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Country/ entity	El Salvador
Region	Americas
Agreement name	Agreement of the Tripartite Meeting Spanish: Acuerdo de la Reunión Tripartita
Date	8 Sep 1993
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict (El Salvador Civil War (1979 - 1992))
Stage	Implementation/renegotiation
Conflict nature	Government
Peace process	El Salvador peace process
Parties	The Government of El Salvador: President Alfredo Cristiani, Minister Oscar Santamaría; General Mauricio Ernesto Vargas; Rodolfo Parker; FMLN: Schafik Handal, Salvador Sánchez Cerén, Joaquín Víllalobos, Francisco Jovel, Eduardo Sancho and Salvador Samayoa; ONUSAL: Augusto Ramírez-Ocampo, Michael Gucoosky and Julión Camarero.
Third parties	-

Description Agreed on collection of weapons and property of the Armed Forces of El Salvador (AFES) held by civilians or retired military personnel and agreed to abstain from using the AFES as preventive measure or in ordinary course of events for the maintenance of public security. Provided for gradual winding down of the National Police, closure of the National Police Academy, and the dissolution of the Fiscal Battalion and on further measures to guarantee the civilian character of the PNC. UN Secretary General to present report to Security Council on compliance with recommendations of the Truth Commission. Agreement also reached on economic and social matters, including transfer of lands and implementation of reintegration programmes; the assignment of television and radio frequencies to FMLN; electoral matters and funding. Also provided for publication of Doctrine of AFES, and issue of customs duty-free permits for the importation of vehicles for the FMLN. Not really an agreement. This document reflects the current and agreed situation with respect to outstanding unresolved issues (see 'UN role') esp. land transfer, and the position of ONUSAL with respect to some of them, further to a meeting on 08/09/1993.

Agreement document [SV_930908_Acuerdo de la Reunión Tripartita \(EN\).pdf](#)  | [Download PDF](#)

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Groups

Children/youth Groups→Children/youth→Substantive
Page 1, Untitled Preamble
... Following this exercise, both parties agreed that points that have already been dealt with and routine matters must not be included in the meeting scheduled with the president. Instead, only those that, not being specifically covered in the agreements and whose solution can deliver progress in the peace and reconciliation process, require a political solution at the presidential level should be included. These points will be dealt with outside the agreements and will be included in Items 7 and 10 for youth veterans.

Disabled persons	<p>Groups→Disabled persons→Substantive Page 5-6, D. SOCIO-ECONOMIC MATTERS</p> <p>11. Fully implement the programmes for the reinsertion of FMLN veterans and the reconstruction of the areas most affected by the conflict.</p> <p>The government will draw up an operational plan to find solutions to issues in the operations and mechanisms for applying programmes, the streamlining of processes and the resolution of difficulties. The problems detected include:</p> <ul style="list-style-type: none"> • provision of initial funding for the Board of Directors for the crippled and disabled (outstanding since 26 May);
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/displaced persons	<p>Groups→Refugees/displaced persons→Substantive D.9 further agreements on transfer of land, govt commits to formulate an operational plan to resolve existing operational and mechanical problems of the land transfer</p>
Social class	No specific mention.

Gender

Women, girls and gender No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) No specific mention.

Elections Page 6, F. ELECTORAL ISSUES
14. Clean and expand the register.
The government's biggest responsibility for the electoral system is to provide the budget required for the Supreme Electoral Court (Tribunal Supremo Electoral, TSE) to carry out its activities.
So far, subject to approval by the Legislative Assembly, the government has assigned SVC 40 million for the TSE's ordinary budget. The institution is responsible for cleaning and expanding the register.
The government undertakes to ensure the decree recently approved by the Legislative Assembly making electoral ID mandatory will be published and take effect shortly.
The president announced he will hold a meeting with the general secretaries of the political parties and TSE magistrates to encourage the progress of the process.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society Page 8, I. OTHER ISSUES COVERED

2. Other matters.

President Cristiani requested the inclusion of four additional points that were not planned in the agenda: the employment problem, land seizures, logistics infrastructure for FMLN and the campaign to discredit the electoral process, although only the first and last of these had been discussed by the end of the meeting.

In terms of employment, the president raised the issue of current instability and its repercussions on the forthcoming elections as a result of the series of strikes in the public sector. He made specific reference to the strike in the health sector, recalling that the constitution of El Salvador prohibits public sector workers from striking. He requested that FMLN use its influence on unions to stop this type of activities

FMLN stated it is not interested in destabilising the country and that it was not aware the National Union of Health Workers (Unión Nacional de Trabajadores de Salud, UNTS) was involved in the health sector strike, that its influence on these organisations was not as large as thought and that the solution to employment problems could not only be in terms of repression.

Traditional/
religious
leaders No specific mention.

Public
administration No specific mention.

Constitution No specific mention.

Power sharing

Political
power
sharing No specific mention.

Territorial
power
sharing No specific mention.

Economic
power
sharing No specific mention.

Military power sharing	No specific mention.
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Human rights and equality

Human rights/RoL general	No specific mention.
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Bill of rights/similar	No specific mention.
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Treaty incorporation	No specific mention.
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Civil and political rights	No specific mention.
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Socio-economic rights	No specific mention.
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Rights related issues

Citizenship	No specific mention.
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Democracy	No specific mention.
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Detention procedures	No specific mention.
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Media and communication	Rights related issues→Media and communication→Media roles Page 6, E. POLITICAL PARTICIPATION OF FMLN 12. Assign FMLN two frequencies for television and one for shortwave. The government is waiting for FMLN to submit details of legal entities or companies to assign two television frequencies and a shortwave frequency.
Mobility/ access	No specific mention.
Protection measures	Rights related issues→Protection measures→Protection of groups Page 7, H. OTHER AGREEMENTS 4. Put in motion the Law for the Protection of People Subject to Special Security. Agreement met by the government. The process for legalising the situation of escorts is underway.
Other	No specific mention.

Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

Justice sector reform

Criminal justice and emergency law	No specific mention.
State of emergency provisions	No specific mention.

Judiciary and courts Page 6, F. ELECTORAL ISSUES
14. Clean and expand the register.
The government's biggest responsibility for the electoral system is to provide the budget required for the Supreme Electoral Court (Tribunal Supremo Electoral, TSE) to carry out its activities.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development
Page 5-6, D. SOCIO-ECONOMIC MATTERS
12. Complete the tasks entrusted to the forum for the economic and social cohesion and execute the agreements it has adopted.
The forum has already agreed a work programme to complete its tasks. The parties should provide their best efforts to the sectors involved.
Socio-economic reconstruction→Development or socio-economic reconstruction→Infrastructure and reconstruction
Page 5-6, D. SOCIO-ECONOMIC MATTERS
11. Fully implement the programmes for the reinsertion of FMLN veterans and the reconstruction of the areas most affected by the conflict.
The government will draw up an operational plan to find solutions to issues in the operations and mechanisms for applying programmes, the streamlining of processes and the resolution of difficulties. The problems detected include:

National economic plan No specific mention.

Natural resources No specific mention.

International funds	<p>Page 5-6, D. SOCIO-ECONOMIC MATTERS</p> <p>11. Fully implement the programmes for the reinsertion of FMLN veterans and the reconstruction of the areas most affected by the conflict. The government will draw up an operational plan to find solutions to issues in the operations and mechanisms for applying programmes, the streamlining of processes and the resolution of difficulties. The problems detected include:</p> <p>... • make use of the offer of aid to cover the grant deficit;</p> <p>Page 7, G. FUNDING</p> <p>15. Achieving the remaining funding</p> <p>The government is using its own resources to meet the financial requirements derived from the agreements: it has provided SVC 36 million for the operations of ANSP, SVC 176 million for PNC and SVC 40 million for TSE. Financial support from the international community has been less than envisaged and slow in arriving.</p> <p>The Secretary General of the United Nations will continue to support the government's efforts to obtain the necessary resources.</p> <p>Page 8, I. OTHER ISSUES COVERED</p> <p>2. Other matters.</p> <p>The president also requested FMLN leaders cease making accusations directed at TSE and its activity on visits abroad, since these have resulted in funds being frozen by the United States Congress.</p>
Business	<p>Page 5-6, D. SOCIO-ECONOMIC MATTERS</p> <p>11. Fully implement the programmes for the reinsertion of FMLN veterans and the reconstruction of the areas most affected by the conflict. The government will draw up an operational plan to find solutions to issues in the operations and mechanisms for applying programmes, the streamlining of processes and the resolution of difficulties. The problems detected include:</p> <ul style="list-style-type: none"> • prepare and carry out an information campaign on loan programmes for agriculture, livestock and micro businesses (SRN commitment); • implementation of the technical assistance programme for micro-business loans for demobilised people; <p>... • the interest rate for micro-business loans;</p>
Taxation	No specific mention.

Banks

Socio-economic reconstruction→Banks→Personal or commercial banking

Page 5-6, D. SOCIO-ECONOMIC MATTERS

11. Fully implement the programmes for the reinsertion of FMLN veterans and the reconstruction of the areas most affected by the conflict.

The government will draw up an operational plan to find solutions to issues in the operations and mechanisms for applying programmes, the streamlining of processes and the resolution of difficulties. The problems detected include:

... • the institution to manage the credit component;

Land, property and environment

Land reform/
rights

Land, property and environment→Land reform/rights→Property return and restitution

Page 1, Untitled Preamble

... The review and search for solutions to these points, with which the government explicitly indicated its desire to comply, was bearing fruit. However, in some instances there remains much work to be done, as is the case with the Land Transfer Programme, which has currently only reached around 10% of the planned target. In others, legislative decrees are required and are currently pending approval by the Legislative Assembly, while other points are currently being implemented. Finally, some points have required decisive government action, while others have simply been implemented.

Page 4-5, D. SOCIO-ECONOMIC MATTERS

10. Complete the agreement for the transfer of land, resolving outstanding issues, which include those related to the transfer of land or properties to dwellers in former zones of conflict.

The government has set out an operational plan to streamline the Land Transfer Programme. FMLN believes many of the points are positive and submitted clarifications to the Supervision and Monitoring Committee (SMC), which were accepted.

It was understood that the bodies involved in the Land Transfer Programme (CEA-COPAZ, SMC, ONUSAL as verifier and the FMLN Land Commission) continue to exercise the functions set out in the Secretary General's plan dated 13 October 1992. The government has instructed state bodies in this respect.

The government regards the solution to the issue of unverified tenedores, veterans under 16 and urban settlements as beyond the scope of the agreement. FMLN expressed the opinion that the issue of the number of unverified tenedores originated in part from the CEA-COPAZ verification mechanism and that, as such, the issues beyond the scope of the agreement are minors and urban settlements.

As agreed at the trilateral meeting, the government studied the financial impact on the Land Transfer Programme of proceeding with the immediate registration of the 170 FMLN lists of farms for which negotiations had already taken place, which include people not verified by CEA-COPAZ and minors. It accepted that if the full funding of the Land Transfer Programme was ensured, it was in conditions to immediately resolve the issue of including unverified tenedores and minors; otherwise, it would have to wait to check the number of verified tenedores presented in the offices created by the Coordinating Office for the Agrarian Issue (Oficina Coordinadora del Tema Agrario, OCTA) for the operational plan for streamlining the Land Transfer Programme before distribution of the lands and then subsequently covering unverified tenedores and minors providing funding was available.

The government estimates the funding gap to cover the 47,500 people envisaged in the plan set out by the Secretary General on 13 October 1992 and accepted by the parties at around SVC 730 million. The government also proposed reducing the amount allocated to each beneficiary if there is not enough land available.

To streamline the process, the 170 negotiated farms could be transferred immediately once the unverified tenedores and minors have been replaced by verified tenedores or veterans. FMLN has done this for 33 of the 170 negotiated farms. For minors who turned 16 after 1 February 1992, the government suggested the alternative of their inclusion in reinsertion programmes, including grants.

Pastoralist/
nomadism
rights No specific mention.

Cultural
heritage No specific mention.

Environment No specific mention.

Water or
riparian
rights or
access No specific mention.

Security sector

Security Guarantees Page 7, H. OTHER AGREEMENTS
4. Put in motion the Law for the Protection of People Subject to Special Security.
Agreement met by the government. The process for legalising the situation of escorts is underway.

Page 8, I. OTHER ISSUES COVERED

2. Other matters.

President Cristiani requested the inclusion of four additional points that were not planned in the agenda: the employment problem, land seizures, logistics infrastructure for FMLN and the campaign to discredit the electoral process, although only the first and last of these had been discussed by the end of the meeting.

Ceasefire No specific mention.

Police

B.4. Govt commits to wind down existing police force by Sept 30; reaffirms civilian character of the new police service and committing not to attempt incorporating active or retired military personnel into the new service; B.7. Govt commits to institute an aptitude and sufficiency exam for FMLN former combatants who do not meet the academic entry requirements

Page 2, A. ARMED FORCES

3. Abstain from preventive or routine use of the armed forces to maintain public safety.

... According to FMLN, a final solution to this point is outstanding. According to government explanations, the purpose of the “surveillance” plan currently in place is to complete the training of the armed forces and discourage crime. Under this plan, the armed forces are deployed at roadsides in non-conflict, non-urban zones, which pass through areas with the highest crime rates. The plan also includes provisions for the use of armed forces in security operations at the request of the National Police (Policia Nacional, PN) or National Civil Police (Policia Nacional Civil, PNC), subject to authorisation by the president, who, in such cases, must inform the Legislative Assembly per the constitution.

Page 2, B. NATIONAL PUBLIC SAFETY ACADEMY

4. Formalise a plan for the gradual dissolution of PN, closure of the PN school and dissolution of the Customs and Excise Division.

The government undertakes to set out a plan for the gradual dissolution of PN, closure of the PN school and dissolution of the Customs and Excise Division before 30 September.

Page 2-3, B. NATIONAL PUBLIC SAFETY ACADEMY

5. Guarantee the civil nature of PNC and its autonomy with respect to the Armed Forces.

Overtaking the appointment of the Deputy Director of PNC and any other attempt to incorporate active or non-active military staff. To guarantee the civil nature of PNC and its autonomy with respect to the armed forces, in line with the agreements, the appointment of the former Captain of the Armed Forces and Head of the Executive Anti-Narcotics Unit (Unidad Ejecutiva Antinarcoicos, UEA), Oscar Peña, as Deputy Director of Operations of PNC is understood as exceptional and not setting a precedent. The post occupied by Captain Peña, former head of UEA, is political and not related to his career, having accessed the post after resigning and separating from the armed forces. There are a further two political posts in PNC (Director General and Deputy Administrative Director) that are currently held by civilians. The government reiterates that there is no intention to monopolise PNC.

In the complementary agreements dated 22 December 1992, it was agreed, as expressed in the letters sent regarding the matter by Iqbal Riza, at the time Special Representative of the Secretary General, on 23 December 1992, that military members of the Inter-American Commission on Human Rights (IACHR) and UEA were only authorised to enter PNC based on their technical qualifications, subject to permanent separation from the armed forces and only under exceptional circumstances, without setting a precedent.

The current staff and teams of IACHR and UEA will be incorporated into PNC in this way to form the initial core of the criminal and antinarcotics investigation divisions, respectively, incorporated not as whole units, but as individual teams and staff. FMLN reiterates its position that only staff of IACHR and UEA as of 22 December 1992 can be transferred and will be assessed by the Director of PNC with the assistance of ONUSAL in order to ensure that

Armed
forces

Page 2, A. ARMED FORCES

3. Abstain from preventive or routine use of the armed forces to maintain public safety.

ONUSAL made its position clear in a letter to the government dated 12 July. Its position is the same as the section of the agreements referring to the principles of the doctrine of the armed forces, namely that “keeping internal peace, tranquillity, order and public safety is outside the ordinary remit of the armed forces as an institution responsible for national defence. In this respect, any role to be played by the armed forces must always be exceptional, when ordinary methods have been exhausted and in the terms established by the constitutional reform approved in April 1991” (Article 168, No. 12).

According to FMLN, a final solution to this point is outstanding. According to government explanations, the purpose of the “surveillance” plan currently in place is to complete the training of the armed forces and discourage crime. Under this plan, the armed forces are deployed at roadsides in non-conflict, non-urban zones, which pass through areas with the highest crime rates. The plan also includes provisions for the use of armed forces in security operations at the request of the National Police (Policia Nacional, PN) or National Civil Police (Policia Nacional Civil, PNC), subject to authorisation by the president, who, in such cases, must inform the Legislative Assembly per the constitution.

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Page 7, H. OTHER AGREEMENTS

1. Complete publication of the armed forces doctrine Agreement met by the government.

DDR

Security sector→DDR→DDR programmes

Page 1-2, A. ARMED FORCES

1. Collection of arms for the exclusive use of the armed forces in the possession of civilians or demobilised soldiers.

Of the inventory of 1,441 arms submitted by the Armed Forces of El Salvador, only 549 have been collected so far, leaving 892 in the possession of various institutions. The government undertakes to collect them and replace them with suitable alternatives before 20 November.

The remaining arms for the exclusive use of the armed forces in the possession of civilians or demobilised soldiers will be collected by a large-scale campaign that will begin immediately after approval of the Law for the Control of Arms, Munitions, Explosives and Similar Articles. The government submitted the corresponding bill to the assembly on 25 August 1993 and another bill for the same law is being debated by the National Commission for the Consolidation of Peace (Comision Nacional Para la Consolidacion de la Paz, COPAZ) with a view to submitting it to the Legislative Assembly for consideration.

Page 2, A. ARMED FORCES

2. Approval of the law for the private security service.

The parties submitted the outline of a draft private security services bill to COPAZ. A special COPAZ sub-commission drafted a bill for this law, which has been withheld to give priority to the Law for the Control of Arms, Munitions, Explosives and Similar Articles mentioned above. Government and FMLN representatives on COPAZ should encourage the bill to be submitted to the assembly.

Page 3-4, B. NATIONAL PUBLIC SAFETY ACADEMY

7. Adopt the aptitude and sufficiency exam at ANSP as an exceptional measure to meet the quotas for former FMLN and PN members at the executive and senior levels.

This point is not covered by the agreements and accordingly should be treated as an extra point, arising as part of a COPAZ debate regarding the first call for executive and senior levels, accepted by the government.

The government undertakes to send a letter to the Director of ANSP requesting him/her to prepare an aptitude and sufficiency exam for former FMLN members that do not meet the academic conditions for entry at the executive and senior levels. It is necessary to fill four posts at senior level and 17 at executive level in the second call for recruitment at these levels to allow FMLN to meet the quota of 20%. This exam will be exceptional and will not set a precedent.

FMLN undertakes to refrain from attempts to exceed its quota on PNC by recommending former fighters as candidates to fill the spaces reserved for people that did not directly participate in the conflict.

Both parties agree to consider as closed the issue of the appointment of Captain Peña and the entry of staff originating from the old security bodies in the first call for the executive and senior levels (see Point 5).

Page 5-6, D. SOCIO-ECONOMIC MATTERS

11. Fully implement the programmes for the reinsertion of FMLN veterans and the reconstruction of the areas most affected by the conflict.

The government will draw up an operational plan to find solutions to issues in the operations and reconstruction for applying programmes, the streamlining of processes and the resolution of difficulties. The problems

Intelligence services	No specific mention.
Parastatal/ rebel and opposition group forces	<p>Page 6, E. POLITICAL PARTICIPATION OF FMLN</p> <p>12. Assign FMLN two frequencies for television and one for shortwave. The government is waiting for FMLN to submit details of legal entities or companies to assign two television frequencies and a shortwave frequency.</p> <p>Page 7, H. OTHER AGREEMENTS</p> <p>3. Issue the exemptions required to import FMLN vehicles. Agreement met by the government. The process for obtaining the exemptions is currently underway.</p> <p>Page 7-8, I. OTHER ISSUES COVERED</p> <p>1. Armed groups</p> <p>This issue was already covered at the previous trilateral meeting in May, attended by President Alfredo Cristiani, at which FMLN offered support to efforts to eliminate armed groups. The appearance of new criminal groups and the politicisation of the issue in public declarations and media articles caused the issue to be raised at the meeting of the parties for the agreements.</p> <p>It was agreed that FMLN would cooperate with the government, providing any information it has to help capture and pursue armed groups as soon as possible, combining efforts in information and using PNC, IACHR and UEA, whose staff and team is being transferred to PNC.</p> <p>It was also agreed that these armed groups would be classed as having a criminal character and of a purely delinquent nature, without any political motivation. The parties publicly declared this position.</p> <p>In the case of attacks, which may appear to have a political motive, the parties will abstain from making mutually accusatory public declarations until obtaining the results of the corresponding investigations.</p> <p>Page 8, I. OTHER ISSUES COVERED</p> <p>2. Other matters.</p> <p>President Cristiani requested the inclusion of four additional points that were not planned in the agenda: the employment problem, land seizures, logistics infrastructure for FMLN and the campaign to discredit the electoral process, although only the first and last of these had been discussed by the end of the meeting.</p>
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.

Crime/ organised crime	<p>Page 7-8, I. OTHER ISSUES COVERED</p> <p>1. Armed groups</p> <p>This issue was already covered at the previous trilateral meeting in May, attended by President Alfredo Cristiani, at which FMLN offered support to efforts to eliminate armed groups. The appearance of new criminal groups and the politicisation of the issue in public declarations and media articles caused the issue to be raised at the meeting of the parties for the agreements.</p> <p>It was agreed that FMLN would cooperate with the government, providing any information it has to help capture and pursue armed groups as soon as possible, combining efforts in information and using PNC, IACHR and UEA, whose staff and team is being transferred to PNC.</p> <p>It was also agreed that these armed groups would be classed as having a criminal character and of a purely delinquent nature, without any political motivation. The parties publicly declared this position.</p> <p>In the case of attacks, which may appear to have a political motive, the parties will abstain from making mutually accusatory public declarations until obtaining the results of the corresponding investigations.</p>
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general	No specific mention.
Amnesty/ pardon	No specific mention.
Courts	No specific mention.
Mechanism	<p>Page 4, C. TRUTH COMMISSION</p> <p>9. Implement its recommendations.</p> <p>The Secretary General of the United Nations will soon present a report to the Security Council setting out his views on the status of compliance with the recommendations of the Truth Commission.</p>

Prisoner release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

Implementation

UN signatory ONUSAL (in attendance at this tripartite meeting);
direct quote: J. ANEXO
1 – Listado de Asistentes a la Reunión
...
ONUSAL: Sres. Augusto Ramírez-Ocampo, Michael Gucoysky y Julío Camarero.

Other international signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism B.7. Grant to COPAZ's sub commission of the new police service a consultative role in the important decisions in the development of the service and the training academy; C.8 Secretary General will present an appraisal of the state of compliance of TRC recommendations to the UNSC in the near future; D.9 CEA, Committee of Supervision and Implementation, ONUSAL as scrutineer and the Land Commission of the FMLN continue to exercise their respective functions; F.13 President to hold meeting with Secretary Generals of the political parties and the Magistrates of the TSE (electoral commission) in order to expedite the process

Related cases No specific mention.

Source UN Peacemaker, https://peacemaker.un.org/sites/peacemaker.un.org/files/SV_930908_Acuerdo%20de%20la%20Reuni%20n%20Tripartita.pdf
