



Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>

Country/ entity	Georgia Russia Ossetia
Region	Europe and Eurasia Europe and Eurasia Europe and Eurasia
Agreement name	Protocol on Interaction of Law-Enforcement Bodies in the Zone of the Georgian-Ossetian Conflict
Date	26 Sep 1997
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict (Georgian Separatist Conflicts (1989 -))
Stage	Framework/substantive - partial
Conflict nature	Government/territory
Peace process	South Ossetia peace process
Parties	For the Russian side (signed)  For the Georgian side (signed)  For the North-Ossetian side (signed) For the South-Ossetian side (signed)
Third parties	-
Description	Agreement provides framework for cooperation between the two sides in the Ossetia conflict, including responsibilities and areas of focus. Agreement also provides for the withdrawal of the JPKF observation posts and hand over to local law enforcement entities.

Agreement document [GE_RU_970926_Protocol on Interaction of Law-Enforcement Bodies in the Zone of the Georgian-Ossetian Conflict.pdf](#)  | [Download PDF](#)

Groups

Children/ youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ ethnic/ national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/ displaced persons	No specific mention.
Social class	No specific mention.

Gender

Women, girls and gender	No specific mention.
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Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/ secession No specific mention.

Accession/ unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society No specific mention.

Traditional/religious leaders No specific mention.

Public administration No specific mention.

Constitution No specific mention.

Power sharing

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication	No specific mention.
Mobility/ access	No specific mention.
Protection measures	Rights related issues→Protection measures→Other Page 1, The sides agreed to: 1. provide for efficient legal and personal protection from criminals for all people living or passing across the conflict zone; improve coordination between law-enforcement bodies for establishing order in the Georgian-Ossetian conflict area; exchange information about plotted or committed crimes with further arrest of the criminals; conduct coordinated measures for arresting organized criminal groups.
Other	No specific mention.

Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

Justice sector reform

Criminal justice and emergency law	Justice sector reform→Criminal justice and emergency law→Delimitation of powers in Criminal Justice System Page 1, The sides agreed to: ... 4. Showing their good will, both sides to always consider and agree at an adequate level the issue of transferring perpetrators of minor criminal offenses, together with their investigatory information, for being prosecuted by the other side; exclude the practice of illegal discharge of the transferred criminal offenders by the sides, thus ruling out possible mutual distrust of the law- enforcement bodies; create an integrated database of so-called ‘criminal underworld leaders’.
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State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/
rights No specific mention.

Pastoralist/
nomadism
rights No specific mention.

Cultural
heritage No specific mention.

Environment No specific mention.

Water or
riparian
rights or
access No specific mention.

Security sector

Security Guarantees Page 2, The sides agreed to:
... 10. Motorcades of border guards of the Russian Federation and the Group of Russian Troops in the Transcaucasus moving on the Gori-Alagir road, to be checked and convoyed by joint Georgian and Russian military road police before they enter the conflict zone; and to be convoyed by JPKF representatives across the conflict zone along the Gori-karaleti-Ergneti-Tskhinvali route.

Ceasefire No specific mention.

Police

Page 1, Untitled Preamble,²⁸

... Efforts have continued to establish interaction between law-enforcement agencies of the sides that together with the Command of the Joint Peacekeeping Forces implement practical measures for normalizing the situation in the conflict zone. The Working Group meeting on February 4 1997 recognized the need for staged transfer of JPKF functions to law-enforcement bodies of the sides, under Articles 4 and 5 of the Memorandum On Measures for Building and Strengthening Mutual Confidence between the Sides in the Georgian-Ossetian Conflict, signed in Moscow on May 16 1996, Statement on the meeting between E.A. Shevardnadze and L.A. Chibirov in Vladikavkaz on August 27 1996, and paragraph 4 of JCC Decision of February 13 1997.

Page 1, The sides agreed to:

1. provide for efficient legal and personal protection from criminals for all people living or passing across the conflict zone; improve coordination between law-enforcement bodies for establishing order in the Georgian-Ossetian conflict area; exchange information about plotted or committed crimes with further arrest of the criminals; conduct coordinated measures for arresting organized criminal groups.

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... 4. Showing their good will, both sides to always consider and agree at an adequate level the issue of transferring perpetrators of minor criminal offenses, together with their investigatory information, for being prosecuted by the other side; exclude the practice of illegal discharge of the transferred criminal offenders by the sides, thus ruling out possible mutual distrust of the law-enforcement bodies; create an integrated database of so-called 'criminal underworld leaders'.

Page 1, The sides agreed to:

... 6. Consider transferring personal and retirement histories of police officers, also their arms and vehicles to stakeholder sides;

Page 2, The sides agreed to:

... 7. Provide for the Road Police and other services in the Georgian-Ossetian conflict zone to work in close cooperation with the JPKF Command; agree locations of the Road Police posts in the conflict zone with the JPKF Command.

Page 2, The sides agreed to:

... 8. at least once in a month hold regular consultations of heads of law-enforcement agencies for addressing issues that pertain to implementation of provisions of this Resolution.

Page 2, The sides agreed to:

... 9. Before 15 October 1997, remove three-sided JPKF observation posts, namely the posts of Ergneti, Tamarasheni, and Kekhvi. Order maintenance function on this section shall be transferred to the police of the sides in conflict. The JPKF Commander shall make a decision as to how the free three-sided observers can be used, to be then approved by the JCC. Law-enforcement bodies of the sides in conflict shall be made responsible for prohibiting transportation of arms and ammunition, explosives and toxic substances on the Kekhvi-Tskhinvali-Ergneti section.

Armed forces No specific mention.

DDR No specific mention.

Intelligence services No specific mention.

Parastatal/
rebel and
opposition
group
forces No specific mention.

Withdrawal
of foreign
forces No specific mention.

Corruption No specific mention.

Crime/
organised
crime

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Page 1, The sides agreed to:

... 2. Participate in the development and implementation of target programs to combat crime, drug trafficking, money counterfeiting and other kinds of crime; have permanent stable contacts with operative duty officers of the sides for timely exchanging information and taking necessary measures. \

Page 1, The sides agreed to:

... 5. Take joint efforts to block all ways and opportunities for selling stolen cars; the sides to commit to provide comprehensive and effective support to each other for stolen property detection and return.

Page 2, The sides agreed to:

... 11. Systematically exchange information about illegally stored firearms; take measures for seizing such arms and ammunition.

Page 2, The sides agreed to:

... 12. Effectively strengthen measures against drug use and drug trafficking; set up special investigation groups to work in close contact for collecting and registering information about drug dealers and drug users, also for blocking all drug import and distribution channels. For this purpose, the sides shall provide assistance for detecting drugs and vehicles.

Drugs	<p>Page 1, The sides agreed to: 1. provide for efficient legal and personal protection from criminals for all people living or passing across the conflict zone; improve coordination between law-enforcement bodies for establishing order in the Georgian-Ossetian conflict area; exchange information about plotted or committed crimes with further arrest of the criminals; conduct coordinated measures for arresting organized criminal groups.</p> <p>Page 1, The sides agreed to: ... 2. Participate in the development and implementation of target programs to combat crime, drug trafficking, money counterfeiting and other kinds of crime; have permanent stable contacts with operative duty officers of the sides for timely exchanging information and taking necessary measures. \</p> <p>Page 1, The sides agreed to: ... 5. Take joint efforts to block all ways and opportunities for selling stolen cars; the sides to commit to provide comprehensive and effective support to each other for stolen property detection and return.</p> <p>Page 2, The sides agreed to: ... 11. Systematically exchange information about illegally stored firearms; take measures for seizing such arms and ammunition.</p> <p>Page 2, The sides agreed to: ... 12. Effectively strengthen measures against drug use and drug trafficking; set up special investigation groups to work in close contact for collecting and registering information about drug dealers and drug users, also for blocking all drug import and distribution channels. For this purpose, the sides shall provide assistance for detecting drugs and vehicles.</p>
Terrorism	No specific mention.

Transitional justice

Transitional justice general	No specific mention.
Amnesty/pardon	No specific mention.

Courts	Transitional justice→Courts→National courts Page 1, The sides agreed to: ... 3. Coordinate investigation and search operations and other necessary actions for investigating crimes committed in the Georgian-Ossetian conflict zone, including those committed in previous years, and for instituting criminal proceedings against all perpetrators, also for taking action to detect and detain them.
Mechanism	No specific mention.
Prisoner release	No specific mention.
Vetting	No specific mention.
Victims	No specific mention.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	No specific mention.

Implementation

UN signatory	No specific mention.
Other international signatory	No specific mention.
Referendum for agreement	No specific mention.

International mission/ force/similar Page 1, Untitled Preamble,²⁸
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... 10. Motorcades of border guards of the Russian Federation and the Group of Russian Troops in the Transcaucasus moving on the Gori-Alagir road, to be checked and convoyed by joint Georgian and Russian military road police before they enter the conflict zone; and to be convoied by JPKF representatives across the conflict zone along the Gori-karaleti-Ergneti-Tskhinvali route.

Enforcement mechanism No specific mention.

Related cases No specific mention.

Source Archive of the Georgian Ministry of Foreign Affairs; http://www.rrc.ge/law/protLw_1997_%2026_09_E.htm