

Country/entity	Democratic Republic of Congo
Region	Africa (excl MENA)
Agreement name	Mini Summit on Peace and Security in the Eastern Region of the Democratic Republic of Congo – Final Communiqué
Date	23 Nov 2022
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Interstate/intrastate conflict(s) Congo Civil Wars (1996 -) The overthrow of the long-term dictator Mobutu Sese Seko by a rebel Tutsi army backed by Uganda and Rwanda in 1997 acted as a catalyst for a war with regional dimensions, mainly fought in the eastern Kivu provinces. The conflict escalated in 1998, when President Laurent Kabila, then backed by Zimbabwean and Angolan troops, ordered Rwanda and Uganda to leave. After Kabila's assassination in 2001, his son Joseph took over the presidency and won in the 2006 democratic elections. In the eastern provinces, Tutsi-led militias, mainly organised in the National Congress for the Defense of the People (CNDP), fought the remnants of the Rwandan Hutu force FDLR, with further involvement of Rwandan and Ugandan troops. Other regionally operating militia groups, like the Lord's Resistance Army from Northern Uganda, the so-called Mai Mai groups or short-lived guerrilla outfits like the March 23 Movement (M23) further contributed, and still contribute, to the complexity of the situation in eastern DRC. Close Congo Civil Wars (1996 -)
Stage	Framework/substantive - partial
Conflict nature	Government/territory
Peace process	DRC: Angola-led process for Eastern DRC

Parties

Pour la République d'Angola
[signature]
S.E. JOÃO MANUEL CONÇALVES LOURENÇO
Président de la République et Médiateur mandaté par la Conférence de l'Union Africaine

Pour la République du Burundi
S.E. ÉVARISTE NDAYISHIMIYE
Président de la République et Président en Exercice de la Communauté de l'Afrique de l'Est [signature]

Pour la République Démocratique du Congo
[signature]
S.E. FÉLIX-ANTOINE TSHISEKEDI TSHILOMBO
Président de la République

Pour la République du Rwanda
[signature]
S.E. VINCENT BIRUTA
Ministre des Affaires Étrangères et de Coopération Internationale en Représentation de S.E. Paul Kagame, Président de la République du Rwanda

Third parties

Pour la Communauté de l'Afrique de l'Est/Facilitateur
S.E. Uhuru Muigai Kenyatta
Ex-Président de la République du Kenya

Description

Communiqué following regional diplomatic efforts to find a solution to the spread of armed groups in DRC. The agreement lays out a tight timetable for insurgent groups to lay down their arms, focusing on the M23. The agreement provides that the EAC regional force will act against M23 in case of non-compliance.

Agreement document

[CD_221123_Mini Summit on Peace and Security in the Eastern Region of the Democratic Republic of Congo.pdf \(opens in new tab\)](#) | [Download PDF](#)

Agreement document (original language)

[CD_222311_Mini Sommet sur la Paix et la Securite dans la Region Est de la Republique Democratique du Congo – Communiqué Final.pdf \(opens in new tab\)](#)

Groups

Children/youth No specific mention.

Disabled persons No specific mention.

Elderly/age No specific mention.

Migrant workers No specific mention.

**Racial/ethnic/
national group** No specific mention.

Religious groups No specific mention.

Indigenous people No specific mention.

Other groups No specific mention.

**Refugees/displaced
persons** Groups→Refugees/displaced persons→Substantive
Page 5-6, 8. The Mini-Summit decided the following:
...
j) Return of Internal Displaced People (IDPs) to their homes (Day D+7);
...
n) Consideration and resolution of the issue of the return of all refugees to their countries
of origin> as referred to in the Luanda Roadmap (Day D+15);

Social class No specific mention.

Gender

**Women, girls and
gender** No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

**Nature of state
(general)** No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

**Independence/
secession** No specific mention.

**Accession/
unification** No specific mention.

Border delimitation No specific mention.

**Cross-border
provision** Page 5, 8. The Mini-Summit decided the following:
...
1) Resumption of bilateral dialogue between the DRC and Rwanda with a view to the normalisation of diplomatic relations and the resumption of cooperation (Day D+60);

Governance

**Political
institutions (new or
reformed)** No specific mention.

Elections No specific mention.

**Electoral
commission** No specific mention.

**Political parties
reform** No specific mention.

Civil society No specific mention.

**Traditional/
religious leaders** No specific mention.

**Public
administration** No specific mention.

Constitution No specific mention.

Power sharing

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship	No specific mention.
Democracy	No specific mention.
Detention procedures	No specific mention.
Media and communication	No specific mention.
Mobility/access	No specific mention.
Protection measures	No specific mention.
Other	No specific mention.

Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

Justice sector reform

Criminal justice and emergency law	No specific mention.
State of emergency provisions	No specific mention.
Judiciary and courts	No specific mention.
Prisons and detention	No specific mention.
Traditional Laws	No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights No specific mention.

Pastoralist/nomadism rights No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

Water or riparian rights or access No specific mention.

Security sector

Security Guarantees

No specific mention.

Ceasefire

Security sector→Ceasefire→Ceasefire provision

Page 3-4, 8. The Mini-Summit decided the following:

a) Cessation of hostilities in general, and in particular of M23 attacks against the FARDC and MONUSCO from Friday, 25th of November 2022 at 18h00 (Day D);

...

d) Intervention of the EAC Regional Force against M23, as established in the framework of the Nairobi Process and the conclusions of the Extraordinary Meeting of the Chiefs of General Staff of the EAC Armed Forces, held in Bujumbura, on 8th of November 2022, in case of noncompliance by M23 to cease hostilities and withdraw from the occupied territories;

e) Withdrawal of the M23 from the currently held positions and its return to its initial positions, as per the Extraordinary Meeting of the Chiefs of General Staff of the EAC Armed Forces of 8th of November 2022, held in Bujumbura, Republic of Burundi, under the control of the Regional Force and the Ad Hoc Mechanism 1n collaboration with MONUSCO (Day D+2), namely:

«Kenya to initially deploy its Contingent in goma, DRC and subsequently in Bunagana, Rutshuru and Kiwanja upon the withdraw of M23 to its initial positions not beyond the line along Sabinyo (DRC side), Bigega, Bugusa, Nyabikona, Mbuzi, Rutsiro and Nkokwe. If M23 does not withdraw the EAC Heads of States shall authorize use of force to compel the group to comply»;

Police

No specific mention.

Armed forces

No specific mention.

DDR

Security sector→DDR→Demilitarisation provisions
Page 5, 8. The Mini-Summit decided the following:

...

i) Disarmament and cantonment of the M23 in Congolese territory under the control of the FARDC, the Regional Force and the Ad Hoc Verification Mechanism, with the collaboration of MONUSCO (D-Day +5);

Page 6.

9. The Heads of State requested that the FARDC> the Regional Force and the Chiefs of General Staff (CGS) of the EAC Regional Force> in collaboration with MONUSCO> study all issues related to the disarmament and cantonment of M23 elements and submit proposals to them at their next MiniSummit.

Security sector→DDR→DDR programmes

Page 6,

10. The Heads of State recommended the acceleration of the implementation of the Disarmament> Demobilisation> Community Reintegration and Stabilisation Programme (PDDR-CS) underway in the DRC> expressed their deep concern about the conditions in which hundreds of thousands of displaced people are living in the war-affected areas of North Kivu province and launched an appeal to the International Community for humanitarian aid to those populations.

Intelligence services

No specific mention.

Parastatal/rebel and opposition group forces

Page 4-5, 8. The Mini-Summit decided the following:

...

d) Intervention of the EAC Regional Force against M23, as established in the framework of the Nairobi Process and the conclusions of the Extraordinary Meeting of the Chiefs of General Staff of the EAC Armed Forces, held in Bujumbura, on 8th of November 2022, in case of noncompliance by M23 to cease hostilities and withdraw from the occupied territories;

e) Withdrawal of the M23 from the currently held positions and its return to its initial positions, as per the Extraordinary Meeting of the Chiefs of General Staff of the EAC Armed Forces of 8th of November 2022, held in Bujumbura, Republic of Burundi, under the control of the Regional Force and the Ad Hoc Mechanism 1n collaboration with MONUSCO (Day D+2), namely:

«Kenya to initially deploy its Contingent in goma, DRC and subsequently in Bunagana, Rutshuru and Kiwanja upon the withdraw of M23 to its initial positions not beyond the line along Sabinyo (DRC side), Bigega, Bugusa, Nyabikona, Mbuzi, Rutsiro and Nkokwe. If M23 does not withdraw the EAC Heads of States shall authorize use of force to compel the group to comply»;

f) Creation of the conditions for the occupation of M23 currently controlled zones, by the EAC Regional Force, with the support of MONUSCO and the Ad-Hoc Verification Mechanism (D-Day+2);

g) Cessation of all politico-military support to the M23, FDLR and all other local and foreign armed groups operating in Eastern DRC and the Region (D-Day);

...

i) Disarmament and cantonment of the M23 in Congolese territory under the control of the FARDC, the Regional Force and the Ad Hoc Verification Mechanism, with the collaboration of MONUSCO (D-Day +5);

Withdrawal of foreign forces No specific mention.

Corruption No specific mention.

Crime/organised crime No specific mention.

Drugs No specific mention.

Terrorism No specific mention.

Transitional justice

Transitional justice general No specific mention.

Amnesty/pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

Implementation

UN signatory No specific mention.

Other international signatory No specific mention.

Referendum for agreement

No specific mention.

International mission/force/ similar

Page 4-5, 8. The Mini-Summit decided the following:

...

c) Continued full deployment of the EAC Regional Force

d) Intervention of the EAC Regional Force against M23, as established in the framework of the Nairobi Process and the conclusions of the Extraordinary Meeting of the Chiefs of General Staff of the EAC Armed Forces, held in Bujumbura, on 8th of November 2022, in case of noncompliance by M23 to cease hostilities and withdraw from the occupied territories;

e) Withdrawal of the M23 from the currently held positions and its return to its initial positions, as per the Extraordinary Meeting of the Chiefs of General Staff of the EAC Armed Forces of 8th of November 2022, held in Bujumbura, Republic of Burundi, under the control of the Regional Force and the Ad Hoc Mechanism 1n collaboration with MONUSCO (Day D+2), namely:

«Kenya to initially deploy its Contingent in goma, DRC and subsequently in Bunagana, Rutshuru and Kiwanja upon the withdraw of M23 to its initial positions not beyond the line along Sabinyo (DRC side), Bigega, Bugusa, Nyabikona, Mbuzi, Rutsiro and Nkokwe. If M23 does not withdraw the EAC Heads of States shall authorize use of force to compel the group to comply»;

f) Creation of the conditions for the occupation of M23 currently controlled zones, by the EAC Regional Force, with the support of MONUSCO and the Ad-Hoc Verification Mechanism (D-Day+2);

[...]

h) FDLR-FOCA, RED-TABARA, ADF and other armed groups operating on Congolese territory shall immediately lay down their arms and initiate their unconditional repatriation under the terms of the Nairobi Process, with the support of MONUSCO, the Ad-Hoc Verification Mechanism and the EAC Regional Force (D-Day+5);

i) Disarmament and cantonment of the M23 in Congolese territory under the control of the FARDC, the Regional Force and the Ad Hoc Verification Mechanism, with the collaboration of MONUSCO (D-Day +5);

Page 6.

9. The Heads of State requested that the FARDC> the Regional Force and the Chiefs of General Staff (CGS) of the EAC Regional Force> in collaboration with MONUSCO> study all issues related to the disarmament and cantonment of M23 elements and submit proposals to them at their next MiniSummit.

Enforcement mechanism

No specific mention.

Related cases

No specific mention.

Source

<https://minbane.wordpress.com/2022/12/06/https-wp-me-p1xtjg-nke/>