

**Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>**

Country/ entity	Philippines Mindanao
Region	Asia and Pacific Asia and Pacific
Agreement name	Terms of Reference on the Establishment of the Bangsamoro Normalization Trust Fund (BNTF)
Date	30 May 2016
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict ( Philippine Insurgencies (1968 - ) )
Stage	Implementation/renegotiation
Conflict nature	Government/territory
Peace process	Philippines - Mindanao process
Parties	Page 3: FOR THE GPH:  MIRIAM CORONEL FERRER GPH Panel  FOR THE MILF: MILF Panel  FOR THE MILF: MOHAGHER IQBAL MILF Panel
Third parties	Page 3: Signed in the presence of Tengku Dato'Ab Ghafar Tengku Mohamed Malaysian Facilitator
Description	The document describes the purpose and structure of the Bangsamoro Normalization Trust Fund, with sections on objectives, fund governance, funding sources, and duration of the fund.

## Groups

Children/  
youth No specific mention.

Disabled  
persons No specific mention.

Elderly/age No specific mention.

Migrant  
workers No specific mention.

Racial/  
ethnic/  
national  
group Groups→Racial/ethnic/national group→Substantive  
Page 1,  
III. OBJECTIVE AND PURPOSE OF THE BNTF  
...The purpose of the BNTF is to finance, coordinate and oversee delivery of assistance from international partners and other donors in the implementation of the normalization process, particularly for development efforts and the rehabilitation, reconstruction and development of Bangsamoro communities and other vulnerable sectors , including those of decommissioned MILF combatants as identified by the Parties.

Religious  
groups No specific mention.

Indigenous  
people Groups→Indigenous people→Substantive  
Page 1,  
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Other  
groups No specific mention.

Refugees/  
displaced  
persons      No specific mention.

Social class      No specific mention.

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## **Gender**

Women,  
girls and  
gender      No specific mention.

Men and  
boys      No specific mention.

LGBTI      No specific mention.

Family      No specific mention.

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## **State definition**

Nature of  
state  
(general)      No specific mention.

State  
configuration      No specific mention.

Self  
determination      No specific mention.

Referendum      No specific mention.

State  
symbols      No specific mention.

Independence/  
secession No specific mention.

Accession/  
unification No specific mention.

Border  
delimitation No specific mention.

Cross-  
border  
provision No specific mention.

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## **Governance**

Political  
institutions  
(new or  
reformed) No specific mention.

Elections No specific mention.

Electoral  
commission No specific mention.

Political  
parties  
reform No specific mention.

Civil society No specific mention.

Traditional/  
religious  
leaders No specific mention.

Public  
administration No specific mention.

Constitution No specific mention.

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### **Power sharing**

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

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### **Human rights and equality**

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights      No specific mention.

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## **Rights related issues**

Citizenship      No specific mention.

Democracy      No specific mention.

Detention procedures      No specific mention.

Media and communication      No specific mention.

Mobility/access      No specific mention.

Protection measures      No specific mention.

Other      No specific mention.

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## **Rights institutions**

NHRI      No specific mention.

Regional or international human rights institutions      No specific mention.

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## Justice sector reform

Criminal justice and emergency law      No specific mention.

State of emergency provisions      No specific mention.

Judiciary and courts      No specific mention.

Prisons and detention      No specific mention.

Traditional Laws      No specific mention.

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**Socio-economic reconstruction**



The Bangsamoro Normalization Trust Fund (BNTF) is the multi-donor trust fund envisioned by the parties in the Framework Agreement on the Bangsamoro (FAB) and its Annex on Normalization through which urgent support, recurrent and investment budget cost will be released with efficiency, transparency and accountability in support of the process of normalization, whereby former combatants, their communities, and other vulnerable sectors can achieve their desired quality of life, including the pursuit of sustainable livelihood and political participation within a peaceful deliberative society. It expresses the commitment of the Government of the Philippines (GPH) and the Moro Islamic Liberation Front (MILF) and the international community to the full implementation of the Comprehensive Agreement on the Bangsamoro (CAB).

This document sets out the parameters within which the BNTF shall be established and organized.

### III. OBJECTIVE AND PURPOSE OF THE BNTF

The objective of the BNTF is to assist MILF combatants and their communities achieve their desired quality of life in a peaceful and inclusive manner. The BNTF will also assist in the development of six (6) previously acknowledged MILF Camps with the end view of transforming these areas into peaceful and productive communities.

The purpose of the BNTF is to finance, coordinate and oversee delivery of assistance from international partners and other donors in the implementation of the normalization process, particularly for development efforts and the rehabilitation, reconstruction and development of Bangsamoro communities and other vulnerable sectors, including those of decommissioned MILF combatants as identified by the Parties.

It is expected that the BNTF will :

(continued on page 2)

- i. Attract and mobilize international resources through this funding mechanism in support of the Normalization process. It may also accept contributions from the domestic private sector when there is no conflict of interest and when applicable regulations allow;
- ii. Enhance donor coordination for financing and policy dialogue ;
- iii. Promote capacity-building over time;
- iv. Provide funding for elements of the Normalization process, as identified by the Parties,

National economic plan      No specific mention.

Natural resources      No specific mention.

International funds This agreement sets out the purpose and structure of the Bangsamoro normalization Trust Fund, which is primarily funded from international sources.

Page 2:

#### IV. FUND GOVERNANCE AND MANAGEMENT

##### 1. Oversight Body

The GPH and MILF Peace Panels shall constitute and serve as the Oversight Body for the BNTF. It shall be responsible for the strategic direction and guidance for the BNTF. Either Party may exercise veto power on decisions made by the Steering Committee .

##### 2. Steering Committee

There shall be a Steering Committee that shall provide policy guidance for the BNTF. It shall be responsible for management directions, and shall make decisions on which programs and projects to fund as well as on the acceptance of donations, as guided by the provisions of the Annex on Normalization.

The following shall be members of the Steering Committee : Two representatives from the GPH;

Two representatives from the MILF; Representatives from donor agencies ; and One representative from the Fund Manager.

One of the representatives from the GPH and the MILF shall serve as Co-Chairs.

Expansion of the members. for the committee shall be open as agreed by the Parties.

It shall meet once in every quarter, and release annual reports on the BNTF's operations , and the status and utilization of the Fund. When necessary, any Co-Chair may call for a special meeting.

##### 3. Fund Manager

The BNTF shall be administered by a Fund Manager that shall be mutually identified by the Parties. The Fund Manager shall receive policy guidance and direction from the Steering Committee , and provide accountability for the utilization of the BNTF. It

(continued on Page 3)

shall implement measures to ensure transparency and efficiency in the mobilization and utilization of resources.

Financing for the Fund Manager shall be sourced from the BNTF. The Fund Manager shall report regularly and as necessary to the Steering Committee.

##### 4. Secretariat

The Steering Committee shall be supported by a Secretariat , whose operations shall likewise be supported by the BNTF. The Secretariat shall

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

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### **Land, property and environment**

Land reform/  
rights No specific mention.

Pastoralist/  
nomadism  
rights No specific mention.

Cultural  
heritage No specific mention.

Environment No specific mention.

Water or  
riparian  
rights or  
access No specific mention.

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### **Security sector**

Security  
Guarantees No specific mention.

Ceasefire No specific mention.

Police No specific mention.

Armed  
forces

No specific mention.

## II. OVERVIEW

The Bangsamoro Normalization Trust Fund (BNTF) is the multi-donor trust fund envisioned by the parties in the Framework Agreement on the Bangsamoro (FAB) and its Annex on Normalization through which urgent support, recurrent and investment budget cost will be released with efficiency, transparency and accountability in support of the process of normalization, whereby former combatants, their communities, and other vulnerable sectors can achieve their desired quality of life, including the pursuit of sustainable livelihood and political participation within a peaceful deliberative society. It expresses the commitment of the Government of the Philippines (GPH) and the Moro Islamic Liberation Front (MILF) and the international community to the full implementation of the Comprehensive Agreement on the Bangsamoro (CAB).

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ii. Enhance donor coordination for financing and policy dialogue ;

iii. Promote capacity-building over time;

iv. Provide funding for elements of the Normalization process, as identified by the Parties;

v. Promote efficiency, transparency and accountability in the utilization of

Intelligence services No specific mention.

Parastatal/  
rebel and  
opposition  
group  
forces

Page 1:  
II. OVERVIEW

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- iii. Promote capacity-building over time;
- iv. Provide funding for elements of the Normalization process, as identified by the Parties;
- v. Promote efficiency, transparency and accountability in the utilization of funds and implementation of programs and projects;



Withdrawal of foreign forces No specific mention.

Corruption No specific mention.

Crime/organised crime No specific mention.

Drugs No specific mention.

Terrorism No specific mention.

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## **Transitional justice**

Transitional justice general No specific mention.

Amnesty/pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

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## Implementation

UN signatory No specific mention.

Other international signatory Page 3:  
Signed in the presence of  
Tengku Dato'Ab Ghafar Tengku Mohamed  
Malaysian Facilitator

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism No specific mention.

Related cases No specific mention.

Source On file with PI. Also available at <http://peace.gov.ph/wp-content/uploads/2016/06/314445327-Bangsamoro-Norm-Trust-Fund-Terms-of-Reference.pdf>

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