

Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>

Country/ entity	Sudan Darfur Southern Kordofan - Blue Nile - Abyei
Region	Africa (excl MENA) Africa (excl MENA) Africa (excl MENA)
Agreement name	Roadmap agreement
Date	21 Mar 2016
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict (Sudan Conflicts (1955 -))
Stage	Pre-negotiation/process
Conflict nature	Government/territory
Peace process	Darfur-Sudan peace process
Parties	Sudan, Darfur, the areas of Southern Kordofan, Blue Nile, and Abyei
Third parties	Witness: H.E. Thabo Mvuyilwa Mbeki Chairman of the African Union High Level Implementation Panel
Description	This agreement makes provision for a ceasefire and negotiations to be re-started relating to conflict in Darfur and the two areas of Southern Kordofan and Blue Nile. While the agreement itself was developed on and is dated 23 March 2016, it was not accepted and signed by the opposition groups until 8 August 2016, which is the date recorded.

Agreement document [SD_160321_Roadmap Agreement.pdf](#)  | [Download PDF](#)

Groups

Children/
youth No specific mention.

Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/displaced persons	No specific mention.
Social class	No specific mention.

Gender

Women, girls and gender	No specific mention.
Men and boys	No specific mention.
LGBTI	No specific mention.

Family No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/ secession No specific mention.

Accession/ unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed)	No specific mention.
Elections	No specific mention.
Electoral commission	No specific mention.
Political parties reform	No specific mention.
Civil society	<p>Page 2, Article 1.1, simultaneously they [the negotiations] will conclude an Agreement providing for immediate Humanitarian Assistance; and,</p> <p>Page 2, Article 1.2, these negotiations will be based on the existing Draft Agreements;</p> <p>Page 2, Article 3.1, however they [the Parties] also acknowledge that this National Dialogue was not sufficiently inclusive as it did not include the signatories to this Roadmap Agreement, namely the Justice and Equality Movement (JEM), the Sudan Liberation Movement/Army-Mini Minawi (SLM/A-MM), the Sudan People's Liberation Movement North (SPLM-N), the National Umma Party (NUP);</p> <p>Page 3, Article 3.2, accordingly they [the Parties] agree that the 7+7 Committee of the National Dialogue referred to in paragraph 3 above should urgently meet, in Addis Ababa, the organisations mentioned under 3.1 above to consider such steps as should be taken to achieve the inclusivity in the National Dialogue which the Parties agree is vital.</p> <p>Page 3, Article 4, The Parties agree that recommendations concerning the future of Sudan should emanate from a truly inclusive process which should include the organisations mentioned under 3.1 above;</p>
Traditional/religious leaders	No specific mention.

Public administration No specific mention.

Constitution Governance→Constitution→Constitutional reform/making
Page 3, Article 4.1,
this is particularly important as the decisions reached through such an inclusive process would serve as the basis of the National Constitution which should be negotiated through an inclusive process.

Power sharing

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access No specific mention.

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions

No specific mention.

Justice sector reform

Criminal justice and emergency law

No specific mention.

State of emergency provisions

No specific mention.

Judiciary and courts

No specific mention.

Prisons and detention

No specific mention.

Traditional Laws

No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction

Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance

Page 2, Article 1.1,
simultaneously they [the negotiations] will conclude an Agreement providing for immediate Humanitarian Assistance; and,

Page 2, Article 1.2,
these negotiations will be based on the existing Draft Agreements;

National economic plan

No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/
rights No specific mention.

Pastoralist/
nomadism
rights No specific mention.

Cultural
heritage No specific mention.

Environment No specific mention.

Water or
riparian
rights or
access No specific mention.

Security sector

Security
Guarantees No specific mention.

Ceasefire	<p>Security sector→Ceasefire→Ceasefire provision</p> <p>Page 2, Article 1, They will urgently resume their negotiations to conclude a Cessation of Hostilities (CoH) leading to a Permanent Ceasestire (PC) Agreement; with respect to the Two Areas, negotiations will be conducted between the Government and the SPLM-N; with respect to Darfur, negotiations will be conducted between the Government and JEM and SLM-MM;</p> <p>Page 2, Article 1.2, these negotiations will be based on the existing Draft Agreements;</p> <p>Page 2, Article 2.2, a Joint Committee/Committees will be established to ensure the necessary synchronisation between the implementation of the Permanent Ceasestire and security arrangements and the conclusion of the relevant political processes.</p>
Police	No specific mention.
Armed forces	No specific mention.
DDR	No specific mention.
Intelligence services	No specific mention.

Parastatal/
rebel and
opposition
group
forces

Page 2, Article 3.1,
however they [the Parties] also acknowledge that this National Dialogue was not sufficiently inclusive as it did not include the signatories to this Roadmap Agreement, namely the Justice and Equality Movement (JEM), the Sudan Liberation Movement/Army-Mini Minawi (SLM/A-MM), the Sudan People's Liberation Movement North (SPLM-N), the National Umma Party (NUP);

Page 3, Article 3.2,
accordingly they [the Parties] agree that the 7+7 Committee of the National Dialogue referred to in paragraph 3 above should urgently meet, in Addis Ababa, the organisations mentioned under 3.1 above to consider such steps as should be taken to achieve the inclusivity in the National Dialogue which the Parties agree is vital.

Page 3, Article 4,
The Parties agree that recommendations concerning the future of Sudan should emanate from a truly inclusive process which should include the organisations mentioned under 3.1 above;

Withdrawal
of foreign
forces

No specific mention.

Corruption

No specific mention.

Crime/
organised
crime

No specific mention.

Drugs

No specific mention.

Terrorism

No specific mention.

Transitional justice

Transitional
justice
general

No specific mention.

Amnesty/ pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	No specific mention.
Vetting	No specific mention.
Victims	No specific mention.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	No specific mention.

Implementation

UN signatory	No specific mention.
Other international signatory	Page 4, Signatories, Witnessed by: H.E. Thabo Mvuyiswa Mbeki Chairman of the African Union High Level Implementation Panel
Referendum for agreement	No specific mention.

International mission/
force/similar Page 3, Article 6,
The Parties, in consultation with the AUHIP, will determine the timeframes
for the actions required in this Roadmap Agreement.

Enforcement mechanism Page 3, Article 7,
The Parties will do everything possible to implement the provisions in this
Roadmap Agreement convinced of the urgent need to bring about a just
peace throughout Sudan, which peace must address all the important issues
which have historically divided the people of the Republic.

Related cases No specific mention.

Source <https://peacemaker.un.org/node/2926>
