

Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>

Country/ entity	Democratic Republic of Congo Rwanda
Region	Africa (excl MENA) Africa (excl MENA)
Agreement name	ICGLR Roadmap on the Pacification in the Eastern Region of DRC (Luanda Roadmap)
Date	6 Jul 2022
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Interstate/intrastate conflict(s) (Congo Civil Wars (1996 -))
Stage	Implementation/renegotiation
Conflict nature	Government/territory
Peace process	DRC: Angola-led process for Eastern DRC
Parties	Agreement copy not signed, but secondary sources confirm signing by Democratic Republic of Congo Republic of Rwanda
Third parties	Agreement copy not signed, but secondary sources confirm third parties as President of Angola ICGLR (International Conference on the Great Lakes Region)
Description	In this short agreement, DRC and Rwanda continue discussion regarding the involvement of M23 in fighting in Eastern DRC and aim to support the return of M23 fighters. They also commit to further talks and ask for an ICGLR summit to be convened in support.

Agreement document	CD_RW_220706_ICGLR Roadmap on the Pacification in the Eastern Region of DRC.pdf  Download PDF
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Groups

Children/
youth No specific mention.

Disabled
persons No specific mention.

Elderly/age No specific mention.

Migrant
workers No specific mention.

Racial/
ethnic/
national
group No specific mention.

Religious
groups No specific mention.

Indigenous
people No specific mention.

Other
groups No specific mention.

Refugees/
displaced
persons

Groups→Refugees/displaced persons→Substantive
Page 1-2:
No1

Objectives

Normalise the political and diplomatic relations between the DRC and Rwanda

Establish a climate of trust between the states of the region and create optimal conditions for dialogue and political consultation to resolve the current security crisis in eastern DRC

Activities

[...]

Create the necessary conditions for the return of refugees.

[...]

Deadline

Immediate

Authorities

DRC, Rwanda, ICGLR and EAC

Observations

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Page 5:

No 4

Objectives

Revitalisation of the Framework Agreement for Peace, Security and Cooperation (PSC) in the DRC and the Region

Activities

[...]

Review and implement previous agreements regarding the return of refugees in the region.

[...]

Deadline

Short term

Authorities

Government of DRC/International partners (UN, EU, World Bank, among others)

Government Of the DRC/Rwanda/ICGLR/United Nations High Commissioner for Refugees

Observations

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Social class No specific mention.

Gender

Women, girls and gender No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) Page 2-3:
No 2
Objectives
Preventing violations of territorial integrity and ensuring compliance with the commitments made by ICGLR States in this regard

Activities
Expand the mandate of the Joint ICGLR Mechanism by strengthening its role and means of action to enable it to carry out a priori monitoring, prevent and record all actions likely to compromise the implementation of the commitments of the parties with regard to the territorial integrity, security and stability of the States of the Region as well as mutual confidence between them.

Deadline
Immediate

Authorities
ICGLR acting chairmanship

Observations
/

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/ secession No specific mention.

Accession/ unification No specific mention.

Border delimitation No specific mention.

Cross-border provision Page 2-3:
No 2
Objectives
Preventing violations of territorial integrity and ensuring compliance with the commitments made by ICGLR States in this regard

Activities

Expand the mandate of the Joint ICGLR Mechanism by strengthening its role and means of action to enable it to carry out a priori monitoring, prevent and record all actions likely to compromise the implementation of the commitments of the parties with regard to the territorial integrity, security and stability of the States of the Region as well as mutual confidence between them.

Deadline
Immediate

Authorities
ICGLR acting chairmanship

Observations
/

Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society No specific mention.

Traditional/religious leaders No specific mention.

Public administration No specific mention.

Constitution No specific mention.

Power sharing

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication	<p>Rights related issues→Media and communication→Other</p> <p>Page 1-2: No1</p> <p>Objectives Normalise the political and diplomatic relations between the DRC and Rwanda</p> <p>Establish a climate of trust between the states of the region and create optimal conditions for dialogue and political consultation to resolve the current security crisis in eastern DRC</p> <p>Activities [...]</p> <p>Fight hate speech and offensive language in the region by all parties.</p> <p>Deadline Immediate</p> <p>Authorities DRC, Rwanda, ICGLR and EAC</p> <p>Observations /</p>
Mobility/ access	No specific mention.
Protection measures	No specific mention.
Other	No specific mention.

Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources	<p>Page 6: No 5 Objectives Promotion of economic partnership between the States of the region and strengthening of regional mechanisms to combat the illegal exploitation Of natural resources</p> <p>Activities Promote economic activities in the Region and ensure regular and rigorous monitoring Of mining and natural resource activities in compliance With State sovereignty and the ICGLR Protocol on natural resource exploitation</p> <p>Step up the fight against the illicit exploitation of the DRC's natural resources by armed groups.</p> <p>Deadline Short term</p> <p>Authorities Regional mechanisms: ICGLR and EAC members</p> <p>Observations /</p>
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International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/
rights No specific mention.

Pastoralist/
nomadism
rights No specific mention.

Cultural
heritage No specific mention.

Environment No specific mention.

Water or
riparian
rights or
access No specific mention.

Security sector

Security Guarantees Page 4-5:
No 4
Objectives
Revitalisation of the Framework Agreement for Peace, Security and Cooperation (PSC) in the DRC and the Region

Activities
Establish a joint mechanism for regular consultations and harmonisation between the ICGLR and the EAC on the Nairobi process.

End the roaming of armed groups in the region.

[...]

Repatriate elements of armed groups to their respective countries of origin.

Deadline
Short term

Authorities
Government of DRC/International partners (UN, EU, World Bank, among others)
Government Of the DRC/Rwanda/ICGLR/United Nations High Commissioner for Refugees

Observations
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Ceasefire	<p>Security sector→Ceasefire→General commitments Page 1-2: No1</p> <p>Objectives Normalise the political and diplomatic relations between the DRC and Rwanda</p> <p>Establish a climate of trust between the states of the region and create optimal conditions for dialogue and political consultation to resolve the current security crisis in eastern DRC</p> <p>Activities Cease hostilities and immediate withdrawal of M23 from occupied positions in accordance with the Nairobi Final Communiqué'</p> <p>Defeat FDLR and its splinter groups (CNRD- FLN, RUD-Urunana, FPPH- Abajyarugamba) which are at the origin of tensions between Rwanda and DRC and play a major role in the insecurity of the DRC in order to ensure that the threat to security ceases completely.</p> <p>Create the necessary conditions for the return of refugees.</p> <p>Reactivate the Joint Intelligence Team Rwanda-DRC to agree on the practical modalities and the program for fighting the FDLR in coordination with the Presidency of the ICGLR and the Nairobi Process.</p> <p>Reconvening of the Joint Permanent Commission (JPC) on July 12th in Luanda/Angola.</p> <p>Fight hate speech and offensive language in the region by all parties.</p> <p>Deadline Immediate</p> <p>Authorities DRC, Rwanda, ICGLR and EAC</p> <p>Observations /</p>
Police	No specific mention.

Armed
forces

Page 4-5:

No 4

Objectives

Revitalisation of the Framework Agreement for Peace, Security and Cooperation (PSC) in the DRC and the Region

Activities

[...]

End the roaming of armed groups in the region.

Accelerate the implementation of the Disarmament, Demobilisation and Community Rehabilitation and Stabilisation (DDRSC) process and the release of resources pledged by donors.

Create the conditions for the return to the DRC of ex-fighters of M23 who are residing in Rwanda.

Review and implement the "Feuille de route conjointe des activités relatives au rapatriement en RDC des combattants ex-M23 (la faction Runiga) présents en République du Rwanda" * 28 Oct.2019;

[...]

Repatriate elements of armed groups to their respective countries of origin.

Deadline

Short term

Authorities

Government of DRC/International partners (UN, EU, World Bank, among others)

Government Of the DRC/Rwanda/ICGLR/United Nations High Commissioner for Refugees

Observations

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DDR

Security sector→DDR→DDR programmes

Page 4-5:

No 4

Objectives

Revitalisation of the Framework Agreement for Peace, Security and Cooperation (PSC) in the DRC and the Region

Activities

Establish a joint mechanism for regular consultations and harmonisation between the ICGLR and the EAC on the Nairobi process.

End the roaming of armed groups in the region.

Accelerate the implementation of the Disarmament, Demobilisation and Community Rehabilitation and Stabilisation (DDRSC) process and the release of resources pledged by donors.

Create the conditions for the return to the DRC of ex-fighters of M23 who are residing in Rwanda.

Review and implement the "Feuille de route conjointe des activités relatives au rapatriement en RDC des combattants ex-M23 (la faction Runiga) présents en République du Rwanda" * 28 Oct.2019;

Review and implement previous agreements regarding the return of refugees in the region.

Repatriate elements of armed groups to their respective countries of origin.

Deadline

Short term

Authorities

Government of DRC/International partners (UN, EU, World Bank, among others)

Government Of the DRC/Rwanda/ICGLR/United Nations High Commissioner for Refugees

Observations

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Intelligence services

No specific mention.

Parastatal/ rebel and opposition group forces	No specific mention.
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/ organised crime	<p>Page 6: No 5 Objectives Promotion of economic partnership between the States of the region and strengthening of regional mechanisms to combat the illegal exploitation Of natural resources</p> <p>Activities Promote economic activities in the Region and ensure regular and rigorous monitoring Of mining and natural resource activities in compliance With State sovereignty and the ICGLR Protocol on natural resource exploitation</p> <p>Step up the fight against the illicit exploitation of the DRC's natural resources by armed groups.</p> <p>Deadline Short term</p> <p>Authorities Regional mechanisms: ICGLR and EAC members</p> <p>Observations /</p>
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general No specific mention.

Amnesty/pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

Implementation

UN signatory No specific mention.

Other international signatory Agreement copy not signed, but secondary sources confirm third parties as President of Angola
ICGLR (International Conference on the Great Lakes Region)

Referendum for agreement No specific mention.

International mission/force/similar Page 3-4:
No 3
Objectives
Verification of the reciprocal accusations of the DRC and Rwanda concerning the support to M23 and the collaboration with the FDLR, respectively.

Activities
Create an ad-hoc verification mechanism led by an Officer General of the Republic of Angola.

Deadline
Immediate

Authorities
ICGLR acting chairmanship

Observations
The team should be supported by the ICGLR Expanded Joint Verification Mechanism. ICGLR to seek MONUSCO's support in security and logistical matters.

Enforcement mechanism No specific mention.

Related cases No specific mention.

Source <https://www.newtimes.co.rw/article/201075/News/dr-congo-crisis-luanda-summit-roadmap-released>
Accessed on 21/3/2023
