


**Peace Agreement Access Tool PA-X** <https://pax.peaceagreements.org/>

<b>Country/ entity</b>	Democratic Republic of Congo Rwanda
<b>Region</b>	Africa (excl MENA) Africa (excl MENA)
<b>Agreement name</b>	ICGLR Roadmap on the Pacification in the Eastern Region of DRC (Luanda Roadmap)
<b>Date</b>	6 Jul 2022
<b>Agreement status</b>	Multiparty signed/agreed
<b>Interim arrangement</b>	Yes
<b>Agreement/ conflict level</b>	Interstate/intrastate conflict(s) ( Congo Civil Wars (1996 - ) )
<b>Stage</b>	Implementation/renegotiation
<b>Conflict nature</b>	Government/territory
<b>Peace process</b>	DRC: Angola-led process for Eastern DRC
<b>Parties</b>	Agreement copy not signed, but secondary sources confirm signing by  Democratic Republic of Congo Republic of Rwanda
<b>Third parties</b>	Agreement copy not signed, but secondary sources confirm third parties as  President of Angola ICGLR (International Conference on the Great Lakes Region)
<b>Description</b>	In this short agreement, DRC and Rwanda continue discussion regarding the involvement of M23 in fighting in Eastern DRC and aim to support the return of M23 fighters. They also commit to further talks and ask for an ICGLR summit to be convened in support.

---

**Agreement document** [CD\\_RW\\_220706\\_ICGLR Roadmap on the Pacification in the Eastern Region of DRC.pdf](#)  | [Download PDF](#)

---

## Groups

Children/  
youth No specific mention.

Disabled  
persons No specific mention.

Elderly/age No specific mention.

Migrant  
workers No specific mention.

Racial/  
ethnic/  
national  
group No specific mention.

Religious  
groups No specific mention.

Indigenous  
people No specific mention.

Other  
groups No specific mention.

Refugees/  
displaced  
persons

Groups→Refugees/displaced persons→Substantive

Page 1-2:  
No1

Objectives

Normalise the political and diplomatic relations between the DRC and Rwanda

Establish a climate of trust between the states of the region and create optimal conditions for dialogue and political consultation to resolve the current security crisis in eastern DRC

Activities

[...]

Create the necessary conditions for the return of refugees.

[...]

Deadline

Immediate

Authorities

DRC, Rwanda, ICGLR and EAC

Observations

/

Page 5:

No 4

Objectives

Revitalisation of the Framework Agreement for Peace, Security and Cooperation (PSC) in the DRC and the Region

Activities

[...]

Review and implement previous agreements regarding the return of refugees in the region.

[...]

Deadline

Short term

Authorities

Government of DRC/International partners (UN, EU, World Bank, among others)

Government Of the DRC/Rwanda/ICGLR/United Nations High Commissioner for Refugees

Observations

Social class No specific mention.

---

## Gender

Women, girls and gender No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

---

## State definition

Nature of state (general) Page 2-3:  
No 2  
Objectives  
Preventing violations of territorial integrity and ensuring compliance with the commitments made by ICGLR States in this regard

Activities  
Expand the mandate of the Joint ICGLR Mechanism by strengthening its role and means of action to enable it to carry out a priori monitoring, prevent and record all actions likely to compromise the implementation of the commitments of the parties with regard to the territorial integrity, security and stability of the States of the Region as well as mutual confidence between them.

Deadline  
Immediate

Authorities  
ICGLR acting chairmanship

Observations  
/

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision Page 2-3:  
No 2  
Objectives  
Preventing violations of territorial integrity and ensuring compliance with the commitments made by ICGLR States in this regard

#### Activities

Expand the mandate of the Joint ICGLR Mechanism by strengthening its role and means of action to enable it to carry out a priori monitoring, prevent and record all actions likely to compromise the implementation of the commitments of the parties with regard to the territorial integrity, security and stability of the States of the Region as well as mutual confidence between them.

Deadline  
Immediate

Authorities  
ICGLR acting chairmanship

Observations  
/

## **Governance**

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society No specific mention.

Traditional/religious leaders No specific mention.

Public administration No specific mention.

Constitution No specific mention.

---

## **Power sharing**

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

---

## **Human rights and equality**

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

---

## **Rights related issues**

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication	<p>Rights related issues→Media and communication→Other</p> <p>Page 1-2: No1</p> <p>Objectives Normalise the political and diplomatic relations between the DRC and Rwanda</p> <p>Establish a climate of trust between the states of the region and create optimal conditions for dialogue and political consultation to resolve the current security crisis in eastern DRC</p> <p>Activities [...]</p> <p>Fight hate speech and offensive language in the region by all parties.</p> <p>Deadline Immediate</p> <p>Authorities DRC, Rwanda, ICGLR and EAC</p> <p>Observations /</p>
Mobility/ access	No specific mention.
Protection measures	No specific mention.
Other	No specific mention.

---

## Rights institutions

NHRI	No specific mention.
------	----------------------



Regional or international human rights institutions

No specific mention.

---

## **Justice sector reform**

Criminal justice and emergency law

No specific mention.

State of emergency provisions

No specific mention.

Judiciary and courts

No specific mention.

Prisons and detention

No specific mention.

Traditional Laws

No specific mention.

---

## **Socio-economic reconstruction**

Development or socio-economic reconstruction

No specific mention.

National economic plan

No specific mention.

Natural resources	<p>Page 6: No 5 Objectives Promotion of economic partnership between the States of the region and strengthening of regional mechanisms to combat the illegal exploitation Of natural resources</p> <p>Activities Promote economic activities in the Region and ensure regular and rigorous monitoring Of mining and natural resource activities in compliance With State sovereignty and the ICGLR Protocol on natural resource exploitation</p> <p>Step up the fight against the illicit exploitation of the DRC's natural resources by armed groups.</p> <p>Deadline Short term</p> <p>Authorities Regional mechanisms: ICGLR and EAC members</p> <p>Observations /</p>
-------------------	---

International funds	No specific mention.
---------------------	----------------------

Business	No specific mention.
----------	----------------------

Taxation	No specific mention.
----------	----------------------

Banks	No specific mention.
-------	----------------------

## Land, property and environment

Land reform/ rights	No specific mention.
------------------------	----------------------

Pastoralist/  
nomadism  
rights No specific mention.

Cultural  
heritage No specific mention.

Environment No specific mention.

Water or  
riparian  
rights or  
access No specific mention.

---

## Security sector

Security Guarantees Page 4-5:  
No 4  
Objectives  
Revitalisation of the Framework Agreement for Peace, Security and  
Cooperation (PSC) in the DRC and the Region  
  
Activities  
Establish a joint mechanism for regular consultations and harmonisation  
between the ICGLR and the EAC on the Nairobi process.  
  
End the roaming of armed groups in the region.  
  
[...]  
  
Repatriate elements of armed groups to their respective countries of origin.  
  
Deadline  
Short term  
  
Authorities  
Government of DRC/International partners (UN, EU, World Bank, among  
others)  
Government Of the DRC/Rwanda/ICGLR/United Nations High Commissioner  
for Refugees  
  
Observations  
/

Ceasefire	<p>Security sector→Ceasefire→General commitments</p> <p>Page 1-2: No1</p> <p>Objectives Normalise the political and diplomatic relations between the DRC and Rwanda</p> <p>Establish a climate of trust between the states of the region and create optimal conditions for dialogue and political consultation to resolve the current security crisis in eastern DRC</p> <p>Activities Cease hostilities and immediate withdrawal of M23 from occupied positions in accordance with the Nairobi Final Communiqué'</p> <p>Defeat FDLR and its splinter groups (CNRD- FLN, RUD-Urunana, FPPH- Abajyarugamba) which are at the origin of tensions between Rwanda and DRC and play a major role in the insecurity of the DRC in order to ensure that the threat to security ceases completely.</p> <p>Create the necessary conditions for the return of refugees.</p> <p>Reactivate the Joint Intelligence Team Rwanda-DRC to agree on the practical modalities and the program for fighting the FDLR in coordination with the Presidency of the ICGLR and the Nairobi Process.</p> <p>Reconvening of the Joint Permanent Commission (JPC) on July 12th in Luanda/Angola.</p> <p>Fight hate speech and offensive language in the region by all parties.</p> <p>Deadline Immediate</p> <p>Authorities DRC, Rwanda, ICGLR and EAC</p> <p>Observations /</p>
Police	<p>No specific mention.</p>

Armed  
forces

Page 4-5:

No 4

Objectives

Revitalisation of the Framework Agreement for Peace, Security and Cooperation (PSC) in the DRC and the Region

Activities

[...]

End the roaming of armed groups in the region.

Accelerate the implementation of the Disarmament, Demobilisation and Community Rehabilitation and Stabilisation (DDRSC) process and the release of resources pledged by donors.

Create the conditions for the return to the DRC of ex-fighters of M23 who are residing in Rwanda.

Review and implement the "Feuille de route conjointe des activités relatives au rapatriement en RDC des combattants ex-M23 (la faction Runiga) présents en République du Rwanda" \* 28 Oct.2019;

[...]

Repatriate elements of armed groups to their respective countries of origin.

Deadline

Short term

Authorities

Government of DRC/International partners (UN, EU, World Bank, among others)

Government Of the DRC/Rwanda/ICGLR/United Nations High Commissioner for Refugees

Observations

/

DDR

Security sector→DDR→DDR programmes

Page 4-5:

No 4

Objectives

Revitalisation of the Framework Agreement for Peace, Security and Cooperation (PSC) in the DRC and the Region

Activities

Establish a joint mechanism for regular consultations and harmonisation between the ICGLR and the EAC on the Nairobi process.

End the roaming of armed groups in the region.

Accelerate the implementation of the Disarmament, Demobilisation and Community Rehabilitation and Stabilisation (DDRSC) process and the release of resources pledged by donors.

Create the conditions for the return to the DRC of ex-fighters of M23 who are residing in Rwanda.

Review and implement the "Feuille de route conjointe des activités relatives au rapatriement en RDC des combattants ex-M23 (la faction Runiga) présents en République du Rwanda" \* 28 Oct.2019;

Review and implement previous agreements regarding the return of refugees in the region.

Repatriate elements of armed groups to their respective countries of origin.

Deadline

Short term

Authorities

Government of DRC/International partners (UN, EU, World Bank, among others)

Government Of the DRC/Rwanda/ICGLR/United Nations High Commissioner for Refugees

Observations

/

Intelligence services No specific mention.

Parastatal/  
rebel and  
opposition  
group  
forces

No specific mention.

Withdrawal  
of foreign  
forces

No specific mention.

Corruption

No specific mention.

Crime/  
organised  
crime

Page 6:  
No 5  
Objectives  
Promotion of economic partnership between the States of the region and  
strengthening of regional mechanisms to combat the illegal exploitation Of  
natural resources

Activities  
Promote economic activities in the Region and ensure regular and rigorous  
monitoring Of mining and natural resource activities in compliance With State  
sovereignty and the ICGLR Protocol on natural resource exploitation

Step up the fight against the illicit exploitation of the DRC's natural resources  
by armed groups.

Deadline  
Short term

Authorities  
Regional mechanisms: ICGLR and EAC members

Observations  
/

Drugs

No specific mention.

Terrorism

No specific mention.

## Transitional justice

Transitional justice general	No specific mention.
Amnesty/pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	No specific mention.
Vetting	No specific mention.
Victims	No specific mention.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	No specific mention.

---

## Implementation

UN signatory	No specific mention.
Other international signatory	Agreement copy not signed, but secondary sources confirm third parties as President of Angola ICGLR (International Conference on the Great Lakes Region)



Referendum for agreement No specific mention.

International mission/force/similar Page 3-4:  
No 3  
Objectives  
Verification of the reciprocal accusations of the DRC and Rwanda concerning the support to M23 and the collaboration with the FDLR, respectively.

Activities  
Create an ad-hoc verification mechanism led by an Officer General of the Republic of Angola.

Deadline  
Immediate

Authorities  
ICGLR acting chairmanship

Observations  
The team should be supported by the ICGLR Expanded Joint Verification Mechanism. ICGLR to seek MONUSCO's support in security and logistical matters.

Enforcement mechanism No specific mention.

Related cases No specific mention.

Source <https://www.newtimes.co.rw/article/201075/News/dr-congo-crisis-luanda-summit-roadmap-released>  
Accessed on 21/3/2023

---