

**Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>**

Country/ entity	Bosnia and Herzegovina Yugoslavia (former)
Region	Europe and Eurasia Europe and Eurasia
Agreement name	Comprehensive Peace Agreement (Carter Agreement)
Date	21 Dec 1994
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict ( Balkan Conflicts (1991 - 1995) (1998 - 2001) )
Stage	Pre-negotiation/process
Conflict nature	Government/territory
Peace process	Bosnia peace process
Parties	Signed 19 December 1994: Radovan Karadzic, Ratko Mladic Signed 20 December 1994: Alija Izetbegovic, President, Rasim Delic, Supreme Commander Signed 20 December 1994, Additional agreement to that of 19 December: Radovan Karadzic
Third parties	Jimmy Carter, Witness
Description	This agreement, signed in several versions over two days, provides for an immediate ceasefire monitored by UN forces, commencing negotiations for a total cessation of hostilities agreement, unrestricted movement of humanitarian aid, and an early exchange of detainees.

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Agreement  
document

[BA\\_941220\\_Comprehensive Peace Agreement.pdf](#)  | [Download PDF](#)

## Groups

Children/ youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	Groups→Elderly/age→Anti-discrimination Page 1, Untitled last paragraph Each side will be responsible within its controlled areas for the protection of human rights in accordance with international standards. All people, regardless of age, sex, or ethnic origin, shall have the right to live in a location of their choice. International observers, including the Special Rapporteur of the Commission on Human Rights, will be free to observe compliance with this agreement.
Migrant workers	No specific mention.
Racial/ ethnic/ national group	Groups→Racial/ethnic/national group→Anti-discrimination Page 1, Untitled last paragraph Each side will be responsible within its controlled areas for the protection of human rights in accordance with international standards. All people, regardless of age, sex, or ethnic origin, shall have the right to live in a location of their choice. International observers, including the Special Rapporteur of the Commission on Human Rights, will be free to observe compliance with this agreement.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/ displaced persons	No specific mention.
Social class	No specific mention.

## Gender

Women, girls and gender	Page 1, Untitled last paragraph Each side will be responsible within its controlled areas for the protection of human rights in accordance with international standards. All people, regardless of age, sex, or ethnic origin, shall have the right to live in a location of their choice. International observers, including the Special Rapporteur of the Commission on Human Rights, will be free to observe compliance with this agreement.
Men and boys	No specific mention.
LGBTI	No specific mention.
Family	No specific mention.

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## State definition

Nature of state (general)	No specific mention.
State configuration	No specific mention.
Self determination	No specific mention.
Referendum	No specific mention.
State symbols	No specific mention.
Independence/ secession	No specific mention.
Accession/ unification	No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

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## Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society Page 1, Untitled last paragraph  
It is understood that there will be unrestricted movement of relief convoys, use of the airport at Sarajevo in accordance with existing agreements, and the delivery of humanitarian services by official institutions and non-governmental organizations. Each side may join with UNPROFOR inspectors to assure that no armaments or weapons of war are included in the cargoes to be delivered.

Page 1, Untitled last paragraph  
There will be an early exchange of all detainees, under the auspices of the International Red Cross. In accordance with the Geneva conventions, the ICRC will have unimpeded access to all detainees to insure that the provisions of this agreement are fulfilled. In a final agreement, all has to be agreed; otherwise, nothing is agreed.

Traditional/religious leaders No specific mention.

Public administration No specific mention.

Constitution No specific mention.

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## **Power sharing**

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

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## **Human rights and equality**

Human rights/RoL general Page 1,  
Each side will be responsible within its controlled areas for the protection of human rights in accordance with international standards. All people, regardless of age, sex, or ethnic origin, shall have the right to live in a location of their choice. International observers, including the Special Rapporteur of the Commission on Human Rights, will be free to observe compliance with this agreement.

Bill of rights/similar No specific mention.

Treaty incorporation	Page 1, Untitled last paragraph There will be an early exchange of all detainees, under the auspices of the International Red Cross. In accordance with the Geneva conventions, the ICRC will have unimpeded access to all detainees to insure that the provisions of this agreement are fulfilled. In a final agreement, all has to be agreed; otherwise, nothing is agreed.
Civil and political rights	Human rights and equality→Civil and political rights→Other Page 1, Untitled last paragraph ...All people, regardless of age, sex, or ethnic origin, shall have the right to live in a location of their choice...
Socio-economic rights	No specific mention.

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## Rights related issues

Citizenship	No specific mention.
Democracy	No specific mention.
Detention procedures	No specific mention.
Media and communication	No specific mention.
Mobility/ access	Page 1, Untitled last paragraph It is understood that there will be unrestricted movement of relief convoys, use of the airport at Sarajevo in accordance with existing agreements, and the delivery of humanitarian services by official institutions and non-governmental organizations. Each side may join with UNPROFOR inspectors to assure that no armaments or weapons of war are included in the cargoes to be delivered.  Page 2, Additional agreement to that of 19 December 3) Based on assurances that convoys [unreadable] humanitarian services will pass freely. The Bosnian forces will withdraw from the Igman demilitarized zone in accordance with the existing agreement prior to the commencement of the negotiations described in item (1) above.

Protection measures	Rights related issues→Protection measures→Protection of civilians Each side will be responsible within its controlled areas for the protection of human rights in accordance with international standards. All people, regardless of age, sex, or ethnic origin, shall have the right to live in a location of their choice. International observers, including the Special Rapporteur of the Commission on Human Rights, will be free to observe compliance with this agreement.
Other	No specific mention.

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## Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	Rights institutions→Regional or international human rights institutions→Monitoring calls Page 1, Untitled last paragraph Each side will be responsible within its controlled areas for the protection of human rights in accordance with international standards. All people, regardless of age, sex, or ethnic origin, shall have the right to live in a location of their choice. International observers, including the Special Rapporteur of the Commission on Human Rights, will be free to observe compliance with this agreement.

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## Justice sector reform

Criminal justice and emergency law	No specific mention.
State of emergency provisions	No specific mention.
Judiciary and courts	No specific mention.
Prisons and detention	No specific mention.

Traditional Laws No specific mention.

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### **Socio-economic reconstruction**

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance  
Page 1, Untitled last paragraph  
It is understood that there will be unrestricted movement of relief convoys, use of the airport at Sarajevo in accordance with existing agreements, and the delivery of humanitarian services by official institutions and non-governmental organizations. Each side may join with UNPROFOR inspectors to assure that no armaments or weapons of war are included in the cargoes to be delivered.

Page 2, Additional agreement to that of 19 December  
3) Based on assurances that convoys [unreadable] humanitarian services will pass freely...

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

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**Land, property and environment**

Land reform/  
rights            No specific mention.

Pastoralist/  
nomadism  
rights            No specific mention.

Cultural heritage            No specific mention.

Environment    No specific mention.

Water or  
riparian  
rights or  
access            No specific mention.

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**Security sector**

Security Guarantees            No specific mention.

Ceasefire	<p>Security sector→Ceasefire→Ceasefire provision Page 1, 1. Immediately implement a cease-fire, monitored by U.N. forces along all lines or confrontation, by cessation of all military activities and the exchange of prisoners, etc., as described below.</p> <p>Page 1, 2. Commence negotiations on an agreement for a total cessation of hostilities on December 27, 1994, with the intent to conclude the agreement by January 15, 1995. This cessation of hostilities will last for four months, or for a longer period if mutually agreed by both parties.</p> <p>Page 1, Untitled last paragraph Each side will be responsible within its controlled areas for the total elimination and prevention of the firing of any guns or weapons of any kind that might be damaging to people or property.</p> <p>Page 2, Additional agreement to that of 19 December 1) It is agreed that the negotiations to establish a total cessation of hostilities will commence on 23 December, 1994, with the intent to conclude the agreement by 1 January 1995.</p> <p>Page 2, Additional agreement to that of 19 December 2) A complete ceasefire, throughout Bosnia-Herzegovina, will be implemented at noon, 23 December 1994 monitored by U.N forces along all lines of confrontation, by cessation of all military activities.</p>
Police	No specific mention.
Armed forces	<p>Page 2, Additional agreement to that of 19 December 3) Based on assurances that convoys [unreadable] humanitarian services will pass freely, the Bosnian forces will withdraw from the Igman demilitarized zone in accordance with the existing agreement prior to the commencement of the negotiations described in item (1) above.</p>
DDR	No specific mention.
Intelligence services	No specific mention.
Parastatal/ rebel and opposition group forces	No specific mention.

Withdrawal of foreign forces No specific mention.

Corruption No specific mention.

Crime/organised crime No specific mention.

Drugs No specific mention.

Terrorism No specific mention.

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## **Transitional justice**

Transitional justice general No specific mention.

Amnesty/pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner release Page 1, 1.  
Immediately implement a cease-fire, monitored by U.N. forces along all lines or confrontation, by cessation of all military activities and the exchange of prisoners, etc., as described below.

Page 1, Untitled last paragraph  
There will be an early exchange of all detainees, under the auspices of the International Red Cross. In accordance with the Geneva conventions, the ICRC will have unimpeded access to all detainees to insure that the provisions of this agreement are fulfilled. In a final agreement, all has to be agreed; otherwise, nothing is agreed.

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

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## **Implementation**

UN signatory No specific mention.

Other international signatory Jimmy Carter, Witness

Referendum for agreement No specific mention.

International mission/  
force/similar Page 1, 1.  
Immediately implement a cease-fire, monitored by U.N. forces along all lines of confrontation, by cessation of all military activities and the exchange of prisoners, etc., as described below.

Page 1, Untitled last paragraph

It is understood that there will be unrestricted movement of relief convoys, use of the airport at Sarajevo in accordance with existing agreements, and the delivery of humanitarian services by official institutions and non-governmental organizations. Each side may join with UNPROFOR inspectors to assure that no armaments or weapons of war are included in the cargoes to be delivered.

Page 2, Additional agreement to that of 19 December

2) A complete ceasefire, throughout Bosnia-Herzegovina, will be implemented at noon, 23 December 1994 monitored by U.N forces along all lines of confrontation, by cessation of all military activities.

Enforcement mechanism No specific mention.

Related cases No specific mention.

Source ICTY Court records, Karadzic trial, exhibits D03504, D03503  
<http://icr.icty.org/>

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