

**Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>**

Country/ entity	Sudan
Region	Africa (excl MENA)
Agreement name	Political (Declaration) Agreement
Date	21 Nov 2021
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict ( Sudan Conflicts (1955 - ) )
Stage	Framework/substantive - partial
Conflict nature	Government
Peace process	Sudan Transition Process
Parties	Dr. Abdalla Adam Hamdok Transitional Prime Minister - Government of Sudan  General Abdel Fattah al-Burhan President of the Transitional Sovereignty Council - Opposition leader 'de facto ruler'
Third parties	-
Description	This interim agreement reaffirms commitment to the constitution and the transition, clarifying the tasks set out for the transitional sovereignty council. The agreement broadly seems to be aimed at strengthening the transitional administration by addressing the logistical details concerning transfer of power to a newly elected government and providing for a framework of partnership between political, civic and armed groups. Substantively the provisions include measures to establish temporary political institutions, release of political detainees and the initiation of a comprehensive dialogue between all political and civic groups and opposition forces.

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Agreement  
document

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## Groups

Children/ youth	Groups→Children/youth→Rhetorical Page 1, Untitled Preamble: ...It is important to complete the transitional period successfully to arrive at an elected civilian government which can be achieved only through the unity of political forces, revolution forces, young men and women, resistance committees, IDPs and refugees.  Page 2, Sixthly: administration of the transitional period under a political declaration specifying framework of partnership between national forces (political and civilian), military component, resistance committees, live revolution forces, youth and women sectors and Sufi Orders men.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ ethnic/ national group	No specific mention.
Religious groups	Groups→Religious groups→Rhetorical Page 2, Sixthly: administration of the transitional period under a political declaration specifying framework of partnership between national forces (political and civilian), military component, resistance committees, live revolution forces, youth and women sectors and Sufi Orders men.
Indigenous people	No specific mention.
Other groups	No specific mention.

Refugees/ displaced persons	Groups→Refugees/displaced persons→Rhetorical Page 1, Untitled Preamble: ...It is important to complete the transitional period successfully to arrive at an elected civilian government which can be achieved only through the unity of political forces, revolution forces, young men and women, resistance committees, IDPs and refugees.
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Social class	No specific mention.
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## Gender

Women, girls and gender	Page 1, Untitled Preamble: ...It is important to complete the transitional period successfully to arrive at an elected civilian government which can be achieved only through the unity of political forces, revolution forces, young men and women, resistance committees, IDPs and refugees.
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Page 2, Sixthly:  
administration of the transitional period under a political declaration  
specifying framework of partnership between national forces (political and  
civilian), military component, resistance committees, live revolution forces,  
youth and women sectors and Sufi Orders men.

Men and boys	No specific mention.
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LGBTI	No specific mention.
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Family	No specific mention.
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## State definition

Nature of state (general)	No specific mention.
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State configuration	No specific mention.
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Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/ secession No specific mention.

Accession/ unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

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**Governance**

Political institutions (new or reformed)

Governance→Political institutions (new or reformed)→General references

Page 1, Thirdly:

the two parties reiterate that the standing transitional partnership between civilians and the military is the guarantor of stability and security of the Sudan. Based on that the two parties agreed to implement partnership in trust with full commitment to the formation of a civil government made up of national independent competencies (technocrats).

Page 2, Fourthly:

the Transitional Sovereignty Council shall oversee implementation of the transitional period's tasks under article 8 of the Constitutional Document without any direct interference in executive work.

Page 2, Fifthly:

insurance of the transfer of transitional power in time specified to an elected civilian government.

Page 2, Eleventh:

the two parties reiterate the importance of restructuring the committee of dismantling the 30th of June 1989 and reviewing its performance in the past period. It should be provided with qualified cadres in all required specializations and expertise to enable it perform its work in an effective and just way. The appeal committee should be activated and its decisions be reviewed as required by the standing litigation steps.

Governance→Political institutions (new or reformed)→Temporary new institutions

Page 2, Fourthly:

the Transitional Sovereignty Council shall oversee implementation of the transitional period's tasks under article 8 of the Constitutional Document without any direct interference in executive work.

Page 2, Ninthly:

hastening completion of all transitional governance institutions by formation of the Legislative Council , Constitutional Court, appointment of the Chief Justice and the Attorney General . And consequently formation of commissions and other transitional institutions to perform their respective duties in accordance with specified timeframes.

Page 2, Eleventh:

the two parties reiterate the importance of restructuring the committee of dismantling the 30th of June 1989 and reviewing its performance in the past period. It should be provided with qualified cadres in all required specializations and expertise to enable it perform its work in an effective and just way. The appeal committee should be activated and its decisions be reviewed as required by the standing litigation steps

Page 3, Fourteenth:

by signing this political declaration, the decision of the Commander-in Chief relieving the Transitional Prime Minister is annulled.

Elections	Page 2, Fifthly: insurance of the transfer of transitional power in time specified to an elected civilian government.
Electoral commission	No specific mention.
Political parties reform	No specific mention.
Civil society	Page 2, Sixthly: administration of the transitional period under a political declaration specifying framework of partnership between national forces (political and civilian), military component, resistance committees, live revolution forces, youth and women sectors and Sufi Orders men.  Page 2, Tenthly: initiation of a comprehensive transparent dialogue between all political and societal forces and live revolution forces as a prelude to launching the constitutional conference.
Traditional/religious leaders	No specific mention.
Public administration	No specific mention.
Constitution	Governance→Constitution→Constitution affirmation/renewal Page 1, Firstly: reiterating that the Constitutional Document for 2019 as amended in 2020 is the basic reference for completing the transitional period. Special consideration should be given to the status of Eastern Sudan and the parties should work together to address that status within a national framework that ensures stability in a way that is satisfactory to the people of Eastern Sudan.  Governance→Constitution→Constitutional reform/making Page 1, Secondly: the two parties reiterate the importance of amending the Constitutional Document to achieve and ensure comprehensive political participation to all community components, excluding the dissolved Congress Party.  Page 2, Tenthly: initiation of a comprehensive transparent dialogue between all political and societal forces and live revolution forces as a prelude to launching the constitutional conference.

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## Power sharing

Political power sharing	No specific mention.
Territorial power sharing	Power sharing→Territorial power sharing→Federal or similar sub-divided government Page 1, Firstly: ... Special consideration should be given to the status of Eastern Sudan and the parties should work together to address that status within a national framework that ensures stability in a way that is satisfactory to the people of Eastern Sudan.
Economic power sharing	No specific mention.
Military power sharing	No specific mention.

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## Human rights and equality

Human rights/RoL general	No specific mention.
Bill of rights/similar	No specific mention.
Treaty incorporation	No specific mention.
Civil and political rights	No specific mention.



Socio-economic rights      No specific mention.

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## **Rights related issues**

Citizenship      No specific mention.

Democracy      Page 1, Untitled Preamble:  
...Thus, the two parties have committed to working together to complete the path of democratic correction in a manner that serves Sudan's best interests and avoids the spill of the country into the unknown and the insecurity.

Detention procedures      No specific mention.

Media and communication      No specific mention.

Mobility/access      No specific mention.

Protection measures      No specific mention.

Other      No specific mention.

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## **Rights institutions**

NHRI      No specific mention.

Regional or international human rights institutions      No specific mention.

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## Justice sector reform

Criminal justice and emergency law	No specific mention.
State of emergency provisions	No specific mention.
Judiciary and courts	Page 2, Ninthly: hastening completion of all transitional governance institutions by formation of the Legislative Council, Constitutional Court, appointment of the Chief Justice and the Attorney General. And consequently formation of commissions and other transitional institutions to perform their respective duties in accordance with specified timeframes.
Prisons and detention	No specific mention.
Traditional Laws	No specific mention.

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## Socio-economic reconstruction

Development or socio-economic reconstruction	No specific mention.
National economic plan	No specific mention.
Natural resources	No specific mention.
International funds	No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

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## **Land, property and environment**

Land reform/  
rights No specific mention.

Pastoralist/  
nomadism  
rights No specific mention.

Cultural  
heritage No specific mention.

Environment No specific mention.

Water or  
riparian  
rights or  
access No specific mention.

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## **Security sector**

Security Guarantees Page 2, Thirdly:  
the two parties reiterate that the standing transitional partnership between civilians and the military is the guarantor of stability and security of the Sudan ...

Ceasefire No specific mention.

Police	No specific mention.
Armed forces	Page 3, Thirteenth: working to build a national united army .
DDR	No specific mention.
Intelligence services	No specific mention.
Parastatal/ rebel and opposition group forces	Page 2, Sixthly: administration of the transitional period under a political declaration specifying framework of partnership between national forces (political and civilian), military component, resistance committees, live revolution forces, youth and women sectors and Sufi Orders men .  Page 2, Tenthly: initiation of a comprehensive transparent dialogue between all political and societal forces and live revolution forces as a prelude to launching the constitutional conference.
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/ organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

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## Transitional justice

Transitional justice general	No specific mention.
Amnesty/pardon	No specific mention.
Courts	No specific mention.
Mechanism	Page 2, Twelfth: investigation of all events that occurred during demonstrations, including injuries and deaths sustained by both civilians and uniformed personnel. Perpetrators should be brought to justice.
Prisoner release	Page 2, Seventhly: release of all political detainees.
Vetting	No specific mention.
Victims	Page 2, Twelfth: investigation of all events that occurred during demonstrations, including injuries and deaths sustained by both civilians and uniformed personnel. Perpetrators should be brought to justice.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	No specific mention.

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## Implementation

UN signatory	No specific mention.
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Other international signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism No specific mention.

Related cases No specific mention.

Source <https://www.dabangasudan.org/en/all-news/article/sudan-empowerment-removal-committee-protests-court-decision-on-judicians>

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