


**Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>**

Country/ entity	Yemen
Region	Middle East and North Africa
Agreement name	Riyadh agreement between the legitimate Government of Yemen and the Southern Transitional Council (STC)
Date	5 Nov 2019
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict ( Yemeni Civil Wars (1994) (2011 - ) )
Stage	Framework/substantive - partial
Conflict nature	Government/territory
Peace process	Yemen peace process
Parties	The two parties in the Agreement; the government and the Southern Transitional Council (STC)
Third parties	<p>The two parties in the Agreement; Met under the auspices of the Custodian of the Two Holy Mosques, King Salman Bin Abdulaziz in the Kingdom of Saudi Arabia from 20/8/2019 to 24/10/2019 in response to the Kingdom's invitation to discuss their differences</p> <p>In confirmation of the Coalition to Support Legitimacy in Yemen's role, led by the Kingdom of Saudi Arabia in responding to the legitimate elected President, Abd Rabbuh Mansur Hadi, to protect Yemen and its people from the continued attacks by the Houthi militia, backed by the Iranian government, and to build on the political, military, security, relief and developmental successes, primarily regaining control of the majority of Yemeni territories;</p>
Description	A power sharing agreement between the Government of Yemen and the Southern Transitional Council which attempts to relocate control of Yemen's southern territories through the restructuring of governing bodies. Three detailed and substantive appendices provide for: formation of political institutions in the interim capital Aden and a number of other southern provinces, distribution of state resources and reform of military and security forces.

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Agreement document	<a href="#">YE_191105_Riyadh_Agreement_between_the_legitimate_government_of_Yemen_and_the_transitional_council.pdf</a>  <a href="#">Download PDF</a>
Agreement document (original language)	<a href="#">YE_191105_Riyadh_Agreement_between_the_legitimate_government_of_Yemen_and_the_transitional_council_ar.pdf</a> <a href="#">Download PDF</a>

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## Groups

Children/ youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ ethnic/ national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/ displaced persons	No specific mention.

Social class No specific mention.

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## Gender

Women, girls and gender No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

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## State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/ secession No specific mention.

Accession/  
unification No specific mention.

Border  
delimitation No specific mention.

Cross-  
border  
provision No specific mention.

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## Governance

Political institutions (new or reformed) Governance→Political institutions (new or reformed)→New political institutions (indefinite)  
Page 2, Appendix 1: Political and economic arrangements,  
1. Formation of a technocratic government with no more than 24 ministers. The President will appoint its members after deliberation with the Prime Minister and political components. The ministerial portfolios must be equally distributed between the southern and northern municipalities. The government formation must be carried out within 30 days after signing this Agreement.

Page 2, Appendix 1: Political and economic arrangements,  
2. The Yemeni President will appoint the governor and the head of the Aden municipality within 15 days of the date this Agreement was signed based on standards of qualification and integrity and through deliberations. He will also appoint a governor for Abyan and Dhale within 30 days after this Agreement is signed in order to improve the quality of work.

Page 2, Appendix 1: Political and economic arrangements,  
3. The current Prime Minister will begin his duties in the temporary capital, Aden, within no more than 7 days from the date this Agreement is signed in order to activate all of the state institutions in the various liberated municipalities to serve the Yemeni people and pay the salaries and financial dues to all military, security and civil sectors in the state and its institutions, located in the temporary capital of Aden and all liberated municipalities.

Page 2, Appendix 1: Political and economic arrangements,  
4. The Yemeni President will appoint governors and municipality heads in the remaining southern municipalities, based on standards of qualification and integrity and through deliberations, within 60 days of signing this Agreement.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society No specific mention.

Traditional/religious leaders No specific mention.

Public administration Page 2, Appendix 1: Political and economic arrangements, 3. The current Prime Minister will begin his duties in the temporary capital, Aden, within no more than 7 days from the date this Agreement is signed in order to activate all of the state institutions in the various liberated municipalities to serve the Yemeni people and pay the salaries and financial dues to all military, security and civil sectors in the state and its institutions, located in the temporary capital of Aden and all liberated municipalities.

Constitution No specific mention.

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## Power sharing

Political power sharing	<p>Power sharing→Political power sharing→General State level</p> <p>Page 2, Appendix 1: Political and economic arrangements,</p> <p>1. Formation of a technocratic government with no more than 24 minister. The President will appoint its members after deliberation with the Prime Minister and political components. The ministerial portfolios must be equally distributed between the southern and northern municipalities. The government formation must be carried out within 30 days after signing this Agreement. Those chosen must be proven to be honest, qualified and possess experience relevant to the ministerial portfolio, as well as not have been involved in any combat or inciting activities during the Aden, Abyan and Shabwa incidents. Members of the government must take their oath before the President in Aden the day after the government formation.</p> <p>Power sharing→Political power sharing→Executive coalition State level</p> <p>Page 2, Appendix 1: Political and economic arrangements,</p> <p>1. Formation of a technocratic government with no more than 24 minister. The President will appoint its members after deliberation with the Prime Minister and political components. The ministerial portfolios must be equally distributed between the southern and northern municipalities. The government formation must be carried out within 30 days after signing this Agreement. Those chosen must be proven to be honest, qualified and possess experience relevant to the ministerial portfolio, as well as not have been involved in any combat or inciting activities during the Aden, Abyan and Shabwa incidents. Members of the government must take their oath before the President in Aden the day after the government formation.</p>
Territorial power sharing	No specific mention.
Economic power sharing	No specific mention.

Military  
power  
sharing

Power sharing→Military power sharing→Merger of forces

Page 3, Appendix 2: Military arrangements,

3. Moving all government Military Forces and STC military formations in Aden municipality to the camps outside of Aden, determined by the leadership of the Coalition to Support Legitimacy in Yemen within 30 days of signing this Agreement. They must also be instructed based on the plans approved and under direct supervision of the leadership of the Coalition to Support Legitimacy in Yemen. This excludes the first brigade, which provides protection to the president. It will be tasked with protecting the presidential palaces, their surroundings and securing the movements of the President. They are also tasked with providing security protection to the STC leadership in Aden, under the supervision of the leadership of the Coalition to Support Legitimacy in Yemen.

Page 3, Appendix 2: Military arrangements,

4. Uniting the Military Forces mentioned in Clause 3, numbering them and adding them to the Defence Ministry, followed by issuing the necessary resolutions and distributing them based on the agreed upon plans under direct supervision of the leadership of the Coalition to Support Legitimacy in Yemen within 60 days of signing this Agreement.

Page 3, Appendix 2: Military arrangements,

5. Re-organising the Military Forces in the Abyan and Lahij governorates under the leadership of the Defence Ministry in accordance with the same measures taken in Aden within 60 days of signing this Agreement.

Page 3, Appendix 2: Military arrangements,

6. Re-organising the Military Forces in the remaining southern governorates under the leadership of the Defence Ministry in accordance with the same measures taken in Aden within 90 days of signing this Agreement.

Page 4, Appendix 3: Security Arrangements,

1. The Police and Rescue Forces in the Aden governorate will be responsible for securing the governorate and working on re-organising government forces and STC formations based on the need and security plan. It will choose its members based on qualification and professionalism and will train them. These forces will be associated with the head of security in the governorate and will be numbered at Security Forces associated to the Ministry of Interior within 30 days of signing this Agreement.

Page 4, Appendix 3: Security Arrangements,

2. Re-organising the Special and Counter-Terrorism Forces in the Aden governorate and choosing new members from the legitimate forces and STC formations. They must be trained, a commander appointed and numbered as Security Forces associated with the Interior Ministry, taking into consideration their confidentiality regarding counter-terrorism units (which will take over counter-terrorism operations and contribute to securing Aden) within 30 days of signing this Agreement.

Page 4, Appendix 3: Security Arrangements,

3. Re-organising the forces responsible for protecting the facilities under a united force named (Facility Protection Force) within 30 days of signing this Agreement in accordance with the following:

- The members of the force will be chosen based on the qualifications of the staff in the relevant facilities, the legitimacy of the STC

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## Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

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## Rights related issues

Citizenship Rights related issues→Citizenship→Citizenship other Page 1,  
4. Committing to the complete citizenship rights of all Yemeni people, rejecting territorial and doctrinal discrimination and division and discord.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication Rights related issues→Media and communication→Governance of media Page 1,  
5. Ending all offensive media campaigns of all types and by all parties.

Mobility/access No specific mention.



Protection measures	<p>Rights related issues→Protection measures→Protection of civilians</p> <p>Page 1, In confirmation of the Coalition to Support Legitimacy in Yemen’s role, led by the Kingdom of Saudi Arabia in responding to the legitimate elected President, Abd Rabbuh Mansur Hadi, to protect Yemen and its people from the continued attacks by the Houthi militia, backed by the Iranian government, and to build on the political, military, security, relief and developmental successes, primarily regaining control of the majority of Yemeni territories;</p> <p>Page 4, Appendix 3: Security Arrangements, 3. Re-organising the forces responsible for protecting the facilities under a united force named (Facility Protection Force) within 30 days of signing this Agreement in accordance with the following: ... • This force will be tasked with the complete protection of the civilian facilities, protection of the government headquarters, central bank, Aden ports, Aden Airport, ministry headquarters and state institutions in Aden.</p>
Other	No specific mention.

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## Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

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## Justice sector reform

Criminal justice and emergency law	No specific mention.
State of emergency provisions	No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

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## Socio-economic reconstruction

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development  
Page 1,  
In confirmation of the Coalition to Support Legitimacy in Yemen's role, led by the Kingdom of Saudi Arabia in responding to the legitimate elected President, Abd Rabbuh Mansur Hadi, to protect Yemen and its people from the continued attacks by the Houthi militia, backed by the Iranian government, and to build on the political, military, security, relief and developmental successes, primarily regaining control of the majority of Yemeni territories;

National economic plan Page 2, Appendix 1: Political and economic arrangements,  
5. State resources, including collecting and depositing all state revenues, including oil, tax and customs revenues, in the Central Bank in Aden, spending based on the approved budget, in accordance with Yemeni law and presenting a regular report that is transparent regarding government revenues and spending to the parliament for evaluation and audit, regional and international experts and specialists must contribute and provide necessary advice in this regard.

Page 2, Appendix 1: Political and economic arrangements,  
6. Activating the central agency for audit and accountability, enriching it with honest and professional individuals and re-forming the national anti-corruption body and activating its monitoring role.

Page 2, Appendix 1: Political and economic arrangements,  
7. Re-forming and activating the Supreme Economic Committee, as well as reinforcing it with qualified, experienced, honest, and independent individuals.

Natural resources Page 2, Appendix 1: Political and economic arrangements, 5. State resources, including collecting and depositing all state revenues, including oil, tax and customs revenues, in the Central Bank in Aden, spending based on the approved budget, in accordance with Yemeni law and presenting a regular report that is transparent regarding government revenues and spending to the parliament for evaluation and audit, regional and international experts and specialists must contribute and provide necessary advice in this regard.

International funds No specific mention.

Business No specific mention.

Taxation Socio-economic reconstruction→Taxation→Reform of taxation  
Page 2, Appendix 1: Political and economic arrangements, 5. State resources, including collecting and depositing all state revenues, including oil, tax and customs revenues, in the Central Bank in Aden, spending based on the approved budget, in accordance with Yemeni law and presenting a regular report that is transparent regarding government revenues and spending to the parliament for evaluation and audit, regional and international experts and specialists must contribute and provide necessary advice in this regard.

Banks Socio-economic reconstruction→Banks→Central bank  
Page 2, Appendix 1: Political and economic arrangements, 5. State resources, including collecting and depositing all state revenues, including oil, tax and customs revenues, in the Central Bank in Aden, spending based on the approved budget, in accordance with Yemeni law and presenting a regular report that is transparent regarding government revenues and spending to the parliament for evaluation and audit, regional and international experts and specialists must contribute and provide necessary advice in this regard.

Page 4, Appendix 3: Security Arrangements,  
3. Re-organising the forces responsible for protecting the facilities under a united force named (Facility Protection Force) within 30 days of signing this Agreement in accordance with the following:  
• The members of the force will be chosen based on the qualifications of the current officers in the current force, in the legitimate forces, or in the STC formations.  
• This force will be tasked with the complete protection of the civilian facilities, protection of the government headquarters, central bank, Aden ports, Aden Airport, ministry headquarters and state institutions in Aden.  
• This force will be associated with the Interior Ministry and will be numbered as per the Security Forces associated with it.

## Land, property and environment

Land reform/  
rights No specific mention.

Pastoralist/  
nomadism  
rights No specific mention.

Cultural  
heritage No specific mention.

Environment No specific mention.

Water or  
riparian  
rights or  
access No specific mention.

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## Security sector

Security Guarantees Page 1,  
In confirmation of the Coalition to Support Legitimacy in Yemen's role, led by the Kingdom of Saudi Arabia in responding to the legitimate elected President, Abd Rabbuh Mansur Hadi, to protect Yemen and its people from the continued attacks by the Houthi militia, backed by the Iranian government, and to build on the political, military, security, relief and developmental successes, primarily regaining control of the majority of Yemeni territories;

Page 1,  
3. Reorganise the Security Forces under the leadership of the Ministry of Interior, based on the security arrangements outlined in the third appendix of this Agreement.

Page 1,  
6. Uniting efforts, under the supervision of the Coalition to Support Legitimacy in Yemen to restore security and stability in Yemen and to confront terrorist organisations.

Ceasefire No specific mention.

Police

Page 4, Appendix 3: Security Arrangements,

1. The Police and Rescue Forces in the Aden governorate will be responsible for securing the governorate and working on re-organising government forces and STC formations based on the need and security plan. It will choose its members based on qualification and professionalism and will train them. These forces will be associated with the head of security in the governorate and will be numbered at Security Forces associated to the Ministry of Interior within 30 days of signing this Agreement.

Armed  
forces

Page 3, Appendix 2: Military arrangements,

1. All forces that moved from their original locations and camps towards Aden, Abyan and Shabwa since the beginning of August 2019 will return to their former positions, including all of their members and weapons. They will be replaced by the Security Forces of the local authority in every municipality within 15 days of signing this Agreement.

Page 3, Appendix 2: Military arrangements,

2. Collecting and moving medium and heavy artillery weapons from all military and Security Forces in Aden within 15 days of signing this Agreement to camps inside Aden, determined and supervised by the leadership of the Coalition to Support Legitimacy in Yemen. Such weapons include tanks, armoured vehicles, artillery, thermal missiles and heavy and medium artillery weapons.

Page 3, Appendix 2: Military arrangements,

3. Moving all government Military Forces and STC military formations in Aden municipality to the camps outside of Aden, determined by the leadership of the Coalition to Support Legitimacy in Yemen within 30 days of signing this Agreement. They must also be instructed based on the plans approved and under direct supervision of the leadership of the Coalition to Support Legitimacy in Yemen. This excludes the first brigade, which provides protection to the president. It will be tasked with protecting the presidential palaces, their surroundings and securing the movements of the President. They are also tasked with providing security protection to the STC leadership in Aden, under the supervision of the leadership of the Coalition to Support Legitimacy in Yemen.

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DDR

Security sector→DDR→Demilitarisation provisions

Page 3, Appendix 2: Military arrangements,

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Intelligence  
services

No specific mention.

Parastatal/  
rebel and  
opposition  
group  
forces

Page 3, Appendix 2: Military arrangements,  
3. Moving all government Military Forces and STC military formations in Aden municipality to the camps outside of Aden, determined by the leadership of the Coalition to Support Legitimacy in Yemen within 30 days of signing this Agreement. They must also be instructed based on the plans approved and under direct supervision of the leadership of the Coalition to Support Legitimacy in Yemen. This excludes the first brigade, which provides protection to the president. It will be tasked with protecting the presidential palaces, their surroundings and securing the movements of the President. They are also tasked with providing security protection to the STC leadership in Aden, under the supervision of the leadership of the Coalition to Support Legitimacy in Yemen.

Page 4, Appendix 3: Security Arrangements,  
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Page 4, Appendix 3: Security Arrangements,  
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Page 4, Appendix 3: Security Arrangements,  
3. Re-organising the forces responsible for protecting the facilities under a united force named (Facility Protection Force) within 30 days of signing this Agreement in accordance with the following:

- The members of the force will be chosen based on the qualifications of the current officers in the current force, in the legitimate forces, or in the STC formations.
- This force will be tasked with the complete protection of the civilian facilities, protection of the government headquarters, central bank, Aden ports, Aden Airport, ministry headquarters and state institutions in Aden.
- This force will be associated with the Interior Ministry and will be numbered as per the Security Forces associated with it.

Withdrawal  
of foreign  
forces

No specific mention.



Corruption Page 2, Appendix 1: Political and economic arrangements,  
5. State resources, including collecting and depositing all state revenues, including oil, tax and customs revenues, in the Central Bank in Aden, spending based on the approved budget, in accordance with Yemeni law and presenting a regular report that is transparent regarding government revenues and spending to the parliament for evaluation and audit, regional and international experts and specialists must contribute and provide necessary advice in this regard.

Page 2, Appendix 1: Political and economic arrangements,  
6. Activating the central agency for audit and accountability, enriching it with honest and professional individuals and re-forming the national anti-corruption body and activating its monitoring role.

Page 2, Appendix 1: Political and economic arrangements,  
7. Re-forming and activating the Supreme Economic Committee, as well as reinforcing it with qualified, experienced, honest, and independent individuals. The committee will be associated with the Prime Minister to support financial policies and combat corruption.

Crime/  
organised  
crime No specific mention.

Drugs No specific mention.

Terrorism Page 1,  
6. Uniting efforts, under the supervision of the Coalition to Support Legitimacy in Yemen to restore security and stability in Yemen and to confront terrorist organisations.

Page 4, Appendix 3: Security Arrangements,  
2. Re-organising the Special and Counter-Terrorism Forces in the Aden governorate and choosing new members from the legitimate forces and STC formations. They must be trained, a commander appointed and numbered as Security Forces associated with the Interior Ministry, taking into consideration their confidentiality regarding counter-terrorism units (which will take over counter-terrorism operations and contribute to securing Aden) within 30 days of signing this Agreement.

## Transitional justice

Transitional justice general	No specific mention.
Amnesty/pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	No specific mention.
Vetting	Page 2, Appendix 1: Political and economic arrangements. 1. Formation of a technocratic government with no more than 24 ministers. The President will appoint its members after deliberation with the Prime Minister and political components. The ministerial portfolios must be equally distributed between the southern and northern municipalities. The government formation must be carried out within 30 days after signing this Agreement. Those chosen must be proven to be honest, qualified and possess experience relevant to the ministerial portfolio, as well as not have been involved in any combat or inciting activities during the Aden, Abyan and Shabwa incidents.
Victims	No specific mention.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	No specific mention.

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## Implementation

UN signatory No specific mention.

Other international signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism Page 1, 7. Forming a committee under the supervision of the Coalition to Support Legitimacy in Yemen, led by the Kingdom of Saudi Arabia, specialising in monitoring, executing and implementing the provisions of this Agreement and its appendices.

Related cases No specific mention.

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Translation retrieved from <https://www.middleeastmonitor.com/wp-content/uploads/2019/11/Riyadh-Agreement-between-the-legitimate-government-and-the-Southern-Transitional-Council-sk-converted.pdf> (accessed on November 25 2019)

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