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**Country/
entity** Philippines

Region Asia and Pacific

**Agreement
name** Guidelines and Ground Rules for the Implementation and Monitoring of the Agreement on the Cessation of Hostilities between the Government of the Republic of Philippines (hereinafter 'GRP') and the Rebolusyonaryong Partido ng Manggagawa ng Mindanao (hereinafter 'RPM-M')

Date 28 Oct 2005

**Agreement
status** Multiparty signed/agreed

**Interim
arrangement** Yes

**Agreement/
conflict level** Intrastate/intrastate conflict (Philippine Insurgencies (1968 -))

Stage Ceasefire/related

**Conflict
nature** Government

Peace process Philippines: RAM process

Parties For the Government of the Republic of the Philippines

By:

Hon. Franklin M. Quijano

Chairperson

GRP Peace Panel

Hon. Froilan R. Melendrez

Member

GRP Peace Panel

For the Rebolusyinaryong Partido ng Manggagawa ng Mindanao

By:

Hon. Moniva D. Pascual

Chairperson

RPM-M Peace Panel

Hon. Freiderick T. Montes

Member

RPM-M Peace Panel

Hon. Armando F. Orbis


Member

RPM-M Peace Panel

Hon. Enrique B. delos Reyes

Third parties Witnessed by: Charlito Z. Manlupig Independent Secretariat Ariel C. Hernandez Executive Director Balay Mindanaw Foundation, Inc.

Description The agreement sets out guidelines for the implementation and monitoring of a ceasefire.

Agreement document [PH_051028_Guidelines_and_ground_rules.pdf](#)  | [Download PDF](#)

Groups

Children/
youth No specific mention.

Disabled
persons No specific mention.

Elderly/age No specific mention.

Migrant
workers No specific mention.

Racial/
ethnic/
national
group No specific mention.

Religious
groups No specific mention.

Indigenous
people No specific mention.

Other
groups No specific mention.

Refugees/
displaced
persons No specific mention.

Social class No specific mention.

Gender

Women, girls and gender No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/ secession No specific mention.

Accession/
unification No specific mention.

Border
delimitation No specific mention.

Cross-
border
provision No specific mention.

Governance

Political
institutions
(new or
reformed) No specific mention.

Elections No specific mention.

Electoral
commission No specific mention.

Political
parties
reform No specific mention.

Civil society Page 4

ARTICLE III, par. 5

Each LCMT shall act as a tripartite provincial monitoring team composed of representatives from GRP, RPM-M and mutually acceptable independent non-governmental organization/ people's organization (NGO/ PO). Each of the three parties shall have one vote each regardless of the number of each party's representatives to the LCMT. Representatives must be mutually acceptable to both parties thru their respective Peace panels. The LCMT shall be chaired by the NGO/ PO member. The GRP and RPM-M representatives to the LCMT may propose the discharge of the NGO/ PO from the LCMT, subject to approval of the peace panels

ARTICLE III, par. 7

Should the LCMT be unable to resolve a report/ complaint brought to its attention, the LCMT shall transmit the same to the National Committee on Cessation of Hostilities (NCCH) for appropriate action.

By definition, the NCCH shall seek resolution to unresolved report/ complaint emanating from the LCMTs. The NCCH may receive reports/ complaints on alleged commission of hostility by and between Parties, which as it sees fit, may be transmitted to the LCMTs for appropriate action. Furthermore, the NCCH shall particularly handle policy issues concerning the implementation of the cessation of hostilities by crafting recommendation on the same subject to approval of the Panels.

The NCCH shall act as a tripartite national body composed of representatives from GRP, RPM-M, and mutually acceptable independent NGO/ PO. It shall be chaired by the NGO/PO representative. Representatives to the NCCH must be mutually acceptable to both parties thru their respective Peace Panels. The NCCH shall meet quarterly or as the need arises.

Traditional/
religious
leaders No specific mention.

Public
administration No specific mention.

Constitution No specific mention.

Power sharing

Political
power
sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures	No specific mention.
Media and communication	No specific mention.
Mobility/ access	No specific mention.
Protection measures	No specific mention.
Other	No specific mention.

Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

Justice sector reform

Criminal justice and emergency law	No specific mention.
State of emergency provisions	No specific mention.
Judiciary and courts	No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development

Page 1:
Preamble

WHEREAS, both Parties agreed to finalize the list of identified development areas in order to facilitate the implementation of priority projects in the said areas under the framework of sustainable development;

WHEREAS, both Parties mutually recognize, through the Joint Commitment to Pursue Peace and Development, that a peaceful environment is conducive to sustainable development especially for the peoples of Mindanao;

Page 6:
ARTICLE V

COVENANTS

...

The parties jointly affirm and recognize the need to promote and strengthen environment and natural resource protection under the framework of sustainable development.

The implementation of this Guidelines shall pave the way for the:

- a) Fulfillment of the pre-confidence and confidence-building measures;
- b) Continued pursuit of the implementation of development projects; and
- c) Signing of the final peace agreement.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/
rights No specific mention.

Pastoralist/
nomadism
rights No specific mention.

Cultural
heritage No specific mention.

Environment Page 1:

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Water or
riparian
rights or
access

No specific mention.

Security sector

Security
Guarantees

No specific mention.

Ceasefire Security sector→Ceasefire→Ceasefire provision

Pages 1-3:

WHEREAS, the parties have signed the Agreement on the Cessation of Hostilities on 28th of October 2005 which directed the formulation and finalization of the guidelines and ground rules for the implementation and monitoring of the cessation of hostilities including the structural and coordinative mechanisms;

...

NOW, THEREFORE, for and in consideration of the foregoing premises and of the mutual covenants herein set forth, the Parties do hereby mutually agree on the following:

ARTICLE I SCOPE

The GRP and RPM-M commit their respective armed forces to the general cessation of hostilities by not committing any hostile and/or provocative acts. The Agreement on Cessation of Hostilities shall be observed nationwide. The definition of hostilities shall include, but not limited to the following hostile acts

Aggressive actions against respective forces such as attacks, raids, ambushes, utilization of landmines, reconnoitering, deployment and movement of forces without appropriate coordination, offensive military action except in hot pursuits against threat groups.

Criminal acts such as kidnapping, hijacking, piracy, arson, bombings, grenade-throwing, robberies, liquidations, assassinations, and summary executions.

Provocative acts

Surveillance, harassment and intimidation against respective forces, extortion, arrest without warrant on the part of the GRP and not in the nature of citizen's arrest, illegal detention, torture, unreasonable search and seizure, blatant display of firearms, providing sanctuary / assistance to criminal elements or members of either Party who have committed hostile or criminal acts.

Other acts that endanger the safety and security of the people and their properties, and contribute to the deterioration of peace and order in any given area.

All hostile propaganda amongst parties, including defamatory, untruthful or derogatory statements.

ARTICLE II ACTIONS EXEMPTED

The cessation of hostilities between the GRP and the RPM-M shall be pursued without prejudice to the conduct of regular PNP and AFP functions as defined under existing laws and administrative / logistical activities.

Police No specific mention.

Armed forces No specific mention.

DDR No specific mention.

Intelligence services No specific mention.

Parastatal/
rebel and
opposition
group
forces No specific mention.

Withdrawal
of foreign
forces No specific mention.

Corruption No specific mention.

Crime/
organised
crime

Page 2:
Article I, par. 3
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Criminal acts such as kidnapping, hijacking, piracy, arson, bombings, grenade-throwing, robberies, liquidations, assassinations, and summary executions.

b) Provocative acts

Surveillance, harassment and intimidation against respective forces, extortion, arrest without warrant on the part of the GRP and not in the nature of citizen's arrest, illegal detention, torture, unreasonable search and seizure, blatant display of firearms, providing sanctuary / assistance to criminal elements or members of either Party who have committed hostile or criminal acts.

Other acts that endanger the safety and security of the people and their properties, and contribute to the deterioration of peace and order in any given area.

Drugs

No specific mention.

Terrorism

No specific mention.

Transitional justice

Transitional
justice
general

No specific mention.

Amnesty/
pardon

No specific mention.

Courts

No specific mention.

Mechanism No specific mention.

Prisoner
release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing
persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

Implementation

UN
signatory No specific mention.

Other
international
signatory No specific mention.

Referendum
for
agreement No specific mention.

International mission/
force/similar

Pages 3-6:
ARTICLE III

COORDINATIVE AND MONITORING ARRANGEMENTS

The GRP and RPM-M shall desist from omitting any act which qualifies under the definition of hostilities as described in this Guidelines and Ground Rules for the Implementation and Monitoring of the Agreement of the Cessation of Hostilities.

In general, it shall be incumbent upon the GRP and RPM-M to take immediate and necessary actions to prevent any violation to This Guidelines and Ground Rules, and apply the appropriate sanction to their respective forces that violate the same.

The GRP and RPM-M shall ensure that the Agreement on the Cessation of Hostilities and its Guidelines and Ground Rules are properly disseminated to their respective forces. Lateral coordination between and among the GRP and RPM-M ground troops on matters pertaining to the implementation and enforcement of the Guidelines and Ground Rules shall be observed.

For effective coordination and monitoring mechanism between and among GRP and RPM-M ground forces to ensure strict observance of cessation of hostilities, interim Local Coordinating and Monitoring Teams (LCMTs) shall be established in areas mutually-identified by both Parties through their respective Peace Panels. These teams shall be tasked to coordinate and monitor the observance of the Agreement at the local level. In consideration of the familiarity and proximity of the LCMTs to the ground, they shall where possible, endeavor to reach amicable settlement/ resolution of reports/ complaints on alleged commission of hostility by either Party.

Each LCMT shall act as a tripartite provincial monitoring team composed of representatives from GRP, RPM-M and mutually acceptable independent non-governmental organization/ people's organization (NGO/ PO). Each of the three parties shall have one vote each regardless of the number of each party's representatives to the LCMT. Representatives must be mutually acceptable to both parties thru their respective Peace panels. The LCMT shall be chaired by the NGO/ PO member. The GRP and RPM-M representatives to the LCMT may propose the discharge of the NGO/ PO from the LCMT, subject to approval of the peace panels/

LCMTs shall provide monthly reports to the Peace Panels on matters pertaining to the observance of the cessation of hostilities coordinated and monitored at the local level, further enhance existing coordinative and monitoring mechanisms, and resolve problem areas or gaps in the coordination and monitoring processes. In terms of the regularity of its conference, the LCMT shall meet once a month or as the need arises.

Should the LCMT be unable to resolve a report/ complaint brought to its attention, the LCMT shall transmit the same to the National Committee on Cessation of Hostilities (NCCH) for appropriate action.

By definition, the NCCH shall seek resolution to unresolved report/ complaint emanating from the LCMTs. The NCCH may receive reports/ complaints on alleged commission of hostility by and between Parties, which as it sees fit, may be transmitted to the LCMTs for appropriate action. Furthermore, the NCCH shall particularly handle policy issues concerning the implementation of the cessation of hostilities by crafting recommendation on the same subject to approval of the Panels.

The NCCH shall act as a tripartite national body composed of representatives

Enforcement mechanism No specific mention.

Related cases No specific mention.

Source http://theirwords.org/media/transfer/doc/sc_ph_rpm_m_2003_48-9dee982417a60f204247613a87a4479a.pdf
