

<b>Country/entity</b>	Palestine
<b>Region</b>	Middle East and North Africa
<b>Agreement name</b>	The Cairo Accord
<b>Date</b>	17 Mar 2005
<b>Agreement status</b>	Multiparty signed/agreed
<b>Interim arrangement</b>	Yes
<b>Agreement/conflict level</b>	Intrastate/intrastate conflict

### Hamas-Fatah Conflict (2006 - )

In 2006, Palestine held its first round of local legislative elections wherein the long-standing incumbent, Fatah, was defeated by the Muslim Brotherhood affiliated Hamas. As the largest faction of the Palestinian Liberation Organisation (PLO), Fatah's leadership was put under pressure by the international community, who perceived Hamas as a possible threat to the Arab-Israeli peace process. As such, Fatah refused to join in the grand coalition with Hamas, and President Mahmoud Abbas began to increase his power through presidential decrees. Inside the Hamas strong-hold of Gaza, politicians on both sides were assassinated and within both Gaza and the West Bank, both sides were increasing the size and capabilities of their respective armed wings. The Presidential Guard of Mahmoud Abbas received funding, arms and training from the U.S and Israel during this time. Tensions rose further, as President Abbas called for new elections to be held in late-2006. These did not occur, and the date was shifted to mid-2007. Skirmishes broke out occasionally. On July 10, 2007, sustained clashes continued and escalated and by the end of July 15, Hamas had consolidated its military control over the Gaza Strip.

Since then several agreements have been signed between the two sides pledging to form a unity government including the 2007 Mecca Agreements; 2008 Yemeni Initiative; 2010 Cairo Agreement; April 2011 Cairo Agreement; 2012 Doha Agreement; May 2012 Cairo Accord and the 2014 Gaza Agreement.

Close  
Hamas-Fatah Conflict (2006 - )

<b>Stage</b>	Pre-negotiation/process
<b>Conflict nature</b>	Inter-group
<b>Peace process</b>	Palestine, Intra-Palestinian agreements
<b>Parties</b>	The 13 Palestinian factions
<b>Third parties</b>	Hosni Mubarak
<b>Description</b>	A short agreement declaring unity among Palestine's 13 factions.

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**Agreement document**[PS\\_050317\\_Cairo Accords.pdf \(opens in new tab\)](#) | [Download PDF](#)

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**Groups****Children/youth** No specific mention.**Disabled persons** No specific mention.**Elderly/age** No specific mention.**Migrant workers** No specific mention.**Racial/ethnic/  
national group** No specific mention.**Religious groups** Groups→Religious groups→Rhetorical  
Page 1, (3) Those gathered confirmed that the continuation of settlement and the construction of the wall and the Judaization of Jerusalem are explosive issues.**Indigenous people** No specific mention.**Other groups** No specific mention.**Refugees/displaced persons** Groups→Refugees/displaced persons→Rhetorical  
Page 1, (1) Those gathered confirmed their adherence to Palestinian principles, without any neglect, and the right of the Palestinian people to resistance in order to end the occupation, establish a Palestinian state with full sovereignty with Jerusalem as its capital, and the guaranteeing of the right of return of refugees to their homes and property.**Social class** No specific mention.

## Gender

**Women, girls and gender** No specific mention.

**Men and boys** No specific mention.

**LGBTI** No specific mention.

**Family** No specific mention.

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## State definition

**Nature of state (general)** Page 1, (1) Those gathered confirmed their adherence to Palestinian principles, without any neglect, and the right of the Palestinian people to resistance in order to end the occupation, establish a Palestinian state with full sovereignty with Jerusalem as its capital, and the guaranteeing of the right of return of refugees to their homes and property.

... Those gathered felt unanimously that dialogue is the sole means of interaction among all the factions, as a support to national unity and the unity of the Palestinian ranks. They were unanimous in forbidding the use of weapons in internal disputes, respecting the rights of the Palestinian citizen and refraining from violating them, and that continuing dialogue through the coming period is a basic necessity toward unifying our speech and preserving Palestinian rights.

**State configuration** No specific mention.

**Self determination** No specific mention.

**Referendum** No specific mention.

**State symbols** Page 1, (1) Those gathered confirmed their adherence to Palestinian principles, without any neglect, and the right of the Palestinian people to resistance in order to end the occupation, establish a Palestinian state with full sovereignty with Jerusalem as its capital, and the guaranteeing of the right of return of refugees to their homes and property.

**Independence/secession** Page 1, (1) Those gathered confirmed their adherence to Palestinian principles, without any neglect, and the right of the Palestinian people to resistance in order to end the occupation, establish a Palestinian state with full sovereignty with Jerusalem as its capital, and the guaranteeing of the right of return of refugees to their homes and property.

**Accession/unification** No specific mention.

**Border delimitation** No specific mention.

**Cross-border provision** No specific mention.

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## **Governance**

**Political institutions (new or reformed)** Governance→Political institutions (new or reformed)→General references  
Page 1, (5) Those gathered agreed to develop the Palestine Liberation Organization on bases that will be settled upon in order to include all the Palestinian powers and factions, as the organization is the sole legitimate representative of the Palestinian people. To do this, it has been agreed upon to form a committee to define these bases, and the committee will be made up of the president of the National Council, the members of the PLO's Executive Committee, the secretaries general of all Palestinian factions and independent national personalities. The president of the executive committee will convene this committee.

**Elections** Page 1, (4) Those gathered explored the internal Palestinian situation and agreed on the necessity of completing total reform in all areas, of supporting the democratic process in its various aspects and of holding local and legislative elections at their determined time according to an election law to be agreed upon. The conference recommends to the Legislative Council that it take steps to amend the legislative elections law, relying on an equal division (of seats) in a mixed system, and it recommends that the law for elections of local councils be amended on the basis of proportional representation.

**Electoral commission** No specific mention.

**Political parties reform** No specific mention.

**Civil society** No specific mention.

**Traditional/religious leaders** No specific mention.

**Public administration** No specific mention.

**Constitution** No specific mention.

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## **Power sharing**

### **Political power sharing**

Power sharing→Political power sharing→Executive coalition  
State level

Page 1,

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president of the executive committee will convene this committee.

Power sharing→Political power sharing→Proportionality in legislature  
State level

Page 1, (4) ... The conference recommends to the Legislative Council that it take steps to amend the legislative elections law, relying on an equal division (of seats) in a mixed system, and it recommends that the law for elections of local councils be amended on the basis of proportional representation.

### **Territorial power sharing**

No specific mention.

### **Economic power sharing**

No specific mention.

### **Military power sharing**

No specific mention.

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## **Human rights and equality**

### **Human rights/RoL general**

Page 1, Those gathered felt unanimously that dialogue is the sole means of interaction among all the factions, as a support to national unity and the unity of the Palestinian ranks. They were unanimous in forbidding the use of weapons in internal disputes, respecting the rights of the Palestinian citizen and refraining from violating them, and that continuing dialogue through the coming period is a basic necessity toward unifying our speech and preserving Palestinian rights.

**Bill of rights/similar** No specific mention.

### **Treaty incorporation**

No specific mention.

### **Civil and political rights**

No specific mention.

### **Socio-economic rights**

No specific mention.

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## **Rights related issues**

**Citizenship** No specific mention.

**Democracy** Page 1, (4) Those gathered explored the internal Palestinian situation and agreed on the necessity of completing total reform in all areas, of supporting the democratic process in its various aspects and of holding local and legislative elections at their determined time according to an election law to be agreed upon. The conference recommends to the Legislative Council that it take steps to amend the legislative elections law, relying on an equal division (of seats) in a mixed system, and it recommends that the law for elections of local councils be amended on the basis of proportional representation.

**Detention procedures** No specific mention.

**Media and communication** No specific mention.

**Mobility/access** No specific mention.

**Protection measures** No specific mention.

**Other** No specific mention.

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## **Rights institutions**

**NHRI** No specific mention.

**Regional or international human rights institutions** No specific mention.

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## **Justice sector reform**

**Criminal justice and emergency law** No specific mention.

**State of emergency provisions** No specific mention.

**Judiciary and courts** No specific mention.

**Prisons and detention** No specific mention.

**Traditional Laws** No specific mention.

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## **Socio-economic reconstruction**

**Development or socio-economic reconstruction** No specific mention.

**National economic plan** No specific mention.

**Natural resources** No specific mention.

**International funds** No specific mention.

**Business** No specific mention.

**Taxation** No specific mention.

**Banks** No specific mention.

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## **Land, property and environment**

**Land reform/rights** Land, property and environment→Land reform/rights→Other land rights  
Page 1, (3) Those gathered confirmed that the continuation of settlement and the construction of the wall and the Judaization of Jerusalem are explosive issues.

**Pastoralist/nomadism rights** No specific mention.

<b>Cultural heritage</b>	Land, property and environment→Cultural heritage→Tangible Page 1, (3) Those gathered confirmed that the continuation of settlement and the construction of the wall and the Judaization of Jerusalem are explosive issues.
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<b>Environment</b>	No specific mention.
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<b>Water or riparian rights or access</b>	No specific mention.
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**Security sector**

<b>Security Guarantees</b>	No specific mention.
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<b>Ceasefire</b>	No specific mention.
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<b>Police</b>	No specific mention.
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<b>Armed forces</b>	No specific mention.
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<b>DDR</b>	No specific mention.
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<b>Intelligence services</b>	No specific mention.
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<b>Parastatal/rebel and opposition group forces</b>	No specific mention.
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<b>Withdrawal of foreign forces</b>	No specific mention.
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<b>Corruption</b>	No specific mention.
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<b>Crime/organised crime</b>	No specific mention.
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<b>Drugs</b>	No specific mention.
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<b>Terrorism</b>	No specific mention.
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## **Transitional justice**

**Transitional justice general** No specific mention.

**Amnesty/pardon** No specific mention.

**Courts** No specific mention.

**Mechanism** No specific mention.

**Prisoner release** Page 1, (2) Those gathered agreed on a program for the year 2005, centered on the continuation of the atmosphere of calm in return for Israel's adherence to stopping all forms of aggression against our land and our Palestinian people, no matter where they are, as well as the release of all prisoners and detainees

**Vetting** No specific mention.

**Victims** No specific mention.

**Missing persons** No specific mention.

**Reparations** No specific mention.

**Reconciliation** Page 1, Those gathered felt unanimously that dialogue is the sole means of interaction among all the factions, as a support to national unity and the unity of the Palestinian ranks. They were unanimous in forbidding the use of weapons in internal disputes, respecting the rights of the Palestinian citizen and refraining from violating them, and that continuing dialogue through the coming period is a basic necessity toward unifying our speech and preserving Palestinian rights.

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## **Implementation**

**UN signatory** No specific mention.

**Other international signatory** No specific mention.

**Referendum for agreement** No specific mention.

**International mission/force/similar** No specific mention.

**Enforcement mechanism** No specific mention.

**Related cases** No specific mention.

**Source** Al Akhbar English Archive  
[http://english.al-akhbar.com/sites/default/files/Cairo%20Accord%20%28March%202005%29\\_0.pdf](http://english.al-akhbar.com/sites/default/files/Cairo%20Accord%20%28March%202005%29_0.pdf)

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