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Country/ entity	Kosovo Serbia
Region	Europe and Eurasia Europe and Eurasia
Agreement name	Belgrade-Pristina Dialogue: EU Proposal - Agreement on the path to normalisation between Kosovo and Serbia
Date	27 Feb 2023
Agreement status	Status unclear
Interim arrangement	Yes
Agreement/ conflict level	Interstate/intrastate conflict(s) (Balkan Conflicts (1991 - 1995) (1998 - 2001))
Stage	Implementation/renegotiation
Conflict nature	Government/territory
Peace process	Kosovo-Serbia Normalisation Process
Parties	Kosovar prime minister Albin Kurti, Serbian president Aleksandar Vučić
Third parties	Josep Borrell - European Union
Description	Serbia and Kosovo tacitly approved an EU proposal to normalise relations, led by EU's chief diplomat Josep Borrell during talks in Brussels. The EU-brokered plan, supported by all 27 member states, outlines 11 points including each party's commitment to non-violence, mutual recognition of official documents, and non-obstruction of each other's progress towards EU membership. The finalisation and implementation of the plan will be discussed in further leaders' talks, focusing on the specifics of an annexe and potential resolutions to contentious issues, aiming ultimately for a legally binding agreement on comprehensive normalisation of relations. Status of agreement is listed as 'unclear' due to post-hoc dispute as to whether this was actually agreed and accepted by all parties.

Agreement document [XK_RS_230227_Belgrade-Pristina Dialogue_EU Proposal_Agreement on the path to normalisation between Kosovo and Serbia.pdf](#)  | [Download PDF](#)

Groups

Children/ youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ ethnic/ national group	<p>Groups→Racial/ethnic/national group→Rhetorical</p> <p>Aware that the inviolability of frontiers and respect for territorial integrity and sovereignty and the protection of national minorities are a basic condition for peace, (☐ Locate in agreement)</p> <p>Groups→Racial/ethnic/national group→Substantive</p> <p>ARTICLE 7</p> <p>Both Parties commit to establish specific arrangements and guarantees, in accordance with relevant Council of Europe instruments and by drawing on existing European experiences, to ensure an appropriate level of self-management for the Serbian community in Kosovo and ability for service provision in specific areas, including the possibility for financial support by Serbia and a direct communication channel for the Serbian community to the Government of Kosovo. (☐ Locate in agreement)</p>
Religious groups	<p>Groups→Religious groups→Substantive</p> <p>ARTICLE 7</p> <p>...</p> <p>The Parties shall formalise the status of the Serbian Orthodox Church in Kosovo and afford strong level of protection to the Serbian religious and cultural heritage sites, in line with existing European models. (☐ Locate in agreement)</p>
Indigenous people	No specific mention.
Other groups	No specific mention.

Refugees/ displaced persons	Groups→Refugees/displaced persons→Rhetorical ARTICLE 6 ... The Parties agree to deepen future cooperation in the fields of economy, science and technology, transport and connectivity, judicial and law enforcement relations, posts and telecommunications, health, culture, religion, sport, environmental protection, missing persons, displaced persons and other similar areas through the conclusion of specific agreements. (📄 Locate in agreement)
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Social class	No specific mention.
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Gender

Women, girls and gender	No specific mention.
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Men and boys	No specific mention.
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LGBTI	No specific mention.
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Family	No specific mention.
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State definition

Nature of state (general)	Aware that the inviolability of frontiers and respect for territorial integrity and sovereignty and the protection of national minorities are a basic condition for peace, (📄 Locate in agreement) ...
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ARTICLE 2

Both Parties will be guided by the aims and principles laid down in the United Nations Charter, especially those of the sovereign equality of all States, respect for their independence, autonomy and territorial integrity, the right of self-determination, the protection of human rights, and non-discrimination. (📄 Locate in agreement)

State configuration No specific mention.

Self determination **ARTICLE 2**
Both Parties will be guided by the aims and principles laid down in the United Nations Charter, especially those of the sovereign equality of all States, respect for their independence, autonomy and territorial integrity, the right of self-determination, the protection of human rights, and non-discrimination. (📄 Locate in agreement)

Referendum No specific mention.

State symbols **ARTICLE 1**
...
Both Parties shall mutually recognise their respective documents and national symbols, including passports, diplomas, licence plates, and customs stamps. (📄 Locate in agreement)

Independence/secession **ARTICLE 2**
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Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision

ARTICLE 1

The Parties shall develop normal, good-neighbourly relations with each other on the basis of equal rights. (📄 Locate in agreement)

...

ARTICLE 6

...

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...

ARTICLE 7

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...

ARTICLE 8

The Parties shall exchange Permanent Missions. (📄 Locate in agreement)

They shall be established at the respective Government's seat. (📄 Locate in agreement)

Practical questions relating to the establishment of the Missions shall be dealt with separately. (📄 Locate in agreement)

Governance

Political institutions (new or reformed)

No specific mention.

Elections

No specific mention.

Electoral commission

No specific mention.

Political parties reform No specific mention.

Civil society No specific mention.

Traditional/religious leaders No specific mention.

Public administration No specific mention.

Constitution No specific mention.

Power sharing

Political power sharing No specific mention.

Territorial power sharing Power sharing→Territorial power sharing→Local/municipal government
ARTICLE 7
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Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general	No specific mention.
Bill of rights/similar	No specific mention.
Treaty incorporation	ARTICLE 2 Both Parties will be guided by the aims and principles laid down in the United Nations Charter, especially those of the sovereign equality of all States, respect for their independence, autonomy and territorial integrity, the right of self-determination, the protection of human rights, and non-discrimination. (📄 Locate in agreement)
Civil and political rights	No specific mention.
Socio-economic rights	No specific mention.

Rights related issues

Citizenship	No specific mention.
Democracy	No specific mention.
Detention procedures	No specific mention.

Media and communication Rights related issues→Media and communication→Media logistics
ARTICLE 6
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Mobility/
access No specific mention.

Protection
measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or
international
human
rights
institutions No specific mention.

Justice sector reform

Criminal
justice and
emergency
law No specific mention.

State of
emergency
provisions No specific mention.

Judiciary
and courts

ARTICLE 6

...

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Locate in agreement)

Prisons and
detention

No specific mention.

Traditional
Laws

No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development

ARTICLE 6
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...

ARTICLE 9

Both Parties take note of the EU's and other donors' commitment to establish a special investment and financial support package for joint projects of the Parties in economic development, connectivity, green transition and other key areas. (📄 Locate in agreement)

Socio-economic reconstruction→Development or socio-economic reconstruction→Infrastructure and reconstruction

ARTICLE 6

...

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National economic plan No specific mention.

Natural resources No specific mention.

International funds **ARTICLE 7**
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...

ARTICLE 9

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Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/
rights No specific mention.

Pastoralist/
nomadism
rights No specific mention.

Cultural heritage Land, property and environment→Cultural heritage→Other

ARTICLE 6

...

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Environment **ARTICLE 6**

...

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ARTICLE 9

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Water or riparian rights or access	No specific mention.
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Security sector

Security Guarantees	No specific mention.
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Ceasefire	Security sector→Ceasefire→General commitments
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ARTICLE 3

In conformity with the United Nations Charter, the Parties shall settle any disputes between them exclusively by peaceful means and refrain from the threat or use of force. (📄 Locate in agreement)

Police	No specific mention.
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Armed forces	No specific mention.
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DDR	No specific mention.
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Intelligence services	No specific mention.
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Parastatal/
rebel and
opposition
group
forces

No specific mention.

Withdrawal
of foreign
forces

No specific mention.

Corruption

No specific mention.

Crime/
organised
crime

No specific mention.

Drugs

No specific mention.

Terrorism

No specific mention.

Transitional justice

Transitional
justice
general

No specific mention.

Amnesty/
pardon

No specific mention.

Courts

No specific mention.

Mechanism

No specific mention.

Prisoner
release

No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing persons **ARTICLE 6**
...

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Locate in agreement)

Reparations No specific mention.

Reconciliation No specific mention.

Implementation

UN signatory No specific mention.

Other international signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism **ARTICLE 10**
The Parties shall establish a joint Committee, chaired by the EU, for monitoring the implementation of this Agreement. (📄 Locate in agreement)
Both Parties confirm their obligation to implement all past Dialogue agreements, which remain valid and binding. (📄 Locate in agreement)

ARTICLE 11

Both Parties commit to respect the Implementation Roadmap annexed to this Agreement. (📄 Locate in agreement)

Related cases No specific mention.

Source No specific mention.
