

**Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>**

**Country/  
entity** South Sudan

**Region** Africa (excl MENA)

**Agreement  
name** Waat Lou Nuer Covenant

**Date** 6 Nov 1999

**Agreement  
status** Multiparty signed/agreed

**Interim  
arrangement** Yes

**Agreement/  
conflict level** Intrastate/local conflict ( Sudan Conflicts (1955 - ) )

**Stage** Framework/substantive - partial

**Conflict  
nature** Inter-group

**Peace process** South Sudan: Pre-secession Local Peace Processes

**Parties** Delegates came from all districts in addition to Lou who came from Malakal, Khartoum and foreign countries.

Lou Nuer Peace and Governance Council Membership

Elected at Waat Lou Nuer Peace and Governance Conference

6 November 1999

Akobo District

Michael Yien Jiek  
Executive Chief Thok Luak Yak  
Mrs. Mary Chol Kwany

Nyirol District

Head Chief Peter Gatkek Tolciek  
James Yoal Lul  
Mrs. Elizabeth Nyagun Chuol

Dirror District

Head Chief Majok Rambang  
Rebecka Nyanyak Wictuor  
John Kutei Mut

Pulchuol District

Head Chief Dhuor Luak Loth  
Buk Malual Muol  
Thomas Lual Puot

Wuror District

Head Chief Gatluak Thou Kuony  
Stephen Maluit Chuol  
Elizabeth Nyayonga Chuol

Waat District

Head Chief Kai Gatal Ngundeng  
Mrs. Mary Nyayuok Jany  
Nyang Kerjiok Char

At-Large Members

Gabriel Yoal Dok, Chairperson  
John Luk Jok , Secretary  
Gatliak Gatlou Riak  
Nyang Chuol Dhuor  
Majok Guandong  
Kueth Luak Kok  
John Jok Yoal Gai

**Third parties** New Sudan Council of Churches (NSCC)

**Description** Short agreement aiming at establishing peace between factions of the Lou Nuer by increasing local governance and customary law as well as the separation of powers.

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**Agreement document** [SS\\_991106\\_Waat Lou Nuer Covenant.pdf](#) | [Download PDF](#)

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## Groups

Children/ youth	Groups→Children/youth→Substantive Page 1-2, Governance ... o Require the regular military and the White Army to demobilize all children under age fifteen;
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ ethnic/ national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.

Refugees/  
displaced  
persons      No specific mention.

Social class      No specific mention.

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## **Gender**

Women,  
girls and  
gender      No specific mention.

Men and  
boys      No specific mention.

LGBTI      No specific mention.

Family      No specific mention.

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## **State definition**

Nature of  
state  
(general)      No specific mention.

State  
configuration      No specific mention.

Self  
determination      No specific mention.

Referendum      No specific mention.

State  
symbols      No specific mention.

Independence/ secession No specific mention.

Accession/ unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

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## Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society Page 1-2, Governance  
... o Instruct all civil administrators to be accountable for their areas, to the people, and to work in a close and transparent manner with indigenous and international NGOs;

Traditional/ religious leaders Page 1, Governance  
o Empowerment of chiefs to handle all local judicial cases and a rebuilding of the civil judicial system;

Public administration Page 1-2, Governance  
o Strongly urge our political and military leaders to construct civil and military governance systems that will unite all Nuer people and contribute to a reconciled and united south Sudan. This system must be outside the control of the Government of Sudan or persons working in Government of Sudan controlled areas of the country.

Page 1-2, Governance  
... o A separation of civil and judicial administration from the military administration;

Page 1-2, Governance  
... o Instruct all civil administrators to be accountable for their areas, to the people, and to work in a close and transparent manner with indigenous and international NGOs;

Page 2, Appeals from Lou Nuer  
o To all Nuer: Appeal for unity, peace and shared responsibility for security within a unified political administration.

Constitution No specific mention.

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## **Power sharing**

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

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## Human rights and equality

Human rights/RoL general	Page 2, Appeals from Lou Nuer ... o To all Southerners: We appeal for an unending commitment to unite south Sudan so that security is assured, our political objectives are realized and our rights protected.
Bill of rights/similar	No specific mention.
Treaty incorporation	No specific mention.
Civil and political rights	No specific mention.
Socio-economic rights	No specific mention.

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## Rights related issues

Citizenship	No specific mention.
Democracy	No specific mention.
Detention procedures	No specific mention.
Media and communication	No specific mention.
Mobility/access	No specific mention.
Protection measures	No specific mention.

Other No specific mention.

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## Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

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## Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts Page 1-2, Governance  
... o A separation of civil and judicial administration from the military administration;  
  
Page 1-2, Governance  
... o Empowerment of chiefs to handle all local judicial cases and a rebuilding of the civil judicial system;

Prisons and detention No specific mention.

Traditional Laws Page 1, Governance  
o Empowerment of chiefs to handle all local judicial cases and a rebuilding of the civil judicial system;

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## Socio-economic reconstruction

Development or socio-economic reconstruction	Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development Page 2, Governance ... o Commit ourselves to development of water resources that enable us to have permanent communities, the establishment of schools for our children, health care for our people, and food to sustain ourselves all year.
National economic plan	No specific mention.
Natural resources	No specific mention.
International funds	No specific mention.
Business	No specific mention.
Taxation	No specific mention.
Banks	No specific mention.

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## Land, property and environment

Land reform/ rights	No specific mention.
Pastoralist/ nomadism rights	No specific mention.
Cultural heritage	Land, property and environment→Cultural heritage→Other Page 1, untitled preamble, We have sealed this Covenant, with its included Resolutions, by the traditional sacrifice of a White Bull (Tu-Bor) and with Christian worship.

Environment No specific mention.

Water or riparian rights or access Page 2, Governance  
... o Commit ourselves to development of water resources that enable us to have permanent communities, the establishment of schools for our children, health care for our people, and food to sustain ourselves all year.

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## Security sector

Security Guarantees Page 2, Appeals from Lou Nuer  
... o To all Southerners: We appeal for an unending commitment to unite south Sudan so that security is assured, our political objectives are realized and our rights protected.

Ceasefire Security sector→Ceasefire→Ceasefire provision

Page 1, We have agreed to the following:-

Peace

o An end to all conflicts among Lou Nuer

Page 2, Appeals from Lou Nuer

... o To all Neighbors: We declare a unilateral, permanent cease-fire and express our desire to build peace with our neighbors.

Police Page 1-2, Governance  
... o Establishment of a police system that will maintain order within our communities and be accountable to the civil administration;

Armed forces Page 1-2, Governance  
o Strongly urge our political and military leaders to construct civil and military governance systems that will unite all Nuer people and contribute to a reconciled and united south Sudan. This system must be outside the control of the Government of Sudan or persons working in Government of Sudan controlled areas of the country.

Page 1-2, Governance

... o A separation of civil and judicial administration from the military administration;

Page 1-2, Governance

... o Require the regular military and the White Army to demobilize all children under age fifteen;

DDR	No specific mention.
Intelligence services	No specific mention.
Parastatal/ rebel and opposition group forces	Page 1-2, Governance ... o Require the regular military and the White Army to demobilize all children under age fifteen;
Withdrawal of foreign forces	No specific mention.
Corruption	Page 1-2, Governance ... o Instruct all civil administrators to be accountable for their areas, to the people, and to work in a close and transparent manner with indigenous and international NGOs;
Crime/ organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

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## Transitional justice

Transitional justice general	No specific mention.
Amnesty/ pardon	Transitional justice→Amnesty/pardon→Amnesty/pardon proper Page 1, We have agreed to the following:- Peace ... o Amnesty for offenses against persons and property prior to 1 November 1999

Courts No specific mention.

Mechanism No specific mention.

Prisoner  
release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing  
persons No specific mention.

Reparations No specific mention.

Reconciliation Page 1, We have agreed to the following:-

Peace

... o Extending the hand of peace to Gaawar Nuer to our west and Jikany Nuer to our East. We stand ready to resolve any outstanding issues and build a permanent peace.

o Extending the hand of peace to all neighbouring people on the East Bank of the Nile. With the NSCC, we invite all Nilotic peoples on the East Bank of the Nile to send delegations in February 2000 for a People-to-People peace conference.

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## Implementation

UN  
signatory No specific mention.

Other  
international  
signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism No specific mention.

Related cases No specific mention.

Source Sudan Info Net: [http://sudaninfonet.tripod.com/Waat/waat\\_covenant.htm](http://sudaninfonet.tripod.com/Waat/waat_covenant.htm)

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