

Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>

Country/ entity	South Sudan Sudan
Region	Africa (excl MENA) Africa (excl MENA)
Agreement name	Agreement on the Border Monitoring Support Mission between the Government of the Sudan and the Government of South Sudan
Date	30 Jul 2011
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Interstate/intrastate conflict(s) (Sudan Conflicts (1955 -))
Stage	Implementation/renegotiation
Conflict nature	Territory
Peace process	North - South Sudan secession process
Parties	Gen. Ismat Abdelrahman Zain Elabdeen, Government of the Sudan; H.E. Lt. Gen. Paul Mayom Akec, Government of South Sudan
Third parties	Witnessed by: Pierre Buyoya, African Union High Level Implementation Panel
Description	An agreement that provides for the establishment of mechanisms for agreed security arrangements regarding the border territory. Attached are three Annexes; Annex A provides for Tasks of the Support Border Monitoring Mission, Annex B provides for the Tasks of the Joint Border Verification Sectors (JBVMS) and Joint Border Verification Teams (JBVMTs), and Annex C provides for the Rules of Procedures for the Joint Political and Security Mechanism (JPSM).

**Agreement
document** [SD_110730_Agreement on the Border Monitoring Support Mission between GoS and GoSS.pdf](#)
 | [Download PDF](#)

Groups

Children/
youth No specific mention.

Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/displaced persons	No specific mention.
Social class	No specific mention.

Gender

Women, girls and gender	No specific mention.
Men and boys	No specific mention.
LGBTI	No specific mention.

Family No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/ secession No specific mention.

Accession/ unification No specific mention.

Border delimitation Page 2, Agreement on the Border Monitoring Support Mission between the Government of the Sudan and the Government of South Sudan

3. The Parties agree that the area of responsibility (AOR) for the JBVMM shall correspond to the SDBZ. The centre line for the SDBZ shall be the 1/1/56 borderline except for the agreed disputed areas. Pending the final resolution of the disputed areas, the administrative common borderline, as reflected in the map produced and signed by the Technical Boundary Demarcation Committee before the first meeting of the JPSM and shall be used as the sole reference. This map shall be attached to the consolidated document referred to in Paragraph 1 (ii) for their operation.

Page 5, Annex A - Tasks of Border Monitoring Support Mission

10. The JBVMM shall maintain necessary chart geographical and mapping references, which once agreed to the border between the two states, shall be used for the purpose of monitoring of the implementation in accordance with Paragraph 2 of the Agreement on Border Security and the Joint Political and Security Mechanism of 29 June 2011;

11. Assist, facilitate and help to protect the demarcation teams within the SDBZ as requested by the JPSM;

Page 10, Annex C - Rules of Procedure for the JPSM

4. Coordinating Instructions:

4.3 Border Demarcation: The JPSM will facilitate the work of the commission for demarcation of the border between the two sovereign states.

Cross-border provision	<p>Page 3, Agreement on the Border Monitoring Support Mission between the Government of the Sudan and the Government of South Sudan</p> <p>11. The SDBZ and associated border management mechanisms are measures necessary until normal relationships prevail between the two sovereign States. Thus the JPSM shall review the necessity of these measures every six months with a view to making recommendations to the Presidents on the need for continuation.</p> <p>Page 5, Annex A - Tasks of Border Monitoring Support Mission</p> <p>2. Support activities (verifications, investigations, monitoring, arbitrations, training, liaison coordinating reporting, information exchange and patrols as required between the Parties along SDBZ;</p> <p>9. Facilitate liaison between the Parties;</p> <p>13. Assist building mutual trust, confidence and an environment which encourages long-term stability and economic development.</p> <p>Page 7, Annex B - Tasks of Joint Border Verification and Monitoring Sectors (JBVMS) and Joint Border Verification Teams (JBVMTs)</p> <p>4. Police:</p> <p>4.3 Border crossing procedures will be conducted consistent with the normal customs and immigration rules and procedures of the two sovereign states.</p> <p>Page 9, Annex C - Rules of Procedure for the JPSM</p> <p>3. JPSM Secretariat. The JPSM Secretariat will:</p> <p>3.7 Exchange of Information and Liaison. In the spirit of Kuriftu General Objective 7 and of cooperation and in order to build confidence and de-escalate potential cross-border tension, the Parties will establish:</p> <p>3.7.1 Direct communications between the respective members of the JPSM from each sovereign state and with the JPSM secretariat;</p>
------------------------	--

Governance

Political institutions (new or reformed)	No specific mention.
Elections	No specific mention.
Electoral commission	No specific mention.

Political parties reform	No specific mention.
Civil society	Page 7, Annex B - Tasks of Joint Border Verification and Monitoring Sectors (JBVMS) and Joint Border Verification Teams (JBVMTs) 3.1 Team Composition: Each team will be composed of an equal number of representatives from each party; the team leader (external observer), one representative from each of SAF and SPLA, plus one representative from the police, one from national security and one Legal Advisor from each Party. If necessary for a specific mission, a representative from the local authorities or community will be attached to the JBVMT. [...]
Traditional/religious leaders	No specific mention.
Public administration	No specific mention.
Constitution	No specific mention.

Power sharing

Political power sharing	No specific mention.
Territorial power sharing	No specific mention.
Economic power sharing	No specific mention.

Military
power
sharing

Power sharing→Military power sharing→Proportionality

Page 6, Annex B - Tasks of Joint Border Verification and Monitoring Sectors (JBVMS) and Joint Border Verification Teams (JBVMTs)

2. JBVMS HQ Composition:

2.1 Two officers from each, SAF and SPLA with the ranks of not less than Lt. Colonel.

2.2 Two police officers from each side with the ranks of not less than Lt. Colonel or equivalent.

2.3 Two NISS officers from each side with ranks of not less than Lt. Colonel.

2.4 One Legal Advisor from each side.

2.5 One command post composed of two military officers from each side plus one external observer/monitor.

2.6 Two JBVMS shall reach its decisions by consensus of the Parties and shall establish its internal regulations

Page 7, Annex B - Tasks of Joint Border Verification and Monitoring Sectors (JBVMS) and Joint Border Verification Teams (JBVMTs)

3.1 Team Composition: Each team will be composed of an equal number of representatives from each party; the team leader (external observer), one representative from each of SAF and SPLA, plus one representative from the police, one from national security and one Legal Advisor from each Party. [...]

Page 7, Annex B - Tasks of Joint Border Verification and Monitoring Sectors (JBVMS) and Joint Border Verification Teams (JBVMTs)

3.1.1 Team tasks: Teams will act jointly to:

3.1.1.1 Monitor and report on security within the SDBZ by conducting patrols and visits as required throughout their respective sectors in order to prevent any violations

and enhance confidence-building.

3.1.1.2 Report unlawfully held weapons to the Joint Border Verification Monitoring Sectors (JBVMS) for more verification in justifying the unlawful weapons and awaiting destruction directives from JPSM.

3.1.1.3 Arbitrate on local disputes. Any disputes beyond their competence are to be raised to sector level and to the JBVM if necessary who may then raise it to JSPM if necessary.

3.1.1.4 Upon complaint of a security nature submitted to the JBVMT leader from the representative of either party, the JBVMT leader will task the JBVMT to monitor, verify and report on security situation within the SDBZ to JBVMS.

3.1.1.5 Submit a report to the JBVM signed by the JBVMS leader and a senior representative of each party, with a copy of the report to each party.

3.1.1.6 Liaise and conduct meetings every week and when necessary.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication Rights related issues→Media and communication→Media roles
Page 8-9, Annex C - Rules of Procedure for the JPSM
3. JPSM Secretariat. The JPSM Secretariat will: 3.6 Public Information/ Media. All contact with the media will be conducted on a joint basis and only by the JPSM chairs or their designated spokespersons. JBVM and JBVMs and JBVMs will refer all media/public information issues to the JPSM.

Mobility/ access	<p>Page 3, Agreement on the Border Monitoring Support Mission between the Government of the Sudan and the Government of South Sudan</p> <p>7. Both Parties shall submit their proposals on the corridors of movement to the JPSM.</p> <p>Page 3, Agreement on the Border Monitoring Support Mission between the Government of the Sudan and the Government of South Sudan</p> <p>12. The suggested draft agenda for the first meeting of the JPSM is as follows: [...]</p> <p>(iv) Consideration of corridors of movement in the SDBZ. (v) Appointment of the JBVMM for endorsement by the Parties [...] (vii) Discussion on corridors within the SDBZ. [...]</p> <p>Page 7, Annex B - Tasks of Joint Border Verification and Monitoring Sectors (JBVMS) and Joint Border Verification Teams (JBVMTs)</p> <p>4. Police:</p> <p>4.1 Official border crossings and movement corridors will be decided by the first (preliminary) JPSM meeting, based on the proposals of the 2 Parties which will be provided to the JPSM secretariat before the first (preliminary) JPSM meeting;</p> <p>4.2 The crossing of the SDBZ shall be through identified crossing points and corridors.</p> <p>4.3 Border crossing procedures will be conducted consistent with the normal customs and immigration rules and procedures of the two sovereign states.</p>
Protection measures	<p>Rights related issues→Protection measures→Other</p> <p>Page 2, Agreement on the Border Monitoring Support Mission between the Government of the Sudan and the Government of South Sudan</p> <p>2. The Parties agree with the Force Commander to 300 force protection as an adequate basis, pending the recommendations of the Force Commander as per Paragraph 5 of the 29 June 2011 agreement.</p> <p>Page 3, Agreement on the Border Monitoring Support Mission between the Government of the Sudan and the Government of South Sudan</p> <p>8. The Parties hereby request the UN to endorse the agreement on the Border Monitoring Support Mission with the following additional tasks to the UNISFA mandate:</p> <p>(i) Provide force protection</p> <p>Page 5, Annex A - Tasks of Border Monitoring Support Mission</p> <p>10. The JBVMM shall maintain necessary chart geographical and mapping references, which once agreed to the border between the two states, shall be used for the purpose of monitoring of the implementation in accordance with Paragraph 2 of the Agreement on Border Security and the Joint Political and Security Mechanism of 29 June 2011;</p> <p>11. Assist, facilitate and help to protect the demarcation teams within the SDBZ as requested by the JPSM;</p>

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development
Page 5, Annex A - Tasks of Border Monitoring Support Mission
13. Assist building mutual trust, confidence and an environment which encourages long-term stability and economic development.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/ rights No specific mention.

Pastoralist/ nomadism rights No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

Water or
riparian
rights or
access

No specific mention.

Security sector

Security Guarantees Page 2, Agreement on the Border Monitoring Support Mission between the Government of the Sudan and the Government of South Sudan

1. The Government of the Sudan and Government of South Sudan, hereinafter referred to as the Parties, reaffirm their commitment to the agreement signed in Addis Ababa on 29 June 2011, as supplemented by the agreements of 7 December 2010, Annex 2, which relates to the Joint Political and Security Mechanism (JPSM), and the Joint Position Paper signed between the National Congress Party/Sudan Armed Forces and Sudan People's Liberation Movement/Army on 30 May 2011, with the following additions and amendments:

(i) Amendments to the 7 December 2010 JPSM document: JPSM membership would be expanded to include the Ministers of Foreign Affairs and Ministers of Interior of both countries; reference to the Joint Field Committee would become the Joint Border Verification Monitoring Mechanism (JBVMM), the Joint Sector Teams (JSTs) would become Joint Border Verification Monitoring Sectors, the Joint Team Sites (JTS) would become Joint Border Verification Monitoring Teams (JBVMTs), and reference to the Common Border Zone would become the Safe Demilitarized Border Zone (SDBZ).

(ii) Prior to first meeting of the JPSM, a joint legal committee of the Parties assisted by the AUHIP legal advisors will prepare a consolidated document for the reference of the JPSM.

Page 2, Agreement on the Border Monitoring Support Mission between the Government of the Sudan and the Government of South Sudan

2. The Parties agree with the Force Commander to 300 force protection as an adequate basis, pending the recommendations of the Force Commander as per Paragraph 5 of the 29 June 2011 agreement.

Page 2, Agreement on the Border Monitoring Support Mission between the Government of the Sudan and the Government of South Sudan

3. The Parties agree that the area of responsibility (AOR) for the JBVMM shall correspond to the SDBZ. The centre line for the SDBZ shall be the 1/1/56 borderline except for the agreed disputed areas. Pending the final resolution of the disputed areas, the administrative common borderline, as reflected in the map produced and signed by the Technical Boundary Demarcation Committee before the first meeting of the JPSM and shall be used as the sole reference. This map shall be attached to the consolidated document referred to in Paragraph 1 (ii) for their operation.

Page 2, Agreement on the Border Monitoring Support Mission between the Government of the Sudan and the Government of South Sudan

4. The Parties agree that they and the United Nations Interim Security Force for Abyei (UNISFA) shall, in accordance with the provisions of the 29 June 2011 Agreement, undertake a joint assessment mission to establish: the location of the mission headquarters; location and number of sector headquarters; the location and number of teams; and the personnel to be assigned to these tasks. The outcome of the assessment mission shall be submitted to the JPSM for consideration and approval.

Page 2, Agreement on the Border Monitoring Support Mission between the Government of the Sudan and the Government of South Sudan

5. The Force Commander shall also undertake a reconnaissance mission, in consultation with the Parties, to assess the operational requirements of the mission.

Ceasefire	No specific mention.
Police	<p>Page 5, Annex A - Tasks of Border Monitoring Support Mission 4. Conduct institutional training for border police and border security mechanisms as requested by the Parties;</p> <p>Page 6, Annex B - Tasks of Joint Border Verification and Monitoring Sectors (JBVMS) and Joint Border Verification Teams (JBVMTs) 1. JBVMS Tasks: 1.4 Report unlawfully held weapons to the JBVMM and appropriate police authorities for confiscation. Observe and record their destruction and report on local disputes. Any disputes beyond their competence are to be raised to the JBVMM.</p> <p>Page 6, Annex B - Tasks of Joint Border Verification and Monitoring Sectors (JBVMS) and Joint Border Verification Teams (JBVMTs) 2. JBVMS HQ Composition: 2.2 Two police officers from each side with the ranks of not less than Lt. Colonel or equivalent.</p> <p>Page 7, Annex B - Tasks of Joint Border Verification and Monitoring Sectors (JBVMS) and Joint Border Verification Teams (JBVMTs) 3.1 Team Composition: Each team will be composed of an equal number of representatives from each party; the team leader (external observer), one representative from each of SAF and SPLA, plus one representative from the police, one from national security and one Legal Advisor from each Party. [...]</p> <p>Page 7, Annex B - Tasks of Joint Border Verification and Monitoring Sectors (JBVMS) and Joint Border Verification Teams (JBVMTs) 4. Police: 4.1 Official border crossings and movement corridors will be decided by the first (preliminary) JPSM meeting, based on the proposals of the 2 Parties which will be provided to the JPSM secretariat before the first (preliminary) JPSM meeting; 4.2 The crossing of the SDBZ shall be through identified crossing points and corridors. 4.3 Border crossing procedures will be conducted consistent with the normal customs and immigration rules and procedures of the two sovereign states.</p>
Armed forces	No specific mention.
DDR	No specific mention.

Intelligence services	<p>Page 6, Annex B - Tasks of Joint Border Verification and Monitoring Sectors (JBVMS) and Joint Border Verification Teams (JBVMTs)</p> <p>2. JBVMS HQ Composition:</p> <p>2.3 Two NISS officers from each side with ranks of not less than Lt. Colonel.</p> <p>Page 7, Annex B - Tasks of Joint Border Verification and Monitoring Sectors (JBVMS) and Joint Border Verification Teams (JBVMTs)</p> <p>3.1 Team Composition: Each team will be composed of an equal number of representatives from each party; the team leader (external observer), one representative from each of SAF and SPLA, plus one representative from the police, one from national security and one Legal Advisor from each Party. [...]</p>
Parastatal/ rebel and opposition group forces	<p>Page 6, Annex B - Tasks of Joint Border Verification and Monitoring Sectors (JBVMS) and Joint Border Verification Teams (JBVMTs)</p> <p>2. JBVMS HQ Composition:</p> <p>2.1 Two officers from each, SAF and SPLA with the ranks of not less than Lt. Colonel.</p> <p>2.5 One command post composed of two military officers from each side plus one external observer/monitor.</p> <p>Page 7, Annex B - Tasks of Joint Border Verification and Monitoring Sectors (JBVMS) and Joint Border Verification Teams (JBVMTs)</p> <p>3.1 Team Composition: Each team will be composed of an equal number of representatives from each party; the team leader (external observer), one representative from each of SAF and SPLA, plus one representative from the police, one from national security and one Legal Advisor from each Party. [...]</p>
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/ organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general No specific mention.

Amnesty/pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

Implementation

UN signatory [Not directly signed, but Letter at beginning from UN Secretary General Ban Ki-Moon to President of the Security Council is signed by Secretary General]

Other international signatory Witnessed by: Pierre Buyoya, African Union High Level Implementation Panel

Referendum No specific mention.
for
agreement

International Page 2, Agreement on the Border Monitoring Support Mission between the
mission/ Government of the Sudan and the Government of South Sudan
force/similar 4. The Parties agree that they and the United Nations Interim Security Force
for Abyei (UNISFA) shall, in accordance with the provisions of the 29 June
2011 Agreement, undertake a joint assessment mission to establish: the
location of the mission headquarters; location and number of sector
headquarters; the location and number of teams; and the personnel to be
assigned to these tasks. The outcome of the assessment mission shall be
submitted to the JPSM for consideration and approval.

Page 2, Agreement on the Border Monitoring Support Mission between the
Government of the Sudan and the Government of South Sudan
5. The Force Commander shall also undertake a reconnaissance mission, in
consultation with the Parties, to assess the operational requirements of the
mission.

Page 3, Agreement on the Border Monitoring Support Mission between the
Government of the Sudan and the Government of South Sudan
8. The Parties hereby request the UN to endorse the agreement on the
Border Monitoring Support Mission with the following additional tasks to the
UNISFA mandate:
(i) Provide force protection
(ii) Provide observers
(iii) Provide logistic and air support
(iv) Provide accommodation for national observers
(v) The Senior Observer reports to the UNISFA Force Commander

Page 3, Agreement on the Border Monitoring Support Mission between the
Government of the Sudan and the Government of South Sudan
12. The suggested draft agenda for the first meeting of the JPSM is as follows:
(i) Consideration of the structure, rules and budget of the JPSM.
(ii) Consideration and adoption of the recommendations of the Joint
Committee and UNISFA.
(iii) Report by UNISFA FC on the outcome of his assessment mission.
(iv) Consideration of corridors of movement in the SDBZ.
(v) Appointment of the JBVMM for endorsement by the Parties.
(vi) Agreement of the date of launching of the SDBZ and related security
mechanisms.
(vii) Discussion on corridors within the SDBZ. [...]

Enforcement mechanism	<p>Page 3, Agreement on the Border Monitoring Support Mission between the Government of the Sudan and the Government of South Sudan</p> <p>8. The Parties hereby request the UN to endorse the agreement on the Border Monitoring Support Mission with the following additional tasks to the UNISFA mandate:</p> <ul style="list-style-type: none"> (i) Provide force protection (ii) Provide observers (iii) Provide logistic and air support (iv) Provide accommodation for national observers (v) The Senior Observer reports to the UNISFA Force Commander <p>Page 6, Annex B - Tasks of Joint Border Verification and Monitoring Sectors (JBVMS) and Joint Border Verification Teams (JBVMTs)</p> <p>1. JBVMS Tasks:</p> <p>1.1 Coordinate planning, monitoring and verification of the implementation of the agreement within its jurisdiction. [...]</p> <p>1.6 Maintain necessary charts, graphical and mapping references in its area of jurisdiction, which once agreed to be the border between the two states, shall be used for the purpose of the monitoring of the implementation of this agreement.</p>
Related cases	No specific mention.
Source	Securitycouncilreport.org,. 'Security Council Report'. N.p., 2015. Web. 24 Oct. 2015.
