| Country/<br>entity              | Georgia<br>Russia<br>Abkhazia  |
|---------------------------------|--|
| Region                          | Europe and Eurasia<br>Europe and Eurasia<br>Europe and Eurasia   |
| Agreement<br>name               | The Provisional Mechanism for the Prevention and Settlement of Disputes -<br>Technical Arrangements between the Ministry of Internal Affairs of Georgia<br>and the Head of the Mission of the European Union Monitoring Mission  |
| Date                            | 3 Nov 2008   |
| Agreement<br>status             | Multiparty signed/agreed   |
| Interim<br>arrangement          | Yes  |
| Agreement/<br>conflict<br>level | Interstate/intrastate conflict(s) ( Georgian Separatist Conflicts (1989 - ) )  |
| Stage                           | Implementation/renegotiation   |
| Conflict<br>nature              | Government/territory   |
| Peace<br>process                | Abkhazia peace process   |
| Parties                         | Minister of Interior of the Government of Georgia Ivane Merabishvili   |
| Third<br>parties                | Head of EU Monitoring Mission Ambassador Hansjorg Haber  |
| Description                     | Agreement outlines dispute and information exchange mechanisms between<br>EU, Georgian and Russian authorities on three levels to adhere to the<br>principles listed. Other clauses emphasise information exchange, the<br>withdrawal of Russian forces, to be exchanged with Georgian police forces -<br>who will be clearly marked, and not have heavy weaponry. The EUMM has the<br>right to inspect at any time. |

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### Groups

| Children/<br>youth                      | No specific mention.  |
|---|---|
| Disabled<br>persons                     | No specific mention.  |
| Elderly/age                             | No specific mention.  |
| Migrant<br>workers                      | No specific mention.  |
| Racial/<br>ethnic/<br>national<br>group | No specific mention.  |
| Religious<br>groups                     | No specific mention.  |
| Indigenous<br>people                    | No specific mention.  |
| Other<br>groups                         | No specific mention.  |
| Refugees/<br>displaced<br>persons       | Groups→Refugees/displaced persons→Substantive<br>Page 1, Untitled Section 1,<br>The mechanism should provide assurances of stability through information<br>and consultation based on the following principles:<br>Normalisation:<br>Return of IDPs |
| Social class                            | No specific mention.  |

#### Gender

| Women,<br>girls and<br>gender | No specific mention. |
|-------------------------------|----------------------|
| Men and<br>boys               | No specific mention. |
| LGBTI                         | No specific mention. |
| Family                        | No specific mention. |

#### **State definition**

| Nature of | No specific mention. |
|-----------|----------------------|
| state     |                      |
| (general) |                      |

State No specific mention. configuration

Self No specific mention. determination

Referendum No specific mention.

State No specific mention. symbols

Independence/ No specific mention. secession

Accession/ No specific mention. unification

Border No specific mention. delimitation

Cross- No specific mention. border provision

#### Governance

| Political<br>institutions<br>(new or<br>reformed) | No specific mention.  |
|---|---|
| Elections   | No specific mention.  |
| Electoral commission                              | No specific mention.  |
| Political<br>parties<br>reform                    | No specific mention.  |
| Civil society                                     | Page 1, Untitled Section 1,<br>The mechanism should provide assurances of stability through information<br>and consultation based on the following principles:<br>Normalisation:<br>Engagement of international aid agencies. |
| Traditional/<br>religious<br>leaders              | No specific mention.  |
| Public<br>administratic                           | No specific mention.  |
| Constitution                                      | No specific mention.  |

### **Power sharing**

| Political<br>power<br>sharing   | No specific mention. |
|---------------------------------|----------------------|
| Territorial<br>power<br>sharing | No specific mention. |
| Economic<br>power<br>sharing    | No specific mention. |
| Military<br>power<br>sharing    | No specific mention. |

# Human rights and equality

| Human<br>rights/RoL<br>general   | Page 1, Untitled Section 1,<br>The mechanism should provide assurances of stability through information<br>and consultation based on the following principles:<br>Normalisation:<br>Return of the rule of law; |
|----------------------------------|--|
| Bill of<br>rights/<br>similar    | No specific mention.   |
| Treaty<br>incorporation          | No specific mention.   |
| Civil and<br>political<br>rights | No specific mention.   |
| Socio-<br>economic<br>rights     | No specific mention.   |

# **Rights related issues**

| Citizenship             | No specific mention.        |
|-------------------------|-----------------------------|
| Democracy               | No specific mention.        |
| Detention<br>procedures | No specific mention.        |
| Media and<br>communicat | No specific mention.<br>ion |
| Mobility/<br>access     | No specific mention.        |
| Protection<br>measures  | No specific mention.        |
| Other                   | No specific mention.        |

# **Rights institutions**

NHRI No specific mention.

| Regional or   | No specific mention. |
|---------------|----------------------|
| international |                      |
| human         |                      |
| rights        |                      |
| institutions  |                      |
|               |                      |

### Justice sector reform

| Criminal    | No specific mention. |
|-------------|----------------------|
| justice and |                      |
| emergency   |                      |
| law         |                      |

| State of<br>emergency<br>provisions | No specific mention. |
|-------------------------------------|----------------------|
| Judiciary<br>and courts             | No specific mention. |
| Prisons and detention               | No specific mention. |
| Traditional<br>Laws                 | No specific mention. |

### Socio-economic reconstruction

| or socio-<br>economic        | Socio-economic reconstruction→Development or socio-economic<br>reconstruction→Humanitarian assistance<br>Page 1, Untitled Section 1,<br>n The mechanism should provide assurances of stability through information<br>and consultation based on the following principles:<br>Normalisation:<br>Engagement of international aid agencies. |
|------------------------------|--|
| National<br>economic<br>plan | No specific mention.   |
| Natural<br>resources         | No specific mention.   |
| International<br>funds       | No specific mention.   |
| Business                     | No specific mention.   |
| Taxation                     | No specific mention.   |
| Banks                        | No specific mention.   |

# Land, property and environment

| Land<br>reform/<br>rights                   | No specific mention. |
|---|----------------------|
| Pastoralist/<br>nomadism<br>rights          | No specific mention. |
| Cultural<br>heritage                        | No specific mention. |
| Environment                                 | No specific mention. |
| Water or<br>riparian<br>rights or<br>access | No specific mention. |

# Security sector

| Security<br>Guarantees | Page 2, Mechanisms at the Operational level:<br>The MoIA will inform EUMM of any arrangements made with the Russian<br>side on security matters, including transit and movement of forces and<br>equipment.   |
|------------------------|---|
| Ceasefire              | Security sector→Ceasefire→General commitments<br>Page 1, Untitled Section 1,<br>The mechanism should provide assurances of stability through information<br>and consultation based on the following principles:<br>Stabilisation:<br>Absence of Georgian armed forces from zones adjacent to Abkhazia and<br>South Ossetia; |
|                        | Page 2, Mechanisms at the Operational level:<br>It is understood that the armed forces of Georgia, which are under the MoD,<br>will not deploy to the areas.  |
|                        | Page 2, Mechanisms at the Operational level:<br>The MoIA will inform EUMM in advance of any deployment of armed<br>vehicles (in particular Cobras) in the direction of and into the areas.  |

Police Page 1, Untitled Section 1, The mechanism should provide assurances of stability through information and consultation based on the following principles: Stabilisation: ... - Regulation of the presence (if any) of special Georgian police units and

prevention of irregular armed groups.

Page 1, Untitled Section 1,

The mechanism should provide assurances of stability through information and consultation based on the following principles:

... Normalisation:

- Return of regular Georgian police to the area;

Page 2, Mechanisms at the Operational level:

... The Ministry of Internal Affairs (MoIA) will inform the EUMM of any forces that it plans to deploy in the zones adjacent to Abkhazia and South Ossetia (hereafter referred to as "the areas"), during and following the withdrawal of Russian forces and also on police forces that are already in the areas under Georgian control.

Page 2, Mechanisms at the Operational level:

... More specifically, MoIA will provide a detailed breakdown of the number of forces for the different locations, including the type of weaponry these police forces have available. This information will cover regular police forces as well as special police forces.

Page 2, Mechanisms at the Operational level:

... Transparency and predictability will be provided by the MoIA, including through a clear policy of visibility with respect to the uniforms, vehicles and other equipment used by the various police forces. Regular police, including Criminal Investigation Department as well as Special police, will have clearly distinguishable uniforms in order to avoid misunderstandings. Urgent efforts must be made to improve the identification of uniforms and vehicles when the latter resemble army units', by providing additional and temporary identification, such as highly visible arm bands or badges and vehicle stripes or stickers. Identification marks will be systematically applied and colors will be mutually agreed.

Page 2, Mechanisms at the Operational level:

... The MoIA commits not to deploy heavy armaments in the areas, not any mortars. The MoIA also commits to strictly control and restrict any deployment of sniper rifles. Sniper rifles will be kept in police offices and may be deployed in the field only in reaction to a direct attack.

Page 2, Mechanisms at the Operational level:

... The MoIA recognizes the EUMM's right to perform unannounced inspections on these matters and will inform the police forces of this disposition.

Page 3, Incident Reporting

EUMM and MoIA agree to set up an incident reporting mechanism. In particular, the MoIA will instruct its police forces to report any incident threatening or involving a set of arms to a central point of contact in the MoIA (POC). This POC will report the incident immediately to

| Armed<br>forces   | No specific mention.   |
|---|--|
| DDR   | No specific mention.   |
| Intelligence<br>services                                  | No specific mention.   |
| Parastatal/<br>rebel and<br>opposition<br>group<br>forces | Page 2, Mechanisms at the Operational level:<br>The MoIA will also provide information to EUMM about any armed<br>irregulars in the areas.   |
| Withdrawal<br>of foreign<br>forces                        | <ul> <li>Page 1, Untitled Section 1,</li> <li>The mechanism should provide assurances of stability through information and consultation based on the following principles:</li> <li>Stabilisation: <ul> <li>Withdrawal of Russian forces;</li> </ul> </li> <li>Page 2, Mechanisms at the Operational level: <ul> <li>The Ministry of Internal Affairs (MoIA) will inform the EUMM of any forces that it plans to deploy in the zones adjacent to Abkhazia and South Ossetia (hereafter referred to as "the areas"), during and following the withdrawal of Russian forces and also on police forces that are already in the areas under Georgian control.</li> </ul> </li> </ul> |

| Corruption                   | Page 1, Exchange of Information and Dispute Settlement:<br>The mechanism will consist of a system of consultations at three levels:<br>2. At EUMM Head of Mission, Georgian Ministry of Interior level and<br>equivalent Russian counterpart, a mechanism for dealing with transparency,<br>major incidents and disputes.   |
|------------------------------|---|
|                              | Page 2, Mechanisms at the Operational level:<br>Both sides agree that the prevention and resolution of conflicts will depend<br>on high level of transparency, to be provided by all sides, as a condition for<br>confidence building measures. It is understood that EUMM will seek<br>transparency on both sides. In this context, the following is agreed.   |
|                              | Page 2, Mechanisms at the Operational level:<br>Transparency and predictability will be provided by the MoIA, including<br>through a clear policy of visibility with respect to the uniforms, vehicles and<br>other equipment used by the various police forces. Regular police, including<br>Criminal Investigation Department as well as Special police, will have clearly<br>distinguishable uniforms in order to avoid misunderstandings. Urgent efforts<br>must be made to improve the identification of uniforms and vehicles when<br>the latter resemble army units', by providing additional and temporary<br>identification, such as highly visible arm bands or badges and vehicle stripes<br>or stickers. Identification marks will be systematically applied and colors will<br>be mutually agreed. |
|                              | Page 3, Final Article<br>Both sides endeavor to negotiate with the Russian side mechanisms for<br>transparency (exchange of information) and incident reporting.  |
| Crime/<br>organised<br>crime | No specific mention.  |
| Drugs                        | No specific mention.  |
| Terrorism                    | No specific mention.  |

# Transitional justice

Transitional No specific mention. justice general

| Amnesty/<br>pardon  | No specific mention. |
|---------------------|----------------------|
| Courts              | No specific mention. |
| Mechanism           | No specific mention. |
| Prisoner<br>release | No specific mention. |
| Vetting             | No specific mention. |
| Victims             | No specific mention. |
| Missing<br>persons  | No specific mention. |
| Reparations         | No specific mention. |

Reconciliation No specific mention.

# Implementation

| UN<br>signatory                     | No specific mention.                                    |
|-------------------------------------|---|
| Other<br>international<br>signatory | Head of EU Monitoring Mission Ambassador Hansjorg Haber |
| Referendum<br>for<br>agreement      | No specific mention.                                    |

| International<br>mission/<br>force/similar | No specific mention.             |
|--|----------------------------------|
| Enforcement<br>mechanism                   | No specific mention.             |
| Related<br>cases                           | No specific mention.             |
| Source                                     | (Archive of the EUMM in Georgia) |