

**Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>**

Country/ entity	Kurds-Kurdistan
Region	Cross-regional
Agreement name	Kurdistan Regional Government Unification Agreement
Date	21 Jan 2006
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict ( Iraqi Kurdish Civil War (1994 - 1997) )
Stage	Framework/substantive - partial
Conflict nature	Inter-group
Peace process	Intra-Kurdish process
Parties	Kurdistan Democratic Party (KDP), signed for by Masoud Barzani, President; Patriotic Union of Kurdistan (PUK), signed for by Jalal Talabani, Secretary General.
Third parties	-
Description	An agreement between the Kurdistan Democratic Party (KDP) and the Patriotic Union of Kurdistan (PUK), providing for power-sharing between them within the Kurdish Region of Iraq.

---

Agreement document [IQ\\_060121\\_Kurdistan Regional Government Unification Agreement.pdf](#)  | [Download PDF](#)

---

## Groups

Children/ youth	Groups→Children/youth→Other Page 1, 5. The ministerial posts will be divided as follows: ... b) The Ministers of Finance, Peshmerga Affairs, Higher Education, Agriculture, Martyrs, Culture, Electricity, Natural Resources, Municipalities, Sports and Youth, and Minister of Region for the affairs of areas outside the Region will be from the KDP.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ ethnic/ national group	Groups→Racial/ethnic/national group→Substantive Page 1, We must secure and guarantee the historic achievements of our people and the realization of our full and just rights by putting in place and implementing the permanent Constitution, establishing a genuine federal and democratic Iraq; restoring Kirkuk, Khanaqin, Sinjar, Makhmour, and other Arabized areas to the embrace of the Kurdistan Region, and developing and growing the democratic experience in the Kurdistan Region with further strengthening of stability and liberty through the creation of a lasting unification of the Kurdistan Regional Government.
Religious groups	Groups→Religious groups→Other Page 1, 5. The ministerial posts will be divided as follows: a) The Ministers of Interior, Justice, Education, Health, Social Affairs, Religious Affairs, Water Resources, Transportation, Reconstruction, Planning, and Human Rights will be from the PUK.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/ displaced persons	No specific mention.

Social class No specific mention.

---

## Gender

Women, girls and gender No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

---

## State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/ secession No specific mention.

Accession/  
unification      No specific mention.

Border  
delimitation      No specific mention.

Cross-  
border  
provision      No specific mention.

---

## Governance

Political institutions (new or reformed)

Governance→Political institutions (new or reformed)→General references  
Page 1, 4. If either of the ministerial blocs withdraws from the joint cabinet, the entire cabinet will be considered as resigned.

Governance→Political institutions (new or reformed)→New political institutions (indefinite)

Page 1, 1. A new post of Vice President of the Region will be established by amendment to the Law of the Presidency of the Region. The Vice President will be from the PUK and will also serve as the Deputy Commander-in-Chief of the Peshmerga forces of the Kurdistan Region.

Page 1, 2. The Prime Minister and his Deputy will be identified by the Kurdistan National Assembly (KNA) and will be charged by the President of the Kurdistan Region with forming a joint cabinet. The Prime Minister will submit the names of his cabinet to the KNA.

Page 1, 5. The ministerial posts will be divided as follows:

a) The Ministers of Interior, Justice, Education, Health, Social Affairs, Religious Affairs, Water Resources, Transportation, Reconstruction, Planning, and Human Rights will be from the PUK.

b) The Ministers of Finance, Peshmerga Affairs, Higher Education, Agriculture, Martyrs, Culture, Electricity, Natural Resources, Municipalities, Sports and Youth, and Minister of Region for the affairs of areas outside the Region will be from the KDP.

Governance→Political institutions (new or reformed)→Temporary new institutions

Page 1, 3. The Speaker of the KNA will be from the PUK and the Prime Minister will be from the KDP until the next election of the KNA at the end of 2007. For the next election, the KDP and PUK will participate in a joint slate as equals, and at that time the post of the Speaker of the KNA will go to the KDP and the Prime Minister will be from the PUK. This will be for two years. After that, the KDP and PUK will rotate the posts of Speaker and Prime Minister. If by the end of 2007 elections are not conducted due to delay, the posts of Speaker and Prime Minister will rotate.

Page 2, 5. The ministerial posts will be divided as follows:

... d) The Ministries of Finance, Peshmerga Affairs, Justice, and Interior should unite within one year. These four ministries, until they unite, will have both a cabinet minister and a minister of the region for the affairs of the concerned ministry. Each minister will have responsibility for the part of the ministry which is currently under their control.

Elections	Page 1, 3. The Speaker of the KNA will be from the PUK and the Prime Minister will be from the KDP until the next election of the KNA at the end of 2007. For the next election, the KDP and PUK will participate in a joint slate as equals, and at that time the post of the Speaker of the KNA will go to the KDP and the Prime Minister will be from the PUK. This will be for two years. After that, the KDP and PUK will rotate the posts of Speaker and Prime Minister. If by the end of 2007 elections are not conducted due to delay, the posts of Speaker and Prime Minister will rotate.
Electoral commission	No specific mention.
Political parties reform	No specific mention.
Civil society	No specific mention.
Traditional/religious leaders	No specific mention.
Public administration	No specific mention.
Constitution	Governance→Constitution→Constitution affirmation/renewal Page 1, We must secure and guarantee the historic achievements of our people and the realization of our full and just rights by putting in place and implementing the permanent Constitution, establishing a genuine federal and democratic Iraq; restoring Kirkuk, Khanaqin, Sinjar, Makhmour, and other Arabized areas to the embrace of the Kurdistan Region, and developing and growing the democratic experience in the Kurdistan Region with further strengthening of stability and liberty through the creation of a lasting unification of the Kurdistan Regional Government.

---

## Power sharing

Political  
power  
sharing

Power sharing→Political power sharing→Executive coalition  
State level  
Sub-state level

Page 1, 1. A new post of Vice President of the Region will be established by amendment to the Law of the Presidency of the Region. The Vice President will be from the PUK and will also serve as the Deputy Commander-in-Chief of the Peshmerga forces of the Kurdistan Region.

Page 1, 3. The Speaker of the KNA will be from the PUK and the Prime Minister will be from the KDP until the next election of the KNA at the end of 2007. For the next election, the KDP and PUK will participate in a joint slate as equals, and at that time the post of the Speaker of the KNA will go to the KDP and the Prime Minister will be from the PUK. This will be for two years. After that, the KDP and PUK will rotate the posts of Speaker and Prime Minister. If by the end of 2007 elections are not conducted due to delay, the posts of Speaker and Prime Minister will rotate.

Page 1, 5. The ministerial posts will be divided as follows:

a) The Ministers of Interior, Justice, Education, Health, Social Affairs, Religious Affairs, Water Resources, Transportation, Reconstruction, Planning, and Human Rights will be from the PUK.

b) The Ministers of Finance, Peshmerga Affairs, Higher Education, Agriculture, Martyrs, Culture, Electricity, Natural Resources, Municipalities, Sports and Youth, and Minister of Region for the affairs of areas outside the Region will be from the KDP.

c) The remaining ministries will be assigned to other parties of the Kurdistan Region.

d) The Ministries of Finance, Peshmerga Affairs, Justice, and Interior should unite within one year. These four ministries, until they unite, will have both a cabinet minister and a minister of the region for the affairs of the concerned ministry. Each minister will have responsibility for the part of the ministry which is currently under their control.

State level

Page 2, 10. Both sides, KDP and PUK, will present Mr. Jalal Talabani [Head of PUK] as their candidate for the sovereign post in the Iraqi Federal Government.

Territorial  
power  
sharing

No specific mention.

Economic power sharing	Power sharing→Economic power sharing→Sharing of resources Page 2, 6. The budget of 2006 will be managed as it has been decided, but the share of the budget of the Presidency of the Kurdistan Region, the KNA, the Council of Ministers, and the Judicial Council, and any other joint items from each side will be allocated equally. Afterwards, in the coming years, the Kurdistan regional budget will be prepared by the unified KRG and submitted to the KNA. After approval, the budget will be allocated to various areas according to population percentage and agreement within the unified KRG.
Military power sharing	Power sharing→Military power sharing→Joint command structures Page 1, 1. A new post of Vice President of the Region will be established by amendment to the Law of the Presidency of the Region. The Vice President will be from the PUK and will also serve as the Deputy Commander-in-Chief of the Peshmerga forces of the Kurdistan Region.

---

## Human rights and equality

Human rights/RoL general	No specific mention.
Bill of rights/similar	No specific mention.
Treaty incorporation	No specific mention.
Civil and political rights	No specific mention.
Socio-economic rights	No specific mention.

---

## Rights related issues

Citizenship	No specific mention.
-------------	----------------------



Democracy Page 1, We must secure and guarantee the historic achievements of our people and the realization of our full and just rights by putting in place and implementing the permanent Constitution, establishing a genuine federal and democratic Iraq; restoring Kirkuk, Khanaqin, Sinjar, Makhmour, and other Arabized areas to the embrace of the Kurdistan Region, and developing and growing the democratic experience in the Kurdistan Region with further strengthening of stability and liberty through the creation of a lasting unification of the Kurdistan Regional Government.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/ access No specific mention.

Protection measures No specific mention.

Other No specific mention.

---

## **Rights institutions**

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

---

## **Justice sector reform**

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

---

### **Socio-economic reconstruction**

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

---

## Land, property and environment

Land reform/  
rights No specific mention.

Pastoralist/  
nomadism  
rights No specific mention.

Cultural heritage Land, property and environment→Cultural heritage→Tangible  
Page 1, 5. The ministerial posts will be divided as follows:  
... b) The Ministers of Finance, Peshmerga Affairs, Higher Education, Agriculture, Martyrs, Culture, Electricity, Natural Resources, Municipalities, Sports and Youth, and Minister of Region for the affairs of areas outside the Region will be from the KDP.

Environment No specific mention.

Water or riparian rights or access Page 1, 5. The ministerial posts will be divided as follows:  
a) The Ministers of Interior, Justice, Education, Health, Social Affairs, Religious Affairs, Water Resources, Transportation, Reconstruction, Planning, and Human Rights will be from the PUK.

---

## Security sector

Security Guarantees No specific mention.

Ceasefire No specific mention.

Police Page 1, 7. Under the auspices of the Presidency of the Kurdistan Region there will be established a Supreme Commission to institutionalize the police and security agencies of the Kurdistan Region. These united agencies will be removed from political considerations. After the unified KRG takes office in the capital of the Kurdistan Region, Erbil, a special program will be instituted for university graduates with the aim of recruiting new candidates to the security services of the governorates for the sake of unification and re-establishment of these important agencies for our people.

Armed forces	<p>Page 1, 1. A new post of Vice President of the Region will be established by amendment to the Law of the Presidency of the Region. The Vice President will be from the PUK and will also serve as the Deputy Commander-in-Chief of the Peshmerga forces of the Kurdistan Region.</p> <p>Page 1, 5. The ministerial posts will be divided as follows:  ... b) The Ministers of Finance, Peshmerga Affairs, Higher Education, Agriculture, Martyrs, Culture, Electricity, Natural Resources, Municipalities, Sports and Youth, and Minister of Region for the affairs of areas outside the Region will be from the KDP.</p> <p>Page 2, 5. The ministerial posts will be divided as follows:  ... d) The Ministries of Finance, Peshmerga Affairs, Justice, and Interior should unite within one year. These four ministries, until they unite, will have both a cabinet minister and a minister of the region for the affairs of the concerned ministry. Each minister will have responsibility for the part of the ministry which is currently under their control.</p>
DDR	No specific mention.
Intelligence services	No specific mention.
Parastatal/ rebel and opposition group forces	No specific mention.
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/ organised crime	No specific mention.
Drugs	No specific mention.

Terrorism No specific mention.

---

## **Transitional justice**

Transitional justice general No specific mention.

Amnesty/pardon No specific mention.

Courts No specific mention.

Mechanism Page 1, 5. The ministerial posts will be divided as follows:  
... b) The Ministers of Finance, Peshmerga Affairs, Higher Education, Agriculture, Martyrs, Culture, Electricity, Natural Resources, Municipalities, Sports and Youth, and Minister of Region for the affairs of areas outside the Region will be from the KDP.

Prisoner release No specific mention.

Vetting No specific mention.

Victims Page 1, 5. The ministerial posts will be divided as follows:  
... b) The Ministers of Finance, Peshmerga Affairs, Higher Education, Agriculture, Martyrs, Culture, Electricity, Natural Resources, Municipalities, Sports and Youth, and Minister of Region for the affairs of areas outside the Region will be from the KDP.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

---

## Implementation

UN  
signatory No specific mention.

Other  
international  
signatory No specific mention.

Referendum  
for  
agreement No specific mention.

International  
mission/  
force/similar No specific mention.

Enforcement  
mechanism Page 2, 9. In all the Governorates of the Kurdistan Region a joint committee will be established between the KDP and PUK to resolve issues as they may arise.

Related  
cases No specific mention.

Source Kurdistan Regional Government, Cabinet: <http://cabinet.gov.krd/a/d.aspx?s=&l=12&r=24&a=8891&s=010000>

---