## Peace Agreement Access Tool PA-X https://pax.peaceagreements.org/

Country/ Somalia entity **Puntland** 

Region Africa (excl MENA)

Africa (excl MENA)

Agreement

name

National Leaders Forum Communiqué

Date 12 Apr 2016

Agreement

Multiparty signed/agreed

status

Interim Yes arrangement

Agreement/ Intrastate/intrastate conflict (Somali Civil War (1991 - ))

conflict level

Stage Framework/substantive - partial

Conflict

Government/territory

nature

Somalia Peace Process Peace

process

**Parties** The participants included the President of the Federal Republic of Somalia,

H.E. Hassan Sheikh Mohamud, the Speaker of the Federal Parliament, H.E.

Mohammed Sh. Osman Jawari, the Prime Minister of the Federal Government, H.E. Omar Abdirashid Ali Sharmaarke, the Deputy Prime Minister of the Federal Government, H.E. Mohamed Omar Arteh, the

President of Puntland, H.E. Abdiweli Mohamed Ali, the President of Jubbaland, H.E. Ahmed Mohamed Islaan, the President of the South-West, H.E. Sharif Hassan Sheikh Adan, and the President of Galmudug, H.E.

Abdulkarim Hussein Guled.

Third parties

Agreement between the Somali Federal Government and the Government of Description

> Puntland outlining the formulation of electoral commissions on the state and federal levels, including provisions on the later abandonment of the 4.5 formula of power-sharing, power-sharing for the lower and upper houses and

the modus for elections to be held in 2016.

Agreement document

SO\_160412\_NLF-Communique.pdf Download PDF

### **Groups**

Children/

 $Groups {\rightarrow} Children/youth {\rightarrow} Substantive$ 

youth Page 2, PROCESS: Lower House:

... d. The electors will be drawn from the sub-clans sharing the seat and will represent the diversity of the relevant community, including civil society and

youth. Each Electoral College will contain a minimum of 30% women.

Disabled

No specific mention.

persons

Elderly/age No specific mention.

Migrant

No specific mention.

workers

Racial/ G

Groups→Racial/ethnic/national group→Substantive

ethnic/

Page 2, PROCESS: Upper House:

national group

... i. Each existing and emerging Federal Member State will adopt its own formula for distributing its seats among its communities or regions in a balanced and inclusive manner, ensuring adequate representation of the minorities.

Page 2, PROCESS: Lower House:

... d. The electors will be drawn from the sub-clans sharing the seat and will represent the diversity of the relevant community, including civil society and youth. Each Electoral College will contain a minimum of 30% women.

Page 2, PROCESS: Lower House:

...g. The distribution of the 275 Members of Lower House of the Federal Parliament will be based on the clans/constituencies party to the formation of each existing and emerging Federal Member State.

Religious

No specific mention.

groups

No specific mention.

people

Indigenous

people

Other No specific mention.

groups

Refugees/ displaced

persons

No specific mention.

Social class No specific mention.

### Gender

Women, girls and

gender

Page 2, PROCESS: Upper House:

... g. 30% of seats in each existing and emerging Federal Member State

will be identified and specially reserved for women candidates.

Page 2, PROCESS: Lower House:

... d. The electors will be drawn from the sub-clans sharing the seat and will represent the diversity of the relevant community, including civil society and youth. Each Electoral College will contain a minimum of 30% women.

Men and

boys

No specific mention.

**LGBTI** No specific mention.

**Family** No specific mention.

### **State definition**

Nature of

No specific mention.

state (general)

State

Page 1, Electoral Process, Structures:

configuration a. The 2016 electoral process will be uniform. A two-level structure

comprising a Federal Electoral Implementation Team (FEIT) and a State-Level Electoral Implementation Teams (SEITs) in each of the existing and emerging Federal Member States that will implement the process.

Self No specific mention.

determination

Referendum No specific mention.

State

No specific mention.

symbols

Independence/ No specific mention.

secession

Accession/

No specific mention.

unification

Border

No specific mention.

delimitation

Cross-

No specific mention.

border provision

### **Governance**

Political institutions

 $Governance {\scriptsize \rightarrow} Political\ institutions\ (new\ or\ reformed) {\scriptsize \rightarrow} General\ references$ 

Page 1, Electoral Process, Structures:

(new or reformed)

... d. The FEIT and SEITs will be formed as soon as possible and they will undertake all relevant preparations for the electoral process. Clear Terms of References (TORs) for FEIT and SEIT will be developed and agreed upon for by

the NLF.

Page 2, PROCESS: Upper House:

f. The Upper House of Parliament will be established before the elections of the Lower House.

Page 2, PROCESS: Upper House:

... k. The Presidents of the Federal Member States shall duly sign the list of official members of the Upper House of the Federal Parliament for their respective States after SEITs forward the certified final results.

### **Elections**

Page 1, Preamble, 3.The National Leadership Forum (NLF) welcomed the agreement reached between the Federal Government of Somalia and Puntland State on 03 April 2016 and noted that it paves the way for the implementation of the 2016 electoral process, as well as for preparations for universal (one-person one-vote) elections in 2020.

Page 1, Preamble, 4. The Forum reiterated its commitment that there shall be no extension of the constitutionally mandated term limits of the legislative and the Federal Government. It called on all relevant entities to ensure the expeditious preparation and timely implementation of the 2016 electoral process and requested the assistance of international partners in this regard. Against this background, the NLF agreed on the following structures and modalities:

## Page 1, Electoral Process, Structures:

a. The 2016 electoral process will be uniform. A two-level structure comprising a Federal Electoral Implementation Team (FEIT) and a State-Level Electoral Implementation Teams (SEITs) in each of the existing and emerging Federal Member States that will implement the process.

### Page 1, Electoral Process, Structures:

... b. The FEIT will be composed of 17 Members where Five (5) members will be appointed by the Federal Government and two (2) members appointed by each of existing/emerging Member State.

### Page 1, Electoral Process, Structures:

... b. The FEIT will be composed of 17 Members where Five (5) members will be appointed by the Federal Government and two (2) members appointed by each of existing/emerging Member State.

### Page 1, Electoral Process, Structures:

... c. Each SEIT will comprise of 11 members; Eight (8) members appointed by the Federal Member State and three (3) appointed by the Federal Government.

### Page 1, Electoral Process, Structures:

... d. The FEIT and SEITs will be formed as soon as possible and they will undertake all relevant preparations for the electoral process. Clear Terms of References (TORs) for FEIT and SEIT will be developed and agreed upon for by the NLF.

### Page 2, PROCESS: Upper House:

f. The Upper House of Parliament will be established before the elections of the Lower House.

## Page 2, PROCESS: Upper House:

... j. Voting for the members of the Upper House of Parliament shall take place in parallel, on the same days, across all Federal Member States.

### Page 2, PROCESS: Upper House:

... k. The Presidents of the Federal Member States shall duly sign the list of official members of the Upper House of the Federal Parliament for their respective States after 多數多例如 the certified final results.

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Electoral

No specific mention.

commission

Political

No specific mention.

parties reform

Civil society Page 2, PROCESS: Lower House:

... d. The electors will be drawn from the sub-clans sharing the seat and will represent the diversity of the relevant community, including civil society and youth. Each Electoral College will contain a minimum of 30% women.

Traditional/

Page 2, PROCESS: Lower House:

religious leaders

a. The List of the 135 Traditional Elders shall serve as the base of the electoral process. The list will be updated, whereby the deceased elders will be replaced and those questionable or disputed will be corrected. b. The Final list of agreed upon 135 Traditional Elders will select the Electoral Collegesin consultations with their relevant and respective elders (Nabadoono)

Page 2, PROCESS: Lower House:

... f. In the absence of Somaliland's participation in the electoral process, the representatives of Somaliland in the Lower House shall be elected at a location agreed upon by the Traditional Elders from Somaliland among the 135.

Public

No specific mention.

administration

Constitution Governance→Constitution→Constitution affirmation/renewal

Page 1, Preamble, 4. The Forum reiterated its commitment that there shall be no extension of the constitutionally mandated term limits of the legislative and the Federal Government. It called on all relevant entities to ensure the expeditious preparation and timely implementation of the 2016 electoral process and requested the assistance of international partners in this regard. Against this background, the NLF agreed on the following structures and modalities:

Governance→Constitution→Constitutional reform/making Page 3, The National Leadership Forum Further:

1. Decided to host a Constitutional Conference in Garowe between 25 May and 05, April 2016. A meeting of the National Leaders Forum will precede the conference to deliberate and agree on political and constitutionally contentious issues to advance the review process.

# **Power sharing**

Pol	litical	l
pov	wer	

Power sharing→Political power sharing→Proportionality in legislature

State level

sharing Page 2, PROCESS:

### **Upper House:**

- f. The Upper House of Parliament will be established before the elections of the Lower House.
- g. 30% of seats in each existing and emerging Federal Member State will be identified and specially reserved for women candidates.
- h. State executives will nominate at least two candidates for each seat. The state assemblies will vote for each seat individually.
- i. Each existing and emerging Federal Member State will adopt its own formula for distributing its seats among its communities or regions in a balanced and inclusive manner, ensuring adequate representation of the minorities.
- j. Voting for the members of the Upper House of Parliament shall take place in parallel, on the same days, across all Federal Member States.
- k. The Presidents of the Federal Member States shall duly sign the list of official members of the Upper House of the Federal Parliament for their respective States after SEITs forward the certified final results.

### Lower House:

- a. The List of the 135 Traditional Elders shall serve as the base of the electoral process. The list will be updated, whereby the deceased elders will be replaced and those questionable or disputed will be corrected.
- b. The Final list of agreed upon 135 Traditional Elders will select the Electoral Colleges in consultations with their relevant and respective elders (Nabadoono)
- c. Each candidate will be elected by an Electoral College of 50 members. The total electorate will be  $275 \times 50 = 13,750$ .
- d. The electors will be drawn from the sub-clans sharing the seat and will represent the diversity of the relevant community, including civil society and youth. Each Electoral College will contain a minimum of 30% women.
- e. Voting will take place in the capital or seat of government of each existing and emerging Federal Member State and Mogadishu, based on the geographic distribution of the seats.
- f. In the absence of Somaliland's participation in the electoral process, the representatives of Somaliland in the Lower House shall be elected at a location agreed upon by the Traditional Elders from Somaliland among the 135.

Territorial

Power sharing→Territorial power sharing→Federal or similar sub-divided

power government

sharing

Page 2, Upper House

i. Each existing and emerging Federal Member State will adopt its own formula for distributing its seats among its communities or regions in a balanced and inclusive manner, ensuring adequate representation of the minorities.

Power sharing  $\rightarrow$  Territorial power sharing  $\rightarrow$  Other

Page 1, Electoral Process, Structures:

a. The 2016 electoral process will be uniform. A two-level structure comprising a Federal Electoral Implementation Team (FEIT) and a State-Level Electoral Implementation Teams (SEITs) in each of the existing and emerging Federal Member States that will implement the process.

Economic

power sharing

No specific mention.

Military power

sharing

No specific mention.

# **Human rights and equality**

Human rights/RoL

110

No specific mention.

Bill of

general

No specific mention.

rights/ similar

Treaty

No specific mention.

incorporation

Civil and

political rights

No specific mention.

Socioeconomic

rights

No specific mention.

# **Rights related issues**

Citizenship → Rights related issues → Citizenship → Citizen, general

Page 3, The National Leadership Forum Further:

... 4. The National Leadership Forum expresses their deep concern about the behaviour and the practices of the SEMG (Somalia Eritrea Monitoring Group); especially their targeting of the Somali citizens and hindering the process of

state building in Somalia.

Democracy No specific mention.

Detention

No specific mention.

procedures

Media and No specific mention.

communication

Mobility/

No specific mention.

access

Protection

No specific mention.

measures

Other

No specific mention.

# **Rights institutions**

NHRI No specific mention.

Regional or No specific mention. international human rights institutions

## **Justice sector reform**

Criminal justice and emergency

No specific mention.

State of

law

No specific mention.

emergency provisions

Judiciary No specific mention.

and courts

Prisons and No specific mention.

detention

Traditional No specific mention.

Laws

## **Socio-economic reconstruction**

Development No specific mention.

or socioeconomic reconstruction

National

No specific mention.

economic plan

No specific mention.

Natural resources

funds

International Page 1, Preamble, 4. The Forum reiterated its commitment that there shall be no extension of the constitutionally mandated term limits of the legislative and the Federal Government. It called on all relevant entities to ensure the expeditious preparation and timely implementation of the 2016 electoral process and requested the assistance of international partners in this regard.

Page 3, The National Leadership Forum Further:

... 3. The Forum expressed appreciations to the International Donors and Partners for their unyielding commitment to the electoral process.

**Business** No specific mention.

Taxation No specific mention.

**Banks** No specific mention.

# Land, property and environment

rights

rights

heritage

No specific mention. Land reform/

Pastoralist/ No specific mention. nomadism

Cultural No specific mention.

Environment No specific mention.

Water or No specific mention. riparian rights or access

## **Security sector**

Security Guarantees Page 3, The National Leadership Forum Further:

... 2. The National Security Policy was shared by the Federal Government of Somalia to the leaders of the Federal Member States and welcomed plans for consultative meeting in the regions to advance the implementation of the policy.

Page 3, The National Leadership Forum Further:

... 4. The National Leadership Forum expresses their deep concern about the behaviour and the practices of the SEMG (Somalia Eritrea Monitoring Group); especially their targeting of the Somali citizens and hindering the process of state building in Somalia.

Ceasefire No specific mention.

Police No specific mention.

Armed No specific mention. forces

DDR No specific mention.

Intelligence No specific mention. services

Parastatal/ rebel and opposition group forces No specific mention.

Withdrawal No of foreign forces

No specific mention.

Corruption No specific mention.

Crime/ organised crime No specific mention.

Drugs	No specific mention.
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Terrorism No specific mention.

# **Transitional justice**

Transitional No specific mention.

justice general

pardon

Amnesty/ No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner No specific mention. release

Vetting No specific mention.

Victims No specific mention.

Missing No specific mention. persons

Reparations No specific mention.

Reconciliation No specific mention.

# **Implementation**

UN No specific mention.

signatory

Other No specific mention.

international signatory

Referendum No specific mention.

for

agreement

International No specific mention.

mission/ force/similar

Enforcement Page 1, Electoral Process, Structures:

mechanism ... e. The NLF will create a Dispute Resolution Mechanism for the 2016

electoral process.

Related No specific mention.

cases

Source Wardheer News; http://www.wardheernews.com/wp-content/uploads/

2016/04/NLF-Communique-Final-April-12-2016.pdf