

Country/entity	Niger
Region	Africa (excl MENA)
Agreement name	Peace Agreement between the communities of the Department of Ouallam
Date	4 Jun 2023
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/local conflict

Niger: local conflicts (1980s -)

The conflict between the Fulani community and Mahamid Arab community were instigated by disputes over access to natural resources in the region of Diffa, in south-eastern Niger. The Mahamid Arabs had settled in Diffa from Chad in the 1970s to flee from draught and in the 1980s following an armed conflict. Disputes with the Fulani pastoralists included access to water points, land use, and animal grazing rights. Tensions over resources have become more urgent given the emergence of Boko Haram across the borders of Diffa, resulting in vast forced displacements of its neighbouring populations from Libya, Mali and Nigeria into the region. This has aggravated existing intercommunal tensions and has proved to be fertile soil for the organisation of militias. In 2017 the government declared a state of emergency in Diffa.

Close

Niger: local conflicts (1980s -)

Stage	Framework/substantive - partial
Conflict nature	Government/territory
Peace process	Niger local agreements

Parties

For the Zarma community:

Soumaila Mounkaila, Kobi chef du village Kobi

Mounkaila Alassane chef de village Tongotongo

Halidou Adamou chef de village Kawrakeri

Zeinabou Karidjo Oubllam

Cheik Amadou Yacouba Dingazi

Zakari Younoussa Simiri

For the Fulani Community:

Daouda Ali

Amadou Mamane

Rougga Seyni

Karimou Boubacar leader peul Dingazi

For the Arab Community:

Salma Chigali

For the Tuareg community:

Mohamed Ag Ibrahim

Moussa Alhmadi leader Touareg Dingazi

Adoum Dari

Third parties

Agreement Supporters:

Representative of the self-defence group [Signature Illegible]

Representative of the self-defence group [Signature Illegible]

Guarantors of the Agreement

Mayor of the commune of Tondikiwindi

[Stamp: REPUBLIC OF THE NIGER –RURAL COMMUNE OF TONDIKIWINDI– The Mayor]

[Signature: illegible]

Mayor of the commune of Ouallam

[Signature: illegible]

Mayor of the commune of Simiri

[Stamp: REPUBLIC OF THE NIGER –REGION OF TILLABERI DEPARTMENT OF OUALLAM –

Rural commune of Simiri – The Mayor]

[Signature: illegible]

Mayor of the commune of Dingazi

[Stamp: REPUBLIC OF THE NIGER –REGION OF TILLABERI –DEPARTMENT OF OUALLAM -
COMMUNE OF DINGAZI – THEMAYOR]

[Signature: illegible]

Chief of the canton of Tondikiwindi

[Stamp: DEPARTMENT OF OUALLAM– CANTON OF TONDIKIWINDI – The canton's chief]

[Signature: illegible]

Chief of the canton of Ouallam

[Stamp: Canton of Ouallam – Honorable Elh Saley Baouna the Canton's chief]

[Signature: illegible]

Chief of the canton of Simiri

[Stamp: REPUBLIC OF THE NIGER: REGION OF TILLABERI –DEPARTMENT OF OUALLAM –

Prefect of the department of Ouallam

[Stamp: illegible]

[Signature: illegible]

CANTON OF SIMIRI – THE CANTON'S CHIEF]

[Signature: illegible]

Witnesses to the Agreement

Ibrahim Moussa religious leader

[Signature: illegible]

Kassoum Zakou religious leader

[Signature: illegible]

Description

Communities in Ouallam, southwestern Niger, have sealed a peace agreement to address the conflict in the Tillabéri region. Facilitated by the Centre for Humanitarian Dialogue (HD), the accord focuses on displacement, resource sharing, and oversight. The conflict was fueled by resource clashes and regional armed confrontations.

Agreement document	NE_230604_Peace Agreement between the Communities of the Department of Ouallam_EN.pdf (opens in new tab) Download PDF
Agreement document (original language)	NE_230604_Accord de paix entre communautés du département de Ouallam.pdf (opens in new tab)

Groups

Children/youth	Groups→Children/youth→Rhetorical Preamble ... Recalling that mediation efforts have sought to include community leaders, religious leaders, representatives of women, the youth, self-defence groups, the diaspora and regional and local authorities (governor, prefect, and mayors), of the Department of Ouallam and resource persons working for peace, social cohesion and development;
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.

Refugees/displaced persons	<p>Groups→Refugees/displaced persons→Rhetorical</p> <p>Commitments of the Parties</p> <p>...</p> <p>The Parties jointly agree to:</p> <p>...</p> <p>j) Accompany and facilitate the peaceful return of all displaced persons to their respective villages.</p> <p>...</p> <p>Recommendations to the State</p> <p>...</p> <p>The Parties recommend to the State to support its pacification efforts in the area concerned by the signing of the Agreement in favour of a peaceful intercommunity coexistence, in particular by:</p> <p>...</p> <p>d) Facilitating, with the support of partners, the return of displaced persons;</p>
Social class	No specific mention.

Gender

Women, girls and gender	<p>Preamble</p> <p>...</p> <p>Recalling that mediation efforts have sought to include community leaders, religious leaders, representatives of women, the youth, self-defence groups, the diaspora and regional and local authorities (governor, prefect, and mayors), of the Department of Ouallam and resource persons working for peace, social cohesion and development;</p>
Men and boys	No specific mention.
LGBTI	No specific mention.
Family	No specific mention.

State definition

Nature of state (general)	No specific mention.
State configuration	No specific mention.
Self determination	No specific mention.
Referendum	No specific mention.

State symbols No specific mention.

**Independence/
secession** No specific mention.

**Accession/
unification** No specific mention.

Border delimitation No specific mention.

**Cross-border
provision** No specific mention.

Governance

**Political
institutions (new or
reformed)** No specific mention.

Elections No specific mention.

**Electoral
commission** No specific mention.

**Political parties
reform** No specific mention.

Civil society **Preamble**
...
Keen on giving concrete form to our reconciliation efforts, which began with the mediation facilitated by the Centre for Humanitarian Dialogue (HD) in support to the national authorities' efforts for stabilisation, in particular by the Ministry of the Interior;

Traditional/ religious leaders	Preamble
	...
	Recalling that mediation efforts have sought to include community leaders, religious leaders, representatives of women, the youth, self-defence groups, the diaspora and regional and local authorities (governor, prefect, and mayors), of the Department of Ouallam and resource persons working for peace, social cohesion and development;
	...
	Commitments of the Parties
	...
Public administration	The Parties jointly agree to:
	a) Encourage community leaders to strengthen the peace process by forgiving all past acts and by spreading messages of cohesion and appeasement.
	...
	Monitoring of implementation
	...
	There shall be:
Constitution	...
	Four (4) representatives of the diaspora from the Department of Ouallam and two (2) representatives of religious leaders.

Power sharing

Political power sharing	No specific mention.
Territorial power sharing	No specific mention.
Economic power sharing	No specific mention.
Military power sharing	No specific mention.

Human rights and equality

Human rights/RoL general	No specific mention.
Bill of rights/similar	No specific mention.
Treaty incorporation	No specific mention.

Civil and political rights	Human rights and equality→Civil and political rights→Freedom of movement Commitments of the Parties ... The Parties jointly agree to: ... f) Facilitate the free movement of people and their properties throughout the area covered by the Agreement;
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Socio-economic rights	No specific mention.
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Rights related issues

Citizenship	No specific mention.
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Democracy	No specific mention.
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Detention procedures	Recommendations to the State ... The Parties recommend to the State to support its pacification efforts in the area concerned by the signing of the Agreement in favour of a peaceful intercommunity coexistence, in particular by: a) Speeding up the judicial processing of the cases of people arrested in the context of the conflict or for reasons of security in order to strengthen the reconciliation of communities;
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Media and communication	No specific mention.
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Mobility/access	No specific mention.
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Protection measures	Rights related issues→Protection measures→Protection of civilians Commitments of the Parties ... The Parties jointly agree to: ... e) Avoid reprisals against civilians in the event of an attack by armed groups;
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Other	No specific mention.
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Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws **Commitments of the Parties**

...

The Parties jointly agree to:

...

d) Recognise and respect the respective rights of each community, as well as their customs and traditions;

Development or socio-economic reconstruction

Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development

Preamble

...

Recalling that mediation efforts have sought to include community leaders, religious leaders, representatives of women, the youth, self-defence groups, the diaspora and regional and local authorities (governor, prefect, and mayors), of the Department of Ouallam and resource persons working for peace, social cohesion and development;

...

Commitments of the Parties

...

The Parties jointly agree to:

...

g) Encourage the attendance to weekly markets by all communities;

...

Recommendations to the State

...

The Parties recommend to the State to support its pacification efforts in the area concerned by the signing of the Agreement in favour of a peaceful intercommunity coexistence, in particular by:

...

e) Reopening the weekly markets closed as a result of the crisis;

f) Providing humanitarian, economic and food assistance to all communities affected by the crisis with a view to the economic recovery of the area;

g) Facilitating the reinstatement of basic social services;

...

j) Easing some measures of the state of emergency to promote the subsistence activities of communities.

Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance

Recommendations to the State

...

The Parties recommend to the State to support its pacification efforts in the area concerned by the signing of the Agreement in favour of a peaceful intercommunity coexistence, in particular by:

...

f) Providing humanitarian, economic and food assistance to all communities affected by the crisis with a view to the economic recovery of the area;

Socio-economic reconstruction→Development or socio-economic reconstruction→Infrastructure and reconstruction

Recommendations to the State

...

The Parties recommend to the State to support its pacification efforts in the area concerned by the signing of the Agreement in favour of a peaceful intercommunity coexistence, in particular by:

...

c) Encouraging and supporting the rehabilitation of destroyed villages;

...

h) Building, repairing and equipping communities with basic social infrastructures (water points, health centres, schools, etc.);

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights Land, property and environment→Land reform/rights→Property return and restitution

Commitments of the Parties

...

The Parties jointly agree to:

...

In particular, no claims will be made on animals and properties taken or stolen prior to the signing of the Agreement, except for those found and recognised by the owner with witnesses.

**Pastoralist/
nomadism rights** No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

**Water or riparian
rights or access** No specific mention.

Security sector

Security Guarantees

Recommendations to the State

...

The Parties recommend to the State to support its pacification efforts in the area concerned by the signing of the Agreement in favour of a peaceful intercommunity coexistence, in particular by:

...

b) Guaranteeing public order for all communities without distinction;

Ceasefire

No specific mention.

Police

No specific mention.

Armed forces

No specific mention.

DDR

Security sector→DDR→Demilitarisation provisions

Commitments of the Parties

...

The Parties jointly agree to:

...

i) Forbid the circulation of weapons in the villages and towns covered by the Agreement;

Intelligence services

No specific mention.

Parastatal/rebel and opposition group forces

Preamble

...

Recognising that jihadist groups recruit from all communities and that stigmatisation of one community alone is source of division and even conflict between the communities:

...

Commitments of the Parties

...

The Parties jointly agree to:

...

c) Stop mutual accusations between the communities of belonging or colluding with armed jihadists groups;

Withdrawal of foreign forces

No specific mention.

Corruption

No specific mention.

Crime/organised crime	<p>Causes and consequences of the conflict</p> <p>...</p> <p>The conflict has resulted in:</p> <p>a) Repeated attacks on villages and hamlets, lootings and destructions of property by armed individuals;</p> <p>b) Targeted assassinations of influential figures and notables;</p> <p>c) Massive livestock thefts;</p> <p>...</p> <p>Commitments of the Parties</p> <p>...</p> <p>The Parties jointly agree to:</p> <p>...</p> <p>h) Report thieves and criminals to the authorities and security forces;</p>
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice general	No specific mention.
Amnesty/pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	No specific mention.
Vetting	No specific mention.
Victims	No specific mention.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	<p>Preamble</p> <p>...</p> <p>Aware that the conflict has affected the communes of Tondikiwindi, Dingazi and Ouallam harder, but that the neighbouring communes are also keen on working towards intercommunity reconciliation and to prevent violence on their territory;</p> <p>...</p> <p>Concerned that our reconciliation process should reinforce the results achieved by the signing of the Agreement of 21 January 2023 between the Banibangou communities; Keen on giving concrete form to our reconciliation efforts, which began with the mediation facilitated by the Centre for Humanitarian Dialogue (HD) in support to the national authorities' efforts for stabilisation, in particular by the Ministry of the Interior;</p> <p>...</p> <p>Recommendations to the State</p> <p>...</p> <p>The Parties recommend to the State to support its pacification efforts in the area concerned by the signing of the Agreement in favour of a peaceful intercommunity coexistence, in particular by:</p> <p>a) Speeding up the judicial processing of the cases of people arrested in the context of the conflict or for reasons of security in order to strengthen the reconciliation of communities;</p> <p>...</p> <p>Monitoring of implementation</p> <p>...</p> <p>A monitoring committee is set up, whose mission is to:</p> <p>...</p> <p>c) Identify, where necessary, additional measures required for the process of intercommunity reconciliation;</p>

Implementation

UN signatory No specific mention.

Other international signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism **Monitoring of implementation**
...
A monitoring committee is set up, whose mission is to:
a) Regularly review with the Parties on the progress of the implementation of the commitments taken under this Agreement, in order to strengthen its impact;
b) Prevent and manage disputes between the Parties that could lead to noncompliance with this Agreement;
c) Identify, where necessary, additional measures required for the process of intercommunity reconciliation;
d) Regularly update State authorities on the progress of the implementation of the commitments made under this Agreement in order to strengthen its impact.
...
There shall be:
Four (4) representatives of the Peulh community, including two (2) from the commune of Tondikiwindi, one (1) from Simiri and one (1) from Dingazi;
Thirteen (13) representatives from the Zarma community, including seven (7) from Tondikiwindi, two (2) from Ouallam, two (2) from Dingazi and two (2) from Simiri;
Three (3) representatives of the Tuareg community, including one (1) from Tondikiwindi, one (1) from Ouallam and one (1) from Dingazi;
One (1) representative of the Arab community;
Four (4) representatives of the diaspora from the Department of Ouallam and two (2) representatives of religious leaders.

Related cases No specific mention.

Source No specific mention.
