

Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>

Country/ entity	Myanmar
Region	Asia and Pacific
Agreement name	Union Accord Part III (Pyidaungsu Accord)
Date	21 Aug 2020
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict (Myanmar Conflict (1948 -))
Stage	Framework/substantive - partial
Conflict nature	Government/territory
Peace process	Myanmar 21st Century Panglong Process

Parties	<p>Dr. Tin Myo Win Representative of the Government Group</p> <p>Dr. May Win Myint Representative of the Hluttaw Group</p> <p>Lt-Gen Tin Maug Win Representative of the Tatmadaw Group</p> <p>Lian Hmung Sakhong Representative of the Ethnic Armed Organization Group</p> <p>U Thu Wai Representative of the Political Parties Group</p> <p>U Htone Phoo Dagon Ethnic Representative Government Group</p> <p>U Kyaw Win Relevant Representative of the Government Group</p> <p>Kya Sha Mwe Ethnic Representative Ethnic Armed Organization Group</p> <p>Daw Khin Ma Ma Myo Relevant Representative of Ethnic Armed Organization Group</p> <p>U Zein Khan Ram Ethnic Representative Political Parties Group</p> <p>Nang Aye Aye Thwe Relevant Representative of the Political Parties Group</p>
Third parties	-

Description This agreement between the government, the military, and ethnic armed organisations sets core principles which the implementation of the National Ceasefire Agreement is to follow, including: democracy, federalism, cultural, religious, and language rights of ethnic groups.

Agreement document [MM_200821_Union_Accord_Part_III_tr.pdf](#)  | [Download PDF](#)

Agreement document (original language) [MM_200821_Union_Accord_Part_III.pdf](#) | [Download PDF](#)

Groups

Children/ youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ ethnic/ national group	Groups→Racial/ethnic/national group→Rhetorical Page 2: 9. To recognize the diversity of the background history, traditions and culture, literature, languages and national characteristics of the ethnic nationalities residing in the Republic of the Union of Myanmar, and collectively establish an icon of the Union by the citizens through a diversity of ethnics and languages. Groups→Racial/ethnic/national group→Anti-discrimination Page 2: 2. To prohibit discrimination based on nationality, religion, culture and gender against all the citizens residing in the Union, while ensuring equal rights. Groups→Racial/ethnic/national group→Other .
Religious groups	Groups→Religious groups→Anti-discrimination Page 2: 2. To prohibit discrimination based on nationality, religion, culture and gender against all the citizens residing in the Union, while ensuring equal rights.
Indigenous people	No specific mention.
Other groups	No specific mention.

Refugees/
displaced
persons No specific mention.

Social class No specific mention.

Gender

Women,
girls and
gender Page 2:
2. To prohibit discrimination based on nationality, religion, culture and
gender against all the citizens residing in the Union, while ensuring equal
rights.

Men and
boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general)

Page 2:

1. To develop the Republic of the Union of Myanmar into a Union based on democracy and federal system that assures democracy, national equality and self-determination through the outcomes of political discussions, with the aim of the non-disintegration of the Union, non-disintegration of national solidarity and perpetuation of sovereignty, based on freedom, equality and justice, and in accordance with the Panglong spirit.

[...]

3. To establish a nation where there is no misuse of religion for political purpose and where politics and religion are separated from each other.

Page 3:

12. (a) It is agreed to establish a Union based on democracy and federal system towards the realization of sustainable peace through bilateral coordination of the post-2020 stage-by-stage work programmes and step-by-step implementations adopted by the Union Peace Conference – the 21st Century Panglong.

Page 3, Stage by Stage work programmes and step by step implementation [table]

Table column 1: ‘ Establishment of Union based on democracy and federal system; (Stage-1) Formulating principles for Union based on democracy and federal system; (Stage-2) Implementing Union based on democracy and federal system; (Stage-3) Strengthening Union based on democracy and federal system ‘

Table column 2: ‘ Democracy and Federal issues; Establishing federal system
Administrative reform Economy and development Rights for financial sector
Land and resource Developing democracy Social harmony Security
reconciliation (in line with paragraph 30 of NCA) ‘

Page 4, Fundamental Principles to Establish a Union Based on Democracy and the Federal System

With the aim of the non-disintegration of the Union, non-disintegration of national solidarity and perpetuation of sovereignty, based on freedom, equality and justice, and in accordance with the Panglong spirit, the Republic of the Union of Myanmar will be developed into a Union based on democracy and federal system that assures democracy, national equality and self-determination through the outcomes of political discussions.

Page 4, Fundamental Principles to Establish a Union Based on Democracy and the Federal System

3. (a) Power, resource, tax and finance will be divided between the Union and regions/states in line with the federal system

(b) The three branches of sovereign pillars— legislative, executive and judiciary pillars— will be shared to the Union, regions/states, and self-administered areas. Legislative powers and joint powers among the Union, regions/states and self-administered areas will be shared in line with the Constitution.

(c) The Union and regions/states shall have the rights to exercise the divided powers on legislative, executive and judiciary sectors.

State configuration Page 2:
1. To develop the Republic of the Union of Myanmar into a Union based on democracy and federal system that assures democracy, national equality and self-determination through the outcomes of political discussions, with the aim of the non-disintegration of the Union, non-disintegration of national solidarity and perpetuation of sovereignty, based on freedom, equality and justice, and in accordance with the Panglong spirit.

Page 3:

12. (a) It is agreed to establish a Union based on democracy and federal system towards the realization of sustainable peace through bilateral coordination of the post-2020 stage-by-stage work programmes and step-by-step implementations adopted by the Union Peace Conference – the 21st Century Panglong.

Page 3, Stage by Stage work programmes and step by step implementation [table]

Table column 1: ‘ Establishment of Union based on democracy and federal system; (Stage-1) Formulating principles for Union based on democracy and federal system; (Stage-2) Implementing Union based on democracy and federal system; (Stage-3) Strengthening Union based on democracy and federal system ‘

Table column 2: ‘ Democracy and Federal issues; Establishing federal system Administrative reform Economy and development Rights for financial sector Land and resource Developing democracy Social harmony Security reconciliation (in line with paragraph 30 of NCA) ‘

Self determination Page 4, Fundamental Principles to Establish a Union Based on Democracy and the Federal System
With the aim of the non-disintegration of the Union, non-disintegration of national solidarity and perpetuation of sovereignty, based on freedom, equality and justice, and in accordance with the Panglong spirit, the Republic of the Union of Myanmar will be developed into a Union based on democracy and federal system that assures democracy, national equality and self-determination through the outcomes of political discussions.
1. Democracy and federal system will be based on developing the country into a Union.

Referendum No specific mention.

State symbols Page 2:
9. To recognize the diversity of the background history, traditions and culture, literature, languages and national characteristics of the ethnic nationalities residing in the Republic of the Union of Myanmar, and collectively establish an icon of the Union by the citizens through a diversity of ethnics and languages.
Note: The icon of the Union represents the only consolidated Union.

Independence/ secession No specific mention.

Accession/ unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) Governance→Political institutions (new or reformed)→General references Page 4, Fundamental Principles to Establish a Union Based on Democracy and the Federal System
3. (a) Power, resource, tax and finance will be divided between the Union and regions/states in line with the federal system
(b)The three branches of sovereign pillars— legislative, executive and judiciary pillars— will be shared to the Union, regions/states, and self-administered areas. Legislative powers and joint powers among the Union, regions/states and self-administered areas will be shared in line with the Constitution.
(c) The Union and regions/states shall have the rights to exercise the divided powers on legislative, executive and judiciary sectors.

Governance→Political institutions (new or reformed)→New political institutions (indefinite)
Page 4, Fundamental Principles to Establish a Union Based on Democracy and the Federal System
2. A separate and independent Constitutional Tribunal will be established to settle disputes related to the Constitution between the Union and the regions/states or among the regions and states.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society No specific mention.

Traditional/religious leaders No specific mention.

Public administration Page 3, Stage by Stage work programmes and step by step implementation [table]
Table column 1: ' Establishment of Union based on democracy and federal system; (Stage-1) Formulating principles for Union based on democracy and federal system; (Stage-2) Implementing Union based on democracy and federal system; (Stage-3) Strengthening Union based on democracy and federal system '
Table column 2: ' Democracy and Federal issues; Establishing federal system Administrative reform Economy and development Rights for financial sector Land and resource Developing democracy Social harmony Security reconciliation (in line with paragraph 30 of NCA) '

Constitution Governance→Constitution→Constitutional reform/making
Page 4, Fundamental Principles to Establish a Union Based on Democracy and the Federal System
5. Fundamental rights of all citizens and their duties shall be included in the Constitution. Every citizen shall have equal rights before the law and shall have equal legal protection. Law must be enacted for the rights of national races to protect their cultures, literature, languages, faiths and traditions.

Power sharing

Political power sharing No specific mention.

Territorial
power
sharing

Power sharing→Territorial power sharing→Federal or similar sub-divided government

Page 2:

1. To develop the Republic of the Union of Myanmar into a Union based on democracy and federal system that assures democracy, national equality and self-determination through the outcomes of political discussions, with the aim of the non-disintegration of the Union, non-disintegration of national solidarity and perpetuation of sovereignty, based on freedom, equality and justice, and in accordance with the Panglong spirit.

Page 3:

12. (a) It is agreed to establish a Union based on democracy and federal system towards the realization of sustainable peace through bilateral coordination of the post-2020 stage-by-stage work programmes and step-by-step implementations adopted by the Union Peace Conference – the 21st Century Panglong.

Page 3, Stage by Stage work programmes and step by step implementation [table]

Table column 1: ‘ Establishment of Union based on democracy and federal system; (Stage-1) Formulating principles for Union based on democracy and federal system; (Stage-2) Implementing Union based on democracy and federal system; (Stage-3) Strengthening Union based on democracy and federal system ‘

Table column 2: ‘ Democracy and Federal issues; Establishing federal system
Administrative reform Economy and development Rights for financial sector
Land and resource Developing democracy Social harmony Security
reconciliation (in line with paragraph 30 of NCA) ‘

Page 4, Fundamental Principles to Establish a Union Based on Democracy and the Federal System

With the aim of the non-disintegration of the Union, non-disintegration of national solidarity and perpetuation of sovereignty, based on freedom, equality and justice, and in accordance with the Panglong spirit, the Republic of the Union of Myanmar will be developed into a Union based on democracy and federal system that assures democracy, national equality and self-determination through the outcomes of political discussions.

1. Democracy and federal system will be based on developing the country into a Union.

Page 4, Fundamental Principles to Establish a Union Based on Democracy and the Federal System

2. A separate and independent Constitutional Tribunal will be established to settle disputes related to the Constitution between the Union and the regions/states or among the regions and states.

Page 4, Fundamental Principles to Establish a Union Based on Democracy and the Federal System

3. (a) Power, resource, tax and finance will be divided between the Union and regions/states in line with the federal system

(b)The three branches of sovereign pillars— legislative, executive and judiciary pillars— will be shared to the Union, regions/states, and self-administered areas. Legislative powers and joint powers among the Union, regions/states and self-administered areas will be shared in line with the

Economic power sharing	Power sharing→Economic power sharing→Fiscal federalism Page 4, Fundamental Principles to Establish a Union Based on Democracy and the Federal System 3. (a) Power, resource, tax and finance will be divided between the Union and regions/states in line with the federal system
Military power sharing	No specific mention.

Human rights and equality

Human rights/RoL general	Page 4, Fundamental Principles to Establish a Union Based on Democracy and the Federal System 5. Fundamental rights of all citizens and their duties shall be included in the Constitution. Every citizen shall have equal rights before the law and shall have equal legal protection. Law must be enacted for the rights of national races to protect their cultures, literature, languages, faiths and traditions.
Bill of rights/similar	No specific mention.
Treaty incorporation	No specific mention.
Civil and political rights	No specific mention.
Socio-economic rights	No specific mention.

Rights related issues

Citizenship	No specific mention.
-------------	----------------------

Democracy Page 2:

1. To develop the Republic of the Union of Myanmar into a Union based on democracy and federal system that assures democracy, national equality and self-determination through the outcomes of political discussions, with the aim of the non-disintegration of the Union, non-disintegration of national solidarity and perpetuation of sovereignty, based on freedom, equality and justice, and in accordance with the Panglong spirit.

Page 3:

12. (a) It is agreed to establish a Union based on democracy and federal system towards the realization of sustainable peace through bilateral coordination of the post-2020 stage-by-stage work programmes and step-by-step implementations adopted by the Union Peace Conference – the 21st Century Panglong.

Page 3, Stage by Stage work programmes and step by step implementation [table]

Table column 1: ‘ Establishment of Union based on democracy and federal system; (Stage-1) Formulating principles for Union based on democracy and federal system; (Stage-2) Implementing Union based on democracy and federal system; (Stage-3) Strengthening Union based on democracy and federal system ‘

Table column 2: ‘ Democracy and Federal issues; Establishing federal system Administrative reform Economy and development Rights for financial sector Land and resource Developing democracy Social harmony Security reconciliation (in line with paragraph 30 of NCA) ‘

Page 4, Fundamental Principles to Establish a Union Based on Democracy and the Federal System

With the aim of the non-disintegration of the Union, non-disintegration of national solidarity and perpetuation of sovereignty, based on freedom, equality and justice, and in accordance with the Panglong spirit, the Republic of the Union of Myanmar will be developed into a Union based on democracy and federal system that assures democracy, national equality and self-determination through the outcomes of political discussions.

1. Democracy and federal system will be based on developing the country into a Union.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access No specific mention.

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts Page 4, Fundamental Principles to Establish a Union Based on Democracy and the Federal System
2. A separate and independent Constitutional Tribunal will be established to settle disputes related to the Constitution between the Union and the regions/states or among the regions and states.

Page 4, Fundamental Principles to Establish a Union Based on Democracy and the Federal System

3. [...]

(b) The three branches of sovereign pillars— legislative, executive and judiciary pillars— will be shared to the Union, regions/states, and self-administered areas. Legislative powers and joint powers among the Union, regions/states and self-administered areas will be shared in line with the Constitution.

(c) The Union and regions/states shall have the rights to exercise the divided powers on legislative, executive and judiciary sectors.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development
Page 2:
6. To strive for the safety of life, property and wealth of the entire people of the Republic of the Union of Myanmar, and the uplifting of their lives.

Page 3, Stage by Stage work programmes and step by step implementation [table]

Table column 1: ' Establishment of Union based on democracy and federal system; (Stage-1) Formulating principles for Union based on democracy and federal system; (Stage-2) Implementing Union based on democracy and federal system; (Stage-3) Strengthening Union based on democracy and federal system '

Table column 2: ' Democracy and Federal issues; Establishing federal system Administrative reform Economy and development Rights for financial sector Land and resource Developing democracy Social harmony Security reconciliation (in line with paragraph 30 of NCA) '

National economic plan	No specific mention.
Natural resources	Page 3, Stage by Stage work programmes and step by step implementation [table] Table column 1: ‘ Establishment of Union based on democracy and federal system; (Stage-1) Formulating principles for Union based on democracy and federal system; (Stage-2) Implementing Union based on democracy and federal system; (Stage-3) Strengthening Union based on democracy and federal system ´ Table column 2: ‘ Democracy and Federal issues; Establishing federal system Administrative reform Economy and development Rights for financial sector Land and resource Developing democracy Social harmony Security reconciliation (in line with paragraph 30 of NCA) ´
International funds	No specific mention.
Business	No specific mention.
Taxation	Socio-economic reconstruction→Taxation→Power to tax Page 4, Fundamental Principles to Establish a Union Based on Democracy and the Federal System 3. (a) Power, resource, tax and finance will be divided between the Union and regions/states in line with the federal system
Banks	No specific mention.

Land, property and environment

Land reform/ rights	No specific mention.
Pastoralist/ nomadism rights	No specific mention.

Cultural heritage

Land, property and environment→Cultural heritage→Intangible

Page 2:

9. To recognize the diversity of the background history, traditions and culture, literature, languages and national characteristics of the ethnic nationalities residing in the Republic of the Union of Myanmar, and collectively establish an icon of the Union by the citizens through a diversity of ethnics and languages.

Page 4, Fundamental Principles to Establish a Union Based on Democracy and the Federal System

5. Fundamental rights of all citizens and their duties shall be included in the Constitution. Every citizen shall have equal rights before the law and shall have equal legal protection. Law must be enacted for the rights of national races to protect their cultures, literature, languages, faiths and traditions.

Environment No specific mention.

Water or riparian rights or access

No specific mention.

Security sector

Security Guarantees Page 2,
12. (a) It is agreed to establish a Union based on democracy and federal system towards the realization of sustainable peace through bilateral coordination of the post-2020 stage-by-stage work programmes and step-by-step implementations adopted by the Union Peace Conference – the 21st Century Panglong.
(b) The Government, the Hluttaw, the Tatmadaw and NCA-S EAOs must continue their endeavours with responsibility and accountability for the successful realization of the Union Accord. For the faithful pursuance the original consents of the Union Accord and the basic principles, objectives and visions of the NCA, while setting up a mechanism for the realization of the Union Accord through bilateral coordination.
(c) As for the restoration of sustainable peace, bilateral negotiations for the security reconciliations (in accordance with the para 30 of NCA) in the Union based on democracy and federalism, the discussions on work programmes, the bilaterally agreed preparatory undertakings, and the formation of a mechanism for security reconciliations are agreed.
13. The realization of the points stipulated in the Union Accord and the security reconciliations shall be in accordance with the Road Map of the para 20 of NCA.
14. The realization of the accords of NCA shall be conducted through bilateral agreements of the regular meetings of the different levels of the JMCs legally formed under the NCA and the UPDJC, and the bilateral negotiations shall be held in parallel.

Page 2, Stage by Stage work programmes and step by step implementation [table]

Table column 1: ‘ Establishment of Union based on democracy and federal system;(Stage-1) Formulating principles for Union based on democracy and federal system; (Stage-2) Implementing Union based on democracy and federal system; (Stage-3) Strengthening Union based on democracy and federal system ‘

Table column 2: ‘ Democracy and Federal issues; Establishing federal system Administrative reform Economy and development Rights for financial sector Land and resource Developing democracy Social harmony Security reconciliation (in line with paragraph 30 of NCA) ‘

Ceasefire No specific mention.

Police No specific mention.

Armed forces No specific mention.

DDR No specific mention.

Intelligence services No specific mention.

Parastatal/
rebel and
opposition
group
forces No specific mention.

Withdrawal
of foreign
forces No specific mention.

Corruption No specific mention.

Crime/
organised
crime No specific mention.

Drugs No specific mention.

Terrorism No specific mention.

Transitional justice

Transitional
justice
general No specific mention.

Amnesty/
pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner
release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing
persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

Implementation

UN
signatory No specific mention.

Other
international
signatory No specific mention.

Referendum
for
agreement No specific mention.

International
mission/
force/similar No specific mention.

Enforcement
mechanism No specific mention.

Related cases

No specific mention.

Source

Initially sourced from <https://www.gnlm.com.mm/union-accord-part-iii/>
This source has since become unavailable but the website has been saved in the Web Archive: <https://web.archive.org/web/20210116032017/https://www.gnlm.com.mm/union-accord-part-iii/> (Accessed on 19/4/21)

An alternative translation (identical in meaning) is also available with the Web Archive: <https://web.archive.org/web/20210123011853/http://www.nrpc.gov.mm/en/node/470> (Accessed on 19/4/2021)
