

Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>

Country/ entity	Palestine
Region	Middle East and North Africa
Agreement name	The Fatah-Hamas Unity Agreement, Cairo
Date	3 May 2011
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict (Hamas-Fatah Conflict (2006 -))
Stage	Framework/substantive - partial
Conflict nature	Inter-group
Peace process	Palestine, Intra-Palestian agreements
Parties	Hamas and Fatah
Third parties	Egypt
Description	"Under the auspices of Egypt, delegations from the Fatah and Hamas movements met in Cairo on April 27, 2011 to discuss the issues concerning ending the political division and the achievement of national unity. On top of the issues were some reservations related to the Palestinian National Unity Accord made in 2009."

**Agreement
document** [PS_110427_Cairo Accords.pdf](#)  | [Download PDF](#)

Groups

Children/
youth No specific mention.

Disabled
persons No specific mention.

Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/displaced persons	No specific mention.
Social class	No specific mention.

Gender

Women, girls and gender	No specific mention.
Men and boys	No specific mention.
LGBTI	No specific mention.
Family	No specific mention.

State definition

Nature of state (general) Page 2, B. Functions of the Government ... 6. Unification of the Palestinian National Authority institutions in the West Bank, Gaza Strip and Jerusalem.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed)	<p>Governance→Political institutions (new or reformed)→General references</p> <p>Page 2, 3. Security</p> <p>It was emphasized that the formation of the Higher Security Committee which will be formed by a decree of the Palestinian President and will consist of professional officers in consensus.</p> <p>Page 2, 4. Government</p> <p>A. Formation of the Government:</p> <p>Both Fatah and Hamas agree to form a Palestinian government and to appoint the Prime Minister and Ministers in consensus between them.</p> <p>B. Functions of the Government:</p> <ol style="list-style-type: none">1. Preparation of necessary condition for the conduction of Presidential, Legislative and the Palestinian National Council elections.2. Supervising and addressing the prevalent issues regarding the internal Palestinian reconciliation resulting from the state of division.3. Follow-up of the reconstruction operations in the Gaza Strip and the efforts to end the siege and blockade that is imposed on it.4. Continuation of the implementation of the provisions of the Palestinian National Accord.5. To resolve the civil and administrative problems that resulted from the division.6. Unification of the Palestinian National Authority institutions in the West Bank, Gaza Strip and Jerusalem.7. To fix the status of the associations, Non-Governmental Organizations and charities.
Elections	<p>Page 1, 1. Elections</p> <p>A. Election Committee:</p> <p>Both Fatah and Hamas agree to identify the names of the members of the Central Election Commission in agreement with the Palestinian factions. This list will then be submitted to the Palestinian President who will issue a decree of the reformation of the committee.</p> <p>B. Electoral Court:</p> <p>Both Fatah and Hamas agree on the nomination of no more than twelve judges to be members of the Electoral Court. This list will then be submitted to the Palestinian President in order to take the necessary legal actions to form the Electoral Court in agreement with the Palestinian factions.</p> <p>C. Timing of Elections:</p> <p>The Legislative, Presidential, and the Palestinian National Council elections will be conducted at the same time exactly one year after the signing of the Palestinian National Reconciliation Agreement.</p> <p>Page 2, B. Functions of the Government:</p> <ol style="list-style-type: none">1. Preparation of necessary condition for the conduction of Presidential, Legislative and the Palestinian National Council elections.

Electoral commission	Page 1, 1. Elections A. Election Committee: Both Fatah and Hamas agree to identify the names of the members of the Central Election Commission in agreement with the Palestinian factions. This list will then be submitted to the Palestinian President who will issue a decree of the reformation of the committee.
Political parties reform	No specific mention.
Civil society	Page 2, B. Functions of the Government ... 7. To fix the status of the associations, Non-Governmental Organizations and charities.
Traditional/ religious leaders	No specific mention.
Public administration	No specific mention.
Constitution	No specific mention.

Power sharing

Political power sharing	Power sharing→Political power sharing→Executive coalition State level Page 2, 4. Government A. Formation of the Government: Both Fatah and Hamas agree to form a Palestinian government and to appoint the Prime Minister and Ministers in consensus between them. Power sharing→Political power sharing→Proportionality in legislature State level Page 3, 5. Legislative Council: Both Fatah and Hamas agree to reactivate the Palestinian Legislative Council in accordance to the Basic Law.
Territorial power sharing	No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access No specific mention.

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Infrastructure and reconstruction
Page 2, B. Functions of the Government
... 3. Follow-up of the reconstruction operations in the Gaza Strip and the efforts to end the siege and blockade that is imposed on it.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/ rights No specific mention.

Pastoralist/ nomadism rights No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

Water or riparian rights or access No specific mention.

Security sector

Security Guarantees Page 2, 3. Security
It was emphasized that the formation of the Higher Security Committee which will be formed by a decree of the Palestinian President and will consist of professional officers in consensus.

Ceasefire No specific mention.

Police No specific mention.

Armed forces No specific mention.

DDR No specific mention.

Intelligence services No specific mention.

Parastatal/ rebel and opposition group forces No specific mention.

Withdrawal of foreign forces No specific mention.

Corruption No specific mention.

Crime/
organised
crime No specific mention.

Drugs No specific mention.

Terrorism No specific mention.

Transitional justice

Transitional
justice
general No specific mention.

Amnesty/
pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner
release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing
persons No specific mention.

Reparations No specific mention.

Reconciliation Page 2, B. Functions of the Government:

... 2. Supervising and addressing the prevalent issues regarding the internal Palestinian reconciliation resulting from the state of division.

... 5. To resolve the civil and administrative problems that resulted from the division.

Implementation

UN
signatory No specific mention.

Other
international
signatory No specific mention.

Referendum
for
agreement No specific mention.

International
mission/
force/similar No specific mention.

Enforcement
mechanism No specific mention.

Related
cases No specific mention.

Source Al Akhbar English Archive
<http://english.al-akhbar.com/sites/default/files/Cairo%20Accords%20%28May%202011%29.pdf>