

Country/entity	Mali
Region	Africa (excl MENA)
Agreement name	Agreement between the Dogon, Dafing and Fulani communities in the communes of Diallassagou, Koulogon Habe, Lassagou Habe, Segue, Soubala, Sokoura and Tori
Date	7 Feb 2021
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/local conflict

Mali: Dogon-Fulani and other local conflicts (2015 -)

An initially intercommunal conflict between Dogon and Fulani (known in Mali as Peulh) communities in the Mopti region in central Mali, which has strong regional and national dimensions as well. The conflict emerged in 2015 from disputes over access to natural resources and land management between traditionally sedentary agriculturalists, the Dogon community, and semi-nomadic pastoralists and traders, the Fulani community. Given the state's failure in providing security, various communities, including the Dozo community, grouped into militias, with the umbrella group Dan Na Ambassagou (DNA) comprising Dogon local defence militias. The intercommunal violence that ensued quickly became a regional emergency crisis, as extremist groups emerging from the northern regions to gain a foothold in the region benefited from this security vacuum by reinforcing the conflict through recruiting local population. In turn, the threat of extremist attacks fed back into the establishment of local defence militias. The emergence of Malian extremists in the Mopti region has triggered the internationalization of the conflict witnessing the intervention of international security forces, main missions being a Joint Force by the G5 Sahel, United Nations Multidimensional Integrated Stabilization Mission in Mali (MINUSMA), and the French Operation Serval (SOV). Given Mali's colonial historical relationship with France, these interventions have de facto further added to the complexities of this conflict's drivers. Reconciliation efforts on both local and state level culminated in a ceasefire agreement in 2018. However, in the run up to the July 2018 elections the region saw an upsurge in violent clashes with civilians by communal militias, with increasing violent activities by Dozo militias. In 2019 there was a sharp increase of violent attacks by militias, militaries and extremists, with violence against civilians being most common.

Close

Mali: Dogon-Fulani and other local conflicts (2015 -)

Stage	Framework/substantive - partial
Conflict nature	Inter-group
Peace process	Mali Local Processes

Parties

Pour la communauté dogon

- 1- Dramane DAMANGO [signature] Chef de village de Diallassagou
- 2- Allaye GANA [signature] Chef de village de Lessagou
- 3- Christoph GUINDO [signature] Conseiller au chef de village de Ségue
- 4- Moussa TOGO [signature] Chef de village de Soubala
- 5- Elie DJIBO [signature] Conseiller au chef de village de Koulongon
- 6- Antimé YOSSI [signature] Représentant chef de village de Tori
- 7- Daouda TOGO [signature] Leader Jeunesse Diallassagou
- 8- Drissa GANA [signature] Chef de village Lessagou
- 9- Moumouni ARAMA [signature] Chef de village Koumé
- 10- Abdoulaye TOGO [signature] Leader communautaire Tori

Pour la communauté Dafing

- 1- Ousmane KOUMARE [signature] 1er adjoint au maire Sokoura
- 2- Mamadou BARRO [signature] Chef de village Bansé
- 3- Lassina KENDE [signature] Chef de village Tanga
- 4- Fodé SERY [signature] Chef de village Yira
- 5- Diakaridia ROME [signature] Chef de village Ganida
- 6- Yaya TRAORE [signature] Elu communal Sokoura
- 7- Seydou KOUAMARE [signature] Représentant RECOTRAD
- 8- Issouf SENOU [signature] Chef de village Sokoura
- 9- Adama BARRO [signature] Président de la jeunesse
- 10- Mamadou SERY [signature] Représentant des religieux

Pour la communauté peuhl

- 1- Amadou SANKARE [signature] Elu communal Lankanou
- 2- Mamoudou SANKARE [signature] Elu communal Boundou Eyourou
- 3- Bareïma SANKARE [signature] Leader communautaire Madina
- 4- Allaye SANKARE [signature] Leader communautaire Ouenkorowel
- 5- Aliou SANKARE [signature] Leader communautaire Ouro Boudou
- 6- Mody DIAGAYETE [signature] Elu communal Koumé Peul
- 7- Aliou DIAGAYETE [signature] Jeune leader Kourkanda Peuhl
- 8- Boukari DIAGAYETE [signature] Elu communal Ouandiana Peuhl
- 9- Allaye DIAGAYETE [signature] Jeune leader Sounfounou Peuhl
- 10- Housseini DIALLO [signature] Leader communautaire Koulougou Peuhl

Third parties

1st witness

Boubacar YOSSI [signature] Chef de village Tori

2nd witness

Nouhoum SANKARE [signature] Imam Mana

3rd witness

Timothée SOMBORO [signature] [stamp] Chef de village Ségue

4th witness

Idrissa SANKARE [signature] Ex député de Bankass

[unsigned mediator: HD Centre for Humanitarian Dialogue and Monobem association]

Description	Agreement signed between the representatives of the Fulani, Dafing and Dogon communities of 7 of the 12 municipalities in the circle of Bankass. The signatories commit to ensuring the physical integrity and free circulation of persons, goods, and livestock, while condemning the violence in the circle of Bankass, in Central Mali.
Agreement document	ML_210207_Accord-de-Diallassagou_EN.pdf (opens in new tab) Download PDF
Agreement document (original language)	ML_210207_Accord-de-Diallassagou_FR.pdf (opens in new tab)
Groups	
Children/youth	Groups→Children/youth→Rhetorical Page 4, Section IV: Recommendations to the State Article 5: The Parties ask the State to support their efforts to make peace in the Cercle of Bankass, and to: e) Enter into dialogue with armed groups in order to agree on a negotiated outcome for young people who have laid down arms;
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/national group	No specific mention.
Religious groups	Groups→Religious groups→Substantive Page 4, Section III: Agreements Article 4: The Parties mutually agree to: m) Respect the laws and customs, and places of worship of other communities;
Indigenous people	No specific mention.
Other groups	No specific mention.

Refugees/displaced persons Groups→Refugees/displaced persons→Rhetorical
Page 4,
Section III: Agreements
Article 4: The Parties mutually agree to:
Facilitate the return of displaced people;

Social class No specific mention.

Gender

Women, girls and gender No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society No specific mention.

Traditional/religious leaders Page 4,
Section III: Agreements
Article 4: The Parties mutually agree to:
n) Respect the authority of traditional and religious authorities which used to keep social order and ease social tensions before the crisis.

Page 4,
Section IV: Recommendations to the State
Article 5: The Parties ask the State to support their efforts to make peace in the Cercle of Bankass, and to:
h) Help reinforce the legitimacy of traditional and religious authority, to help achieve their peacekeeping and citizen oversight goals.

Public administration No specific mention.

Constitution No specific mention.

Power sharing

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights Human rights and equality→Civil and political rights→Thought, opinion, conscience and religion
Page 4,
Section III: Agreements
Article 4: The Parties mutually agree to:
m) Respect the laws and customs, and places of worship of other communities;

Socio-economic rights No specific mention.

Rights related issues

Citizenship	No specific mention.
Democracy	No specific mention.
Detention procedures	No specific mention.
Media and communication	No specific mention.
Mobility/access	<p>Page 3, Section III: Agreements Article 4: The Parties mutually agree to:</p> <p>c) Facilitate freedom of movement of people and goods throughout the communes;</p> <p>Page 4, Section III: Agreements Article 4: The Parties mutually agree to:</p> <p>k) Facilitating free use of natural and land resources by all communities (fields, pastures, passages, rest stops, etc.);</p> <p>l) Foster socioeconomic development of the communes by encouraging the gradual return of services (health, education, hydraulic) and circulation of NGOs;</p>
Protection measures	No specific mention.
Other	No specific mention.

Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

Justice sector reform

Criminal justice and emergency law	No specific mention.
State of emergency provisions	No specific mention.

Judiciary and courts	No specific mention.
Prisons and detention	No specific mention.
Traditional Laws	<p>Page 4, Section III: Agreements Article 4: The Parties mutually agree to: m) Respect the laws and customs, and places of worship of other communities; n) Respect the authority of traditional and religious authorities which used to keep social order and ease social tensions before the crisis.</p> <p>Page 5, Section VI: Resolving differences Article 11: If the solution found by the Oversight Committee should fail, the Parties shall jointly refer to traditional and religious dispute resolution methods.</p>

Socio-economic reconstruction

Development or socio-economic reconstruction	<p>Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development Page 4, Section III: Agreements Article 4: The Parties mutually agree to: l) Foster socioeconomic development of the communes by encouraging the gradual return of services (health, education, hydraulic) and circulation of NGOs; Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance Page 4, Section IV: Recommendations to the State Article 5: The Parties ask the State to support their efforts to make peace in the Cercle of Bankass, and to: d) Contribute humanitarian and economic assistance, and food to all communities which have suffered during the crisis to stimulate economic activity in the region; Socio-economic reconstruction→Development or socio-economic reconstruction→Infrastructure and reconstruction Page 4, Section IV: Recommendations to the State Article 5: The Parties ask the State to support their efforts to make peace in the Cercle of Bankass, and to: a) Encourage the restoration of destroyed villages; [...] f) Build, repair and equip communities with basic social infrastructure (water sources, health centre, seeds, schools, etc.);</p>
National economic plan	No specific mention.

Natural resources Page 4,
Section III: Agreements
Article 4: The Parties mutually agree to:
k) Facilitating free use of natural and land resources by all communities (fields, pastures, passages, rest stops, etc.);

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights No specific mention.

**Pastoralist/
nomadism rights** No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

**Water or riparian
rights or access** No specific mention.

Security sector

**Security
Guarantees** Page 3,
Section III: Agreements
Article 4: The Parties mutually agree to:
b) Prohibiting any provocation or sentiments which are vexatious to the other community;

[...]

g) Not carrying weapons in villages and towns;

Ceasefire No specific mention.

Police No specific mention.

Armed forces	No specific mention.
DDR	Security sector→DDR→Demilitarisation provisions Page 4, Section III: Agreements Article 4: The Parties mutually agree to: Not carrying weapons in villages and towns;
Intelligence services	No specific mention.
Parastatal/rebel and opposition group forces	No specific mention.
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general	No specific mention.
Amnesty/pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	No specific mention.
Vetting	No specific mention.
Victims	No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation Page 2, Preamble:

In consideration of the results of previous reconciliation efforts led by our communities, the State, collectives, NGOs, and citizens' groups in the Bankass Cercle; and, further, in consideration of the signing of two peace agreements in the Cercle in 2019 (the Baye Agreement and the Ouenkoro Agreement) mediated by the Centre for Humanitarian Dialogue through engagement with all the communities in order to facilitate free movement of people and their goods.

Page 5, Article 7: An Oversight Committee is hereby put in place, whose mission is to:
c) Identify any additional measures necessary for the intercommunity reconciliation process, as needed;

Implementation

UN signatory No specific mention.

Other international signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism

Page 5,

Section V: Oversight of implementation

Article 6: The Parties agree to meet once every three months for the first year following signature of this Agreement in order to check in on performance of the Agreement and, if necessary, to renew and modify the agreements made herein.

Article 7: An Oversight Committee is hereby put in place, whose mission is to:

- a) Check in regularly with the Parties regarding progress of performing the commitments made in this Agreement, in order to reinforce the scope of the same;
- b) Prevent and manage differences between the Parties which might lead to breach of this Agreement;
- c) Identify any additional measures necessary for the intercommunity reconciliation process, as needed;
- d) Check in regularly with state authorities regarding progress of implementing the commitments made in this Agreement, in order to reinforce the scope of the same;
- e) Share experiences with neighbouring communes and encourage them to work towards peace.

Article 8: The Oversight Committee will be comprised of 15 members appointed by consensus to represent all the Fulani, Dafing and Dogon communities. 5 representatives of the Fulani community, 5 representatives of the Dafing community, and 5 representatives of the Dogon community will be chosen by consensus.

Page 5,

Section VI: Resolving differences

Article 10: In the event of non-applicability of this Agreement or in case of dispute regarding its interpretation, the parties shall call upon the Oversight Committee so that a consensual solution can be found and implemented.

Article 11: If the solution found by the Oversight Committee should fail, the Parties shall jointly refer to traditional and religious dispute resolution methods.

Article 12: In the event that application of this Agreement should fail, and all negotiation attempts to remedy it should fail, the Parties may revoke this Agreement. Such revocation shall take effect on the date on which the various parties are notified of such revocation. In that event, the Parties shall take all necessary measures to minimise the impact of such a decision on existing peacemaking efforts.

Related cases

No specific mention.

Source

HD Centre website, <https://www.hdcentre.org/wp-content/uploads/2021/02/Accord-de-Diallassagou-07.02.2021-signee.pdf> (Accessed on 26/4/21)