

**Peace Agreement Access Tool PA-X** <https://pax.peaceagreements.org/>

<b>Country/ entity</b>	Djibouti
<b>Region</b>	Africa (excl MENA)
<b>Agreement name</b>	Accord cadre de réforme et de concorde civile
<b>Date</b>	7 Feb 2000
<b>Agreement status</b>	Multiparty signed/agreed
<b>Interim arrangement</b>	Yes
<b>Agreement/ conflict level</b>	Intrastate/intrastate conflict ( Djibouti Civil War (1991 - 2001) )
<b>Stage</b>	Framework/substantive - comprehensive
<b>Conflict nature</b>	Government/territory
<b>Peace process</b>	Djibouti: FRUD process
<b>Parties</b>	For Armed FRUD, The President, Ahmed Dini Ahmed Aboubaker; For the Government, The Head of Cabinet of the President of the Republic, Ali Guelleh;
<b>Third parties</b>	-
<b>Description</b>	Agreement between the Government of the Republic of Djibouti and the FRUD, aimed at democratic reform following an election. Provided for (1) reparations and indemnities for reintegration of refugees, and for victims; (2) decentralisation and autonomy; (3) democracy and human rights; (4) openness and transparency in public life; (5) civil peace and security. Sissela: This is a framework agreement comprehensively covering the issues of rehabilitation of affected regions, repatriation of civilians and displaced populations, return of or compensation for property and housing, decentralisation and extensive autonomy for affected regions, measures to improve democracy and checks on power, a court of auditors to guarantee more transparency of public affairs, judicial reform, demining, ceasefire, release of civilian and military prisoners, decommissioning, reparations for victims, general amnesty and reinsertion of former members into army and administration.

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**Agreement document** [DJ\\_000207\\_Accord cadre de reforme et de concorde civile\\_tr.pdf](#)  | [Download PDF](#)

## Groups

Children/ youth	Groups→Children/youth→Rhetorical Page 1, PREAMBLE Recognising that civil peace is the outcome of this process, the bond of brotherhood of all the children of the Republic of Djibouti;
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ ethnic/ national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.

Refugees/  
displaced  
persons      Groups→Refugees/displaced persons→Substantive  
Page 1, Article 1: Reparations and compensation  
Rehabilitation of the zones affected by the civil conflict shall be carried out to enable the refugee civilian populations, displaced or affected by the conflict, to return to their homes and places of work and production, in the best conditions possible.

To this end, all necessary steps to rehabilitate, restore or compensate fairly all civilian and military victims, for the loss of their homes, businesses, movable or immovable goods, professional equipment and production tools, and plantations, shall be taken. Reparation benefits must be awarded equally to all victims of the conflict.

Social class      No specific mention.

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## Gender

Women,  
girls and  
gender      No specific mention.

Men and  
boys      No specific mention.

LGBTI      No specific mention.

Family      No specific mention.

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## State definition

Nature of  
state  
(general)      No specific mention.

State  
configuration      No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/ secession No specific mention.

Accession/ unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

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## Governance

Political institutions (new or reformed) Governance→Political institutions (new or reformed)→General references  
Page 2, ARTICLE 3: DEMOCRACY  
No Republic is viable without democracy, and no democracy is viable without plurality of opinion, and a balance of powers together with freedom to implement them and act to have them recognised.  
• Freedoms of association, opinion, expression, to meet, and of the press, which are integral aspects of the great democratic powers, shall be reconfigured by legal dispositions and hence result in a better multiparty system.  
• In a Republic power, may only be exercised within the framework of functioning democratic republican institutions. These must in turn reflect a national consensus which has been freely and democratically developed by means of fair representation, and implemented by administrative organisations within which the diverse national communities are fairly represented.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society No specific mention.

Traditional/religious leaders No specific mention.

Public administration Page 2, ARTICLE 3: DEMOCRACY  
No Republic is viable without democracy, and no democracy is viable without plurality of opinion, and a balance of powers together with freedom to implement them and act to have them recognised.  
... • In a Republic power, may only be exercised within the framework of functioning democratic republican institutions. These must in turn reflect a national consensus which has been freely and democratically developed by means of fair representation, and implemented by administrative organisations within which the diverse national communities are fairly represented.

Page 2, ARTICLE 4: GOOD MANAGEMENT OF PUBLIC FUNDS  
A Court of Accounts shall be established immediately and begin its investigations with a view to making the management of public funds more transparent.

Constitution No specific mention.

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## Power sharing

Political power sharing No specific mention.

Territorial power sharing	<p>Power sharing→Territorial power sharing→Federal or similar sub-divided government</p> <p>Page 2, ARTICLE 2: REFORMS</p> <ul style="list-style-type: none"> <li>• The reform shall consist of genuine decentralisation, granting extensive autonomy to the regions concerned. The decentralisation law under preparation shall be studied in more detail by the FRUD signatory of the present Framework Agreement, before being discussed in the near future by Parliament.</li> </ul>
Economic power sharing	No specific mention.
Military power sharing	<p>Power sharing→Military power sharing→Merger of forces</p> <p>Page 2, ARTICLE 5: CIVIL PEACE AND SECURITY</p> <p>... • Military personnel whose primary mission shall be to protect the national territory from any external threats, shall be reinserted in the posts they held before the civil conflict. Their presence will not hinder in any way the movement of goods and people. The two parties shall undertake mine clearance of the land and roads which were mined.</p> <p>Page 3, ARTICLE 5: CIVIL PEACE AND SECURITY</p> <p>... • In addition, members of FRUD, including leaders, rank and file members, soldiers, whether civilians or fighters, who were professionally employed before the conflict, shall be reintegrated in their administrations, institutions, services or businesses. Other members of FRUD shall be assigned to appropriate civilian or military functions. Effective procedures for their disarmament will be established at that time. Those who suffered material damage shall be compensated. All accusations or charges relating to the armed struggle shall be dropped or cleared in an amnesty.</p>

## Human rights and equality

Human rights/RoL general	<p>Page 1, PREAMBLE</p> <p>Recognising that liberty, equality and peace in the Republic of Djibouti are fundamentally based on the dignity of the national Djiboutian community and the inalienable nature of their rights;</p> <p>Page 1, PREAMBLE</p> <p>... Bearing in mind the importance of constitutional law, respect for the rights of man and for the plurality of opinions, convictions and ideas;</p>
Bill of rights/similar	No specific mention.

Treaty incorporation	No specific mention.
Civil and political rights	<p>Human rights and equality→Civil and political rights→Equality  Page 1, PREAMBLE  Recognising that liberty, equality and peace in the Republic of Djibouti are fundamentally based on the dignity of the national Djiboutian community and the inalienable nature of their rights;</p> <p>Human rights and equality→Civil and political rights→Freedom of association  Page 2, ARTICLE 3: DEMOCRACY  No Republic is viable without democracy, and no democracy is viable without plurality of opinion, and a balance of powers together with freedom to implement them and act to have them recognised.  • Freedoms of association, opinion, expression, to meet, and of the press, which are integral aspects of the great democratic powers, shall be reconfigured by legal dispositions and hence result in a better multiparty system.</p> <p>Human rights and equality→Civil and political rights→Thought, opinion, conscience and religion  Page 2, ARTICLE 3: DEMOCRACY  No Republic is viable without democracy, and no democracy is viable without plurality of opinion, and a balance of powers together with freedom to implement them and act to have them recognised.  • Freedoms of association, opinion, expression, to meet, and of the press, which are integral aspects of the great democratic powers, shall be reconfigured by legal dispositions and hence result in a better multiparty system.</p> <p>Human rights and equality→Civil and political rights→Other  Page 2, ARTICLE 3: DEMOCRACY  No Republic is viable without democracy, and no democracy is viable without plurality of opinion, and a balance of powers together with freedom to implement them and act to have them recognised.  • Freedoms of association, opinion, expression, to meet, and of the press, which are integral aspects of the great democratic powers, shall be reconfigured by legal dispositions and hence result in a better multiparty system.</p>
Socio-economic rights	No specific mention.

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## Rights related issues

Citizenship	No specific mention.
Democracy	<p>Page 2, ARTICLE 3: DEMOCRACY</p> <p>No Republic is viable without democracy, and no democracy is viable without plurality of opinion, and a balance of powers together with freedom to implement them and act to have them recognised.</p> <ul style="list-style-type: none"><li>• Freedoms of association, opinion, expression, to meet, and of the press, which are integral aspects of the great democratic powers, shall be reconfigured by legal dispositions and hence result in a better multiparty system.</li><li>• In a Republic power, may only be exercised within the framework of functioning democratic republican institutions. These must in turn reflect a national consensus which has been freely and democratically developed by means of fair representation, and implemented by administrative organisations within which the diverse national communities are fairly represented.</li></ul>
Detention procedures	No specific mention.
Media and communication	<p>Rights related issues→Media and communication→Media roles</p> <p>Page 2, ARTICLE 3: DEMOCRACY</p> <p>No Republic is viable without democracy, and no democracy is viable without plurality of opinion, and a balance of powers together with freedom to implement them and act to have them recognised.</p> <ul style="list-style-type: none"><li>• Freedoms of association, opinion, expression, to meet, and of the press, which are integral aspects of the great democratic powers, shall be reconfigured by legal dispositions and hence result in a better multiparty system.</li></ul>
Mobility/ access	<p>Page 2, ARTICLE 5: CIVIL PEACE AND SECURITY</p> <p>... • Military personnel whose primary mission shall be to protect the national territory from any external threats, shall be reinserted in the posts they held before the civil conflict. Their presence will not hinder in any way the movement of goods and people. The two parties shall undertake mine clearance of the land and roads which were mined.</p>
Protection measures	No specific mention.
Other	No specific mention.



## Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

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## Justice sector reform

Criminal justice and emergency law Justice sector reform→Criminal justice and emergency law→Reform to specific laws  
ARTICLE 5: CIVIL PEACE AND SECURITY  
Peace and injustice are as inseparable as breathing is to life. The achievement of civil peace will firstly restore the damage done, and will ensure justice.  
• Laws and regulations shall also be reformed in order to ensure national cohesion and good and transparent management of the nation's common heritage.

State of emergency provisions No specific mention.

Judiciary and courts Page 2, ARTICLE 4: GOOD MANAGEMENT OF PUBLIC FUNDS  
A Court of Accounts shall be established immediately and begin its investigations with a view to making the management of public funds more transparent.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

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## Socio-economic reconstruction

Development or socio-economic reconstruction	<p>Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development</p> <p>Page 1, PREAMBLE</p> <p>...Convinced that following an armed confrontation, which opposed members of the national Djiboutian community, it is essential to arrive at global and definitive solutions for the restoration of civil peace by means of dialogue, tolerance and respect for others, which is the only way to maintain the cohesion of the Djiboutian nation, in a stable Republic of Djibouti, where civil peace and harmony prevail, these being essential conditions for human development, the foundation of social and economic progress;</p>
National economic plan	No specific mention.
Natural resources	No specific mention.
International funds	No specific mention.
Business	<p>Page 1, Article 1: Reparations and compensation</p> <p>Rehabilitation of the zones affected by the civil conflict shall be carried out to enable the refugee civilian populations, displaced or affected by the conflict, to return to their homes and places of work and production, in the best conditions possible.</p> <p>To this end, all necessary steps to rehabilitate, restore or compensate fairly all civilian and military victims, for the loss of their homes, businesses, movable or immovable goods, professional equipment and production tools, and plantations, shall be taken. Reparation benefits must be awarded equally to all victims of the conflict.</p>
Taxation	No specific mention.
Banks	No specific mention.

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## Land, property and environment

Land reform/  
rights No specific mention.

Pastoralist/  
nomadism  
rights No specific mention.

Cultural  
heritage No specific mention.

Environment No specific mention.

Water or  
riparian  
rights or  
access No specific mention.

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## Security sector

Security Guarantees Page 1, PREAMBLE  
Recognising that liberty, equality and peace in the Republic of Djibouti are fundamentally based on the dignity of the national Djiboutian community and the inalienable nature of their rights;

Ceasefire Security sector→Ceasefire→Ceasefire provision  
Page 2, ARTICLE 5: CIVIL PEACE AND SECURITY  
... The two parties shall suspend hostilities.

Police No specific mention.

Armed forces

Page 1, Article 1: Reparations and compensation

... To this end, all necessary steps to rehabilitate, restore or compensate fairly all civilian and military victims, for the loss of their homes, businesses, movable or immovable goods, professional equipment and production tools, and plantations, shall be taken. Reparation benefits must be awarded equally to all victims of the conflict.

Page 2, ARTICLE 5: CIVIL PEACE AND SECURITY

... • Military personnel whose primary mission shall be to protect the national territory from any external threats, shall be reinserted in the posts they held before the civil conflict. Their presence will not hinder in any way the movement of goods and people. The two parties shall undertake mine clearance of the land and roads which were mined.

Page 3, ARTICLE 5: CIVIL PEACE AND SECURITY

... Civilian and military personnel of the two parties detained by either side shall be released immediately.

Page 3, ARTICLE 5: CIVIL PEACE AND SECURITY

... In addition, members of FRUD, including leaders, rank and file members, soldiers, whether civilians or fighters, who were professionally employed before the conflict, shall be reintegrated in their administrations, institutions, services or businesses. Other members of FRUD shall be assigned to appropriate civilian or military functions. Effective procedures for their disarmament will be established at that time. Those who suffered material damage shall be compensated. All accusations or charges relating to the armed struggle shall be dropped or cleared in an amnesty.

DDR

Security sector→DDR→DDR programmes

Page 2, ARTICLE 5: CIVIL PEACE AND SECURITY

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Intelligence services

No specific mention.

Parastatal/  
rebel and  
opposition  
group  
forces

No specific mention.

Withdrawal  
of foreign  
forces

No specific mention.

Corruption

No specific mention.

Crime/  
organised  
crime

No specific mention.

Drugs

No specific mention.

Terrorism

No specific mention.

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## **Transitional justice**

Transitional  
justice  
general

No specific mention.

Amnesty/  
pardon

Transitional justice→Amnesty/pardon→Amnesty/pardon proper  
Page 3, ARTICLE 5: CIVIL PEACE AND SECURITY  
... In addition, members of FRUD, including leaders, rank and file members, soldiers, whether civilians or fighters, who were professionally employed before the conflict, shall be reintegrated in their administrations, institutions, services or businesses. Other members of FRUD shall be assigned to appropriate civilian or military functions. Effective procedures for their disarmament will be established at that time. Those who suffered material damage shall be compensated. All accusations or charges relating to the armed struggle shall be dropped or cleared in an amnesty.

Courts

No specific mention.

Mechanism	No specific mention.
Prisoner release	Page 3, ARTICLE 5: CIVIL PEACE AND SECURITY ... Civilian and military personnel of the two parties detained by either side shall be released immediately.
Vetting	No specific mention.
Victims	Page 1, Article 1: Reparations and compensation Rehabilitation of the zones affected by the civil conflict shall be carried out to enable the refugee civilian populations, displaced or affected by the conflict, to return to their homes and places of work and production, in the best conditions possible.  To this end, all necessary steps to rehabilitate, restore or compensate fairly all civilian and military victims, for the loss of their homes, businesses, movable or immovable goods, professional equipment and production tools, and plantations, shall be taken. Reparation benefits must be awarded equally to all victims of the conflict.
Missing persons	No specific mention.
Reparations	Transitional justice→Reparations→Material reparations Page 1, Article 1: Reparations and compensation Rehabilitation of the zones affected by the civil conflict shall be carried out to enable the refugee civilian populations, displaced or affected by the conflict, to return to their homes and places of work and production, in the best conditions possible. To this end, all necessary steps to rehabilitate, restore or compensate fairly all civilian and military victims, for the loss of their homes, businesses, movable or immovable goods, professional equipment and production tools, and plantations, shall be taken. Reparation benefits must be awarded equally to all victims of the conflict.  Page 3, ARTICLE 5: CIVIL PEACE AND SECURITY ... In addition, members of FRUD, including leaders, rank and file members, soldiers, whether civilians or fighters, who were professionally employed before the conflict, shall be reintegrated in their administrations, institutions, services or businesses. Other members of FRUD shall be assigned to appropriate civilian or military functions. Effective procedures for their disarmament will be established at that time. Those who suffered material damage shall be compensated. All accusations or charges relating to the armed struggle shall be dropped or cleared in an amnesty.

Reconciliation No specific mention.

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## Implementation

UN  
signatory No specific mention.

Other  
international  
signatory No specific mention.

Referendum  
for  
agreement No specific mention.

International  
mission/  
force/similar No specific mention.

Enforcement  
mechanism Page 3, ARTICLE 6: IMPLEMENTATION OF THE FRAMEWORK AGREEMENT  
The two signatory parties to the present Agreement shall work jointly to  
implement it comprehensively in its entirety, and any other measures within  
its framework or relating to its objectives.

Related  
cases No specific mention.

Source UN Peacemaker , [https://peacemaker.un.org/sites/peacemaker.un.org/files/DJ\\_000207\\_Accord%20Cadre%20de%20reforme%20et%20de%20concorde%20civile.pdf](https://peacemaker.un.org/sites/peacemaker.un.org/files/DJ_000207_Accord%20Cadre%20de%20reforme%20et%20de%20concorde%20civile.pdf)

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