

**Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>**

**Country/ entity** Sudan

**Region** Africa (excl MENA)

**Agreement name** Juba Declaration for Trust-building Measures and Pre-negotiation Principles

**Date** 11 Sep 2019

**Agreement status** Multiparty signed/agreed

**Interim arrangement** Yes

**Agreement/ conflict level** Intrastate/intrastate conflict ( Sudan Conflicts (1955 - ) )

**Stage** Framework/substantive - partial

**Conflict nature** Government/territory

**Peace process** Sudan Transition Process

**Parties** The Government of Sudan and The Sudan Revolutionary Front and the Sudan Liberation Forces Alliance:

Lieutenant General Mohamed Hamdan Dagalo  
Government of the Sudan

Sudan Revolutionary Front:  
Dr. Elhadi Idriss Yahya, Chairman of the Revolutionary Front and Chairman of SLM-Transitional Council  
Dr. Gibril Ibrahim, JEM  
Lieutenant General Malik Agar, SPLM-N  
Commander Mini Arko Minnawi, SLM  
Osama Saeed, Beja Opposition Congress:  
Alamin Daoud Mahmoud, United Popular Front for Liberation and Justice:  
Mohamed Daoud Mohamed, Kush Liberation Movement:  
Eltom Hajo Democratic United Party-Revolutionary Front:

Sudan Liberation Forces Alliance:  
Altahir Abubaker Hajar,

**Third parties** Witnesses

General Salva Kiir Mayardit, President of the Republic of South Sudan

As well as signing as a witness, it seems the General can also be viewed as providing a facilitatory type role:

Page 1, Preamble

RESPONDING to the gracious invitation by General Salva Kiir Mayardit, President of the Republic of South Sudan, to the two parties of the Agreement

**Description** This is a short agreement which is part of a series of short agreements which take place in the approach to the 2020 Sudan peace agreement, Juba agreement. This agreement sets out provisions including trust building measures between parties, arrangements for the formation of the Legislative Council and committees to follow up on agreements regarding earlier ceasefires and release of prisoners. These agreements in essence establish a relationship between the new transitional government of Sudan and other peripheral armed groups who seek to ensure that their own causes within their process do not get lost within the implementation phase of new government.

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**Agreement document** [SD\\_190911\\_Juba Declaration for Trust-Building Measures and Pre-Negotiation Principles - Official ENGLISH \(3\).PDF](#)  | [Download PDF](#)

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**Groups**

Children/  
youth No specific mention.

Disabled  
persons No specific mention.

Elderly/age No specific mention.

Migrant  
workers No specific mention.

Racial/ ethnic/ national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/ displaced persons	Groups→Refugees/displaced persons→Rhetorical Page 1, Preamble  RECOGNIZING that the peace issue is a strategic one; and ending the war, strengthening internal unity and reformation of foreign relations will reflect positively on the lives of millions of IDPs and refugees and will contribute to solving the economic crisis and alleviate suffering off the shoulders of our people; and transition to democracy will never be achieved without peace as shown by the experiences of our people throughout previous transitional periods;
Social class	No specific mention.

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## Gender

Women, girls and gender	No specific mention.
Men and boys	No specific mention.
LGBTI	No specific mention.
Family	No specific mention.

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## State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

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## Governance

Political institutions (new or reformed) Governance→Political institutions (new or reformed)→General references Page 2, Juba Declaration for Trust-Building Measures and Pre-Negotiation Principles

C- The Government delegation has agreed to implement the following:  
... 3- Delaying formation of the Legislative Council pending achievement of a peace agreement

Elections No specific mention.

Electoral  
commission No specific mention.

Political  
parties  
reform No specific mention.

Civil society No specific mention.

Traditional/  
religious  
leaders No specific mention.

Public  
administration No specific mention.

Constitution Governance→Constitution→Constitution affirmation/renewal

Page 1, JUBA DECLARATION FOR TRUST-BUILDING MEASURES AND PRE-NEGOTIATION PRINCIPLES, Preamble

COMMITTING to the importance of preparing the environment and building trust between the two Parties to the Agreement and pushing the peace process, the Government of the Sudan will immediately implement trust building procedures and dividends of peace stipulated in the Constitutional Document.

Page 2, JUBA DECLARATION FOR TRUST-BUILDING MEASURES AND PRE-NEGOTIATION PRINCIPLES

A- Immediate implementation of trust building measures stipulated in paragraph 67 (items e, f, h, i) in chapter 15 of the 2019 Constitutional Charter for the Transitional Period while instituting in place appropriate implementation mechanisms.

Governance→Constitution→Constitutional reform/making

Page 2, Juba Declaration for Trust-Building Measures and Pre-Negotiation Principles

C- The Government delegation has agreed to implement the following:  
... 4- With regards to amendment of Article 70 of the Constitutional Charter and participation at all levels of the transitional authority after concluding a peace agreement, the Government delegation has committed itself to respond to this issue in the next meeting.

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## Power sharing

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

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## Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

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## Rights related issues

Citizenship No specific mention.

Democracy Page 1, Preamble

RECOGNIZING that the peace issue is a strategic one; and ending the war, strengthening internal unity and reformation of foreign relations will reflect positively on the lives of millions of IDPs and refugees and will contribute to solving the economic crisis and alleviate suffering off the shoulders of our people; and transition to democracy will never be achieved without peace as shown by the experiences of our people throughout previous transitional periods;

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/ access	Page 2, Juba Declaration for Trust-Building Measures and Pre-Negotiation Principle  C- The Government delegation has agreed to implement the following: 1- Annulment of lists of those barred from travel for reasons pertinent to war
Protection measures	No specific mention.
Other	No specific mention.

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### **Rights institutions**

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

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### **Justice sector reform**

Criminal justice and emergency law	No specific mention.
State of emergency provisions	No specific mention.
Judiciary and courts	No specific mention.
Prisons and detention	No specific mention.



Traditional Laws No specific mention.

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## Socio-economic reconstruction

Development or socio-economic reconstruction	<p>Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development</p> <p>Page 1, Preamble</p> <p>RECOGNIZING that the peace issue is a strategic one; and ending the war, strengthening internal unity and reformation of foreign relations will reflect positively on the lives of millions of IDPs and refugees and will contribute to solving the economic crisis and alleviate suffering off the shoulders of our people; and transition to democracy will never be achieved without peace as shown by the experiences of our people throughout previous transitional periods;</p> <p>Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance</p> <p>Page 2, Juba Declaration for Trust-Building Measures and Pre-Negotiation Principles</p> <p>B- Formation of joint committees to implement the following tasks: ... 2- A committee to follow up procedures for the cessation of hostilities and humanitarian issues while adopting monitoring mechanisms.</p>
National economic plan	No specific mention.
Natural resources	No specific mention.
International funds	No specific mention.
Business	<p>Page 2, Juba Declaration for Trust-Building Measures and Pre-Negotiation Principles</p> <p>C- The Government delegation has agreed to implement the following: ... 2- Review of decisions issued in relation to dam lands and decision No. 206 on lands granted to investors in the Northern State.</p>

Taxation No specific mention.

Banks No specific mention.

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## **Land, property and environment**

Land reform/  
rights Land, property and environment→Land reform/rights→Land reform and management  
Page 2, Juba Declaration for Trust-Building Measures and Pre-Negotiation Principles

C- The Government delegation has agreed to implement the following:  
...2- Review of decisions issued in relation to dam lands and decision No. 206 on lands granted to investors in the Northern State.

Pastoralist/  
nomadism  
rights No specific mention.

Cultural  
heritage No specific mention.

Environment No specific mention.

Water or  
riparian  
rights or  
access No specific mention.

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## **Security sector**

Security  
Guarantees No specific mention.

Ceasefire      Security sector→Ceasefire→Ceasefire provision  
Page 2,

B- Formation of joint committees to implement the following tasks:

... 2- A committee to follow up procedures for the cessation of hostilities and humanitarian issues while adopting monitoring mechanisms

Police            No specific mention.

Armed forces    No specific mention.

DDR             No specific mention.

Intelligence services    No specific mention.

Parastatal/  
rebel and  
opposition  
group  
forces            No specific mention.

Withdrawal  
of foreign  
forces            No specific mention.

Corruption      No specific mention.

Crime/  
organised  
crime            No specific mention.

Drugs            No specific mention.

Terrorism        No specific mention.

## Transitional justice

Transitional justice general	No specific mention.
Amnesty/pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	Page 2, Juba Declaration for Trust-Building Measures and Pre-Negotiation Principles  B- Formation of joint committees to implement the following tasks: 1- A committee to follow up on releasing all prisoners of war and those convicted (unless convicted for a private right dispute)
Vetting	No specific mention.
Victims	No specific mention.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	No specific mention.

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## Implementation

UN signatory	No specific mention.
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Other international signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism Page 2, Juba Declaration for Trust-Building Measures and Pre-Negotiation Principles

B- Formation of joint committees to implement the following tasks:  
2- A committee to follow up procedures for the cessation of hostilities and humanitarian issues while adopting monitoring mechanisms.  
3- A committee to set up arrangements for peace negotiations and preparations thereof and coordination of negotiation tracks through appropriate mechanisms.

Related cases No specific mention.

Source No specific mention.

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