# Peace Agreement Access Tool PA-X https://pax.peaceagreements.org/

**Country/entity** Yemen

**Region** Middle East and North Africa

**Agreement name** al-Baydah Ceasefire

**Date** 20 Apr 2016

**Agreement status** Multiparty signed/agreed

**Interim** Yes

arrangement

#### Yemeni Civil Wars (1994) (2011 - )

The Republic of Yemen was formed in May 1990 after the merger between the Yemeni Arab Republic (YAR) in the north and the People's Democratic Republic of Yemen (PDRY) in the south. The unification process was rushed and the final agreement between President Ali Abdullah Saleh and President Ali Salem al-Beidh was based on the imperfect promise of equality. Following the merger, integration of the militaries and civil services was at best incomplete or at times entirely non-existent. When Saleh's General Congress Party (GPC) allied itself with the newly created Islamist Islah ('reform') party in 1993, the former ruling party of South Yemen – the Yemen Socialist Party (YSP) – was effectively side-lined in the 1993 General Elections. Violence involving the use of heavy weaponry and aerial bombardment erupted in April 1994 and on the 21 May 1994 Vice President al-Beidh declared the secession of the south, citing political centralization with the northern highland tribes, violence against the YSP and economic discrimination. In the midst of fighting, negotiations in Cairo, Egypt, collapsed. The war ended with the military victory of the north, and on the 1 October 1994, Ali Abdullah Saleh was elected President.

Despite the unification of Yemen in 1990, political power during the 1990s and 2000s remained centralized with the northern highland tribes, particularly the villages from which President Ali Abdullah Saleh and his confidants stemmed. The system of clientelism established through the ruling General People's Congress party maintained relative loyalty among the fractured political allegiances of Yemen's traditional tribal leadership. However, diminishing oil reserves and the shrinking opportunities for access to rent increased economic and political marginalization in Yemen's peripheral communities. The degree of regionalism of conflicts is further defined by other local grievances. In the northern governorate of Sa'dah, a backlash was provoked among the local Zaydi Shi'a against Sunni Salafist cultural incursions resulting in six wars between 2004 and 2010. In the southern governorates of Hadramawt, Shabwa, al-Dhali and Abyan, civil and military personnel forcibly retired after the 1994 Civil War began protesting and eventually formed the secessionist Southern 'al-Hiraak' movement in 2007. Furthermore, tribal grievances have spurred attacks on oil companies and government installations to extract rents. Various takfiri groups including al-Qaeda in the Arabian Peninsula have also increased their presence since 1995.

The Yemen Spring in early 2011 allowed all these movements to express their joint displeasure. Moreover, factionalism in the regime split the already weak military and thus allowed the Houthis, the takfiris and tribal-based militia known as popular committees, to assert themselves militarily. Mandated by the UN-sponsored Gulf Cooperation Council Initiative, the National Dialogue held from March 2013 to January 2014 aimed at guaranteeing power-sharing among the different parties. However, the GCC Initiative only included formal political parties that did not accurately reflect political realities. Furthermore, provisions lacked adequate transitional justice and provided former-President Saleh, as well as others, full amnesty. As a result, little faith was placed in the process by formerly marginalized groups such as the Zaydi Shia Houthi rebels (Ansar Allah) and al-Hiraak who opted to increase their bargaining power vis-à-vis the state by strengthening their own territorial enclaves. In September 2014 the Houthis succeeded in capturing the capital Sana'a and gradually expanded their control southward. The subsequent UN-mediated Peace and National Partnership Agreement between transitional president Hadi and the Houthis on a federal, democratic Yemeni state, failed to be implementes to be implemented by the Industrial successfully dissolved the parliament and deposed Hadi in January 2015. Following the Saudi military intervention to restore the Hadi government in March 2015, coasefire attempts continuously failed. A two years

**Stage** Ceasefire/related

**Conflict nature** Inter-group

**Peace process** Yemen peace process

Parties 17 Signatories:

Third parties -

**Description** Implementation agreement for the Dharan al-Janoub Ceasefire for al-Baydah outlining

three steps (1) implementation of initial ceasefire; (2) form detainee release committees and secure delivery of aid; (3) hold regular meetings to implement the agreement.

Agreement document

YE\_160420\_al-Baydah Ceasefire\_EN.pdf (opens in new tab) | Download PDF

Agreement

YE\_160420\_al-Baydah Ceasefire\_AR.pdf (opens in new tab)

document (original

language)

**Groups** 

**Children/youth** No specific mention.

**Disabled persons** No specific mention.

**Elderly/age** No specific mention.

**Migrant workers** No specific mention.

Racial/ethnic/ national group No specific mention.

**Religious groups** No specific mention.

**Indigenous people** No specific mention.

**Other groups** No specific mention.

Refugees/displaced No specific mention.

persons

**Social class** No specific mention.

Gender

Women, girls and

gender

No specific mention.

Men and boys No specific mention.

**LGBTI** No specific mention.

**Family** No specific mention.

**State definition** 

Nature of state

(general)

No specific mention.

**State configuration** No specific mention.

**Self determination** No specific mention.

**Referendum** No specific mention.

**State symbols** No specific mention.

Independence/

secession

No specific mention.

Accession/

unification

No specific mention.

**Border delimitation** No specific mention.

**Cross-border** 

provision

No specific mention.

Governance

**Political** No specific mention.

institutions (new or

reformed)

**Elections** No specific mention.

**Electoral** 

No specific mention.

commission

**Political parties** 

reform

No specific mention.

**Civil society** 

No specific mention.

Traditional/ religious leaders No specific mention.

**Public** administration No specific mention.

Constitution

No specific mention.

# **Power sharing**

**Political power** 

sharing

No specific mention.

**Territorial power** 

sharing

No specific mention.

**Economic power** 

sharing

No specific mention.

**Military power** 

sharing

No specific mention.

# **Human rights and equality**

**Human rights/RoL** No specific mention.

general

Bill of rights/similar No specific mention.

Treaty

No specific mention.

incorporation

Civil and political

No specific mention.

rights

**Socio-economic** 

No specific mention.

rights

# **Rights related issues**

**Citizenship** No specific mention.

**Democracy** No specific mention.

Detention procedures

No specific mention.

Media and communication

Rights related issues→Media and communication→Media logistics

Page 1, ... First, 4. Choose their Brothers' names for contact and communication. There

are military on both sides:

1. Salih Salim al-Hamdi

2. Abdullah Muhammad Ahmad

3. Mansur Derham4. Ali al-Habsi

**Mobility/access** No specific mention.

Protection measures

No specific mention.

**Other** No specific mention.

# **Rights institutions**

**NHRI** No specific mention.

Regional or international human rights institutions

No specific mention.

#### Justice sector reform

Criminal justice and No specific mention. emergency law

**State of emergency** No specific mention.

provisions

**Judiciary and** 

No specific mention.

courts

**Prisons and** detention

No specific mention.

**Traditional Laws** 

No specific mention.

#### **Socio-economic reconstruction**

**Development or** Socio-economic reconstruction→Development or socio-economic

socio-economic

reconstruction→Humanitarian assistance

reconstruction Page 1, Second, after the cease-fire and the pacification are established on all fronts, the

following is [must be] done:

1. To continue to facilitate the access of relief to all the districts of the province as it was

before, as well as the arrival of medical supplies.

**National economic** No specific mention.

plan

**Natural resources** No specific mention.

International funds No specific mention.

**Business** No specific mention.

**Taxation** No specific mention.

**Banks** No specific mention.

# Land, property and environment

Land reform/rights No specific mention.

Pastoralist/

No specific mention.

nomadism rights

**Cultural heritage** No specific mention.

**Environment** No specific mention.

Water or riparian

. . .

No specific mention.

rights or access

#### **Security sector**

**Security Guarantees** 

Page 2, Second ... 3. Stop arresting citizens on the neutral areas and the areas affiliated of

each party...

**Ceasefire** Security sector→Ceasefire provision

Page 1, First, establishing the ceasefire through:

- 1. Ceasefire in all forms on all fronts beginning at 12 midnight in 20/04/2016.
- 2. Stop all types of gatherings, support, ... and the development of new sites in all fronts.
- 3. Direct supervision by the Committee on the ceasefire on all fronts.
- 4. Choose their Brothers' names for contact and communication. There are military on

both sides:

- 1. Salih Salim al-Hamdi
- 2. Abdullah Muhammad Ahmad
- 3. Mansur Derham4. Ali al-Habsi

**Police** No specific mention.

**Armed forces** No specific mention.

**DDR** No specific mention.

Intelligence services

No specific mention.

Parastatal/rebel and opposition group forces No specific mention.

Withdrawal of foreign forces

No specific mention.

**Corruption** No specific mention.

Crime/organised crime

No specific mention.

Drugs

No specific mention.

**Terrorism** No specific mention.

### **Transitional justice**

**Transitional justice** No specific mention.

general

**Amnesty/pardon** No specific mention.

**Courts** No specific mention.

**Mechanism** No specific mention.

**Prisoner release** Page 1, Second, 2. To form a detainees committee from the both side with the name and

number of the detainees each side has. This committee should discuss the releasing process and it should be coordinated with the central detainee committee. This

committee has been appointed:

1. Ahmed Abu Bakr al-Rasas

2. Ahmed Sayf al-Dhab

3. [illegible]4. [illegible]

Page 2, Third, it was agreed to hold a regular meeting every week regarding occurrences

of events.

**Vetting** No specific mention.

**Victims** No specific mention.

**Missing persons** No specific mention.

**Reparations** No specific mention.

**Reconciliation** No specific mention.

**Implementation** 

**UN signatory** No specific mention.

**Other international** No specific mention.

signatory

**Referendum for** No sp

agreement

No specific mention.

# International mission/force/ similar

No specific mention.

# Enforcement mechanism

 ${\it Page 1, First, 3. Direct supervision by the Committee on the cease fire on all fronts.}$ 

 ${\bf 4.\ Choose\ their\ Brothers'\ names\ for\ contact\ and\ communication.\ There\ are\ military\ on}$ 

both sides:

1. Salih Salim al-Hamdi

2. Abdullah Muhammad Ahmad

3. Mansur Derham4. Ali al-Habsi

Page 2, Third, it was agreed to hold a regular meeting every week regarding occurrences

of events.

Related cases

No specific mention.

**Source** Huna Aden (2016), Watch the minutes of the meeting of the calming Committee in Al-

Bayda Governorate, April 21, https://www.hunaaden.com/news31972.html