


**Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>**

Country/ entity	Bosnia and Herzegovina Yugoslavia (former)
Region	Europe and Eurasia Europe and Eurasia
Agreement name	Vienna Agreements
Date	11 May 1994
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict ( Balkan Conflicts (1991 - 1995) (1998 - 2001) )
Stage	Framework/substantive - partial
Conflict nature	Government/territory
Peace process	Bosnia peace process
Parties	Krešimir Zubak Haris Silajdžić
Third parties	-
Description	Collection of agreements signed in Vienna on the 8th and 11th of May 1994. Provides for criteria to determine the territory of the Federation of Bosnia and Herzegovina, principles of canton formation, and division of responsibilities within the federation government between Bosniaks and Croats.

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**Groups**

Children/  
youth      No specific mention.

Disabled  
persons      No specific mention.

Elderly/age      No specific mention.

Migrant  
workers      No specific mention.

Racial/  
ethnic/  
national  
group

Groups→Racial/ethnic/national group→Substantive  
[Summary] This agreement extensively provides for federal and municipal territorial power-sharing arrangements between Bosniak and Croat populations. See territorial power-sharing for full provisions.

Page 2, Principles of Canton Formation, 10.

A joint parliamentary (mixed) commission of Bosniak and Croat representatives shall be established to accurately determine and mark the borders in accordance with the above principles.

Page 3, Agreement on the Division of Responsibilities within the Federation of BiH, I.

A proposal shall be submitted to the Constitutional Assembly that the first Federation president during the 6 - month transition period shall be from the Croat people, while the Federation vice - president for the same period shall be from the Bosniak people. After this 6 - month period, the presidency shall be held by a member from the Bosniak people, while the office of the vice - president shall be held by a member of the Croat people. The first Federation president after the transition period shall be a member of the Bosniak people.

Page 3, Agreement on the Division of Responsibilities within the Federation of BiH, II.

During the reconstitution of the Government, it shall be guaranteed that the duty of the prime minister will be carried out by a member of the Bosniak people, while the deputy prime minister shall be from the Croat people. The deputy prime minister shall head the Ministry of Defence.

There shall be a proposal on the Law on the Federation Government calling for the Federation Government to consist of a president, a vice - president, 11 cabinet ministers and 4 ministers without portfolios.

Ministers who are Bosniaks shall head the following ministries: Ministry of Internal Affairs; Ministry of Foreign Affairs; Ministry of Transport and Communications; Ministry of Energy and Industry; Ministry of Spatial Planning, Resources and the Environment; Ministry for Refugees and Social Policy; Ministry of Education, Science and Culture. Ministers who are Croats shall head the following ministries: Ministry of Defence (deputy prime minister); Ministry of Finance; Ministry of Justice; Ministry of Business; Ministry of Health. Out of the 4 ministers without portfolios, one shall be a Croat.

Page 4, Agreement on the Division of Responsibilities within the Federation of BiH, IV.

The Federation of BiH shall have two cantons with a special status: the Central Bosnia Canton and the Neretva Canton (these are working names for the cantons). Following the above, it is suggested that the Constitution of the Federation is amended to correspond with the decisions of the Federation, so that the equal status of all constituent peoples within the Federation of BiH is guaranteed...The presidents of these two cantons cannot be from the same constituent people at the same time.

Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/ displaced persons	Groups→Refugees/displaced persons→Substantive Page 1, Criteria for determining the territory of the Federation of BiH, NOTE: ... c) It is agreed that, with the help and authority of the international community, refugees and displaced persons will return to their original place of residence within the whole of Bosnia and Herzegovina. This is an essential part of the peace agreement for Bosnia and Herzegovina.
Social class	No specific mention.

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## Gender

Women, girls and gender	No specific mention.
Men and boys	No specific mention.
LGBTI	No specific mention.
Family	No specific mention.

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## State definition

Nature of state (general)	No specific mention.
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State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

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## Governance

Political institutions (new or reformed) Governance→Political institutions (new or reformed)→General references Page 4, Agreement on the Division of Responsibilities within the Federation of BiH, VII.  
The signatories agree that they will suggest that the Constitutional Assembly of the Federation of BiH shall make decisions within their jurisdiction in accordance with this agreement.

Governance→Political institutions (new or reformed)→New political institutions (indefinite)  
Page 4, Agreement on the Division of Responsibilities within the Federation of BiH, V.  
The signatories to the Agreement agree that they will immediately start appointing municipal governmental bodies in accordance with the Constitution of the Federation of BiH...

Page 3, Agreement on the Division of Responsibilities within the Federation of BiH, II.

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Governance→Political institutions (new or reformed)→Temporary new institutions

Page 3, Agreement on the Division of Responsibilities within the Federation of BiH, I.

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Elections No specific mention.

Electoral  
commission No specific mention.

Political  
parties  
reform No specific mention.

Civil society No specific mention.

Traditional/  
religious  
leaders No specific mention.

Public  
administration No specific mention.

Constitution Governance→Constitution→Constitutional reform/making  
Page 4, Agreement on the Division of Responsibilities within the Federation of  
BiH, IV.  
The Federation of BiH shall have two cantons with a special status: the  
Central Bosnia Canton and the Neretva Canton (these are working names for  
the cantons). Following the above, it is suggested that the Constitution of the  
Federation is amended to correspond with the decisions of the Federation, so  
that the equal status of all constituent peoples within the Federation of BiH is  
guaranteed. The agreed text of the proposed amendment to the Constitution  
of the Federation of BiH is part of this agreement.

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## Power sharing

Political  
power  
sharing

Power sharing→Political power sharing→Executive coalition  
Sub-state level

Page 3, Agreement on the Division of Responsibilities within the Federation of BiH, I.

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Page 4, Agreement on the Division of Responsibilities within the Federation of BiH, IV.

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Power sharing→Political power sharing→Form of 'veto' or communal majority  
Sub-state level

Page 2, Principles of Canton Formation, 9.

The borders between cantons shall not be amended without a decision by the Federation Parliament, which must take into account the principle of vital national interest in decision-making.



Territorial  
power  
sharing

Power sharing→Territorial power sharing→Federal or similar sub-divided government  
[Summary: The agreement in its entirety provides for the criteria of territorial delimitation, principles of decentralization, and division of responsibilities of the Federation of BiH.]

Page 3, Agreement on the Division of Responsibilities within the Federation of BiH, III.

The Federation territory shall be determined according to the mutually agreed criteria enclosed with this agreement. Maps showing the Federation territory and its cantons are an essential part of this agreement.

Power sharing→Territorial power sharing→Local/municipal government

Page 2, Principles of Canton Formation, 1.

Cantons are the form of territorial organisation of Bosnia and Herzegovina.

Page 2, Principles of Canton Formation, 2.

Cantons are federal units and are the form of decentralisation of the state.

Page 2, Principles of Canton Formation, 3.

Cantons shall be named solely after the cities which are the seats of the respective Cantonal governments or after regional geographic features.

Page 2, Principles of Canton Formation, 4.

Cantons shall be living areas shared by their constituent peoples and citizens.

Page 2, Principles of Canton Formation, 5.

Cantons shall be territorially organised according to principles of ethnicity, economy, geography and communications.

Page 2, Principles of Canton Formation, 6.

Cantons shall consist of municipalities which, according to the 1991 census, had a majority Bosniak and Croat population.

Page 2, Principles of Canton Formation, 8.

Municipalities where the majority population is not the same as the canton majority, shall have special status in accordance with the Federation Constitution.

Page 2, Principles of Canton Formation, NOTE:

A separate agreement – an annex to this document – shall resolve the issue of areas which were not previously organised as municipalities, but where there are now reasons for creating municipalities, in order to exercise rights outlined in Chapter 5, Article 2.2 of the Federation Constitution.

Page 4, Agreement on the Division of Responsibilities within the Federation of BiH, IV.

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Economic power sharing No specific mention.

Military power sharing No specific mention.

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## **Human rights and equality**

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

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## **Rights related issues**

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication      No specific mention.

Mobility/access      No specific mention.

Protection measures      No specific mention.

Other      No specific mention.

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## **Rights institutions**

NHRI      No specific mention.

Regional or international human rights institutions      No specific mention.

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## **Justice sector reform**

Criminal justice and emergency law      No specific mention.

State of emergency provisions      No specific mention.

Judiciary and courts      No specific mention.

Prisons and detention      No specific mention.

Traditional Laws No specific mention.

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## **Socio-economic reconstruction**

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

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## **Land, property and environment**

Land reform/ rights No specific mention.

Pastoralist/ nomadism rights No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

Water or riparian rights or access No specific mention.

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### **Security sector**

Security Guarantees No specific mention.

Ceasefire No specific mention.

Police No specific mention.

Armed forces No specific mention.

DDR No specific mention.

Intelligence services No specific mention.

Parastatal/ rebel and opposition group forces No specific mention.

Withdrawal of foreign forces No specific mention.

Corruption No specific mention.

Crime/  
organised  
crime No specific mention.

Drugs No specific mention.

Terrorism No specific mention.

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## **Transitional justice**

Transitional  
justice  
general No specific mention.

Amnesty/  
pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner  
release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing  
persons Page 4, Agreement on the Division of Responsibilities within the Federation of  
BiH, VI.  
A parity commission will be established for tracing disappeared persons.

Reparations No specific mention.

Reconciliation No specific mention.

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## Implementation

UN  
signatory No specific mention.

Other  
international  
signatory No specific mention.

Referendum  
for  
agreement No specific mention.

International  
mission/  
force/similar No specific mention.

Enforcement  
mechanism No specific mention.

Related  
cases No specific mention.

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