

Country/entity	Somalia
Region	Africa (excl MENA)
Agreement name	Conference of the National Consultation Council on Somali Affairs's (Election Agreement)
Date	27 May 2021
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes

Agreement/conflict level Intrastate/intrastate conflict

Somali Civil War (1991 -)

Originally spurred by centre-peripheral tensions, fighting broke out in 1981 between the regime of President Said Barre and the Somali National Movement, a militia primarily consisting of members from the northern Ishaq clan. Fighting intensified in the late 1980s as more clan-based militias arose. President Barre's regime collapsed in late 1991 and as a result the UN intervened. However persistent attacks on the UN's forces forced a withdrawal in 1994. From the mid- to late 1990s, the character of the conflict shifted as warlords fought for access to rents. Also during this period, two different peace agreements arose; the Sodere Declaration, which was mediated by Ethiopia and supported by IGAD, and the Cairo Accord, which was brokered by Egypt. Fighting, already noticeably lessened compared to the early 1990s, decreased and the more amicable environment paved the way for the Transitional Government to be formed in 2000 (replaced in 2004 by the Transitional Federal Government).

Nonetheless, opposition to the TFG arose in the form of the Islamic Courts Union (ICU), which by early 2006 had taken control of most of southern Somalia until they were ousted by an armed intervention by Ethiopia in December 2006. As a result, the ICU splintered. Hard-line ICU members formed the Takfiri organization, Harakat al-Shabaab al-Mujahideen, and launched a guerrilla campaign against the TFG. Another faction of the ICU fled to Djibouti and formed the Alliance for the Re-liberation of Somalia, which was absorbed into the ruling TFG after successful negotiations in 2007.

To deal with the new round of fighting, the UN-mandated AMISOM force was deployed in 2007. Since then, insecurity has fluctuated between the urban and rural areas as the al-Shabaab's territorial gains waver. Local militia leaders maintain de facto governance over communities. From 2009 to 2012, insecurity spilled over into the Gulf of Aden and the Indian Ocean when Somali pirates seized, looted and ransomed ships. In 2014, 'Operation Indian Ocean' was launched and in parallel with infighting among al-Shabaab, the organisation's position in Somalia has diminished slightly. However, as evidenced by large-scale attacks by al-Shabaab in northern Kenya throughout 2013-2015, the lack of security continues to destabilize the region. Al-Shabaab continues to launch surprise attacks with the aim of forcing out foreign military presence in Somalia. Targets include both military forces and civilians. The devastating attack in October 2017 in Mogadishu saw 587 fatalities and resulted in a renewed military offensive by the Somali government and African Union allies. Since 2017, the U.S. has increased its air strikes targeting al-Shabaab militants, and in December 2018 they announced to re-establish a permanent diplomatic mission in the country. Al-Shabaab has been characterized as a spoiler in the Somali peace process and have therefore been placed outside of any negotiations.

Close

Somali Civil War (1991 -)

Stage Implementation/renegotiation

Conflict nature Government

Peace process	Somalia Peace Process
Parties	<p>Mr. Mohamed Hussein Roble Prime Minister of the Federal Government of Somalia, serving as the chairperson of the conference.</p> <p>Said Abdullahi Deni President of Puntland.</p> <p>Ahmed Mohamed Islam President of Jubaland.</p> <p>Abdicasis Hassan Mohamed (Laftagaren) President of the South West.</p> <p>Ahmed Abdi Kariye (Qoorqoor) President of Galmudug.</p> <p>Ali Abdullahi Hussein (Ali Guudlaawe) President of Hirshabelle.</p> <p>Cumar Maxuud Maxed Filish Governor of Banaadir.</p>

Third parties -

Description The "Conference of The National Consultation Council on Somali Affairs," represented a significant collaborative effort led by Prime Minister Mohamed Hussein Roble, involving key regional leaders, to critically assess and enhance the electoral process framework within the Federal Republic of Somalia. Through comprehensive deliberations, the council adopted resolutions aimed at rectifying identified issues within the Electoral Management Bodies, addressing the conflict in the Gedo Region, and instituting a quota for women's representation, amongst other critical electoral and security measures. These actions reflect a concerted endeavor towards ensuring the timely, peaceful, and inclusive conduct of elections, delineating a pathway for political stability and the advancement of state-building objectives within Somalia.

Agreement document [SO_210527_Conference of the National Consultation Council on Somali Affairs's \(Election Agreement\)_EN \(opens in new tab\) | Download PDF](#)

Agreement document (original language) [SO_210527_Conference of the National Consultation Council on Somali Affairs's \(Election Agreement\).pdf \(opens in new tab\)](#)

Groups

Children/youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/ national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/displaced persons	No specific mention.
Social class	No specific mention.

Gender

Women, girls and gender	PRESS RELEASE ... 4. Implementing quotas for women ... 5. Implementation of women's ratio 5.1 The Council has concurred, during the validation of the September 17, 2020 agreement that instituted a 30% ratio of women, to implement this quota in both legislative bodies.
Men and boys	No specific mention.
LGBTI	No specific mention.
Family	No specific mention.

State definition

Nature of state (general)

PRESS RELEASE

...

The Council also discussed issues they considered crucial for the success of the election process, including the overall security of the country, the electoral framework, and the completion of the roadmap for the state-building of Somalia.

...

Fulfilling of the State-Building Roadmap for Somalia

(a) The Council generally discussed and unanimously agreed to speed up the implementation of the comprehensive plans outlined in the State-Building Roadmap for Somalia, drawing attention to the completion of key initiatives within a two-year timeframe.

(b) The Council has decided to actively participate in executing the inclusive State-Building Roadmap designed to foster the development of Somalia as outlined in the agreement.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

**Independence/
secession** No specific mention.

**Accession/
unification** No specific mention.

Border delimitation No specific mention.

**Cross-border
provision** No specific mention.

Governance

Political institutions (new or reformed)

Governance→Political institutions (new or reformed)→General references

PRESS RELEASE

...

Now, the National Consultation Council, recognizing the imperative need for the elections of the Federal Institutions of Somalia to occur within a specific timeframe, and to take place peacefully, inclusively, and contribute to political stability, has extensively deliberated and approved the following provisions:

1. The roadmap to resolve the differences in the Electoral Management Bodies

(a) The council decided, in reference to the proposal of the Baydhabo Technical Committee, to submit a list of members of the Electoral Management Bodies at both Federal and Regional levels that have disagreements within a period of 3 days to the Office of the Prime Minister of the Federal Government for replacement.

The process should start immediately upon the signing of the agreement by the leaders of the National Consultation Council.

(b) When the Prime Minister of the Federal Government of Somalia receives information concerning the members being complained about, he will verify the accuracy of this information and communicate it to the appointees for their replacement, with the announcement expected within two days.

(c) The committee will select its chairperson among themselves upon completion.

2. Resolution of the conflict within the Electoral Management Bodies of Somaliland

...

(a) The Prime Minister of the Federal Government is responsible for overseeing the process of the security of the elections in the Somaliland regions, providing guidance to the Speaker of the Upper House and the Deputy Prime Minister.

...

3. The resolution process for the conflict in Gedo region

...

The leaders of the National Consultation Council endorsed the resolutions of the Baydhabo Technical Committee on February 16, 2021, aimed at resolving the political and security differences in Gedo as a whole and to facilitate the conduct of elections in Garbahaarey city.

...

(b) The National Consultation Council has decided that the Prime Minister of the Federal Government must be a role model in ensuring the security and reconciliation of Gedo region to facilitate the process of the elections in Gedo region.

...

- The committee is responsible for establishing a peaceful political and security environment conducive to a comprehensive election taking place in Garbahaarey city, working in close collaboration with the Prime Minister of the Federal Government of Somalia.

- The committee's proposal of the appointment of two individuals for the positions of Chairperson and Deputy Chairperson of Garbahaarey District, seeking input from various segments of the community.

- The committee will be named within a period of three days after the leaders sign the agreement.

(d) The President of the Jubaland State Government is to appoint the members of the Administration of Garbahaarey District whom they submitted to the Committee for reconciliation, in accordance with the recommendations of the Baydhabo Technical Committee of 16 February 2021

(e) The National Consultation Council is to direct the Reconciliation Committee in their efforts to fully implement the stability plan for Gedo region as a whole and specifically for the success of the Garbahaarey election process within a 30-day period starting from the appointment of the Committee

...

(ii) To raise and work collaboratively on the appointment of the new Reconciliation

...

5. The election schedules

The Council also discussed issues they considered crucial for the success of the election process, including the overall security of the country, the electoral framework, and the completion of the roadmap for the state-building of Somalia.

Now, the National Consultation Council, recognizing the imperative need for the elections of the Federal Institutions of Somalia to occur within a specific timeframe, and to take place peacefully, inclusively, and contribute to political stability, has extensively deliberated and approved the following provisions:

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...

(i) To deploy AMISOM in Garbahaarey City to boost the security of the city and the election venues.

(ii) To raise and work collaboratively on the appointment of the new Reconciliation Committee and Administration in Jubaland, ensuring that the Committee, candidates, and observers are provided with a high level of immediate protection security to safeguard their safety throughout the electoral process.

(g) The Council is to decide that the Reconciliation Committee must submit their plan and schedule for the peace mission in the region and the comprehensive development of peace in Gedo region to the Office of the Prime Minister of the Federal Government, and to be implemented within a 60-day period following the elections.

Election Security Protocol

...

b) The security committee is to prepare Special Forces to safeguard the election venues, especially those designated for the Somaliland constituencies, and to coordinate with the Heads of the two Houses of Parliament and the President of the Federal Republic of Somalia.

c) The emphasis of the National Consultation Council lies in ensuring that security forces at both levels refrain from involvement in political affairs and play a facilitating role in

PRESS RELEASE

...

During this period, the National Consultation Council thoroughly examined the progress and challenges in implementing the agreement of September 17, 2020 regarding the electoral procedures of the constitutional institutions within the Federal Republic of Somalia.

The Council also scrutinized the progress made in the recommendations put forth by the Baydhabo Technical Committee on February 16, 2021, to streamline the key points of the committee's proposals which included:

1. A roadmap for resolving complaints related to the Election Management Bodies of the two levels.
2. Finding a solution for the Somaliland Election Management Committee

...

The Council also discussed issues they considered crucial for the success of the election process, including the overall security of the country, the electoral framework, and the completion of the roadmap for the state-building of Somalia.

Now, the National Consultation Council, recognizing the imperative need for the elections of the Federal Institutions of Somalia to occur within a specific timeframe, and to take place peacefully, inclusively, and contribute to political stability, has extensively deliberated and approved the following provisions:

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The process should start immediately upon the signing of the agreement by the leaders of the National Consultation Council.

...

2. Resolution of the conflict within the Electoral Management Bodies of Somaliland

...

(b) Chairperson Abdi Hashi is to appoint four members, including one member for the Somaliland Electoral Management Team (SEIT), one member for the Federal Level Electoral Management Team in Somaliland (FEIT), and one member for the Conflict Resolution Committee, to the election management committee.

3. The resolution process for the conflict in Gedo region

...

The leaders of the National Consultation Council endorsed the resolutions of the Baydhabo Technical Committee on February 16, 2021, aimed at resolving the political and security differences in Gedo as a whole and to facilitate the conduct of elections in Garbahaarey city.

...

(b) The National Consultation Council has decided that the Prime Minister of the Federal Government must be a role model in ensuring the security and reconciliation of Gedo region to facilitate the process of the elections in Gedo region.

...

- The committee is responsible for establishing a peaceful political and security environment conducive to a comprehensive election taking place in Garbahaarey city, working in close collaboration with the Prime Minister of the Federal Government of Somalia.

...

(e) The National Consultation Council is to direct the Reconciliation Committee in their efforts to fully implement the stability plan for Gedo region as a whole and specifically for the success of the Garbahaarey election process within a 30-day period starting from the appointment of the Committee.

Political parties reform No specific mention.

Civil society **3. The resolution process for the conflict in Gedo region**

...

(a) The National Consultation Council urges the community in Gedo to work towards peace, unity, and harmony among the public and the administration of Jubaland.

...

- The committee's proposal of the appointment of two individuals for the positions of Chairperson and Deputy Chairperson of Garbahaarey District, seeking input from various segments of the community.

...

Election Security Protocol

...

b) The security committee is to prepare Special Forces to safeguard the election venues, especially those designated for the Somaliland constituencies, and to coordinate with the Heads of the two Houses of Parliament and the President of the Federal Republic of Somalia.

Traditional/religious leaders No specific mention.

Public administration No specific mention.

Constitution No specific mention.

Power sharing

Political power sharing Power sharing→Political power sharing→General
3. The resolution process for the conflict in Gedo region

...

(e) The National Consultation Council is to direct the Reconciliation Committee in their efforts to fully implement the stability plan for Gedo region as a whole and specifically for the success of the Garbahaarey election process within a 30-day period starting from the appointment of the Committee.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication Rights related issues→Media and communication→Other
1. The roadmap to resolve the differences in the Electoral Management Bodies
...
(b) When the Prime Minister of the Federal Government of Somalia receives information concerning the members being complained about, he will verify the accuracy of this information and communicate it to the appointees for their replacement, with the announcement expected within two days.

Mobility/access No specific mention.

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights No specific mention.

**Pastoralist/
nomadism rights** No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

**Water or riparian
rights or access** No specific mention.

Security sector

Security Guarantees

2. Resolution of the conflict within the Electoral Management Bodies of Somaliland

...

(a) The Prime Minister of the Federal Government is responsible for overseeing the process of the security of the elections in the Somaliland regions, providing guidance to the Speaker of the Upper House and the Deputy Prime Minister.

...

3. The resolution process for the conflict in Gedo region

...

- The committee is responsible for establishing a peaceful political and security environment conducive to a comprehensive election taking place in Garbahaarey city, working in close collaboration with the Prime Minister of the Federal Government of Somalia.

...

(i) To deploy AMISOM in Garbahaarey City to boost the security of the city and the election venues.

(ii) To raise and work collaboratively on the appointment of the new Reconciliation Committee and Administration in Jubaland, ensuring that the Committee, candidates, and observers are provided with a high level of immediate protection security to safeguard their safety throughout the electoral process.

...

Election Security Protocol

...

a) To establish a security committee of 9 members, responsible for election security, led by the Prime Minister of the Federal Government of Somalia.

...

c) The emphasis of the National Consultation Council lies in ensuring that security forces at both levels refrain from involvement in political affairs and play a facilitating role in the electoral process.

d) The Election Security Committee is to consistently inform the National Consultation Council, facilitating well-informed decisions regarding the dynamic security circumstances associated with the electoral process.

...

Sustaining collaboration with the National Consultation Council.

(a) The National Consultation Council is responsible for implementing the agreement and working on the overall security and electoral matters of the country.

Ceasefire

No specific mention.

Police

Election Security Protocol

...

The members shall include the Commissioners of the Federal Police and Regional Governments, and the Commander of the AMISOM Police.

Armed forces	Election Security Protocol ... b) The security committee is to prepare Special Forces to safeguard the election venues, especially those designated for the Somaliland constituencies, and to coordinate with the Heads of the two Houses of Parliament and the President of the Federal Republic of Somalia.
DDR	No specific mention.
Intelligence services	No specific mention.
Parastatal/rebel and opposition group forces	No specific mention.
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general	No specific mention.
Amnesty/pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	No specific mention.
Vetting	No specific mention.
Victims	No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation **3. The resolution process for the conflict in Gedo region**

...

(c) The National Consultation Council has decided to establish a comprehensive reconciliation committee, inclusive of federal member states not associated with Jubaland, in accordance with the recommendations of the Baydhabo Technical Committee.

- The committee is responsible for establishing a peaceful political and security environment conducive to a comprehensive election taking place in Garbahaarey city, working in close collaboration with the Prime Minister of the Federal Government of Somalia.

- The committee's proposal of the appointment of two individuals for the positions of Chairperson and Deputy Chairperson of Garbahaarey District, seeking input from various segments of the community.

- The committee will be named within a period of three days after the leaders sign the agreement.

(d) The President of the Jubaland State Government is to appoint the members of the Administration of Garbahaarey District whom they submitted to the Committee for reconciliation, in accordance with the recommendations of the Baydhabo Technical Committee of 16 February 2021

(e) The National Consultation Council is to direct the Reconciliation Committee in their efforts to fully implement the stability plan for Gedo region as a whole and specifically for the success of the Garbahaarey election process within a 30-day period starting from the appointment of the Committee.

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(g) The Council is to decide that the Reconciliation Committee must submit their plan and schedule for the peace mission in the region and the comprehensive development of peace in Gedo region to the Office of the Prime Minister of the Federal Government, and to be implemented within a 60-day period following the elections.

Implementation

UN signatory No specific mention.

Other international signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar

3. The resolution process for the conflict in Gedo region

...
(i) To deploy AMISOM in Garbahaarey City to boost the security of the city and the election venues.

...
Election Security Protocol

...
The members shall include the Commissioners of the Federal Police and Regional Governments, and the Commander of the AMISOM Police.

Enforcement mechanism

No specific mention.

Related cases

No specific mention.

Source

No specific mention.