

**Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>**

Country/ entity	Nigeria
Region	Africa (excl MENA)
Agreement name	Kafanchan Peace Declaration between Grazers and Farmers
Date	23 Mar 2016
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/local conflict ( Nigerian Civil War (1967), Delta Unrest (1990 - ), Communal Conflicts (1978 - ), and Boko Haram Insurgency (2009 - ) )
Stage	Framework/substantive - comprehensive
Conflict nature	Inter-group
Peace process	Nigeria - local agreements

Parties

Jema'a Local Government Area

Bajju

1. Samuel Yakubu Ninyio
2. Chief Dakachi Diem Anthony
3. Bulus Haruna
4. Mrs. Janet James
5. Rev. Cassimir M. Yabo
6. Mr. Gregory Namadi

Fantswam

1. Mammuda Z. Habu
2. Chief Ayuba Yaya
3. Mr. Jospheh Yakusa
4. Esther M. Adamu
5. Rev. Joshua Chechet
6. John B. Awodi

Fulani

1. Alh. Haruna Usman
2. Ardo Sulaiman Yashi
3. Abdulhamid Musa
4. Maryam Suleiman
5. Abubkar S. Sadiq
6. Ardo Abubakar Gamba

Gwong

1. Hon. Hussaini Dogara
2. Sen. Babale Maikarfi
3. Paul M. Bonnet
4. Hon. Naomi Waziri
5. Maj. Gen. Adamu Dyeri Rtd.

Hausa

1. Danjuma Musa
2. Alh. Garba Abdullahi Maisukuni
3. Alh. Kabir Abdu
4. Maimuna G. Abdullahi
5. Alh. Kabir Mami Kasim
6. Alh. Haruna Saluhu

Igbo

1. Chief Chibu-eze Akpu
5. Hon. Christopher Oriala

Kaninkon

1. Alh. Ismail Suleiman
2. William B. Gimba
3. Willisi Sati
4. Monica A. Tete
5. Pastor Ishaku Maman
6. Samuel B. Tete

Kachia Local Government Area

Adara

1. N...

Third parties

Signed by the Following Witnesses:

HD Advisors

Alice Wairimu Nderitu, Senior Advisor and Lead Mediator

Dr. Yakubu Sankey

Khadijah Hawaja Gambo

Baba Bala Muhammad

Joseph Tanko Atang

Salihu Musa Umar

Dr. Lydia Umar

State/Local Government and Security Agency

Nasir Ahmed El-Rufai, Governor, Kaduna State

Rt. Hon. Simon Lalong, Governor, Plateau State

[Unintelligible] - Catholic Bishop, Kapanchan

[Unintelligible] - Jama'atu Nasril Islam

[Unintelligible] - Ambassador, Norway to Nigeria

Eoghan McSwiney - Deputy Head of Mission, Ireland

Amina Dyeris Sijunde - Attorney General, Kaduna State

Kaduna HD Women's Steering Committee Members:

Sanga LGA

Comfort Habila (Chairperson)

Catherine Chukwu

Patuma Haruna

Hassana Usman

Jummai Danladi

Jema'a LGA

Monica A. Tete (Chairperson)

Haj. Maimuna Abdullahi

Hadiza Umar

Esther M. Adamu

Grace Joel

Kaura LGA

Mary Julius (Chairperson)

Maryam Sa'adu

Angelina I. Boye

Kande Ishaya

Zainab Adamu

Kachia LGA

Christina Joseph (Chairperson)

Victoria Anthony

Karimatu Anthony

Hauwa Kadarko

Bilkisu Baku

Zangon-Kataf LGA

[Unintelligible] Yaro (Chairperson)

Elizabeth Olaniran

Blessing Goje

Rebecca H. Akut

Haj. Zainab Ibrahim

Description Agreements dealing with inter-communal clashes over cattle, and use of small arms.

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Agreement document [NG\\_160316\\_Kafanchan Peace Declaration between Grazers and Farmers.pdf](#)  | [Download PDF](#)

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## Groups

Children/ youth	Groups→Children/youth→Substantive Page 16, Section XIII, Article iii Improve representation of women, youth and persons with disability in efforts to address inter communal conflict and commit to ensure gender inclusion elements across all activities in the implementation plans of this Declaration.
Disabled persons	Groups→Disabled persons→Substantive Page 16, Section XIII, Article iii Improve representation of women, youth and persons with disability in efforts to address inter communal conflict and commit to ensure gender inclusion elements across all activities in the implementation plans of this Declaration.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ ethnic/ national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.

Refugees/  
displaced  
persons      No specific mention.

Social class      No specific mention.

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**Gender**

Women,  
girls and  
gender

Page 15, Section XI, Article ii  
Support inclusion of farmer/grazer women in local level peace-building.

Page 16, Section XIII, Article iii  
Improve representation of women, youth and persons with disability in efforts to address inter communal conflict and commit to ensure gender inclusion elements across all activities in the implementation plans of this Declaration.

Page 17, Signed by the Following Witnesses:

...

Kaduna HD Women's Steering Committee Members:

Sanga LGA

Comfort Habila (Chairperson)

Catherine Chukwu

Patuma Haruna

Hassana Usman

Jummai Danladi

-

Jema'a LGA

Monica A. Tete (Chairperson)

Haj. Maimuna Abdullahi

Hadiza Umar

Esther M. Adamu

Grace Joel

-

Kaura LGA

Mary Julius (Chairperson)

Maryam Sa'adu

Angelina I. Boye

Kande Ishaya

Zainab Adamu

-

Kachia LGA

Christina Joseph (Chairperson)

Victoria Anthony

Karimatu Anthony

Hauwa Kadarko

Bilkisu Baku

-

Zangon-Kataf LGA

[Unintelligible] Yaro (Chairperson)

Elizabeth Olaniran

Blessing Goje

Rebecca H. Akut

Haj. Zainab Ibrahim

Bukola Ajao

Amina Kazaure

Badiyya Sa'eed

Lovina Dasat

Deborah Ishaya

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

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## **State definition**

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/ secession No specific mention.

Accession/ unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

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## Governance

Political institutions (new or reformed)	No specific mention.
Elections	No specific mention.
Electoral commission	No specific mention.
Political parties reform	No specific mention.
Civil society	Page 15, Section XI, Article i Establishing and strengthening (grazer and farmer) associations and civil society initiatives to increase local dialogue.  Page 15, Section XI, Article ii Support the establishment of farmer/grazer peace and development, conflict prevention and longer-term peace building committees.  Page 15, Section XII A monitoring and dialogue committee made up of farmers and grazers for each LGA shall be set up to ensure respect of the commitments of parties and execution of the following mandate.
Traditional/religious leaders	Page 13, Section VIII, 1.1 Commitments, Article vi Seek amicable solutions, through dialogue, between farmers and grazers and refer unresolved cases to the traditional and religious leaders.  Page 13, Section IX, 1.3 Commitments, Article vi Seek amicable solutions, through dialogue, between farmers and grazers and refer unresolved cases to the traditional and religious leaders.
Public administration	Page 14, Section X, Article [Call for the resuscitation and strengthening of the conflict management committee and dialogue, as enshrined in the Kaduna State Grazing Reserves Law of 1987.]

Constitution No specific mention.

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### **Power sharing**

Political  
power  
sharing No specific mention.

Territorial  
power  
sharing No specific mention.

Economic  
power  
sharing No specific mention.

Military  
power  
sharing No specific mention.

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## Human rights and equality

Human rights/RoL general	Page 13, Section VIII, 1.1 Commitments, Article i Not to cause injury to farmers.  Page 13, Section VIII, Article ii Not to cause the death of farmers.  Page 13, Section VIII, 1.2 Claims, Article i Not to attack herdsmen.  Page 13, Section IX, 1.3 Commitments, Article i Not to cause injuries to herdsmen.  Page 13, Section IX, 1.3 Commitments, Article ii Not to cause the death of herdsmen.  Page 14, Section IX, 1.4 Claims, Article vii Not to beat up, injure or kill farmers.
Bill of rights/similar	No specific mention.
Treaty incorporation	No specific mention.
Civil and political rights	No specific mention.
Socio-economic rights	Human rights and equality→Socio-economic rights→Education Page 14, Section X, Article xi Enhance education among nomadic communities, to include peace education and modern ranching methods.

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## Rights related issues

Citizenship	No specific mention.
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Democracy	No specific mention.
Detention procedures	No specific mention.
Media and communication	No specific mention.
Mobility/ access	No specific mention.
Protection measures	Rights related issues→Protection measures→Other Page 14, Section X, Article vii Ensure the security of both farmers and grazers.
Other	No specific mention.

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## **Rights institutions**

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

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## **Justice sector reform**

Criminal justice and emergency law	No specific mention.
State of emergency provisions	No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws Page 12, Preamble, Article xv  
Clash of traditional models of governance that include access to water and pasture with statute laws.

Page 13, Section VII, 1.2 Claims, Article v  
Exhaust local remedies such as commensurate fines before taking grazers to the police because of cattle trespassing on farms.

Page 14, Section X, Article iii  
Involve Government security agencies as a last resort after the failure of traditional intervention.

Page 15, Section XI, Article ii  
Support efforts to strengthen the capacity of communities to prevent and solve communal conflicts by building their capacities on conducting of conflict analysis and alternative dispute resolution methods including customary or traditional procedures.

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## Socio-economic reconstruction

Development or socio-economic reconstruction    Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development  
Page 14, Section X, Article viii  
Provide technical assistance to grazers to reduce their and their animals' vulnerability (examples include controlling tsetse flies, ticks, wells as well as cheap or free provision of veterinary services.

Page 14, Section X, Article xii  
Provide mobile services for nomadic communities such as financial services, mobile libraries, mobile health provision and insurance schemes.

Page 15, Section XI, Article ii  
Assist farmers and grazers with capital during the dry season to restock their herds and to buy equipment, seeds and other inputs to replenish their farms.

Page 15, Section XI, Article ii  
Support the capacity of the Ministry of Agriculture and individual herders to support the modernization of agricultural and livestock production.

National economic plan    No specific mention.

Natural resources    No specific mention.

International funds    No specific mention.

Business    No specific mention.

Taxation    No specific mention.

Banks    No specific mention.

## Land, property and environment

Land  
reform/  
rights

Land, property and environment→Land reform/rights→Land reform and management

Page 12, Preamble, Article xiv

Inadequate land tenure policies that have tended towards nomadic communities relying on communal grazing rights.

Page 14, Section X, Article i

Establish a clear land-use plan strategically identifying and placing water points for livestock. This will assist in securing access to water for both farmers and grazers through promotion of shared management of the resource; mark livestock corridors and stock routes; identify areas under grazers and farmers ownership; create cattle resting areas and grazing reserves. A clear land-use plan decreases potential for conflicts by placing water points away from sensitive zones and enabling risk-free movement for grazers.

Page 14, Section X, Article ii

Work with communities to identify grazing reserves and areas.

Page 15, Section XI, Article ii

Review the impacts on risks of conflict of current development policies and laws and regulations relating to land tenure and access to water.

Page 15, Section XI, Article ii

Support programs to ensure access to water and pasture during drought to reduce the risk of violence between farmers and grazers.

Page 15, Section XI, Article ii

Support the development of regulations on land tenure relating to access to pasture land and water for both farmers and grazers.

Pastoralist/  
nomadism  
rights

Page 12, Preamble

Southern Kaduna is characterised by frequent clashes between farmers and grazers over grazing areas. Both farmers and grazers exacerbate the problem; grazers in protecting and defending their livestock and farmers in defending their crops. It is a problem compounded by the availability of small arms. Nomadic movements require cooperative arrangements with sedentary mainly farmer communities which in many cases does not happen. Risks of violent conflict increase during the dry season where lack of provision for pastoralist needs for pasture and water lead to invasions on farmland.

Page 13, Section VIII

We grazers, commit ourselves to the following in relation to the farmers:

- i. Not to cause injury of farmers.
- ii. Not to cause the death of farmers.
- iii. Prohibit our herders from letting the cattle invade farms and in the event that this happens, discuss with the farmers on forgiveness or reparation of damages.
- iv. In the event of destruction of farmland, encourage herders to contact the owner of the farm, as previously done traditionally.
- v. Not to use insulting, hurtful or abusive words towards the farmer.
- vi. Seek amicable solutions, through dialogue, between farmers and grazers and refer unresolved cases to the traditional and religious leaders.

1.2 Claims

We grazers, call on the farmers to do as follows;

- i. Not to attack herdsmen.
- ii. Not to kill the cattle if found feeding on the crops.
- iii. Not to shoot, poison, beat, or injure the cattle.
- iv. Not to impound the cattle.
- v. Exhaust local remedies such as commensurate fines before taking grazers to the Police because of cattle trespassing on farms.
- vi. Not to burn the fields.

Page 13-14, Section IX

We farmers, commit ourselves to the following in relations to the grazers.

- i. Not to cause injuries to herdsmen.
- ii. Not to cause the death of herdsmen.
- iii. Prohibit our herders from letting the cattle invade farms and in the event that this happens, discuss with the farmers on forgiveness or reparation of damages.
- iv. Not to cause the death of cattle, through shooting, poisoning, beating or in any way whatsoever.
- v. Not to use insulting, hurtful or abusive words towards the grazer.
- vi. Seek amicable solutions, through dialogue, between farmers and grazers and refer unresolved cases to the traditional and religious leaders.

1.4 Claims

We farmers, ask of the grazers;

- i. Not to graze their cattle on our crops.
- ii. Not to attack farmers.
- iii. To give clear instructions to herders not to graze on crops.
- iv. Not to steal crops from the fields for purposes of feeding the cattle.
- v. To entrust the grazing of the cattle to adults. .
- vi. Not to carry weapons such as guns and intimidate farmers.



Cultural heritage No specific mention.

Environment No specific mention.

Water or riparian rights or access Page 14, Section X, Article i  
Establish a clear land-use plan strategically identifying and placing water points for livestock. This will assist in securing access to water for both farmers and grazers through promotion of shared management of the resource; mark livestock corridors and stock routes; identify areas under grazers and farmers ownership; create cattle resting areas and grazing reserves. A clear land-use plan decreases potential for conflicts by placing water points away from sensitive zones and enabling risk-free movement for grazers.

Page 15, Section XI, Article ii  
Review the impacts on risks of conflict of current development policies and of laws and regulations relating to land tenure and access to water.

Page 15, Section XI, Article ii  
Support programs to ensure access to water and pasture during drought to reduce the risk of violence between farmers and grazers.

Page 15, Section XI, Article ii  
Support the development of regulations on land tenure relating to access to access to pasture land and water for both farmers and grazers.

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## Security sector

Security Page 13, Section VIII

Guarantees We grazers, commit ourselves to the following in relation to the farmers:

- i. Not to cause injury of farmers.
- ii. Not to cause the death of farmers.
- iii. Prohibit our herders from letting the cattle invade farms and in the event that this happens, discuss with the farmers on forgiveness or reparation of damages.
- iv. In the event of destruction of farmland, encourage herders to contact the owner of the farm, as previously done traditionally.
- v. Not to use insulting, hurtful or abusive words towards the farmer.
- vi. Seek amicable solutions, through dialogue, between farmers and grazers and refer unresolved cases to the traditional and religious leaders.

### 1.2 Claims

We grazers, call on the farmers to do as follows;

- i. Not to attack herdsmen.
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- v. Exhaust local remedies such as commensurate fines before taking grazers to the Police because of cattle trespassing on farms.
- vi. Not to burn the fields.

Page 13-14, Section IX

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- iv. Not to cause the death of cattle, through shooting, poisoning, beating or in any way whatsoever.
- v. Not to use insulting, hurtful or abusive words towards the grazer.
- vi. Seek amicable solutions, through dialogue, between farmers and grazers and refer unresolved cases to the traditional and religious leaders.

### 1.4 Claims

We farmers, ask of the grazers;

- i. Not to graze their cattle on our crops.
- ii. Not to attack farmers.
- iii. To give clear instructions to herders not to graze on crops.
- iv. Not to steal crops from the fields for purposes of feeding the cattle.
- v. To entrust the grazing of their cattle to adults. .
- vi. Not to carry weapons such as guns and intimidate farmers.
- vii. Not to beat up, injure or kill farmers.
- viii. Not to threaten other ethnic groups from rearing cattle.

Ceasefire	No specific mention.
Police	Page 12, Preamble, Article xii Inadequate land tenure policies that have increased the insecurity and the tendency towards self-defense and retaliation.
Armed forces	No specific mention.
DDR	No specific mention.
Intelligence services	No specific mention.
Parastatal/ rebel and opposition group forces	No specific mention.
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/ organised crime	Page 12, Preamble, Article xi Proliferation of small arms, including automatic and semi-automatic weapons.  Page 15, Section XI, Article ii Provide co-operation for efforts by Nigeria and State Government of Kaduna to tackle small arms proliferation and end illicit arms trafficking across borders.
Drugs	No specific mention.
Terrorism	No specific mention.

## Transitional justice

Transitional justice general No specific mention.

Amnesty/pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation Page 16, Section XVI

To achieve this, we want to be the first to say to each other that we have wronged each other and are sorry for the suffering that each of our communities has contributed to and has suffered even as we understand that reconciliation is difficult and has to be owned by the communities - those who have to live with its consequences.

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## Implementation

UN signatory No specific mention.

Other international signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism No specific mention.

Related cases No specific mention.

Source Centre for Humanitarian Dialogue  
<https://www.hdcentre.org/wp-content/uploads/2016/08/Kafanchan-Peace-Declaration-23.03.2016.pdf>

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