

Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>

Country/ entity	Yemen
Region	Middle East and North Africa
Agreement name	Agreement/Gulf Cooperation Council (GCC) Initiative
Date	23 Nov 2011
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict (Yemeni Civil Wars (1994) (2011 -))
Stage	Framework/substantive - partial
Conflict nature	Government
Peace process	Yemen peace process
Parties	Ali Abdullah Saleh, President of the Republic, Chair of the General People's Congress, (Signed); Abdulkarim Ali Al-Iryani, Second Deputy Chair of the General People's Congress (Signed); Sadiq Amin Abu Ras, Assistant General Secretary of the General People's Congress (Signed); Amat Al-Razzaq Hamad, Assistant General Secretary of the General People's Congress (Signed); Ahmad Ubayd Bin Dagher, Assistant General Secretary of the General People's Congress (Signed); Qasim Salam, Chair of the Council of the National Democratic Alliance (Signed); Mohamed Salem Basendwah, Chair of the Preparatory Committee for National Dialogue (Signed); Yasin Sa'id Nu'man, General Secretary of the Socialist Party and Temporary Chair of the Joint Meeting Parties (Signed); Abdulwahhab Ahmad Al-Insi, General Secretary of the Yemeni Congregation for Reform (Signed); Hasan Muhammad Zayd, General Secretary of the Al-Haqq Party (Signed); Sakhr Ahmad Al-Wajih, Representative of the Solidarity Council and the Freedom Bloc (Signed);

Third parties	In the presence of: Abdul-Latif Bin Rashid Al-Zayani, Secretary-General of the Gulf Cooperation Council (Signed); Sheikh Abdullah Bin Zayed Al Nahyan, Minister for Foreign Affairs of the United Arab Emirates, Chair of the current session of the Ministerial Council of the Gulf Cooperation Council (Signed)
Description	Short comprehensive framework agreement looking at transferring power from the government of Saleh Abdullah Saleh. Power will be transferred to the Vice President after immunity from prosecution is assured to the President and other regime officials. The agreement then outlines the arrangement of a unity government; and prepares for elections.

Agreement document [YE_110423_Agreement \(responding to GCC initiative on 21 April 2011\).pdf](#) | [Download PDF](#)

Groups

Children/ youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ ethnic/ national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.

Other groups No specific mention.

Refugees/
displaced
persons No specific mention.

Social class No specific mention.

Gender

Women,
girls and
gender No specific mention.

Men and
boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) Page 1, The signatories to this Agreement, desirous of achieving a political settlement of the crisis in Yemen, acting in accordance with the terms of the initiative proposed by the Gulf Cooperation Council on 21 April 2011 and pursuant to the following basic principles:
- That the solution resulting from this Agreement shall preserve the unity, security and stability of Yemen;

State configuration No specific mention.

Self determination No specific mention.

Referendum Page 3, Have agreed on the following implementation steps;
... 7. When complete, the new constitution shall be submitted to a popular referendum.
8. If the constitution is approved by referendum, a time frame for parliamentary elections shall be determined in accordance with the new constitution.

State symbols No specific mention.

Independence/ secession No specific mention.

Accession/ unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) Governance→Political institutions (new or reformed)→General references
Page 3, Have agreed on the following implementation steps;
... 6. The new President shall establish a constitutional committee to oversee the preparation of a new constitution.

Elections Page 3, Have agreed on the following implementation steps;
... 5. The President by appointment shall call for presidential elections within 60 days in accordance with the Constitution.
... 8. If the constitution is approved by referendum, a time frame for parliamentary elections shall be determined in accordance with the new constitution.
9. After the elections, the President shall request the Chair of the party that has gained the greatest number of votes to form a government.

Electoral commission No specific mention.

Political parties reform	No specific mention.
Civil society	Page 1, The signatories to this Agreement, desirous of achieving a political settlement of the crisis in Yemen, acting in accordance with the terms of the initiative proposed by the Gulf Cooperation Council on 21 April 2011 and pursuant to the following basic principles: ... - That the Agreement shall fulfil the aspirations of the Yemeni people for change and reform;
Traditional/religious leaders	No specific mention.
Public administration	No specific mention.
Constitution	Governance→Constitution→Constitutional reform/making Page 3, Have agreed on the following implementation steps; ... 6. The new President shall establish a constitutional committee to oversee the preparation of a new constitution. 7. When complete, the new constitution shall be submitted to a popular referendum.

Power sharing

Political power sharing	Power sharing→Political power sharing→General State level Page 1, The signatories to this Agreement, desirous of achieving a political settlement of the crisis in Yemen, acting in accordance with the terms of the initiative proposed by the Gulf Cooperation Council on 21 April 2011 and pursuant to the following basic principles: ... - That the transfer of power shall be smooth, secure and based on national consensus in order to avoid a descent into anarchy and violence; Page 2, Have agreed on the following implementation steps; 1. On the first day of the Agreement, the President of the Republic shall request the opposition to form a government of national unity with 50 per cent representation from either side. That government shall be formed no later than seven days after his request.
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Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures	No specific mention.
Media and communication	No specific mention.
Mobility/ access	No specific mention.
Protection measures	No specific mention.
Other	No specific mention.

Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

Justice sector reform

Criminal justice and emergency law	No specific mention.
State of emergency provisions	No specific mention.
Judiciary and courts	No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/ rights No specific mention.

Pastoralist/
nomadism
rights No specific mention.

Cultural
heritage No specific mention.

Environment No specific mention.

Water or
riparian
rights or
access No specific mention.

Security sector

Security
Guarantees Page 1, The signatories to this Agreement, desirous of achieving a political settlement of the crisis in Yemen, acting in accordance with the terms of the initiative proposed by the Gulf Cooperation Council on 21 April 2011 and pursuant to the following basic principles:
... - That all parties are committed to removing the sources of tension in political and security terms;

Ceasefire Security sector→Ceasefire→General commitments
Page 2, The signatories to this Agreement, desirous of achieving a political settlement of the crisis in Yemen, acting in accordance with the terms of the initiative proposed by the Gulf Cooperation Council on 21 April 2011 and pursuant to the following basic principles:
... - That all parties are committed to ending all forms of reprisals, pursuit and prosecution by extending guarantees and pledges towards that end;

Police No specific mention.

Armed
forces No specific mention.

DDR No specific mention.

Intelligence
services No specific mention.

Parastatal/
rebel and
opposition
group
forces

No specific mention.

Withdrawal
of foreign
forces

No specific mention.

Corruption

No specific mention.

Crime/
organised
crime

No specific mention.

Drugs

No specific mention.

Terrorism

No specific mention.

Transitional justice

Transitional
justice
general

No specific mention.

Amnesty/
pardon

Transitional justice→Amnesty/pardon→Amnesty/pardon proper
Page 2, Have agreed on the following implementation steps;
3. On the 29th day after the Agreement enters into force, Parliament,
including the opposition, shall adopt laws granting immunity from legal and
judicial prosecution to the President and those work worked with him during
his time in office.

Page 3, Have agreed on the following implementation steps;
4. On the 30th day after the Agreement enters into force, once Parliament,
including the opposition, has adopted the law on safeguards, the President of
the Republic shall tender his resignation to Parliament. When Parliament has
accepted his resignation, the Vice-President shall become the legitimate
President by appointment.

Courts No specific mention.

Mechanism No specific mention.

Prisoner
release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing
persons No specific mention.

Reparations No specific mention.

Reconciliation Page 1, The signatories to this Agreement, desirous of achieving a political settlement of the crisis in Yemen, acting in accordance with the terms of the initiative proposed by the Gulf Cooperation Council on 21 April 2011 and pursuant to the following basic principles:

... - That the transfer of power shall be smooth, secure and based on national consensus in order to avoid a descent into anarchy and violence;
- That all parties are committed to removing the sources of tension in political and security terms;

Page 2, The signatories to this Agreement, desirous of achieving a political settlement of the crisis in Yemen, acting in accordance with the terms of the initiative proposed by the Gulf Cooperation Council on 21 April 2011 and pursuant to the following basic principles:

... - That all parties are committed to ending all forms of reprisals, pursuit and prosecution by extending guarantees and pledges towards that end;

Page 2, Have agreed on the following implementation steps;

2. The newly formed government shall create the appropriate atmosphere in order to achieve national consensus and put an end to the sources of tension in political and security terms.

Implementation

UN
signatory No specific mention.

Other
international
signatory No specific mention.

Referendum
for
agreement No specific mention.

International
mission/
force/similar No specific mention.

Enforcement
mechanism No specific mention.

Related
cases No specific mention.

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