

## Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>

<b>Country/ entity</b>	Croatia Yugoslavia (former)
<b>Region</b>	Europe and Eurasia Europe and Eurasia
<b>Agreement name</b>	Agreement between the official delegates of the Republic of Croatia and the JNA
<b>Date</b>	22 Nov 1991
<b>Agreement status</b>	Multiparty signed/agreed
<b>Interim arrangement</b>	Yes
<b>Agreement/ conflict level</b>	Intrastate/intrastate conflict ( Balkan Conflicts (1991 - 1995) (1998 - 2001) )
<b>Stage</b>	Ceasefire/related
<b>Conflict nature</b>	Government/territory
<b>Peace process</b>	Croatia negotiation process
<b>Parties</b>	REPRESENTATIVE OF THE GOVERNMENT OF THE REPUBLIC CROATIA (signature illegible) COMMISSIONER OF THE ARMED FORCES OF SFRY: Lieutenant Colonel General Andrija Rašeta
<b>Third parties</b>	COSIGNATORY OF THE PMEZ (signature illegible)
<b>Description</b>	This agreement provides for the withdrawal of the Yugoslav National Army (JNA) from the Republic of Croatia. The Croatian government commits to facilitating the column and safe passage for JNA personnel and their families.

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**Agreement  
document** [HR\\_911122\\_Agreement between the official delegates of the Republic of Croatia and the  
JNA.pdf](#)  | [Download PDF](#)

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### Groups

Children/  
youth No specific mention.

Disabled  
persons No specific mention.

Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/displaced persons	No specific mention.
Social class	No specific mention.

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## **Gender**

Women, girls and gender	No specific mention.
Men and boys	No specific mention.
LGBTI	No specific mention.

## Family

### Page 1, I

The Government of the Republic Croatia guarantees free and secure leave, outside the territory of the Republic Croatia, of all members of military units, institutions and commands of the JNA mentioned in the Overview of units, commands and institutions of the JNA, which will be reassigned from the area of the Republic Croatia (numbers from 1 to 15), which is a constitutional part of this Agreement. Under the notion of units, institutions and commands of the JNA we understand the officers, junior officers, military officials, civilian personnel at duty in the JNA, soldiers, cadets and students of military secondary school. The same guarantee is made to the members of the families of the mentioned categories of the members of the JNA.

### Page 2, IV

The Government of the Republic Croatia guarantees personal safety, inviolability of private property and the right to undisturbed usage of apartments to the members of the units, institutions and commands of the JNA who do not want to leave the area of Zagreb or the territory of the Republic Croatia after their time of duty in the JNA has run out, and to the members of their families. The same guarantee is made to the members of the families of the members of the units, institutions and commands of the JNA, mentioned in the Overview (from 1 to 15), which together with the units, institutions and commands leave the territory of the Republic Croatia, but, after the time of duty in the JNA has run out, intend to return to the Republic Croatia.

### Page 2, V

In accordance with the aforesaid agreement, the Government of the Republic Croatia will not hinder the members of the JNA to visit their families on the territory of the Republic Croatia, and the members of the families to visit the JNA members in their new residences. ...The Government of the Republic Croatia will make certain that the JNA members will be able to, without hindrance, send to their families on the territory of the Republic Croatia money and other deliveries by the post, by railway, by ship or plane, so that the families of the JNA members would not become a social problem of the Republic Croatia.

### Page 2, VI

The private vehicles of the JNA members and their families with the movable property (furniture, etc.) will be joined to the motorized columns of the units, institutions and commands of the JNA, and it will not be hindered by the governmental bodies of the Republic Croatia...

## State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

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## Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society No specific mention.

Traditional/religious leaders No specific mention.

Public administration No specific mention.

Constitution No specific mention.

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### **Power sharing**

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

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## Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

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## Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/ access	Page 2, V In accordance with the aforesaid agreement, the Government of the Republic Croatia will not hinder the members of the JNA to visit their families on the territory of the Republic Croatia, and the members of the families to visit the JNA members in their new residences. ...The Government of the Republic Croatia will make certain that the JNA members will be able to, without hindrance, send to their families on the territory of the Republic Croatia money and other deliveries by the post, by railway, by ship or plane, so that the families of the JNA members would not become a social problem of the Republic Croatia.
Protection measures	No specific mention.
Other	No specific mention.

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## Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

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## Justice sector reform

Criminal justice and emergency law	No specific mention.
State of emergency provisions	No specific mention.
Judiciary and courts	No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

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## **Socio-economic reconstruction**

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

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## **Land, property and environment**

Land reform/ rights No specific mention.



Pastoralist/  
nomadism  
rights No specific mention.

Cultural  
heritage No specific mention.

Environment No specific mention.

Water or  
riparian  
rights or  
access No specific mention.

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## Security sector

Security  
Guarantees No specific mention.

Ceasefire Security sector→Ceasefire→General commitments  
[Summary] The agreement in its entirety provides for forces withdrawal modalities to facilitating a ceasefire and support earlier ceasefire agreements.

Police [Summary] Page 3-4, XIII: See 'Withdrawal of Foreign Forces' for reference to military police.

Armed  
forces Page 3, IX  
The units, institutions and commands of the JNA that will be reassigned from the territory of the Republic Croatia on the basis of this Agreement, will, during the process of reassignment, return to the bodies of the Republic Croatia the entire weaponry, equipment and devices of the Territorial Defence of the Republic Croatia, which they kept or used according to the decision of the former headquarters of the Territorial Defence.

DDR	<p>Security sector→DDR→Demilitarisation provisions</p> <p>Page 3, XI</p> <p>The units, institutions and commands of the JNA that will be reassigned from the territory of the Republic Croatia on the basis of this Agreement will commit themselves to clear of mines from all minefields that were set for securing military objects. The Transfer Commission will carry out the control, while the PMEZ will supervise it.</p>
Intelligence services	No specific mention.
Parastatal/ rebel and opposition group forces	No specific mention.

Withdrawal  
of foreign  
forces

Page 1, I

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Page 1, II

The units, institutions and commands of the JNA (mentioned in the Overview under items from 1 to 15) will be reassigned from the territory of the Republic Croatia with the weaponry, ammunition, equipment and other moveable property that the units, institutions and commands are able to transport with their own transport means, as well as with supplementary transport means that will be given at their disposal by the JNA from the territory of the Republic Croatia or from other parts of SFR Yugoslavia. The Government of the Republic Croatia will make possible for the means engaged, the accompanying personnel and unarmed drivers to enter the territory of the Republic Croatia. It will be made possible to the technical groups of the JNA to repair the damaged combat technical equipment and material-technical means on the spot during the transport, and to later join the march column. This will be done in collaboration and under the supervision of the Ministry of the Interior of the Republic Croatia.

Page 1, III

The units, institutions and commands of the JNA, which will be reassigned from the territory of the Republic Croatia on the basis of this Agreement, will carry out the reassignment within at least 5 (five) days and 15 days at most from the day the Agreement was signed, which is determined in the Overview that is the constitutional part of the Agreement. In case of a higher force, the deadline will be prolonged. The board will determine any case of higher force, as it is said in Article XV of this Agreement.

Page 2, IV

The Government of the Republic Croatia guarantees personal safety, inviolability of private property and the right to undisturbed usage of apartments to the members of the units, institutions and commands of the JNA who do not want to leave the area of Zagreb or the territory of the Republic Croatia after their time of duty in the JNA has run out, and to the members of their families. The same guarantee is made to the members of the families of the members of the units, institutions and commands of the JNA, mentioned in the Overview (from 1 to 15), which together with the units, institutions and commands leave the territory of the Republic Croatia, but, after the time of duty in the JNA has run out, intend to return to the Republic Croatia.

Page 2, V

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Corruption No specific mention.

Crime/  
organised  
crime No specific mention.

Drugs No specific mention.

Terrorism No specific mention.

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## **Transitional justice**

Transitional  
justice  
general No specific mention.

Amnesty/  
pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner  
release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing  
persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

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## Implementation

UN COSIGNATORY OF THE PMEZ [the European Monitor mission] (signature  
signatory illegible)

Other No specific mention.  
international  
signatory

Referendum No specific mention.  
for  
agreement

International mission/  
force/similar Page 3, VII  
The European Monitor Mission will supervise the departure, location and non-use of the reassigned units of the JNA against the Republic Croatia.

Page 3, X

The units, institutions and commands of the JNA will be reassigned from the territory of the Republic Croatia to locations at least 20 km from the border of the Republic Croatia. These units, institutions and commands of the JNA will not be engaged in combat operations against the Republic Croatia. The European Monitor Mission (PMEZ) in accordance with the guidelines of the PMEZ, which are a constitutional part of this Agreement, will control this process.

Page 3, XI

The units, institutions and commands of the JNA that will be reassigned from the territory of the Republic Croatia on the basis of this Agreement will commit themselves to clear of mines from all minefields that were set for securing military objects. The Transfer Commission will carry out the control, while the PMEZ will supervise it.

Page 3-4, XIII

The Government of the Republic Croatia will guarantee that the units, institutions and commands of the JNA will not be attacked during the transport, and specially, that motorized members of the Ministry of the Interior of the Republic Croatia who will prevent from any armed provocation will accompany the columns. The bodies of the Ministry of the Interior will accompany the march columns to the separation lines with the armed formations of the Republic Croatia. At the head, in the middle and at the end of the column of the JNA there will be patrols of the military police of the JNA, which will collaborate with the bodies of the Ministry of the Interior and the monitor teams of the PMEZ.

Page 4, XV

A board will be established for the realisation of this Agreement, in the way that both parties will name two (2) members, while the fifth member will be a representative from the European Monitor Mission. The decisions in the board will be made by majority of votes.

Page 4, XVI

The monitor team of the European Union will supervise the realisation of the Agreement, take part in the work of the board in Article 15 and be the cosignatory of this Agreement.

Enforcement mechanism Page 1, III  
The units, institutions and commands of the JNA, which will be reassigned from the territory of the Republic Croatia on the basis of this Agreement, will carry out the reassignment within at least 5 (five) days and 15 days at most from the day the Agreement was signed, which is determined in the Overview that is the constitutional part of the Agreement. In case of a higher force, the deadline will be prolonged. The board will determine any case of higher force, as it is said in Article XV of this Agreement.

Page 4, XV

A board will be established for the realisation of this Agreement, in the way that both parties will name two (2) members, while the fifth member will be a representative from the European Monitor Mission. The decisions in the board will be made by majority of votes.

Page 4, XVI

The monitor team of the European Union will supervise the realisation of the Agreement, take part in the work of the board in Article 15 and be the cosignatory of this Agreement.

Related cases No specific mention.

Source Memorial of the Republic of Croatia, International Court of Justice, 1 March 2001, Annex 107. p. 220  
<http://www.icj-cij.org/docket/index.php?p1=3&p2=3&k=73&case=118&code=cry>

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