

**Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>**

**Country/  
entity** Myanmar

**Region** Asia and Pacific

**Agreement  
name** Union Accord Part II (Pyidaungsu Accord)

**Date** 16 Jul 2018

**Agreement  
status** Multiparty signed/agreed

**Interim  
arrangement** Yes

**Agreement/  
conflict level** Intrastate/intrastate conflict ( Myanmar Conflict (1948 - ) )

**Stage** Framework/substantive - partial

**Conflict  
nature** Government/territory

**Peace process** Myanmar 21st Century Panglong Process

**Parties** Signed

Dr. Tin Myo Win

Representative of the Government Group

U Aung Soe

Representative of the Hluttaw Group

Maj-Gen San Myint

Representative of the Tatmadaw Group

Dr. Salai Lian Hmun Sakhong

Representative of the Ethnic Armed Organisations Group

U Thu Wai

Representative of the Political Parties Group

**Third parties** Witnesses: U Htone Phoo Dagon Ethnic Representative, Government Group  
U Kyaw Win Relevant Representative of the Government Group Nan Say Awa  
Ethnic Representative Ethnic Armed Organisations Group U Hla Kyaw Aung  
Relevant Representative of the Ethnic Armed Organisations Group Nan Kham  
Ohn Ethnic Representative, Political Parties Group Tar Myint Kyaw Relevant  
Representative of the Political Parties Group

**Description** This agreement is the outcome of the sessions of the 21st Century Panglong conference, which was set up to develop the peace process with the ethnic armed organisations in Myanmar. The conference was intended as all-inclusive but did not include all armed organisations. The negotiating sides for this agreement thus do not encompass the entire conflict system in Myanmar. The agreement itself is quite general, with commitments to democracy, federalism, and inclusion. Importantly, the agreement sets a goal of 30% representation of women in important sectors, and sets a commitment to prevent gender-based violence and to support gender equality. The principles of equality and inclusion are extended to issues of socio-economic development, with a focus on age equality, children's rights. The agreement also limits land ownership to citizens only.

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**Agreement document** [MM\\_180716\\_Union Accord Part II.pdf](#)  | [Download PDF](#)

**Agreement document (original language)** [MM\\_180716\\_Union Accord Part II\\_Bu.pdf](#) | [Download PDF](#)

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## Groups

Children/  
youth      Groups→Children/youth→Substantive  
Page 2:

Addendum (c)

Social sector basic principle agreement

(16 July 2018)

[...]

2. Establish an education system that is accessible by all and is all-inclusive.

[...]

4. Enact laws that provide rights of the handicapped persons, children, elders, expecting mothers.

[...]

7. Set up and conduct programs to ensure children's rights, abide by the United Nations Convention on the Rights of the Child for all-round development of children and eliminate Six Grave Violations against children.

Disabled  
persons      Groups→Disabled persons→Substantive  
Page 2:

Addendum (c)

Social sector basic principle agreement

(16 July 2018)

[...]

4. Enact laws that provide rights of the handicapped persons, children, elders, expecting mothers.

Elderly/age Groups→Elderly/age→Substantive

Page 2:

Addendum (c)

Social sector basic principle agreement

(16 July 2018)

[...]

4. Enact laws that provide rights of the handicapped persons, children, elders, expecting mothers.

Migrant workers

No specific mention.

Racial/ethnic/national group

No specific mention.

Religious groups

No specific mention.

Indigenous people

No specific mention.

Other groups

No specific mention.

Refugees/displaced persons

Groups→Refugees/displaced persons→Other

Page 2:

Addendum (c)

Social sector basic principle agreement

(16 July 2018)

1. In the decision-making stages of conducting resettlement, redevelopment and social development matters, attempts must be made towards having women participation of at least 30 per cent.

Social class No specific mention.

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## Gender

Women,  
girls and  
gender

Page 1-2:

Addendum (a)

Political sector basic principle agreement

(16 July 2018) Gender equality

1. In establishing a Union based on democracy and federal system, no citizen of the Republic of the Union of Myanmar must be treated differently based on gender difference and policy must be established for equality.

2. A minimum of 30 percent involvement of women in each sector is to be encouraged.

3. In establishing a Union based on democracy and federal system, the Republic of the Union of Myanmar is to establish and implement policies that prevent gender- based violence.

4. Increase the capability of women to support gender equality.

Page 2:

Addendum (c)

Social sector basic principle agreement

(16 July 2018)

1. In the decision-making stages of conducting resettlement, redevelopment and social development matters, attempts must be made towards having women participation of at least 30 per cent.

[...]

4. Enact laws that provide rights of the handicapped persons, children, elders, expecting mothers.

Men and  
boys

No specific mention.

LGBTI No specific mention.

Family No specific mention.

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## State definition

Nature of state (general)

Page 1:  
1. Aiming toward non-disintegration of the Union, non-disintegration of national solidarity and perpetuation of sovereignty, based on freedom, equality and justice and in accordance with the Panglong spirit, the Third Session of the Union Peace Conference-21st Century Panglong was held in Nay Pyi Taw from 11 to 16 July 2018 to establish a Union based on democracy and federal system that assures democracy, national equality and self-determination rights, founded according to the outcomes of the political discussions.

Page 1-2:  
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[...]

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State configuration

Page 1:

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Self determination

Page 1:

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Referendum No specific mention.

State symbols

No specific mention.

Independence/ secession No specific mention.

Accession/  
unification No specific mention.

Border  
delimitation No specific mention.

Cross-  
border  
provision No specific mention.

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## **Governance**

Political  
institutions  
(new or  
reformed) No specific mention.

Elections No specific mention.

Electoral  
commission No specific mention.

Political  
parties  
reform No specific mention.

Civil society No specific mention.

Traditional/  
religious  
leaders No specific mention.

Public  
administration No specific mention.

Constitution No specific mention.

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## Power sharing

Political power sharing

No specific mention.

Territorial power sharing

Power sharing→Territorial power sharing→Federal or similar sub-divided government

Page 1:

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Economic power sharing      Power sharing→Economic power sharing→Fiscal federalism  
Page 2:  
Addendum (b)

Economic sector basic principle agreement

(16 July 2018)

Region/State governments have the right to draw up and implement economic projects that benefit the people. In drawing up the projects, it is to be in accord with the Union economic development policies and projects, and consideration must be made toward not adversely affect the adjacent states and regions.

Military power sharing      No specific mention.

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## Human rights and equality

Human rights/RoL general      No specific mention.

Bill of rights/similar      No specific mention.

Treaty incorporation      Page 2:  
Addendum (c)

Social sector basic principle agreement

(16 July 2018)

[...]

7. Set up and conduct programs to ensure children's rights, abide by the United Nations Convention on the Rights of the Child for all-round development of children and eliminate Six Grave Violations against children.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

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## Rights related issues

Citizenship No specific mention.

Democracy Page 1:

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2. A minimum of 30 percent involvement of women in each sector is to be encouraged.

3. In establishing a Union based on democracy and federal system, the Republic of the Union of Myanmar is to establish and implement policies that prevent gender- based violence.

4. Increase the capability of women to support gender equality.

Detention procedures	No specific mention.
Media and communication	No specific mention.
Mobility/ access	No specific mention.
Protection measures	No specific mention.
Other	No specific mention.

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## **Rights institutions**

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

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## **Justice sector reform**

Criminal justice and emergency law	No specific mention.
State of emergency provisions	No specific mention.
Judiciary and courts	No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

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## **Socio-economic reconstruction**

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development  
Page 2:  
Addendum (b)

Economic sector basic principle agreement

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Page 2:

Addendum (c)

Social sector basic principle agreement

(16 July 2018)

1. In the decision-making stages of conducting resettlement, redevelopment and social development matters, attempts must be made towards having women participation of at least 30 per cent.
2. Establish an education system that is accessible by all and is all-inclusive.
3. Establish a universal health coverage system that is accessible by all and is all-inclusive.

[...]

5.To widely consider and include the concept of social cohesion in conducting social development matters.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

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## Land, property and environment

Land reform/  
rights

Land, property and environment→Land reform/rights→Land reform and management

Page 2-3:

Addendum (d)

Land and environment sector basic principle agreement

(16 July 2018)

Preventive arrangements

1. Only citizens can own land in the country, and foreigners and illegal settlers must not own it directly or indirectly

Land, property and environment→Land reform/rights→Other land rights

Page 2-3:

Addendum (d)

Land and environment sector basic principle agreement

(16 July 2018)

Preventive arrangements

1. Only citizens can own land in the country, and foreigners and illegal settlers must not own it directly or indirectly

2. In conducting and implementing land-use project work, assessments must be made not to damage the natural environment, not to have social effect, not to have health effect and to conduct coordination work with the local people.

Pastoralist/  
nomadism  
rights

No specific mention.

Cultural  
heritage

No specific mention.

Environment Page 2-3:

Addendum (d)

Land and environment sector basic principle agreement

(16 July 2018)

Preventive arrangements

1. Only citizens can own land in the country, and foreigners and illegal settlers must not own it directly or indirectly

2. In conducting and implementing land-use project work, assessments must be made not to damage the natural environment, not to have social effect, not to have health effect and to conduct coordination work with the local people.

Water or riparian rights or access	No specific mention.
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## Security sector

Security Guarantees	No specific mention.
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Ceasefire	No specific mention.
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Police	No specific mention.
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Armed forces	No specific mention.
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DDR	No specific mention.
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Intelligence services	No specific mention.
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Parastatal/  
rebel and  
opposition  
group  
forces

No specific mention.

Withdrawal  
of foreign  
forces

No specific mention.

Corruption

No specific mention.

Crime/  
organised  
crime

No specific mention.

Drugs

Page 2:

Addendum (c)

Social sector basic principle agreement

(16 July 2018)

[...]

6. Establish and conduct effective policies against harm reduction, treatment and reintegration of drugs and psychotropic substances usage.

Terrorism

No specific mention.

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## **Transitional justice**

Transitional  
justice  
general

No specific mention.

Amnesty/  
pardon

No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner  
release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing  
persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

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## **Implementation**

UN  
signatory No specific mention.

Other  
international  
signatory No specific mention.

Referendum  
for  
agreement No specific mention.

International  
mission/  
force/similar No specific mention.

Enforcement mechanism No specific mention.

Related cases No specific mention.

Source Available from <http://www.myanmar-embassy-tokyo.net/2018/Doc/14-points-upc.pdf> (accessed on June 2nd 2022).

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