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Country/ entity Sudan

Region Africa (excl MENA)

Agreement name Framework agreement between the Transitional Government of Sudan and the Darfur Track

Date 28 Dec 2019

Agreement status Multiparty signed/agreed

Interim arrangement Yes

Agreement/ conflict level Intrastate/intrastate conflict (Sudan Conflicts (1955 -))

Stage Pre-negotiation/process

Conflict nature Government/territory

Peace process Sudan Transition Process

Parties Agreement signed by parties:

The Transitional Government of the Republic of Sudan
Lieutenant General Shams ad-Din Kabbashi,

The Darfur Track
Sudan Liberation Movement
Mohammed Bashir Abdullah

Sudanese Justice and Equality Movement
Ahmed Mohamed Tugod Lisan

Sudanese Liberation Forces Alliance
Mubarak Bakhit Ibrahim

Sudan Liberation Movement - Transitional Council
Nimr Muhammad Abdulrahman

Third parties Mediation

Counselor Tut Qaluak Manime
Adviser to the President of the Republic for Security Affairs

Description This is a short agreement which is part of a series of short agreements which take place in the approach to the 2020 Sudan peace agreement, the Juba agreement. This short framework agreement reaffirms the political arrangements between the transitional government of Sudan and the parties of the Darfur track, substantively providing for the constitutional process and early provisional power-sharing ideas. The agreement broadly reaffirms the necessary conditions for peace already agreed in previous agreements, promoting development, humanitarian access, continued ceasefire arrangements and more broadly, notions of good governance from all levels of government. These agreements in essence establish a relationship between the new transitional government of Sudan and other peripheral armed groups who seek to ensure that their own causes within their process do not get lost within the implementation phase of new government.

Agreement document [SD_191228_Framework agreement between the Transitional Government of Sudan and the Darfur Track- Official ENGLISH \(3\).PDF](#)  | [Download PDF](#)

Groups

Children/
youth No specific mention.

Disabled
persons No specific mention.

Elderly/age No specific mention.

Migrant
workers No specific mention.

Racial/
ethnic/
national
group No specific mention.

Religious
groups No specific mention.

Indigenous
people No specific mention.

Other groups	No specific mention.
Refugees/ displaced persons	Groups→Refugees/displaced persons→Rhetorical Page 1, General Principles 4. Ensuring the participation of displaced persons, refugees, civil society, and civil administrations in establishing peace and the social contract; 5. Permitting regional and international humanitarian organizations to return to Darfur to provide humanitarian assistance to displaced persons, refugees and those in need and repeal laws restricting their work.
Social class	No specific mention.

Gender

Women, girls and gender	Page 2, General Principles 11. Equality between the sexes in rights and duties and the lifting of historical grievances against Sudanese women, especially women in conflict areas, with positive discrimination and their inclusion in all stages of peace; 12. The Parties (the government and the armed struggle movements - Darfur Track) shall commit to promoting democracy, the rule of law, principles of good governance, protection of human rights, respect for ethnic, cultural, religious, and linguistic pluralism, and equality between women and men at all levels of administrative government;
Men and boys	Gender→Men and boys→Gender neutral wording Page 2, General Principles 12. The Parties (the government and the armed struggle movements - Darfur Track) shall commit to promoting democracy, the rule of law, principles of good governance, protection of human rights, respect for ethnic, cultural, religious, and linguistic pluralism, and equality between women and men at all levels of administrative government;
LGBTI	No specific mention.
Family	No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession Page 2, General Principles

7. Restructuring the Sudanese state by reforming its institutions during the transitional period in a manner that reflects its independence and nationalism and ensuring a fair distribution of opportunities within them without prejudice to the criteria of eligibility and competence;

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed)	<p>Governance→Political institutions (new or reformed)→General references Page 2, General Principles</p> <p>7. Restructuring the Sudanese state by reforming its institutions during the transitional period in a manner that reflects its independence and nationalism and ensuring a fair distribution of opportunities within them without prejudice to the criteria of eligibility and competence;</p> <p>(see also entry in Political Power-sharing)</p>
Elections	No specific mention.
Electoral commission	No specific mention.
Political parties reform	No specific mention.
Civil society	<p>Page 1, General Principles</p> <p>4. Ensuring the participation of displaced persons, refugees, civil society, and civil administrations in establishing peace and the social contract;</p> <p>Page 2, General Principles</p> <p>13. Emphasizing that the building of the permanent constitution of Sudan shall take place through a transparent, inclusive, and participatory process from which no one is excluded, beginning with the Constitutional Conference that shall be held in partnership with all the people of Sudan from the administrative levels in rural councils to the localities and states and up to the federal level;</p> <p>Page 2, General Principles</p> <p>15. The administration of the National Capital shall reflect the people of Sudan and their diversity;</p>
Traditional/religious leaders	No specific mention.

Public administration Page 1, General Principles
4. Ensuring the participation of displaced persons, refugees, civil society, and civil administrations in establishing peace and the social contract;

Constitution Governance→Constitution→Constitutional reform/making
Page 2, General Principles

13. Emphasizing that the building of the permanent constitution of Sudan shall take place through a transparent, inclusive, and participatory process from which no one is excluded, beginning with the Constitutional Conference that shall be held in partnership with all the people of Sudan from the administrative levels in rural councils to the localities and states and up to the federal level;

Page 3, General Principles

20. Incorporate the peace agreement in the Constitutional Charter of the Republic of Sudan.

Power sharing

Political power sharing Power sharing→Political power sharing→General State level
Page 2, General Principles

7. Restructuring the Sudanese state by reforming its institutions during the transitional period in a manner that reflects its independence and nationalism and ensuring a fair distribution of opportunities within them without prejudice to the criteria of eligibility and competence;

Territorial power sharing No specific mention.

Economic power sharing Power sharing→Economic power sharing→Sharing of resources
Page 2, General Principles

9. The division of power and wealth, vertically and horizontally, based on fair principles and standards in accordance with population density and resource allocation criteria, taking into account positive discrimination in war-affected areas;

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general

Page 1, Preamble

Recognizing that the failure to manage diversity and the deliberate marginalization in Sudan has ignited wars and conflicts throughout the country, which have led to grave violations of international humanitarian law and human rights.

Page 1, General Principles

3. Addressing the roots of the crisis in Sudan in a way that redresses historical grievances, restores rights, and achieves justice, peace and stability in the country;

Page 2, General Principles

10. Ensuring respect for human rights in accordance with international covenants, laws, and treaties;

Page 2, General Principles

12. The Parties (the government and the armed struggle movements - Darfur Track) shall commit to promoting democracy, the rule of law, principles of good governance, protection of human rights, respect for ethnic, cultural, religious, and linguistic pluralism, and equality between women and men at all levels of administrative government;

Page 2, General Principles

17. Adhering to the principle of transparency and accountability, combating corruption in all its forms, enacting laws, and establishing the necessary mechanisms for that;

Page 3, General Principles

19. Agree on effective security arrangements that guarantee the implementation of the peace agreement and the rights of the forces of the signatory movements to the agreement to ensure the non-resurgence of a state of war;

Bill of rights/ similar	No specific mention.
Treaty incorporation	No specific mention.
Civil and political rights	<p>Human rights and equality→Civil and political rights→Equality Page 2, General Principles</p> <p>11. Equality between the sexes in rights and duties and the lifting of historical grievances against Sudanese women, especially women in conflict areas, with positive discrimination and their inclusion in all stages of peace;</p> <p>12. The Parties (the government and the armed struggle movements - Darfur Track) shall commit to promoting democracy, the rule of law, principles of good governance, protection of human rights, respect for ethnic, cultural, religious, and linguistic pluralism, and equality between women and men at all levels of administrative government;</p> <p>Human rights and equality→Civil and political rights→Other Page 2, General Principles</p> <p>14. Promoting and protecting democracy; and the signatory movements to this Agreement shall have the right to engage in political activities in accordance with what is stipulated in the peace agreement;</p>
Socio-economic rights	<p>Human rights and equality→Socio-economic rights→Cultural life Page 2, General Principles</p> <p>12. The Parties (the government and the armed struggle movements - Darfur Track) shall commit to promoting democracy, the rule of law, principles of good governance, protection of human rights, respect for ethnic, cultural, religious, and linguistic pluralism, and equality between women and men at all levels of administrative government;</p>

Rights related issues

Citizenship	<p>Rights related issues→Citizenship→Citizen, general Page 1, Preamble</p> <p>Realizing that we are on the cusp of a new phase that provides a great opportunity to achieve freedom, peace, justice, democracy and a state of equal citizenship;</p>
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Democracy Page 1, Preamble

Realizing that we are on the cusp of a new phase that provides a great opportunity to achieve freedom, peace, justice, democracy and a state of equal citizenship;

Page 2, General Principles

12. The Parties (the government and the armed struggle movements - Darfur Track) shall commit to promoting democracy, the rule of law, principles of good governance, protection of human rights, respect for ethnic, cultural, religious, and linguistic pluralism, and equality between women and men at all levels of administrative government;

Page 2, General Principles

14. Promoting and protecting democracy; and the signatory movements to this Agreement shall have the right to engage in political activities in accordance with what is stipulated in the peace agreement;

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access No specific mention.

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions

No specific mention.

Justice sector reform

Criminal justice and emergency law

No specific mention.

State of emergency provisions

No specific mention.

Judiciary and courts

Page 2, General Principles

16. Adopting the principle of justice, accountability, and non-impunity, allowing the Sudanese judiciary to play its role, and handing over wanted persons to international justice;

Prisons and detention

No specific mention.

Traditional Laws

No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction	Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development Page 2, General Principles 8. Acknowledging the principle of balanced and sustainable development and positive discrimination to address the effects of war and bridge the development gap between Sudan's regions Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance Page 1, General Principles 5. Permitting regional and international humanitarian organizations to return to Darfur to provide humanitarian assistance to displaced persons, refugees and those in need and repeal laws restricting their work.
National economic plan	No specific mention.
Natural resources	No specific mention.
International funds	No specific mention.
Business	No specific mention.
Taxation	No specific mention.
Banks	No specific mention.

Land, property and environment

Land reform/ rights	No specific mention.
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Pastoralist/
nomadism
rights No specific mention.

Cultural
heritage No specific mention.

Environment No specific mention.

Water or
riparian
rights or
access No specific mention.

Security sector

Security
Guarantees Page 3, General Principles
19. Agree on effective security arrangements that guarantee the implementation of the peace agreement and the rights of the forces of the signatory movements to the agreement to ensure the non-resurgence of a state of war;

Ceasefire Security sector→Ceasefire→General commitments
Page 1, General Principles
2. Stopping the war in all parts of the country and achieving a just, comprehensive, and lasting peace as a top priority to achieve the comprehensive national revival project;

Police No specific mention.

Armed
forces No specific mention.

DDR No specific mention.

Intelligence
services No specific mention.

Parastatal/ rebel and opposition group forces	No specific mention.
Withdrawal of foreign forces	No specific mention.
Corruption	Page 2, General Principles 17. Adhering to the principle of transparency and accountability, combating corruption in all its forms, enacting laws, and establishing the necessary mechanisms for that;
Crime/ organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general	Page 1, General Principles 3. Addressing the roots of the crisis in Sudan in a way that redresses historical grievances, restores rights, and achieves justice, peace and stability in the country;
Amnesty/ pardon	Transitional justice→Amnesty/pardon→Amnesty/pardon proper Page 3, General Principles 18. The release of all prisoners of war, detainees, and those sentenced due to the war in Darfur, the earnest pursuit to find out the fate of those missing, and the issuance of a general amnesty for all members of the armed struggle movements;

Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	Page 3, General Principles 18. The release of all prisoners of war, detainees, and those sentenced due to the war in Darfur, the earnest pursuit to find out the fate of those missing, and the issuance of a general amnesty for all members of the armed struggle movements;
Vetting	No specific mention.
Victims	No specific mention.
Missing persons	Page 3, General Principles 18. The release of all prisoners of war, detainees, and those sentenced due to the war in Darfur, the earnest pursuit to find out the fate of those missing, and the issuance of a general amnesty for all members of the armed struggle movements;
Reparations	Transitional justice→Reparations→Material reparations Page 2, General Principles 6. Addressing the effects of war and making reparations for those affected through fair and rewarding individual and collective compensation.
Reconciliation	No specific mention.

Implementation

UN signatory	No specific mention.
Other international signatory	No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism No specific mention.

Related cases No specific mention.

Source No specific mention.
