Peace Agreement Access Tool PA-X https://pax.peaceagreements.org/

Country/entity Mali

Azawad

Region Africa (excl MENA)

Agreement name Feuille de route des negotiations dans le cadre du processus d'Alger

Date 24 Jul 2014

Agreement status Multiparty signed/agreed

Interim Yes

arrangement

Tuareg Wars (1962 -)

Mali-Azawad

The nomadic Tuareg in the north of Mali maintained a long-standing revolt against a government traditionally dominated by southern politicians shortly after Mali became independent from France in 1960. The uprisings focused in and around the Azawad region, north of Timbuktu. After several outbreaks of violence during the 1980s, violence peaked with the 1990 outbreak of the Tuareg Rebellion. Following an initial defeat by the Malian Armed Forces, reparations by the government of Alpha Konare included the creation of the self-governing Kidal region. Violence in 1994 died down following peace between moderates on both sides in 1995 and a negotiated peace agreement. Violence continued due to a lack of integration by combatants, but it was not until 2011 that the situation again escalated in the aftermath of the Arab Spring and the disintegration of Libya, which resulted in a heavy inflow of small arms, and the increased involvement by Algeria. In January 2012, the National Movement for the Liberation of Azawad (MNLA) together with several other groups took full control of the region. Disputes on how to handle the situation led to a military coup against President Touré in March 2012 that, in turn, resulted in further turmoil. The MNLA declared the independence of Azawad, but soon lost control of most of the territory to radical Islamist militias including Ansar Dine. A French intervention in January 2013 paved the way for a UN mission, which was established in April of that year. In June 2015 multiple declarations culminated in a final agreement between several Azawad-affiliated groups, including MNLA, and the government of Mali to end hostilities. However, inadequate implementation of the agreement results in continual armed confrontations between pro-government militias, Azawad-affiliated groups, dissidents of Azawad-affiliated groups, ethnically oriented groups, and increasingly since 2017, radical Islamist militias.

Niger-Aïr-Azawad

In 1990 the nomadic Tuareg in northern Niger explicitly sought greater political autonomy following decades of grievances on local political exclusion. With the first armed group Aïr and Azawad Liberation Front (FLAA) to be established in 1991, fighting between 1990 to 1995 took place largely in the Air Mountains. A short-lived truce was agreed in 1994 between the Niger Government and the Tuareg umbrella organisation Coordination of Armed Resistance (CRA), later called Organisation of Armed Resistance (ORA). Another accord was signed in April 1995 in Ouagadougou with various other Tuareg groups and some Toubou, the last signing in 1998. After ten years of relative peace, Movement of Nigeriens for Justice (MNJ) reinvigorated conflicts in 2007 following little follow up by the Nigeriene government on the signed peace agreements.

Close

Tuareg Wars (1962 -)

Stage Pre-negotiation/process

Conflict nature Government

Peace process Mali-Azawad Inter-Azawad peace process

Parties (Signed)

Pour le Gouvernement de la République du Mali

S.E.M Abdoulaye DIOP

Ministre des Affaires Etrangères, de l'Intégration et de la Coopération Internationale

(Signed)

Pour le Mouvement Arabe de l'Azawad (MAA)

Ahmed Ould SIDI MOHAMED

Secrétaire Général

(Signed)

Pour la Coordination des Mouvements et Forces Patriotiques de Resistance (CMFPR)

Maitre Harouna TOUREH

Président

(Signed)

Pour la Coalition du Peuple Pour l'Azawad (CPA)

M. Ibrahim ag MOHAMED ASSALAH

Président

Third parties Pour la Médiation

(Signed)

Pour la République Algérienne Démocratique et Populaire, Chef de file de la Médiation

S.E.M. Ramtane LAMAMRA

Ministre des Affaires Etrangères

(Signed)

Pour la Médiation de la Communauté Economique des Etats de l'Afrique de l'Ouest (CEDEAO)

TRAORE A. Karim

Conseiller Technique du Ministre d'Etat, Ministre des Affaires Etrangères et le a Coopération régionale du Burkina Faso

(Signed)

Pour l'Organisation des Nations Unies/Mission Multidimensionnelle Intégrée des Nations Unies pour la Stabilisation du Mali

M. Albert Gérard KOENDERS,

Représentant spécial du Secrétaire Général des Nations Unies

Chef de la MINUSMA

(Signed)

Pour l'Union Africaine

S.E.M. Pierre BUYOYA

Haut Représentant de l'Union Africaine pour le Mali et la Sahel

(Signed)

Pour l'Organisiation de la Coopération Islamique

Dr. Mohamed COMPAORE

Représentant de l'OCI auprès de l'Envoyé spécial pour le Mali et le Sahel

(Signed)

Pour l'Union Européenne

M. Michel Dominique REVEYRAND DE MENTHON

Représentant spécial de l'UE pour le Sahel

(Signed)

Pour le Burkina Faso

M. TRAORE A. Karim

Conseiller Technique du Ministre d'Etat, Ministre des Affaires Etrangères et le a

Coopération régionale du Burkina Faso

(Signed)

Pour la République Islamique de Mauritanie

M. Mohamed Ould MOHAMED LAMINE

Chargé d' Affaires. ai de l'Ambassade de la République Islamique de Mauretanie en Algérie

(Signed)

Pour la République du Niger

S.E.M. Elhadji Mahamidou YAHAYA

Ambassadeur de la République du Niger en Algérie

Page 4 of 24

(Signed)

Pour la Pópublique du Tobad

Description This roadmap sets out the principles, timetable and process of the peace negotiations. It

includes a ceasefire.

Agreement ML_140724_Feuille de route des negotiations dans le cadre du processus d'Alger_EN.pdf

document (opens in new tab) | Download PDF

Agreement ML_140724_Feuille de route des negotiations dans le cadre du processus Alger_FR.pdf

document (original (opens in new tab)

language)

Groups

Children/youth No specific mention.

Disabled persons No specific mention.

Elderly/age No specific mention.

Migrant workers No specific mention.

Racial/ethnic/

Groups→Racial/ethnic/national group→Rhetorical

national group Page 2, V. THE PARTIES:

[...]

These parties are encouraged to focus their negotiation on identifying as rapidly as possible the components of a global and definitive solution, and to take into account the legitimate claims of the populations of the regions of Northern Mali, known by one of the parties as "Azawad", while fully respecting the territorial integrity, national unity and

republican nature of the Malian State.

Religious groups No specific mention.

Indigenous people No specific mention.

Other groups No specific mention.

Refugees/displaced Groups→Refugees/displaced persons→Rhetorical

persons Page 5, X- SUBJECTS OF INTEREST:

The following subjects have been identified as key to the search for solutions and shall

be discussed in depth:

[...]

• Creating conditions for the voluntary and safe return of refugees and internally

displaced persons to their homes;

[...]

Social class No specific mention.

Gender

Women, girls and

No specific mention.

gender

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general)

Page 1, III. BASIC PRINCIPLES:

To this end, the parties:

- Reiterate:
- their respect for national unity and the territorial integrity of Mali;
- their respect for the republican and secular nature of Mali;

Page 2, V. THE PARTIES:

[...]

These parties are encouraged to focus their negotiation on identifying as rapidly as possible the components of a global and definitive solution, and to take into account the legitimate claims of the populations of the regions of Northern Mali, known by one of the parties as "Azawad", while fully respecting the territorial integrity, national unity and republican nature of the Malian State.

[...]

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/ secession No specific mention.

Accession/ unification No specific mention.

Border delimitation No specific mention.

Cross-border provision

Governance

Political

No specific mention.

institutions (new or

reformed)

Elections

Page 5, X- SUBJECTS OF INTEREST:

The following subjects have been identified as key to the search for solutions and shall be discussed in depth:

[...]

• Questions relating to the objective of national reconciliation (amnesty measures, inquiry into serious violations of Human Rights, transitional justice, reviving the electoral process at the local level...)

[...]

Electoral commission

No specific mention.

Political parties reform

No specific mention.

Civil society

Page 3, VII. TIMETABLE FOR THE PEACE NEGOTIATIONS:

[...]

2 - Negotiating basic issues:

This stage shall kick-off negotiations on the main questions. Essentially it shall work within a framework of themed negotiating groups. Plenary sessions are also planned. It shall begin on August 7 and last until September 11, 2104. It shall re-commence at the beginning of October, and should lead to a regulation plan as a basis for developing a Peace Agreement.

The parties shall work to raise awareness and promote the main components of the Agreement, by organising meetings and forums with the population, political and civil organisations, community leaders and other national actors, in order to make the negotiations more inclusive.

Page 7, DECLARATION OF CESSATION OF HOSTILITIES:

[...]

Recognising their obligations under international humanitarian law, in particular concerning the protection of civilians in times of armed conflict and the humane treatment of persons not involved in the hostilities, and in addition committed to facilitating the humanitarian operations of the United Nations and other humanitarian partners;

[...]

Traditional/ religious leaders

Public

No specific mention.

administration

Constitution Gover

 ${\sf Governance} {\rightarrow} {\sf Constitution} {\rightarrow} {\sf Constitution} {\sf affirmation/renewal}$

Page 1, IV. BASIC REFERENCES:

The following documents constitute the main references for the peace negotiations:

• the Constitution of Mali;

[...]

Power sharing

Political power

sharing

No specific mention.

Territorial power sharing

No specific mention.

_ .

Economic power sharing

No specific mention.

Military power

sharing

Human rights and equality

Human rights/RoL general

Human rights/RoL Page 4, VIII ORGANISATION OF THE PEACE NEGOTIATIONS:

[...]

THEMATIC NEGOTIATING GROUPS:

- The negotiations shall primarily take place within the thematic groups. Discussions will be organised by theme.
- There shall be a negotiating group for each theme, and, where necessary workshops.
- A work plan shall be developed by each negotiating group, according to the theme being discussed.
- The operational methods of the groups relate principally to the second and third stages of the negotiations.

In light of the above, the following Thematic Groups shall be established:

[...]

• Reconciliation, justice and humanitarian questions.

Page 4-5, IX- PEACE NEGOTIATIONS THEMES:

The discussions shall be structured around the following themes:

[...]

 \bullet Identifying the key elements of a global and definitive solution in the following areas:

[...]

• Reconciliation, justice and humanitarian questions.

Page 5, X- SUBJECTS OF INTEREST:

The following subjects have been identified as key to the search for solutions and shall be discussed in depth:

[...]

• Questions relating to the objective of national reconciliation (amnesty measures, inquiry into serious violations of Human Rights, transitional justice, reviving the electoral process at the local level...)

[...]

Page 6, ALGIERS PROCESS FRAMEWORK, NEGOTIATING TIMETABLE:

[...]

THEMATIC NEGOTIATING GROUP IV:

• Reconciliation, justice and humanitarian questions

[....]

Page 7, DECLARATION OF CESSATION OF HOSTILITIES:

[....]

Recognising their obligations under international humanitarian law, in particular concerning the protection of civilians in times of armed conflict and the humane treatment of persons not involved in the hostilities, and in addition committed to facilitating the humanitarian operations of the United Nations and other humanitarian partners;

[...]

Bill of rights/similar No specific mention.

Treaty

No specific mention.

incorporation

Civil and political rights

Human rights and equality→Civil and political rights→Freedom of movement

Page 7-8, DECLARATION OF CESSATION OF HOSTILITIES:

[...]

The parties meeting at Algiers within the Inter Malian Inclusive Dialogue framework;

Have agreed the following:

[...]

6. The cessation of all acts of harassment and violence towards the civilian population;

and respect for the free movement of people and goods;

[...]

Socio-economic

rights

No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures

Media and communication

Rights related issues→Media and communication→Media roles
Page 1, II. PRINCIPLES GUIDING THE PEACE NEGOTIATIONS PROCESS:

[...]

• Information and communication designed to appease and to establish a climate of peace and security, shall be ensured.

Page 2, V. THE PARTIES:

- The Malian Government, on one hand;
- The Movements signatory to the "Declaration of Algiers" of June 9, 2014,
- The Movements signatory to the Preliminary Algiers Platform of June 14, on the other.

These parties are encouraged to focus their negotiation on identifying as rapidly as possible the components of a global and definitive solution, and to take into account the legitimate claims of the populations of the regions of Northern Mali, known by one of the parties as "Azawad", while fully respecting the territorial integrity, national unity and republican nature of the Malian State.

They are requested to inform all the components of Malian society to this effect.

Page 3, VII. TIMETABLE FOR THE PEACE NEGOTIATIONS:

[...]

2 - Negotiating basic issues:

This stage shall kick-off negotiations on the main questions. Essentially it shall work within a framework of themed negotiating groups. Plenary sessions are also planned. It shall begin on August 7 and last until September 11, 2104. It shall re-commence at the beginning of October, and should lead to a regulation plan as a basis for developing a Peace Agreement.

The parties shall work to raise awareness and promote the main components of the Agreement, by organising meetings and forums with the population, political and civil organisations, community leaders and other national actors, in order to make the negotiations more inclusive.

Page 7-8, DECLARATION OF CESSATION OF HOSTILITIES:

[...]

The parties meeting at Algiers within the Inter Malian Inclusive Dialogue framework;

Have agreed the following:

[...]

8. Ongoing awareness-raising of armed elements on the ground and of communities on their mutual engagements in the framework of the ongoing peace process;

Mobility/access

Page 7, DECLARATION OF CESSATION OF HOSTILITIES:

[...]

Recognising their obligations under international humanitarian law, in particular concerning the protection of civilians in times of armed conflict and the humane treatment of persons not involved in the hostilities, and in addition committed to facilitating the humanitarian operations of the United Nations and other humanitarian partners;

[...]

Page 7-8, DECLARATION OF CESSATION OF HOSTILITIES:

Γ 1

The parties meeting at Algiers within the Inter Malian Inclusive Dialogue framework;

Have agreed the following:

[...]

6. The cessation of all acts of harassment and violence towards the civilian population; and respect for the free movement of people and goods;

[...]

Protection measures

Rights related issues \rightarrow Protection measures \rightarrow Protection of civilians

Page 7, DECLARATION OF CESSATION OF HOSTILITIES:

[...]

Recognising their obligations under international humanitarian law, in particular concerning the protection of civilians in times of armed conflict and the humane treatment of persons not involved in the hostilities, and in addition committed to facilitating the humanitarian operations of the United Nations and other humanitarian partners;

[...]

Other

No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions

Justice sector reform

Criminal justice and Justice sector reform→Criminal justice and emergency law→Criminal Justice System **emergency law** reform

Page 5, X- SUBJECTS OF INTEREST:

The following subjects have been identified as key to the search for solutions and shall be discussed in depth:

[...]

• Reform of the judicial system;

[...]

 $\textbf{State of emergency} \ \ \text{No specific mention}.$

Judiciary and

provisions

No specific mention.

courts

Prisons and detention

No specific mention.

Traditional Laws

No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction

 $Socio-economic\ reconstruction {\rightarrow} Development\ or\ socio-economic\ reconstruction {\rightarrow} Socio-economic\ reconstruction$

economic development

Page 1, III. BASIC PRINCIPLES: To this end, the parties:

[...]

Renew their wish to seek political, economic and social solutions as a prerequisite for a durable peace and resolution of the conflict.

Page 4, VIII ORGANISATION OF THE PEACE NEGOTIATIONS:

[...]

THEMATIC NEGOTIATING GROUPS:

- The negotiations shall primarily take place within the thematic groups. Discussions will be organised by theme.
- $\bullet \ \, \text{There shall be a negotiating group for each theme, and, where necessary workshops.}$
- A work plan shall be developed by each negotiating group, according to the theme being discussed.
- The operational methods of the groups relate principally to the second and third stages of the negotiations.

In light of the above, the following Thematic Groups shall be established:

[...]

• Economic, social and cultural development;

[...]

National economic No specific mention. **plan**

Natural resources No specific mention.

International funds Page 5, X- SUBJECTS OF INTEREST:

The following subjects have been identified as key to the search for solutions and shall

be discussed in depth:

[...]

• Guarantees and international support.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights No specific mention.

Pastoralist/ No specific mention.

nomadism rights

Cultural heritage Land, property and environment→Cultural heritage→Other

Page 5, X- SUBJECTS OF INTEREST:

The following subjects have been identified as key to the search for solutions and shall

be discussed in depth:

... • Specific aspects of local cultures;

Environment No specific mention.

Water or riparian

rights or access

Security sector

Security Guarantees

Page 1, II. PRINCIPLES GUIDING THE PEACE NEGOTIATIONS PROCESS:

Γ 1

• Information and communication designed to appease and to establish a climate of peace and security, shall be ensured.

Page 4, VIII ORGANISATION OF THE PEACE NEGOTIATIONS:

[...]

THEMATIC NEGOTIATING GROUPS:

- The negotiations shall primarily take place within the thematic groups. Discussions will be organised by theme.
- There shall be a negotiating group for each theme, and, where necessary workshops.
- A work plan shall be developed by each negotiating group, according to the theme being discussed.
- The operational methods of the groups relate principally to the second and third stages of the negotiations.

In light of the above, the following Thematic Groups shall be established:

[...]

• Defence and security;

Ceasefire

Security sector→Ceasefire→Ceasefire provision

Page 3, VII. TIMETABLE FOR THE PEACE NEGOTIATIONS:

[...]

1 - First stage (July 16-24, 2014):

This stage shall deal with the preliminaries for the negotiations and establish the basis for the peace process. To this end it shall:

[...⁻

• Strengthen confidence-building measures, in particular by consolidating the ceasefire; [...]

Page 7-8, DECLARATION OF CESSATION OF HOSTILITIES:

[...]

The parties meeting at Algiers within the Inter Malian Inclusive Dialogue framework;

Have agreed the following:

- 1. An immediate cessation of hostilities;
- 2. Deployment on the ground as soon as possible, of a Joint Committee tasked with making contact with the actors to facilitate consolidation of the cessation of hostilities, and for which the operational methods shall be entrusted to MINUSMA;

[...]

- 6. The cessation of all acts of harassment and violence towards the civilian population; and respect for the free movement of people and goods;
- 7. The cessation of all provocative acts or propositions which may damage growing confidence between the parties;

[...]

[Page 7-8 summary: provide as a whole for a ceasefire and its modalities. Its components have been coded under the specific categories.]

[Ceasefire takes immediate effect. It is not indicated whether it is temporary or permanent.]

Police

No specific mention.

Armed forces

Page 5, X- SUBJECTS OF INTEREST:

The following subjects have been identified as key to the search for solutions and shall be discussed in depth:

[...]

- Deployment of the Army and related reorganisation of the defence and security forces;
- Managing security in the towns;

DDR

Security sector→DDR→Demilitarisation provisions

Page 5, X- SUBJECTS OF INTEREST:

The following subjects have been identified as key to the search for solutions and shall be discussed in depth:

[...]

• Cantonment/disarmament and the destination of combatants;

[...]

Intelligence services

No specific mention.

Parastatal/rebel and opposition

Page 2, IV. BASIC REFERENCES:

[...]

group forces

The platforms of the belligerent movements will also be taken into account in the themed negotiating groups.

Page 3, VII. TIMETABLE FOR THE PEACE NEGOTIATIONS:

[...]

1 - First stage (July 16-24, 2014):

This stage shall deal with the preliminaries for the negotiations and establish the basis for the peace process. To this end it shall:

[...]

• Pursue efforts to reconcile the positions of the Movements.

Page 4, VIII ORGANISATION OF THE PEACE NEGOTIATIONS:

[...]

There may also be:

- Specific negotiations between the Government and the belligerent movements
- Bilateral meetings
- Use of expert resources as needed.

Withdrawal of foreign forces

No specific mention.

Corruption

No specific mention.

Crime/organised crime

No specific mention.

Drugs

No specific mention.

Terrorism

Page 5, X- SUBJECTS OF INTEREST:

The following subjects have been identified as key to the search for solutions and shall be discussed in depth:

[...]

• The fight against terrorism;

Transitional justice

Transitional justice No specific mention. **general**

Amnesty/pardon

Transitional justice→Amnesty/pardon→Amnesty/pardon proper

Page 5, X- SUBJECTS OF INTEREST:

The following subjects have been identified as key to the search for solutions and shall be discussed in depth:

[...]

• Questions relating to the objective of national reconciliation (amnesty measures, inquiry into serious violations of Human Rights, transitional justice, reviving the electoral process at the local level...)

[...]

Courts

No specific mention.

Mechanism

Page 5, X- SUBJECTS OF INTEREST:

The following subjects have been identified as key to the search for solutions and shall be discussed in depth:

[...]

• Questions relating to the objective of national reconciliation (amnesty measures, inquiry into serious violations of Human Rights, transitional justice, reviving the electoral process at the local level...)

[...]

Prisoner release

Page 5, X- SUBJECTS OF INTEREST:

The following subjects have been identified as key to the search for solutions and shall be discussed in depth:

[...]

• Release of detained persons;

[...]

Page 7-8, DECLARATION OF CESSATION OF HOSTILITIES:

[...]

The parties meeting at Algiers within the Inter Malian Inclusive Dialogue framework;

Have agreed the following:

[...]

3. The release of prisoners and all other persons detained anywhere as a result of the conflict;

[...]

Vetting

No specific mention.

Victims

No specific mention.

Missing persons

Reparations

No specific mention.

Reconciliation

Page 4, VIII ORGANISATION OF THE PEACE NEGOTIATIONS:

[...]

THEMATIC NEGOTIATING GROUPS:

- The negotiations shall primarily take place within the thematic groups. Discussions will be organised by theme.
- There shall be a negotiating group for each theme, and, where necessary workshops.
- A work plan shall be developed by each negotiating group, according to the theme being discussed.
- The operational methods of the groups relate principally to the second and third stages of the negotiations.

In light of the above, the following Thematic Groups shall be established:

[...]

• Reconciliation, justice and humanitarian questions.

Page 4-5, IX- PEACE NEGOTIATIONS THEMES:

The discussions shall be structured around the following themes:

[...]

- Identifying the key elements of a global and definitive solution in the following areas: [...]
- Reconciliation, justice and humanitarian questions.

Page 5, X- SUBJECTS OF INTEREST:

The following subjects have been identified as key to the search for solutions and shall be discussed in depth:

[...]

• Questions relating to the objective of national reconciliation (amnesty measures, inquiry into serious violations of Human Rights, transitional justice, reviving the electoral process at the local level...)

[...]

Page 6, ALGIERS PROCESS FRAMEWORK, NEGOTIATING TIMETABLE:

[...]

THEMATIC NEGOTIATING GROUP IV:

• Reconciliation, justice and humanitarian questions

Implementation

UN signatory (Signed)

Pour l'Organisation des Nations Unies/Mission Multidimensionnelle Intégrée des Nations

Unies pour la Stabilisation du Mali M. Albert Gérard KOENDERS,

Représentant spécial du Secrétaire Général des Nations Unies

Chef de la MINUSMA

Other international No specific mention.

signatory

agreement

Referendum for

No specific mention.

International mission/force/

Page 7-8, DECLARATION OF CESSATION OF HOSTILITIES:

ission/force/ [.

[...]

similar

The parties meeting at Algiers within the Inter Malian Inclusive Dialogue framework;

Have agreed the following:

[...]

2. Deployment on the ground as soon as possible, of a Joint Committee tasked with making contact with the actors to facilitate consolidation of the cessation of hostilities, and for which the operational methods shall be entrusted to MINUSMA;

[...]

To support the effective implementation of the above commitments, MINUSMA shall take the following measures:

- 1. The military presence in the Tabankort-Anefi-Almoustarat-Tarkint sector shall be reinforced, with ground and aerial patrols, in order to protect the civilian populations;
- 2. There shall be immediate operationalisation of the EMOV for the Tabankort-Anefi-Almoustarat-Tarkint sector, based on the Document on the organisation and remit of EMOVs adopted by CMTS during its working session of July 16, 2014.

Enforcement mechanism

No specific mention.

Related cases

No specific mention.

Source

Malian Government, https://web.archive.org/web/20200107162635/https://

photos.state.gov/libraries/mali/231771/PDFs/Road_Map_Final.pdf