

Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>

Country/ entity	Georgia Abkhazia
Region	Europe and Eurasia Europe and Eurasia
Agreement name	Protocol on the ceasefire, separation of armed formations and guarantees on the inadmissibility of forcible activities ('Gagra Protocol')
Date	25 May 1998
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict (Georgian Separatist Conflicts (1989 -))
Stage	Ceasefire/related
Conflict nature	Government/territory
Peace process	Abkhazia peace process
Parties	For the Abkhaz Side S. Shamba, A. Kchach For the Georgian Side I. Menagarishvili, K. Targamadze
Third parties	From the CPKF the Commander of the CPKF of the CIS S. Korobko From the UN: Special Representative of the UN Secretary-General L. Bota
Description	Provided for immediate ceasefire and withdrawal of both parties from Gali district and for establishment of special groups to monitor compliance. Abkhaz party obliged to prevent illegal acts involving force against the civilian population and Georgian party obliged to take steps to halt infiltration of terrorist and subversive groups.

Agreement
document

[GE_980525_ProtocolOnCeasefireSeparationArmedFormations.pdf](#) | [Download PDF](#)

Groups

Children/ youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ ethnic/ national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/ displaced persons	Groups→Refugees/displaced persons→Rhetorical Page 1, 3. parties, UN observers, CIS Collective Peacekeeping Forces to agree plan for speedy return of civilian population of Gali district displaced by the fighting.
Social class	No specific mention.

Gender

Women, girls and gender	No specific mention.
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Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/ secession No specific mention.

Accession/ unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society No specific mention.

Traditional/religious leaders No specific mention.

Public administration No specific mention.

Constitution No specific mention.

Power sharing

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access No specific mention.

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/ rights No specific mention.

Pastoralist/ nomadism rights No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

Water or riparian rights or access No specific mention.

Security sector

Security Guarantees No specific mention.

Ceasefire Security sector→Ceasefire→Ceasefire provision
[Summary] Agreement is a ceasefire agreement.

Page 1, 1. The Sides commit themselves to cease fire from 6 am of 26 May 1998.

Page 1, 2. From the moment the cease-fire regime comes into effect the Sides commit themselves to start separating of opposing military formations. ...

Page 1, 3. In order to exercise control on the implementation of commitments pledged by the Sides, the special groups will be set up composing of representatives from the UNOMIG and Collective Peacekeeping Force starting their operation since the moment of cease-fire in compliance of the elaborated scheme that will establish conditions for return of the peaceful population of Gali region fled the region due to the military operations.

Police No specific mention.

Armed forces No specific mention.

DDR No specific mention.

Intelligence services No specific mention.

Parastatal/ rebel and opposition group forces	Page 1, 4. The Abkhaz Side commits itself to refrain from unlawful forcible acts against the peaceful population of Gali region. The Georgian Side commits itself to take effective measures aimed at preventing from penetration of terrorist and subversive groups, armed formations and individuals to the territory of Abkhazia.
Withdrawal of foreign forces	Page 1, 2. ... The Abkhaz Side commits itself, from 9 am till 01 pm of 26 May 1998, to withdraw from Gali region additional contingent detached there beyond limits of the militia personnel. The Georgian Side commits itself to withdraw all armed formations from Gali region from 9am till 01pm of 26 May 1998.
Corruption	No specific mention.
Crime/ organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	Page 1, 4. The Abkhaz Side commits itself to refrain from unlawful forcible acts against the peaceful population of Gali region. The Georgian Side commits itself to take effective measures aimed at preventing from penetration of terrorist and subversive groups, armed formations and individuals to the territory of Abkhazia.

Transitional justice

Transitional justice general	No specific mention.
Amnesty/ pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.

Prisoner release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

Implementation

UN signatory From the UN: Special Representative of the UN Secretary-General L. Bota

Other international signatory From the CPKF, the Commander of the CPKF of the CIS, S. Korobko

Referendum for agreement No specific mention.

International mission/force/similar Page 1, 3. In order to exercise control on the implementation of commitments pledged by the Sides, the special groups will be set up composing of representatives from the UNOMIG and Collective Peacekeeping Force starting their operation since the moment of cease-fire in compliance of the elaborated scheme that will establish conditions for return of the peaceful population of Gali region fled the region due to the military operations.

Enforcement mechanism Page 1, 3. To monitor commitments, groups to be established consisting of reps of the parties, UN observers, CIS Collective Peacekeeping Forces.

Related cases No specific mention.

Source UN Peacemaker; http://peacemaker.un.org/sites/peacemaker.un.org/files/GE_980525_ProtocolOnCeasefireSeparationArmedFormations.pdf
