment, prosecution and discrimination for persons involved in the events that have taken place in certain areas of the Donetsk and Lugansk regions;
- Right to linguistic self-determination;
- Participation of organs of local self-government in the appointment of heads of public prosecution offices and courts in certain areas of the Donetsk and Lugansk regions;
- Possibility for certain governmental authorities to initiate agreements with organs of local self-government regarding the economic, social and cultural development of certain areas of the Donetsk and Lugansk regions;
- State supports the social and economic development of certain areas of the Donetsk and Lugansk regions;
- Support by central government authorities of cross-border cooperation in certain areas of Donetsk and Lugansk regions with districts of the Russian Federation;
- Creation of the people's police units by decision of local councils for the maintenance of public order in certain areas of the Donetsk and Lugansk regions; The powers of deputies of local councils and officials, elected at early elections, appointed by the Verkhovna

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## Power sharing

Political  
power  
sharing

No specific mention.

Territorial power sharing	<p>Power sharing→Territorial power sharing→Local/municipal government</p> <p>Page 2, Footnote: Such measures are, according to the Law on the special order for local self-government in certain areas of the Donetsk and Luhansk regions: ... – Participation of organs of local self-government in the appointment of heads of public prosecution offices and courts in certain areas of the Donetsk and Luhansk regions;</p> <p>Power sharing→Territorial power sharing→Autonomous regions</p> <p>Page 1, ... 4. ... Adopt promptly, by no later than 30 days after the date of signing of this document a Resolution of the Parliament of Ukraine specifying the area enjoying a special regime, under the Law of Ukraine “On interim self-government order in certain areas of the Donetsk and Luhansk regions”, based on the line of the Minsk Memorandum of September 19, 2014.</p> <p>Page 2, ... 11. Carrying out constitutional reform in Ukraine with a new constitution entering into force by the end of 2015 providing for decentralization as a key element (including a reference to the specificities of certain areas in the Donetsk and Luhansk regions, agreed with the representatives of these areas), as well as adopting permanent legislation on the special status of certain areas of the Donetsk and Luhansk regions in line with measures as set out in the footnote until the end of 2015. [Note]</p> <p>Page 2, Footnote: Such measures are, according to the Law on the special order for local self-government in certain areas of the Donetsk and Luhansk regions:</p> <p>Page 2, Footnote: Such measures are, according to the Law on the special order for local self-government in certain areas of the Donetsk and Luhansk regions: ... – Possibility for central governmental authorities to initiate agreements with organs of local self-government regarding the economic, social and cultural development of certain areas of the Donetsk and Luhansk regions;</p>
Economic power sharing	No specific mention.
Military power sharing	No specific mention.

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## Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

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## Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access Page 1, ... 7. Ensure safe access, delivery, storage, and distribution of humanitarian assistance to those in need, on the basis of an international mechanism.

Protection measures No specific mention.

Other No specific mention.

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## **Rights institutions**

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

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## **Justice sector reform**

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

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## Socio-economic reconstruction

Development or socio-economic reconstruction	<p>Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development</p> <p>Page 2, Footnote: Such measures are, according to the Law on the special order for local self-government in certain areas of the Donetsk and Luhansk regions: ... – Possibility for central governmental authorities to initiate agreements with organs of local self-government regarding the economic, social and cultural development of certain areas of the Donetsk and Luhansk regions;</p> <p>Page 2, Footnote: Such measures are, according to the Law on the special order for local self-government in certain areas of the Donetsk and Luhansk regions: ... – State supports the social and economic development of certain areas of the Donetsk and Luhansk regions;</p> <p>Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance</p> <p>Page 1, ... 7. Ensure safe access, delivery, storage, and distribution of humanitarian assistance to those in need, on the basis of an international mechanism.</p>
National economic plan	No specific mention.
Natural resources	No specific mention.
International funds	No specific mention.
Business	No specific mention.
Taxation	<p>Socio-economic reconstruction→Taxation→Reform of taxation</p> <p>Page 1, ... 8. Definition of modalities of full resumption of socioeconomic ties, including social transfers such as pension payments and other payments (incomes and revenues, timely payments of all utility bills, reinstating taxation within the legal framework of Ukraine).</p> <p>To this end, Ukraine shall reinstate control of the segment of its banking system in the conflict-affected areas and possibly an international mechanism to facilitate such transfers shall be established.</p>

Banks Socio-economic reconstruction→Banks→Personal or commercial banking  
Page 1, ... 8. Definition of modalities of full resumption of socioeconomic ties, including social transfers such as pension payments and other payments (incomes and revenues, timely payments of all utility bills, reinstating taxation within the legal framework of Ukraine).  
To this end, Ukraine shall reinstate control of the segment of its banking system in the conflict-affected areas and possibly an international mechanism to facilitate such transfers shall be established.

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## Land, property and environment

Land reform/  
rights No specific mention.

Pastoralist/  
nomadism  
rights No specific mention.

Cultural heritage Land, property and environment→Cultural heritage→Intangible  
Page 2, Footnote:  
Such measures are, according to the Law on the special order for local self-government in certain areas of the Donetsk and Luhansk regions:  
... – Right to linguistic self-determination;

Page 2, Footnote:  
Such measures are, according to the Law on the special order for local self-government in certain areas of the Donetsk and Luhansk regions:  
... – Possibility for central governmental authorities to initiate agreements with organs of local self-government regarding the economic, social and cultural development of certain areas of the Donetsk and Luhansk regions;

Environment No specific mention.

Water or  
riparian  
rights or  
access No specific mention.

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## Security sector

Security Guarantees	No specific mention.
Ceasefire	<p>Security sector→Ceasefire→Ceasefire provision</p> <p>Page 1, 1. Immediate and comprehensive ceasefire in certain areas of the Donetsk and Luhansk regions of Ukraine and its strict implementation as of 15 February 2015, 12 a.m. local time.</p> <p>Page1, .. 2. Withdrawal of all heavy weapons by both sides by equal distances in order to create a security zone of at least 50 km wide from each other for the artillery systems of calibre of 100 and more, a security zone of 70 km wide for MLRS and 140 km wide for MLRS “Tornado-S”, Uragan, Smerch and Tactical Missile Systems (Tochka, Tochka U):</p> <ul style="list-style-type: none"><li>– for the Ukrainian troops: from the de facto line of contact;</li><li>– for the armed formations from certain areas of the Donetsk and Luhansk regions of Ukraine: from the line of contact according to the Minsk Memorandum of Sept. 19th, 2014;</li></ul> <p>The withdrawal of the heavy weapons as specified above is to start on day 2 of the ceasefire at the latest and be completed within 14 days.</p> <p>The process shall be facilitated by the OSCE and supported by the Trilateral Contact Group.</p> <p>Page 1-2, ... 9. Reinstatement of full control of the state border by the government of Ukraine throughout the conflict area, starting on day 1 after the local elections and ending after the comprehensive political settlement (local elections in certain areas of the Donetsk and Luhansk regions on the basis of the Law of Ukraine and constitutional reform) to be finalized by the end of 2015, provided that paragraph 11 has been implemented in consultation with and upon agreement by representatives of certain areas of the Donetsk and Luhansk regions in the framework of the Trilateral Contact Group.</p>
Police	<p>Page 2, Footnote:</p> <p>Such measures are, according to the Law on the special order for local self-government in certain areas of the Donetsk and Luhansk regions:</p> <ul style="list-style-type: none"><li>... – Creation of the people’s police units by decision of local councils for the maintenance of public order in certain areas of the Donetsk and Luhansk regions;</li></ul>
Armed forces	<p>Page 2, ... 10. Withdrawal of all foreign armed formations, military equipment, as well as mercenaries from the territory of Ukraine under monitoring of the OSCE. Disarmament of all illegal groups.</p>
DDR	No specific mention.

Intelligence services	No specific mention.
Parastatal/rebel and opposition group forces	Page 2, ... 10. Withdrawal of all foreign armed formations, military equipment, as well as mercenaries from the territory of Ukraine under monitoring of the OSCE. Disarmament of all illegal groups.
Withdrawal of foreign forces	Page 2, ... 10. Withdrawal of all foreign armed formations, military equipment, as well as mercenaries from the territory of Ukraine under monitoring of the OSCE. Disarmament of all illegal groups.
Corruption	No specific mention.
Crime/organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

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## Transitional justice

Transitional justice general	No specific mention.
Amnesty/pardon	<p>Transitional justice→Amnesty/pardon→Amnesty/pardon proper</p> <p>Page 1, ... 5. Ensure pardon and amnesty by enacting the law prohibiting the prosecution and punishment of persons in connection with the events that took place in certain areas of the Donetsk and Luhansk regions of Ukraine.</p> <p>Page 2, Footnote: Such measures are, according to the Law on the special order for local self-government in certain areas of the Donetsk and Luhansk regions: – Exemption from punishment, prosecution and discrimination for persons involved in the events that have taken place in certain areas of the Donetsk and Luhansk regions;</p>

Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	Page 1, ... 6. Ensure release and exchange of all hostages and unlawfully detained persons, based on the principle “all for all”. This process is to be finished on the day 5 after the withdrawal at the latest.
Vetting	No specific mention.
Victims	No specific mention.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	Page 1, ... ... 4. Launch a dialogue, on day 1 of the withdrawal, on modalities of local elections in accordance with Ukrainian legislation and the Law of Ukraine “On interim local self-government order in certain areas of the Donetsk and Luhansk regions” as well as on the future regime of these areas based on this law.

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## Implementation

UN signatory	No specific mention.
Other international signatory	Ambassador Heidi Tagliavini, OSCE Representative
Referendum for agreement	No specific mention.

International mission/ force/similar Page1, .. 2. Withdrawal of all heavy weapons by both sides by equal distances in order to create a security zone of at least 50 km wide from each other for the artillery systems of calibre of 100 and more, a security zone of 70 km wide for MLRS and 140 km wide for MLRS “Tornado-S”, Uragan, Smerch and Tactical Missile Systems (Tochka, Tochka U):  
– for the Ukrainian troops: from the de facto line of contact;  
– for the armed formations from certain areas of the Donetsk and Luhansk regions of Ukraine: from the line of contact according to the Minsk Memorandum of Sept. 19th, 2014;  
The withdrawal of the heavy weapons as specified above is to start on day 2 of the ceasefire at the latest and be completed within 14 days.  
The process shall be facilitated by the OSCE and supported by the Trilateral Contact Group.

Page 1, ... 3. Ensure effective monitoring and verification of the ceasefire regime and the withdrawal of heavy weapons by the OSCE from day 1 of the withdrawal, using all technical equipment necessary, including satellites, drones, radar equipment, etc.

Page 2, ... 12. Based on the Law of Ukraine “On interim local self-government order in certain areas of the Donetsk and Luhansk regions”, questions related to local elections will be discussed and agreed upon with representatives of certain areas of the Donetsk and Luhansk regions in the framework of the Trilateral Contact Group. Elections will be held in accordance with relevant OSCE standards and monitored by OSCE/ODIHR.

Enforcement mechanism No specific mention.

Related cases No specific mention.

Source UN Peacemaker; <http://peacemaker.un.org>; [http://peacemaker.un.org/sites/peacemaker.un.org/files/UA\\_150212\\_MinskAgreement\\_en.pdf](http://peacemaker.un.org/sites/peacemaker.un.org/files/UA_150212_MinskAgreement_en.pdf)

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