

Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>

Country/ entity	Philippines Mindanao
Region	Asia and Pacific Asia and Pacific
Agreement name	Joint Communiqué between the Government of the Republic of Philippines, Moro Islamic Liberation Front
Date	6 May 2002
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict (Philippine Insurgencies (1968 -))
Stage	Pre-negotiation/process
Conflict nature	Government/territory
Peace process	Philippines - Mindanao process
Parties	Sec. Norberto Gonzales, representative of the Government of the Republic of the Philippines; Atty. Lanang Ali, representative of the Moro Islamic Liberation Front
Third parties	WITNESSED by: Sec. Eduardo Ermita, for the Government of the Republic of the Philippines; Al Haj Murad Ebrahim, for the Moro Islamic Liberation Front
Description	Parties agree to coordinate to capture criminal elements operating in MILF areas/communities, with the assistance of the police and armed forces of the Philippines.

**Agreement
document** [PH_020506_Joint Communiqué between GRP-MILF.pdf](#)  | [Download PDF](#)

Groups

Children/
youth No specific mention.

Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/displaced persons	No specific mention.
Social class	No specific mention.

Gender

Women, girls and gender	No specific mention.
Men and boys	No specific mention.
LGBTI	No specific mention.

Family No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/ secession No specific mention.

Accession/ unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society No specific mention.

Traditional/religious leaders No specific mention.

Public administration No specific mention.

Constitution No specific mention.

Power sharing

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access No specific mention.

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development
Page 1, 2. Both sides agreed that the activities of these criminal groups impede the peace process, the effective pursuit of development programs, and the efficient delivery of basic services to the poor: for this purpose, immediate and joint action is needed for the security and upliftment of the affected communities.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/ rights No specific mention.

Pastoralist/
nomadism
rights No specific mention.

Cultural
heritage No specific mention.

Environment No specific mention.

Water or
riparian
rights or
access No specific mention.

Security sector

Security
Guarantees Page 1, 3. The AFP/PNP shall convey to the MILF an order of Battle containing the names and identities of criminal elements as defined in the Implementing Guidelines on the Security Aspect of the GRP-MILF Agreement on Peace of 2001 suspected of hiding in MILF areas/communities.

Page 2, 6. The MILF shall block the entry of criminals into MILF areas/communities. The MILF may request the assistance of the AFP or PNP in the conduct of operations against such criminal inside MILF areas/communities.

Ceasefire Security sector→Ceasefire→General commitments

Page 1, 4. The MILF and the GRP shall form an Ad-Hoc Joint Action Group against criminal elements in order to pursue and apprehend such criminal elements. This group will operate in tandem with their respective Coordinating Committees on the Cessation of Hostilities (CCCH).

Page 2, 7. The Agreement shall be enforced by the MILF and the GRP through their respective coordinating committees on the Cessation of Hostilities.

Police Page 1, 3. The AFP/PNP shall convey to the MILF an order of Battle containing the names and identities of criminal elements as defined in the Implementing Guidelines on the Security Aspect of the GRP-MILF Agreement on Peace of 2001 suspected of hiding in MILF areas/communities.

Page 2, 6. The MILF shall block the entry of criminals into MILF areas/communities. The MILF may request the assistance of the AFP or PNP in the conduct of operations against such criminal inside MILF areas/communities.

Armed forces	No specific mention.
DDR	No specific mention.
Intelligence services	No specific mention.
Parastatal/ rebel and opposition group forces	<p>Page 1, 1. The Government of the Republic of the Philippines (GRP) and the Moro Islamic Liberation Front (MILF) have agreed to the isolation and interdiction of all criminal syndicates and kidnap-for-ransom groups, including so-called “Lost Commands” operating in Mindanao.</p> <p>Page 1, 3. The AFP/PNP shall convey to the MILF an order of Battle containing the names and identities of criminal elements as defined in the Implementing Guidelines on the Security Aspect of the GRP-MILF Agreement on Peace of 2001 suspected of hiding in MILF areas/communities.</p> <p>Page 1, 4. The MILF and the GRP shall form an Ad-Hoc Joint Action Group against criminal elements in order to pursue and apprehend such criminal elements. This group will operate in tandem with their respective Coordinating Committees on the Cessation of Hostilities (CCCH).</p> <p>Page 1, 5. A quick coordination system will be established by the GRP-MILF Ad-Hoc Joint Action group to enhance their communications and working relations for the successful apprehension or capture of criminal elements in accordance with this Agreement provided, that criminals operating outside MILF areas/communities are considered beyond the purview of the Peace Process.</p> <p>Page 2, 6. The MILF shall block the entry of criminals into MILF areas/communities. The MILF may request the assistance of the AFP or PNP in the conduct of operations against such criminal inside MILF areas/communities.</p>
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.

Crime/ organised crime	<p>Page 1, 1. The Government of the Republic of the Philippines (GRP) and the Moro Islamic Liberation Front (MILF) have agreed to the isolation and interdiction of all criminal syndicates and kidnap-for-ransom groups, including so-called “Lost Commands” operating in Mindanao.</p> <p>Page 1, 2. Both sides agreed that the activities of these criminal groups impede the peace process, the effective pursuit of development programs, and the efficient delivery of basic services to the poor: for this purpose, immediate and joint action is needed for the security and upliftment of the affected communities.</p> <p>Page 1, 3. The AFP/PNP shall convey to the MILF an order of Battle containing the names and identities of criminal elements as defined in the Implementing Guidelines on the Security Aspect of the GRP-MILF Agreement on Peace of 2001 suspected of hiding in MILF areas/communities.</p> <p>Page 1, 4. The MILF and the GRP shall form an Ad-Hoc Joint Action Group against criminal elements in order to pursue and apprehend such criminal elements. This group will operate in tandem with their respective Coordinating Committees on the Cessation of Hostilities (CCCH).</p> <p>Page 1, 5. A quick coordination system will be established by the GRP-MILF Ad-Hoc Joint Action group to enhance their communications and working relations for the successful apprehension or capture of criminal elements in accordance with this Agreement provided, that criminals operating outside MILF areas/communities are considered beyond the purview of the Peace Process.</p> <p>Page 2, 6. The MILF shall block the entry of criminals into MILF areas/communities. The MILF may request the assistance of the AFP or PNP in the conduct of operations against such criminal inside MILF areas/communities.</p>
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Drugs	No specific mention.
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Terrorism	No specific mention.
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Transitional justice

Transitional justice general	No specific mention.
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Amnesty/ pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	No specific mention.
Vetting	No specific mention.
Victims	No specific mention.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	No specific mention.

Implementation

UN signatory	No specific mention.
Other international signatory	No specific mention.
Referendum for agreement	No specific mention.

International mission/
force/similar No specific mention.

Enforcement mechanism No specific mention.

Related cases No specific mention.

Source Accord, GRP-MILF Peace Process: Compilation of Signed Agreements & other related Documents (1997-2010); (MILF Peace Panel/Asia Foundation, 2010), pp. 126-127.
