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Country/ entity	Central African Republic
Region	Africa (excl MENA)
Agreement name	Pacte de Non-Agression et Reconciliation Communautaire
Date	11 Feb 2016
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/local conflict (Central African Republic Conflicts (1996 -))
Stage	Framework/substantive - comprehensive
Conflict nature	Inter-group
Peace process	CAR: Local Processes
Parties	The ex-anti-Balak of Boeing The Self Defence Group of the 3rd District Muslim religious leader Catholic religious leader Protestant religious leader Monitoring committee Women of KM5- Aissatou Sahada Women of Boeing - Celine Senboy Young people of KM5 Young people of Boeing Civil society of Boeing Major of the 3rd District Mayor of Bimbo III
Third parties	-
Description	This agreement is between communities the inhabitants of the 3rd District and the people of Bimbo III in Central African Republic. The communities make commitments and also call on the Government of Central African Republic, civil society, and international actors to assist them in implementing the agreement.

Agreement document [Eng_CF_11022016_Pacte_de_NonAggression_et_Reconciliation_Communautaire.pdf](#)  | [Download PDF](#)

Groups

Children/ youth	<p>Groups→Children/youth→Rhetorical Page 1, Preamble Considering, the concerns of young people from both communities about their ability to move freely in the 3rd district and Bimbo III, due to lack of safety, to armed aggression, and the abundant feelings of hatred and revenge.</p> <p>Considering the willingness shown by young men and women of the 3rd district and Bimbo III to rebuild peace together, with the support of local NGOs, development partners, the international community and of other benevolent people.</p> <p>Groups→Children/youth→Substantive Page 3-4 To MINUSCA, the agencies of the United Nations system and the International Community: We call on MINUSCA to support us in the following areas: ... 3 - To aid young people in fulfilling their commitments.</p>
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ ethnic/ national group	<p>Groups→Racial/ethnic/national group→Rhetorical Page 2, Article 5 Both communities pledge to resist any kind of attempt to manipulate members of their communities for political, religious, ethnic, and cultural reasons.</p>

Religious groups	<p>Groups→Religious groups→Rhetorical</p> <p>Page 1, Preamble</p> <p>Considering that the closure of the Boeing Muslim cemetery since the crisis, which has resulted in unregulated burials in the 3rd district of Bangui, constitutes a major obstacle to restoring social cohesion in both communities and a violation of the right of all human beings to bury their dead with dignity.</p> <p>Page 2, Article 5</p> <p>Article 5: Both communities pledge to resist any kind of attempt to manipulate members of their communities for political, religious, ethnic, and cultural reasons.</p> <p>Groups→Religious groups→Anti-discrimination</p> <p>Page 2, Article 8</p> <p>The two communities commit to promoting the harmonious coexistence of religions and beliefs and to:</p> <ol style="list-style-type: none"> 1- Foster mutual respect and friendliness, and to make diversity a key positive aspect of the community. 2- Respect the secular nature of our country, foster mutual respect and cultural diversity, and promote new Central African citizenship among our various communities; 3- Respect and protect Internally Displaced Persons camps, places of worship, public places and the national cultural heritage. <p>Groups→Religious groups→Substantive</p> <p>Page 2, Article 1</p> <p>Both communities agree to the immediate reopening of the Boeing Muslim Cemetery to allow the Muslim community to bury its dead with dignity.</p> <p>Page 2, Article 2</p> <p>The inhabitants of Bangui City's 3rd district pledge to prohibit carrying and use of all weapons during funeral processions crossing the Bimbo III neighborhoods when travelling to the Boeing Muslim Cemetery.</p> <p>Page 4</p> <p>To the NGO FSD and other humanitarian and development partners:</p> <p>...</p> <ol style="list-style-type: none"> 2. To assist Muslim communities in rehabilitating the Boeing Cemetery with the infrastructure required for high-quality burials in accordance with religious norms.
Indigenous people	No specific mention.
Other groups	No specific mention.

Refugees/ displaced persons	<p>Groups→Refugees/displaced persons→Rhetorical Page 1, Preamble Considering that the CAR has experienced a military-political crisis since 2012 that has marred the country with inter-communal violence, the erosion of state autonomy, the disruption of social cohesion and the wide-scale displacement of thousands of people inside and outside the country.</p> <p>Considering that the conflict largely affected the city of Bangui in general, and the 3rd district and the town of Bimbo III in particular, and that it forced inhabitants of the 3rd district to retreat into the Km5 enclave, and some inhabitants of Bimbo III to Displaced Persons sites in Bangui.</p> <p>Groups→Refugees/displaced persons→Substantive Page 2, Article 8 The two communities commit to promoting the harmonious coexistence of religions and beliefs and to: ... 3- Respect and protect Internally Displaced Persons camps, places of worship, public places and the national cultural heritage.</p>
Social class	No specific mention.

Gender

Women, girls and gender	<p>....(Preamble) Considering that the populations of both communities were victims of looting, assassinations, rapes, and other numerous crimes during the conflict.</p> <p>Page 2, Article 4: Both communities pledge to outlaw any physical or verbal violence, armed aggression, rape, looting, and all behavior that is likely to aggravate inter-communal tensions.</p> <p>Page 5, Signatories: ... Women of KM5- Aissatou Sahada Women of Boeing - Celine Senboy</p>
Men and boys	No specific mention.
LGBTI	No specific mention.

Family No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/ secession No specific mention.

Accession/ unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed)	No specific mention.
Elections	No specific mention.
Electoral commission	No specific mention.
Political parties reform	No specific mention.
Civil society	<p>Page 1, Preamble Considering the willingness shown by young men and women of the 3rd district and Bimbo III to rebuild peace together, with the support of local NGOs, development partners, the international community and of other benevolent people.</p> <p>Page 4 To the NGO FSD and other humanitarian and development partners: 1. To carry out exhumation of bodies that were not given a proper burial during the crisis. 2. To assist Muslim communities in rehabilitating the Boeing Cemetery with the infrastructure required for high-quality burials in accordance with religious norms. 3. To provide assistance through projects that encourage dialog, peaceful cohabitation, strengthening of social cohesion and development, all in aid of the Km5 and Boeing people. 4. To support the efforts of the government to reopen public school institutions, rehabilitation/construction of the Boeing Health Center, and the implementation of community recovery projects in the 3rd district and in Bimbo III.</p>
Traditional/religious leaders	No specific mention.

Public administration Page 3
To the Government of the Central African Republic:
...
2 - To restore the authority of the State in the 3rd district of Bangui and Bimbo III - reassuring citizens through the presence of local authorities and the restoration of justice system.

Constitution No specific mention.

Power sharing

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights	No specific mention.
Socio-economic rights	Human rights and equality→Socio-economic rights→Other Page 1, Preamble Considering that the closure of the Boeing Muslim cemetery since the crisis, which has resulted in unregulated burials in the 3rd district of Bangui, constitutes a major obstacle to restoring social cohesion in both communities and a violation of the right of all human beings to bury their dead with dignity.

Rights related issues

Citizenship	Rights related issues→Citizenship→Citizenship other Page 2, Article 7 Both communities pledge to work for peace, and to restore social harmony through living together. They also pledge to creating a culture of peace based on the new citizenship established by the Bangui National Forum and the strengthening of the Central African Republic's fundamental values. Page 2, Article 8 The two communities commit to promoting the harmonious coexistence of religions and beliefs and to: ... 2- Respect the secular nature of our country, foster mutual respect and cultural diversity, and promote new Central African citizenship among our various communities;
Democracy	No specific mention.
Detention procedures	No specific mention.
Media and communication	No specific mention.

Mobility/ access	<p>Page 2, Article 6 The two communities endeavor to ensure and promote the free movement of persons and goods throughout the 3rd District and Bimbo III.</p> <p>Page 4 To MINUSCA, the agencies of the United Nations system and the International Community: We call on MINUSCA to support us in the following areas: ... 5- To establish a security and alert system in the key areas of Km5 and Boeing, in order to protect civilians and to ensure the free movement of goods and persons.</p>
Protection measures	No specific mention.
Other	No specific mention.

Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

Justice sector reform

Criminal justice and emergency law	No specific mention.
State of emergency provisions	No specific mention.

Judiciary and courts Page 3
To the Government of the Central African Republic:
...
2- To restore the authority of the State in the 3rd district of Bangui and Bimbo III - reassuring citizens through the presence of local authorities and the restoration of justice system.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction

Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development

Page 3-4

To MINUSCA, the agencies of the United Nations system and the International Community:

We call on MINUSCA to support us in the following areas:

...

4- To aid this process of cohabitation by building peace and pursuing development projects.

Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance

Page 4

To the NGO FSD and other humanitarian and development partners:

...

3. To provide assistance through projects that encourage dialog, peaceful cohabitation, strengthening of social cohesion and development, all in aid of the Km5 and Boeing people.

Socio-economic reconstruction→Development or socio-economic reconstruction→Infrastructure and reconstruction

Page 3

To the Government of the Central African Republic:

...

5- To restore public lighting and the drinking water supply network in Boeing's localities.

6- To begin the re-opening of public schools in Bimbo III and the 3rd district and to begin allocating qualified teachers.

Page 3-4

To MINUSCA, the agencies of the United Nations system and the International Community:

We call on MINUSCA to support us in the following areas:

1- To proceed with the public works program (THIMO) with a view to building trust between us and ensuring access to the Boeing cemetery.

...

6- To support the restoration of State authority by rebuilding the City Hall, the police station and the Boeing market, in collaboration with other partners.

Page 4

To the NGO FSD and other humanitarian and development partners:

...

2. To assist Muslim communities in rehabilitating the Boeing Cemetery with the infrastructure required for high-quality burials in accordance with religious norms.

...4. To support the efforts of the government to reopen public school institutions, rehabilitation/construction of the Boeing Health Center, and the implementation of community recovery projects in the 3rd district and in Bimbo III.

National economic plan	No specific mention.
Natural resources	No specific mention.
International funds	No specific mention.
Business	<p>Page 2, Article 6 The two communities endeavor to ensure and promote the free movement of persons and goods throughout the 3rd District and Bimbo III.</p> <p>Page 4 To MINUSCA, the agencies of the United Nations system and the International Community: We call on MINUSCA to support us in the following areas: ... 5- To establish a security and alert system in the key areas of Km5 and Boeing, in order to protect civilians and to ensure the free movement of goods and persons.</p>
Taxation	No specific mention.
Banks	No specific mention.

Land, property and environment

Land reform/ rights	No specific mention.
Pastoralist/ nomadism rights	No specific mention.
Cultural heritage	No specific mention.

Environment No specific mention.

Water or
riparian
rights or
access No specific mention.

Security sector

Security Guarantees Pages 3-4
To MINUSCA, the agencies of the United Nations system and the International Community:
We call on MINUSCA to support us in the following areas:
...
5- To establish a security and alert system in the key areas of Km5 and Boeing, in order to protect civilians and to ensure the free movement of goods and persons.

Ceasefire No specific mention.

Police Pages 3-4
To MINUSCA, the agencies of the United Nations system and the International Community:
We call on MINUSCA to support us in the following areas:
...
6- To support the restoration of State authority by rebuilding the City Hall, the police station and the Boeing market, in collaboration with other partners.

Armed forces No specific mention.

DDR	<p>Security sector→DDR→DDR programmes</p> <p>Page 3</p> <p>To the Government of the Central African Republic:</p> <p>...</p> <p>4- To accelerate the process of the DDRR Program for ex-combatants of Bimbo III and of the 3rd district of Bangui.</p> <p>Pages 3-4</p> <p>To MINUSCA, the agencies of the United Nations system and the International Community:</p> <p>We call on MINUSCA to support us in the following areas:</p> <p>...</p> <p>7- Facilitate the DDRR program for ex-combatants and affected communities.</p>
Intelligence services	No specific mention.
Parastatal/ rebel and opposition group forces	No specific mention.
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/ organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general	No specific mention.
Amnesty/pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	No specific mention.
Vetting	No specific mention.
Victims	Page 1, Preamble Considering that the populations of both communities were victims of looting, assassinations, rapes, and other numerous crimes during the conflict.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	Page 3-4 To MINUSCA, the agencies of the United Nations system and the International Community: We call on MINUSCA to support us in the following areas: ... 2- To facilitate the process of community reconciliation which has already begun, and which may lead to the signing of the Non-Aggression and Community Reconciliation Agreement.

Implementation

UN
signatory No specific mention.

Other
international
signatory No specific mention.

Referendum
for
agreement No specific mention.

International
mission/
force/similar Page 3-4
To MINUSCA, the agencies of the United Nations system and the
International Community:
We call on MINUSCA to support us in the following areas:
1- To proceed with the public works program (THIMO) with a view to building
trust between us and ensuring access to the Boeing cemetery.
2- To facilitate the process of community reconciliation which has already
begun, and which may lead to the signing of the Non-Aggression and
Community Reconciliation Agreement.
3- To aid young people to fulfilling their commitments.
4- To aid this process of cohabitation by building peace and pursuing
development projects.
5- To establish a security and alert system in the key areas of Km5 and
Boeing, in order to protect civilians and to ensure the free movement of
goods and persons.
6- To support the restoration of State authority by rebuilding the City Hall,
the police station and the Boeing market, in collaboration with other
partners.
7- Facilitate the DRR program for ex-combatants and affected communities.

Enforcement mechanism Page 3, Article 10
The two parties agree to set up a Joint Committee to monitor and implement this agreement.

Page 3, Article 11

Any dispute relating to the interpretation and implementation of the Agreement will be resolved by negotiation between the parties through the established arbitration mechanism.

Page 3, Article 12

The two communities pledge to respect and ensure compliance with the provisions contained in this Non-aggression and Communal Reconciliation Agreement.

Given all the above, we recommend the following:

To the Agreement's Monitoring and Implementation Committee:

1- To organize outreach campaigns in both communities with a view to the real peace of heart and mind of each citizen.

2- To ensure the broad circulation of the content of this Agreement, based on peaceful coexistence.

3- To organize in a reasonable timeframe a ceremony for the signing of the Non-aggression and Communal Reconciliation Agreement.

Related cases No specific mention.

Source On file with author.
