

<b>Country/entity</b>	Serbia Yugoslavia (former) Presevo Valley
<b>Region</b>	Europe and Eurasia
<b>Agreement name</b>	Program for the Solution of the Crisis in the Pcinja District (Covic Plan)
<b>Date</b>	1 Feb 2001
<b>Agreement status</b>	Agreement with subsequent status
<b>Interim arrangement</b>	Yes

**Agreement/conflict level** Intrastate/intrastate conflict

**Balkan Conflicts (1991 - 1995) (1998 - 2001)**

Former Yugoslavia

The disintegration of former Yugoslavia post cold war saw conflicts which became mediated and produced peace agreements in Slovenia (where the brief independence conflict was mediated by the EC Troika in 1991), Croatia (between Croatian and Serb populations 1991-1995), in Bosnia (between Croatian, Serb and Bosniak populations 1992-1995), in Macedonia (where mediation played a key pre-emptive role in preventing large scale conflict in 2001), in Kosovo (between Kosovar Albanians and Serbian population and the Federal Republic of Yugoslavia (FRY), but also between FRY and NATO, 1998-1999), and a conflict in the Presevo Valley (between Albanians in South Serbia and FRY, 2000-2001). The continued fall-out of the disintegration of former Yugoslavia also saw mediated agreement and ultimate dissolution of the Union between Serbia and Montenegro.

Bosnia-Herzegovina

In 1991, after nationalist parties won the first multi-party elections in the Socialist Federal Republic of Yugoslavia, a violent process of disintegration commenced. With its mixed population, Bosnia-Herzegovina became the centre of the following civil war that began in 1992 between the newly formed army of the Republic of Bosnia and Herzegovina (mostly Muslim Bosniacs), and the parastatal forces of self-declared Bosnian Croat (Herzeg-Bosnia) and Bosnian Serb (Republika Srpska) entities within Bosnia-Herzegovina, supported by Croatia and Serbia, with various, often short-lived, coalitions. The General Framework Agreement (Dayton Peace Agreement), signed in 1995, split the country into two ethno-federal entities, the Bosniak-Croat Federation and the Republika Srpska, and included continued peacekeeping and institutional administration by international actors.

Kosovo

The conflict between Serbs and Kosovar Albanians has a long history and always involved territorial disputes as well as ethno-political, cultural and linguistic factors. The most recent phase of the conflict began in November 1997 when the Albanian Kosovo Liberation Army (KLA or UCK) began their campaign for the independence of Kosovo from the Federal Republic of Yugoslavia (FRY – then Serbia and Montenegro). The subsequent war lasted until the NATO intervention, which undertook bombing campaigns of Belgrade and other places in Serbia during spring 1999. The main agreements solving the conflict were internationally driven and, finally, a UNSC resolution imposed a post-conflict arrangement in the wake of what was essentially a NATO military victory. In February 2008, Kosovo's parliament declared independence, but independence is still internationally disputed.

Close

Balkan Conflicts (1991 - 1995) (1998 - 2001)

**Stage**

Framework/substantive - partial

<b>Conflict nature</b>	Government/territory
<b>Peace process</b>	Presevo Valley process
<b>Parties</b>	Unsigned, but parties listed as the Governments of the Republic of Serbia and of the Federal Republic of Yugoslavia; The Albanian ethnic community in the municipalities of Presevo, Bujanovac and Medvedja.
<b>Third parties</b>	-
<b>Description</b>	The Program for the Solution of the Crisis in the Pcinja District (also known as the Covic Plan) was proposed by the governments of the Republic of Serbia and of the Federal Republic of Yugoslavia, with Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities as the proposed agreement. Whilst the plan was never signed, it was provisionally accepted by some members of the Albanian community leadership in the Valley, and became the basis of later unilateral ceasefire agreements signed by the UCPMB, facilitated by representatives of NATO. The provisions and principles of the plan to integrate Albanians into Serbian political and socio-economic structures subsequently became the underlying mandate of the Co-ordination Body for the Bujanovac, Presevo and Medvedja municipalities after the cessation of UCMPB's armed campaign.

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<b>Agreement document</b>	<a href="#">RS_010201_Program for the Solution of the Crisis in the Pcinja District (Covic Plan).pdf (opens in new tab)</a>   <a href="#">Download PDF</a>
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## Groups

<b>Children/youth</b>	No specific mention.
<b>Disabled persons</b>	No specific mention.
<b>Elderly/age</b>	No specific mention.
<b>Migrant workers</b>	No specific mention.

**Racial/ethnic/  
national group**

Groups→Racial/ethnic/national group→Rhetorical

Page 1, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 2.

The Parties to the Agreement agree that the common objectives for the solution of the crisis are:...c) The development of multiethnic and multiconfessional society based on democratic principles with the respect of all human, political and minority rights and liberties according to the highest standards;...

Groups→Racial/ethnic/national group→Substantive

Page 1, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 3.

The Parties to the Agreement are agreed:...b) That the Albanian ethnic community gives up its requests which imply autonomy, special status for those municipalities, or the change of the borders of the Republic of Serbia, and accepts that the solution of the crisis be in the framework of the present constitutionally arranged order of the Republic of Serbia.

Page 2, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 3.

The Parties to the Agreement are agreed:...c) That the Government of the Republic of Serbia undertakes the obligation to integrate the Albanians in the socio-political and economic system of Serbia and ensures the exercise of all their rights, including the rights in the framework of local self-government.

Page 2, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 4.

The objectives referred to in article 2 of this Agreement, with the respect of the provisions of article 3 of this Agreement, shall be fulfilled:...2. By the integration of the Albanians in the socio-political and economic system of Serbia;

Page 2, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 6.

The integration of the Albanians in the socio-political and economic system of the Republic of Serbia shall be achieved according to a separate Plan of Integration (Annex 5a), according to the following schedule:

- within 2 months 10%
- within 4 months 20%
- within 8 months 40%
- within 24 months 100%

Page 4, Annex 5a: Plan of the integration of the Albanians into the political, government and social system of the Republic of Serbia, 1.

The integration of the Albanians into the political, government and social system of the Republic of Serbia and of municipalities would be achieved by the following tasks: The harmonization of the ethnic composition of the executive boards of the municipal assemblies, by appointing the members of the Albanian ethnic community to offices proportionally to the ethnic structure of the population of the municipality.

Result: Decision of the MA

Charged with the task: Presidents of the MA

Deadline: S + 30

Page 4, Annex 5a: Plan of the integration of the Albanians into the political, government and social system of the Republic of Serbia, 2.

Starting the initiative for the change of the laws on elections and on local self-government in order to ensure the representation of the Albanians in the municipal assemblies and in the National Assembly of the Republic of Serbia, which would

<b>Religious groups</b>	<p>Groups→Religious groups→Rhetorical</p> <p>Page 1, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 2.</p> <p>The Parties to the Agreement agree that the common objectives for the solution of the crisis are:...c) The development of multiethnic and multiconfessional society based on democratic principles with the respect of all human, political and minority rights and liberties according to the highest standards;...</p>
<b>Indigenous people</b>	No specific mention.
<b>Other groups</b>	No specific mention.

**Refugees/displaced persons** Groups→Refugees/displaced persons→Substantive

Page 1, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 2.

The Parties to the Agreement agree that the common objectives for the solution of the crisis are:...b) The establishment of full personal security and security of property of all citizens and of full and undisturbed freedom of their movement in all parts of the territory of these municipalities, which shall be assured by the complete disbanding and disarmament of the extremists, by the restoration of security and peace in the region, and by making possible the return of all citizens - refugees to their households;...

Page 6, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 3.

The restoration of security and peace implies: The unblocking of the traffic lines, the free movement of all citizens and the free return of displaced persons to their households.

Page 6, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 1.

Zone 1 includes Lucane and Veliki Trnovac, and it shall be demilitarized according to the following sequence of activities:...

- the refugees shall return to their homes;...

Page 7, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 2.

Zone II includes the northern part of the GSZ from the G. Vrtogos-Karacevo road (Car, Ravno Bucje, Djordjevac, Muhovac, Pribovce and Zarbince), and it shall be demilitarized according to the following sequence of activities:...

- the refugees shall return, undisturbed, to their homes;

Page 7, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 3.

Zone III includes the area from the line south of the road Lucane-Konculj two kilometers until the zone 2 (Konculj, M. Trnovac, Breznica) and it shall be demilitarized according to the following sequence of activities:...

- the refugees shall return, undisturbed, to their homes;

Page 7, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 4.

Zone IV includes the area from the border with Macedonia to the road Presevo-Mucibaba-Gnjilane (the area of the Presevo Karadak), and shall be demilitarized according to the following sequence of activities:...

- the refugees shall return, undisturbed, to their homes;

Page 9, Addendum 5b/1a: Restoration of security and peace in the region includes: III, 2. Free return of all displaced persons to their households.

Page 10, Addendum 5b/1b: The procedure for restoration of security and peace in zones A) ZONE I (Lucane-V. Trnovac): 7.

The refugees shall return to their homes.

Page 10, Addendum 5b/1b: The procedure for restoration of security and peace in zones B) OTHER ZONES (II-VII): 4.

The refugees shall return, undisturbed, to their homes.

**Social class** No specific mention.

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## **Gender**

**Women, girls and gender** No specific mention.

**Men and boys** No specific mention.

**LGBTI** No specific mention.

**Family** No specific mention.

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## **State definition**

**Nature of state (general)** Page 1, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 2.  
The Parties to the Agreement agree that the common objectives for the solution of the crisis are: a) The establishment of the respect of the constitutional-legal order, i.e. of the sovereignty and territorial integrity of the Republic of Serbia and of the Federal Republic of Yugoslavia on that part of their territory, and the assurance of full normalization of work of the organs of the state, of the organs of local self-government and of other legal organs in that territory;...

Page 1, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 3.  
The Parties to the Agreement are agreed:...b) That the Albanian ethnic community gives up its requests which imply autonomy, special status for those municipalities, or the change of the borders of the Republic of Serbia, and accepts that the solution of the crisis be in the framework of the present constitutionally arranged order of the Republic of Serbia.

**State configuration** No specific mention.

**Self determination** No specific mention.

**Referendum** No specific mention.

**State symbols** No specific mention.

**Independence/secession** No specific mention.

**Accession/  
unification** No specific mention.

**Border delimitation** No specific mention.

**Cross-border  
provision** No specific mention.

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## **Governance**

**Political  
institutions (new or  
reformed)** Governance→Political institutions (new or reformed)→General references  
Page 4, Annex 5a: Plan of the integration of the Albanians into the political, government  
and social system of the Republic of Serbia, 1.  
The integration of the Albanians into the political, government and social system of the  
Republic of Serbia and of municipalities would be achieved by the following tasks: The  
harmonization of the ethnic composition of the executive boards of the municipal  
assemblies, by appointing the members of the Albanian ethnic community to offices  
proportionally to the ethnic structure of the population of the municipality.  
Result: Decision of the MA  
Charged with the task: Presidents of the MA  
Deadline: S + 30

Page 4, Annex 5a: Plan of the integration of the Albanians into the political, government  
and social system of the Republic of Serbia, 2.  
Starting the initiative for the change of the laws on elections and on local self-  
government in order to ensure the representation of the Albanians in the municipal  
assemblies and in the National Assembly of the Republic of Serbia, which would  
correspond to the ethnic structure of the population in the Republic and in the  
municipalities.  
Result: Changes of laws  
Motion for the changes: The Government of the Republic of Serbia  
Condition: The achievement of the demilitarization of the first zone (Annex Sb)  
Deadline: S + 60

**Elections** Page 4, Annex 5a: Plan of the integration of the Albanians into the political, government  
and social system of the Republic of Serbia, 2.  
Starting the initiative for the change of the laws on elections and on local self-  
government in order to ensure the representation of the Albanians in the municipal  
assemblies and in the National Assembly of the Republic of Serbia, which would  
correspond to the ethnic structure of the population in the Republic and in the  
municipalities.  
Result: Changes of laws  
Motion for the changes: The Government of the Republic of Serbia  
Condition: The achievement of the demilitarization of the first zone (Annex Sb)  
Deadline: S + 60

**Electoral  
commission** No specific mention.



<b>Political parties reform</b>	No specific mention.
<b>Civil society</b>	<p>Page 2, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 3.</p> <p>The Parties to the Agreement are agreed:...e) That they undertake to ensure free access to the endangered area to all announced and accredited representatives of humanitarian organizations, organizations for human rights, monitoring missions of the international community, and of the media.</p>
<b>Traditional/religious leaders</b>	No specific mention.
<b>Public administration</b>	No specific mention.
<b>Constitution</b>	No specific mention.

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## **Power sharing**

### **Political power sharing**

Power sharing→Political power sharing→Proportionality in legislature  
State level

Page 4, Annex 5a: Plan of the integration of the Albanians into the political, government and social system of the Republic of Serbia, 2.

Starting the initiative for the change of the laws on elections and on local self-government in order to ensure the representation of the Albanians in the municipal assemblies and in the National Assembly of the Republic of Serbia, which would correspond to the ethnic structure of the population in the Republic and in the municipalities.

Result: Changes of laws

Motion for the changes: The Government of the Republic of Serbia

Condition: The achievement of the demilitarization of the first zone (Annex Sb)

Deadline: S + 60

### **Territorial power sharing**

Power sharing→Territorial power sharing→Local/municipal government

Page 4, Annex 5a: Plan of the integration of the Albanians into the political, government and social system of the Republic of Serbia, 1.

The integration of the Albanians into the political, government and social system of the Republic of Serbia and of municipalities would be achieved by the following tasks: The harmonization of the ethnic composition of the executive boards of the municipal assemblies, by appointing the members of the Albanian ethnic community to offices proportionally to the ethnic structure of the population of the municipality.

Result: Decision of the MA

Charged with the task: Presidents of the MA

Deadline: S + 30

Page 4, Annex 5a: Plan of the integration of the Albanians into the political, government and social system of the Republic of Serbia, 2.

Starting the initiative for the change of the laws on elections and on local self-government in order to ensure the representation of the Albanians in the municipal assemblies and in the National Assembly of the Republic of Serbia, which would correspond to the ethnic structure of the population in the Republic and in the municipalities.

Result: Changes of laws

Motion for the changes: The Government of the Republic of Serbia

Condition: The achievement of the demilitarization of the first zone (Annex Sb)

Deadline: S + 60

Page 4, Annex 5a: Plan of the integration of the Albanians into the political, government and social system of the Republic of Serbia, 3.

The harmonization of the ethnic structure of the employees in the police, judiciary, health services, education, local self-government, economy (including the harmonization of the ethnic structure of the managers).

Result: Hiring and giving jobs to the Albanians

Charged with the task: Competent organs

Condition: That they fulfill the legal conditions

Deadline: S + 60, others pursuant to Annex 5, article 5.

**Economic power sharing** No specific mention.

**Military power sharing** No specific mention.

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## **Human rights and equality**

**Human rights/RoL general** Page 1, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 2.  
The Parties to the Agreement agree that the common objectives for the solution of the crisis are:...c) The development of multiethnic and multiconfessional society based on democratic principles with the respect of all human, political and minority rights and liberties according to the highest standards;...

Page 2, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 3.  
The Parties to the Agreement are agreed:...e) That they undertake to ensure free access to the endangered area to all announced and accredited representatives of humanitarian organizations, organizations for human rights, monitoring missions of the international community, and of the media.

Page 4, Annex 5a: Plan of the integration of the Albanians into the political, government and social system of the Republic of Serbia, 4.  
Increased control of the legality of the work of the police and of other organs, with emphasis on the violation of human rights of Albanians by state organs.  
Result: Efficient reacting to justified complaints and grievances of the citizens.  
Information of the public and of the damaged persons  
Charged with the task: Competent organs  
Deadline: Permanent task, first report S + 30 days

**Bill of rights/similar** No specific mention.

**Treaty incorporation** No specific mention.

**Civil and political rights** No specific mention.

**Socio-economic rights** No specific mention.

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## **Rights related issues**

**Citizenship** No specific mention.

**Democracy** Page 1, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 2.  
The Parties to the Agreement agree that the common objectives for the solution of the crisis are:...c) The development of multiethnic and multiconfessional society based on democratic principles with the respect of all human, political and minority rights and liberties according to the highest standards;...

**Detention procedures** No specific mention.

**Media and communication** Rights related issues→Media and communication→Media logistics  
Page 2, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 3.  
The Parties to the Agreement are agreed:...e) That they undertake to ensure free access to the endangered area to all announced and accredited representatives of humanitarian organizations, organizations for human rights, monitoring missions of the international community, and of the media.

Page 9, Addendum 5b/1a: Restoration of security and peace in the region includes: 1, 2. Unblocking of all communication lines and cessation of control of the travellers by the extremists.

Page 11, Annex 5c: Plan of economic and social development of Presevo, Bujanovac and Medvedja municipalities  
The economic and social development of the region, with international financial assistance, includes planned investments of the FRY and of the RS in the development of livestock breeding, fruit growing, forestry and other economic branches, the construction of roads, water supply, electric and telephone infrastructure and the reconstruction of households for the return and accommodation of displaced Albanians and Serbs...

**Mobility/access**

Page 1, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 2.

The Parties to the Agreement agree that the common objectives for the solution of the crisis are:...b) The establishment of full personal security and security of property of all citizens and of full and undisturbed freedom of their movement in all parts of the territory of these municipalities, which shall be assured by the complete disbanding and disarmament of the extremists, by the restoration of security and peace in the region, and by making possible the return of all citizens - refugees to their households;...

Page 2, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 3.

The Parties to the Agreement are agreed:...e) That they undertake to ensure free access to the endangered area to all announced and accredited representatives of humanitarian organizations, organizations for human rights, monitoring missions of the international community, and of the media.

Page 6, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 3.

The restoration of security and peace implies: The unblocking of the traffic lines, the free movement of all citizens and the free return of displaced persons to their households.

Page 6, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 4.

The restoration of security and peace implies: Amnesty of criminal responsibility for terrorism and "pacification", i.e. the "recycling" of the terrorists into civilians, with full freedom of their movement, provided they have not committed concrete acts of violence until the end of this phase.

Page 6, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 1.

Zone 1 includes Lucane and Veliki Trnovac, and it shall be demilitarized according to the following sequence of activities:...

- the road Bujanovac-Gnjilane shall be unblocked without control of travellers and vehicles by the terrorists after the unblocking;...

Page 9, Addendum 5b/1a: Restoration of security and peace in the region includes: I, 2. Unblocking of all communication lines and cessation of control of the travellers by the extremists.

Page 9, Addendum 5b/1a: Restoration of security and peace in the region includes: III, 1. Full freedom of movement of all citizens.

Page 10, Addendum 5b/1b: The procedure for restoration of security and peace in zones A) ZONE I (Lucane-V. Trnovac): 8.

The road Bujanovac--Gnjilane shall be unblocked.

**Protection measures**

No specific mention.

**Other** No specific mention.

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## **Rights institutions**

**NHRI** Rights institutions→NHRI→Mentions of NHRI  
Page 4-5, Annex 5a: Plan of the integration of the Albanians into the political, government and social system of the Republic of Serbia, 5.  
Full freedom of access to every part of the territory for the representatives of the organizations for human rights, and opening of offices for human rights in local communities.  
Result: Opening of the offices  
Charged with the task: Coordinating Body, police, local self-government  
Condition: Registering of the organization  
Deadline: Immediately

**Regional or international human rights institutions** No specific mention.

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## **Justice sector reform**

**Criminal justice and emergency law** No specific mention.

**State of emergency provisions** No specific mention.

**Judiciary and courts** Page 4, Annex 5a: Plan of the integration of the Albanians into the political, government and social system of the Republic of Serbia, 3.  
The harmonization of the ethnic structure of the employees in the police, judiciary, health services, education, local self-government, economy (including the harmonization of the ethnic structure of the managers).  
Result: Hiring and giving jobs to the Albanians  
Charged with the task: Competent organs  
Condition: That they fulfill the legal conditions  
Deadline: S + 60, others pursuant to Annex 5, article 5.

**Prisons and detention** No specific mention.

**Traditional Laws** No specific mention.

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**Development or socio-economic reconstruction**

Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development

Page 1, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 2.

The Parties to the Agreement agree that the common objectives for the solution of the crisis are:...d) Prosperous and rapid economic and social development of the region with international financial assistance in the best interest of all citizens who live in the region.

Page 2, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 3.

The Parties to the Agreement are agreed:...c) That the Government of the Republic of Serbia undertakes the obligation to integrate the Albanians in the socio-political and economic system of Serbia and ensures the exercise of all their rights, including the rights in the framework of local self-government.

Page 2, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 4.

The objectives referred to in article 2 of this Agreement, with the respect of the provisions of article 3 of this Agreement, shall be fulfilled:...2. By the integration of the Albanians in the socio-political and economic system of Serbia; 3. By the economic and social development of the region.

Page 2, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 6.

The integration of the Albanians in the socio-political and economic system of the Republic of Serbia shall be achieved according to a separate Plan of Integration (Annex 5a), according to the following schedule:

- within 2 months 10%
- within 4 months 20%
- within 8 months 40%
- within 24 months 100%

Page 2, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 7.

The economic and social development of the region shall be achieved according to a separate Plan of Development (Annex 5c), according to the following schedule:

- within 2 months 5%
- within 4 months 10%
- within 8 months 30%
- within 36 months 100%

Page 4, Annex 5a: Plan of the integration of the Albanians into the political, government and social system of the Republic of Serbia, 3.

The harmonization of the ethnic structure of the employees in the police, judiciary, health services, education, local self-government, economy (including the harmonization of the ethnic structure of the managers).

Result: Hiring and giving jobs to the Albanians

Charged with the task: Competent organs

Condition: That they fulfill the legal conditions

Deadline: S + 60, others pursuant to Annex 5, article 5.

Page 8, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 9 of 29

After the completion of the demilitarization the reconstruction of the demolished houses of the Albanians shall start, according to Annex 5c



**National economic plan** No specific mention.

**Natural resources** No specific mention.

**International funds** Page 1, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 2.  
The Parties to the Agreement agree that the common objectives for the solution of the crisis are:...d) Prosperous and rapid economic and social development of the region with international financial assistance in the best interest of all citizens who live in the region.

**Business** No specific mention.

**Taxation** No specific mention.

**Banks** No specific mention.

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## **Land, property and environment**

**Land reform/rights** Land, property and environment→Land reform/rights→Property return and restitution  
Page 6, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 1.  
Zone 1 includes Lucane and Veliki Trnovac, and it shall be demilitarized according to the following sequence of activities:...

- the intervention police shall leave the houses in Lucane, and hand over the property to the owners, and shall withdraw to the station on the entrance to Lucane from Bujanovac;...

**Pastoralist/nomadism rights** No specific mention.

**Cultural heritage** No specific mention.

**Environment** No specific mention.

**Water or riparian rights or access** Page 11, Annex 5c: Plan of economic and social development of Presevo, Bujanovac and Medvedja municipalities  
The economic and social development of the region, with international financial assistance, includes planned investments of the FRY and of the RS in the development of livestock breeding, fruit growing, forestry and other economic branches, the construction of roads, water supply, electric and telephone infrastructure and the reconstruction of households for the return and accommodation of displaced Albanians and Serbs...

## **Security sector**

### **Security Guarantees**

Page 6, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja

The restoration of security and peace in the region shall proceed with the support of and in cooperation with the representatives of the international community in territorial zones (Addendum 5b/1)). The complete, verifiable and verified demilitarization zone is the necessary condition for the demilitarization of the next zone.

[Summary: Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja provides a plan and scheduled timetable for removing Albanian armed groups from the demilitarized zone. Full provisions have been coded under specific categories such as 'police', 'army', 'Parastatal/rebel and opposition group forces', 'DDR'].

[Summary: Addendum 5b/1c: Schedule of the restoration of security and peace contains a table detailing number of days for each zone].

### **Ceasefire**

Security sector→Ceasefire→General commitments

Page 6, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 1.

The restoration of security and peace implies: Complete and durable cessation of terrorist acts, disarmament of the extremists and disbanding of their organization with the destruction of fortification facilities and handing over of the armament and equipment;

## Police

Page 2, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 5.

The restoration of security and peace in the region shall be achieved by the complete disarmament and disbanding of the armed extremist organizations and groups, and by the withdrawal of the extraordinarily engaged special military and police forces from the region, according to a separate Plan (Annex Sb), according to the following schedule:

- within 2 months 10%
- within 4 months 100%

Page 4, Annex 5a: Plan of the integration of the Albanians into the political, government and social system of the Republic of Serbia, 3.

The harmonization of the ethnic structure of the employees in the police, judiciary, health services, education, local self-government, economy (including the harmonization of the ethnic structure of the managers).

Result: Hiring and giving jobs to the Albanians

Charged with the task: Competent organs

Condition: That they fulfill the legal conditions

Deadline: S + 60, others pursuant to Annex 5, article 5.

Page 4, Annex 5a: Plan of the integration of the Albanians into the political, government and social system of the Republic of Serbia, 4.

Increased control of the legality of the work of the police and of other organs, with emphasis on the violation of human rights of Albanians by state organs.

Result: Efficient reacting to justified complaints and grievances of the citizens.

Information of the public and of the damaged persons

Charged with the task: Competent organs

Deadline: Permanent task, first report S + 30 days

Page 5, Annex 5a: Plan of the integration of the Albanians into the political, government and social system of the Republic of Serbia, 6.

Engagement of ethnically mixed police patrols and other police units in actions undertaken in the places with Albanian population.

Result: Ethnically mixed patrols in villages populated by Albanians

Charged with the task: Responsible chief of the police

Condition: Number of employed Albanian policemen

Deadline: Corresponding to the implementation of the tasks mentioned under 3, after the fulfillment of all security conditions.

Page 6, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 2.

The restoration of security and peace implies: The withdrawal of extraordinarily engaged, separate and special military and police forces, the return or remaining of the regular police of ethnically mixed composition in the territory (stations patrols and other forms of regular work), and of peacetime military units, including the border units;

Page 6, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 1.

Zone 1 includes Lucane and Veliki Trnovac, and it shall be demilitarized according to the following sequence of activities:...

- the intervention police shall leave the houses in Lucane, and hand over the property to the owners, and shall withdraw to the station on the entrance to Lucane from Bujanovac;
- the local police shall enter Lucane (if possible, in ethnically mixed composition);...
- the local police shall enter Veliki Trnovac;...

Page 7, Annex 5b: Plan of the restoration of security and peace in the municipalities

## Armed forces

Page 2, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 5.

The restoration of security and peace in the region shall be achieved by the complete disarmament and disbanding of the armed extremist organizations and groups, and by the withdrawal of the extraordinarily engaged special military and police forces from the region, according to a separate Plan (Annex Sb), according to the following schedule:

- within 2 months 10%
- within 4 months 100%

Page 3, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 9.

If the organizations and groups of armed extremists do not accept the disarmament and disbanding of the extremist organization, the Federal Republic of Yugoslavia and the Republic of Serbia shall continue the implementation of the provisions of article 4 paragraphs 2) and 3) of this Agreement until the level of 10%, and the competent international organizations shall ensure that the UNSC and KFOR, in accordance with article 1 paragraph 4 a) and article 5 of the Annex B of the Military Technical Agreement, force the armed extremists to withdraw from the GSZ, or give the approval to the Yugoslav security forces to do that by entering and staying in the GSZ.

Page 6, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 2.

The restoration of security and peace implies: The withdrawal of extraordinarily engaged, separate and special military and police forces, the return or remaining of the regular police of ethnically mixed composition in the territory (stations patrols and other forms of regular work), and of peacetime military units, including the border units;

Page 6, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 1.

Zone 1 includes Lucane and Veliki Trnovac, and it shall be demilitarized according to the following sequence of activities:...

- the YA shall withdraw the tanks and the heavy artillery from the line V. Trnovac-Lucane and around Bujanovac and leave the schools, factories and other public buildings in Presevo and Bujanovac;

Page 7, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 2.

Zone II includes the northern part of the GSZ from the G. Vrtogos-Karacevo road (Car, Ravno Bucje, Djordjevac, Muhovac, Pribovce and Zarbince), and it shall be demilitarized according to the following sequence of activities:...

- the intervention police and the army shall leave the zone;...

Page 7, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 3.

Zone III includes the area from the line south of the road Lucane-Konculj two kilometers until the zone 2 (Konculj, M. Trnovac, Breznica) and it shall be demilitarized according to the following sequence of activities:...

- the army and the intervention police shall leave the police station at the entrance into Lucane;...

Page 7, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 4.

Zone IV includes the area from the border with Macedonia to the road Presevo-Mucibaba-Gnjilane (the area of the Presevo Karadak), and shall be demilitarized according to the following sequence of activities:

## DDR

Security sector→DDR→Demilitarisation provisions

Page 1, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 2.

The Parties to the Agreement agree that the common objectives for the solution of the crisis are:...b) The establishment of full personal security and security of property of all citizens and of full and undisturbed freedom of their movement in all parts of the territory of these municipalities, which shall be assured by the complete disbanding and disarmament of the extremists, by the restoration of security and peace in the region, and by making possible the return of all citizens - refugees to their households;...

Page 2, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 5.

The restoration of security and peace in the region shall be achieved by the complete disarmament and disbanding of the armed extremist organizations and groups, and by the withdrawal of the extraordinarily engaged special military and police forces from the region, according to a separate Plan (Annex Sb), according to the following schedule:

- within 2 months 10%
- within 4 months 100%

Page 3, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 9.

If the organizations and groups of armed extremists do not accept the disarmament and disbanding of the extremist organization, the Federal Republic of Yugoslavia and the Republic of Serbia shall continue the implementation of the provisions of article 4 paragraphs 2) and 3) of this Agreement until the level of 10%, and the competent international organizations shall ensure that the UNSC and KFOR, in accordance with article 1 paragraph 4 a) and article 5 of the Annex B of the Military Technical Agreement, force the armed extremists to withdraw from the GSZ, or give the approval to the Yugoslav security forces to do that by entering and staying in the GSZ.

Page 6, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 1.

The restoration of security and peace implies: Complete and durable cessation of terrorist acts, disarmament of the extremists and disbanding of their organization with the destruction of fortification facilities and handing over of the armament and equipment;

Page 6, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 1.

Zone 1 includes Lucane and Veliki Trnovac, and it shall be demilitarized according to the following sequence of activities:

- the terrorists shall leave Lucane, and hand over the armament and equipment;...
- the terrorists shall leave Veliki Trnovac, and hand over the armament and equipment;...

Page 9, Addendum 5b/1a: Restoration of security and peace in the region includes: I, 3. Disarmament of the extremists and handing over and destruction of their armament and equipment.

Page 9, Addendum 5b/1a: Restoration of security and peace in the region includes: I, 4. Disbanding of the armed extremist groups.

Page 9, Addendum 5b/1a: Restoration of security and peace in the region includes: III, 3. Amnesty from criminal responsibility because of terrorism and "pacification" i.e. "recycling" of the extremists, if they did not commit concrete acts of violence.

**Intelligence  
services**

No specific mention.

**Parastatal/rebel  
and opposition  
group forces**

Page 3, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 9.

If the organizations and groups of armed extremists do not accept the disarmament and disbanding of the extremist organization, the Federal Republic of Yugoslavia and the Republic of Serbia shall continue the implementation of the provisions of article 4 paragraphs 2) and 3) of this Agreement until the level of 10%, and the competent international organizations shall ensure that the UNSC and KFOR, in accordance with article 1 paragraph 4 a) and article 5 of the Annex B of the Military Technical Agreement, force the armed extremists to withdraw from the GSZ, or give the approval to the Yugoslav security forces to do that by entering and staying in the GSZ.

Page 6, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 1.

The restoration of security and peace implies: Complete and durable cessation of terrorist acts, disarmament of the extremists and disbanding of their organization with the destruction of fortification facilities and handing over of the armament and equipment;

Page 9, Addendum 5b/1a: Restoration of security and peace in the region includes: I, 3. Disarmament of the extremists and handing over and destruction of their armament and equipment.

Page 9, Addendum 5b/1a: Restoration of security and peace in the region includes: I, 4. Disbanding of the armed extremist groups.

Page 9, Addendum 5b/1a: Restoration of security and peace in the region includes: I, 5. Destruction of the fortifications of the extremists.

Page 10, Addendum 5b/1b: The procedure for restoration of security and peace in zones A) ZONE I (Lucane-V. Trnovac): 1.

The extremists shall leave Lucane and hand over their armament and equipment.

Page 10, Addendum 5b/1b: The procedure for restoration of security and peace in zones A) ZONE I (Lucane-V. Trnovac): 4.

The extremists shall leave V. Trnovac and hand over their armament and equipment.

Page 10, Addendum 5b/1b: The procedure for restoration of security and peace in zones B) OTHER ZONES (II-VII): 1.

The extremists shall leave the zone and hand over their armament and equipment.

Page 11, Annex 5c: Plan of economic and social development of Presevo, Bujanovac and Medvedja municipalities

The two first two-month phases and the ensuring of 10% of the financial means would be unconditional, and the continuation of the funding would be conditioned by verifiable and verified complete disbanding of the terrorist organization and the disarmament of the Albanian extremists in the region, according to Annex 5b.

**Withdrawal of foreign forces** No specific mention.

**Corruption** No specific mention.

**Crime/organised crime** No specific mention.

**Drugs**

No specific mention.



## Terrorism

Page 6, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 1.

The restoration of security and peace implies: Complete and durable cessation of terrorist acts, disarmament of the extremists and disbanding of their organization with the destruction of fortification facilities and handing over of the armament and equipment;

Page 6, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 4.

The restoration of security and peace implies: Amnesty of criminal responsibility for terrorism and "pacification", i.e. the "recycling" of the terrorists into civilians, with full freedom of their movement, provided they have not committed concrete acts of violence until the end of this phase.

Page 6, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 1.

Zone 1 includes Lucane and Veliki Trnovac, and it shall be demilitarized according to the following sequence of activities:

- the terrorists shall leave Lucane, and hand over the armament and equipment;...
- the terrorists shall leave Veliki Trnovac, and hand over the armament and equipment;...
- the road Bujanovac-Gnjilane shall be unblocked without control of travellers and vehicles by the terrorists after the unblocking;...

Page 7, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 2.

Zone II includes the northern part of the GSZ from the G. Vrtogos-Karacevo road (Car, Ravno Bucje, Djordjevac, Muhovac, Pribovce and Zarbince), and it shall be demilitarized according to the following sequence of activities:

- the terrorists shall leave the zone and hand over the armament and equipment;...

Page 7, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 3.

Zone III includes the area from the line south of the road Lucane-Konculj two kilometers until the zone 2 (Konculj, M. Trnovac, Breznica) and it shall be demilitarized according to the following sequence of activities:

- the terrorists shall leave the zone and hand over the armament and equipment;...

Page 7, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 4.

Zone IV includes the area from the border with Macedonia to the road Presevo-Mucibaba-Gnjilane (the area of the Presevo Karadak), and shall be demilitarized according to the following sequence of activities:...

- the terrorists shall leave the zone and hand over the armament and equipment;...

Page 9, Addendum 5b/1a: Restoration of security and peace in the region includes: I, 1. Complete and durable cessation of terrorist acts.

Page 9, Addendum 5b/1a: Restoration of security and peace in the region includes: III, 3. Amnesty from criminal responsibility because of terrorism and "pacification" i.e. "recycling" of the extremists, if they did not commit concrete acts of violence.

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## Transitional justice

**Transitional justice general** No specific mention.

**Amnesty/pardon** Transitional justice→Amnesty/pardon→Amnesty/pardon proper  
Page 6, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 4.  
The restoration of security and peace implies: Amnesty of criminal responsibility for terrorism and "pacification", i.e. the "recycling" of the terrorists into civilians, with full freedom of their movement, provided they have not committed concrete acts of violence until the end of this phase.

Page 9, Addendum 5b/1a: Restoration of security and peace in the region includes: III, 3. Amnesty from criminal responsibility because of terrorism and "pacification" i.e. "recycling" of the extremists, if they did not commit concrete acts of violence.

**Courts** No specific mention.

**Mechanism** No specific mention.

**Prisoner release** No specific mention.

**Vetting** No specific mention.

**Victims** No specific mention.

**Missing persons** No specific mention.

**Reparations** No specific mention.

**Reconciliation** No specific mention.

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## Implementation

**UN signatory** No specific mention.

**Other international signatory** No specific mention.

**Referendum for agreement** No specific mention.

**International  
mission/force/  
similar**

Page 2, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 3.

The Parties to the Agreement are agreed:...e) That they undertake to ensure free access to the endangered area to all announced and accredited representatives of humanitarian organizations, organizations for human rights, monitoring missions of the international community, and of the media.

Page 3, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 9.

If the organizations and groups of armed extremists do not accept the disarmament and disbanding of the extremist organization, the Federal Republic of Yugoslavia and the Republic of Serbia shall continue the implementation of the provisions of article 4 paragraphs 2) and 3) of this Agreement until the level of 10%, and the competent international organizations shall ensure that the UNSC and KFOR, in accordance with article 1 paragraph 4 a) and article 5 of the Annex B of the Military Technical Agreement, force the armed extremists to withdraw from the GSZ, or give the approval to the Yugoslav security forces to do that by entering and staying in the GSZ.

**Enforcement  
mechanism**

Page 2, Annex 5: Agreement on the solution of the crisis in Bujanovac, Presevo and Medvedja municipalities, 8.

A Joint Commission of the Parties to the Agreement and of the representatives of the international community shall be established for the implementation and verification of the fulfilment of the provisions of this Agreement.

Page 6, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja

1. Zone 1 includes Lucane and Veliki Trnovac, and it shall be demilitarized according to the following sequence of activities:...

- the Joint Commission for the implementation and verification of the Agreement (para. 8, annex 5) shall verify the demilitarization of this zone and continue the inspection.

Result: Verified demilitarization - disarmament

Charged with the task: Joint Commission for the implementation and verification of the Agreement

Page 7, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 2.

Zone II includes the northern part of the GSZ from the G. Vrtogos-Karacevo road (Car, Ravno Bucje, Djordjevac, Muhovac, Pribovce and Zarbince), and it shall be demilitarized according to the following sequence of activities:...

- the Joint Commission shall verify the demilitarization of the zone and continue the inspection.

Page 7, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 3.

Zone III includes the area from the line south of the road Lucane-Konculj two kilometers until the zone 2 (Konculj, M. Trnovac, Breznica) and it shall be demilitarized according to the following sequence of activities:...

- the Joint Commission shall verify the demilitarization of the zone and continue the inspection.

Page 7, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 4.

Zone IV includes the area from the border with Macedonia to the road Presevo-Mucibaba-Gnjilane (the area of the Presevo Karadak), and shall be demilitarized according to the following sequence of activities:...

- the Joint Commission shall verify the demilitarization of this zone and continue the inspection.

Page 8, Annex 5b: Plan of the restoration of security and peace in the municipalities Presevo, Bujanovac and Medvedja, 8.

After the demilitarization of the entire region, which shall be confirmed in writing to both sides by the Joint Commission for the implementation and verification of the Agreement, the extraordinarily engaged police and military units shall withdraw from the territories of the municipalities Presevo, Bujanovac and Medvedja, except the local police (as a rule, with ethnically mixed composition) and of regular peacetime military units, which shall continue their regular activities, including the duties of the police and army at the administrative line with K&M.

**Related cases** No specific mention.

**Source** Milo Gligorijevic, Serbia after Milosevic: Program or the Solution of the Crisis in the Pcinja District (Liber-press: Belgrade, 2001), pp.103-148

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