

<b>Country/entity</b>	Colombia
<b>Region</b>	Americas
<b>Agreement name</b>	Reglamento Operativo del Comite Nacional de la Participacion
<b>Date</b>	14 Jul 2023
<b>Agreement status</b>	Multiparty signed/agreed
<b>Interim arrangement</b>	Yes
<b>Agreement/conflict level</b>	Intrastate/intrastate conflict

### Colombian Conflict (1964 - )

The Colombian conflict is really a set of conflicts and the peace agreements reflect both different processes relating to different conflict groups and dyads, and processes taking place at different times in a complex peace process history. The Colombian civil war has its roots in the late 1940s and the violent infighting between liberal and the conservative factions. Emerging from the liberal tradition with a thorough grounding in nationalist communist ideology, the Revolutionary Armed Forces of Colombia—People's Army (FARC) began its armed insurrection against the Colombian government in 1964. Other left-wing guerrillas emerged as well, most notably the socialist/populist M-19, which would later be integrated into the formal political system in the peace process of 1990s; the National Liberation Army (ELN), which has strong roots in liberation theology, and the Maoist Ejército Popular de Liberación (EPL) (also part of the 1990 process, less successfully). Several stages of peace processes were undertaken by the various sides, which were further complicated by the emergence of right-wing paramilitary 'self-defence' forces. The peace agreement between the Colombian government under President Uribe and the main alliance of the paramilitary groups, the United Self-Defence Forces of Colombia (AUC), concluded in 2005 and is still heavily disputed as several remnants are still active, but now subsumed under the heading 'Bacrim' (Bandas criminales). In addition, FARC and ELN maintain a military presence, but both demonstrate a strong interest in completing successful peace negotiations with the government, with the most recent agreements being between FARC and the Government.

Close  
Colombian Conflict (1964 - )

<b>Stage</b>	Framework/substantive - partial
<b>Conflict nature</b>	Government
<b>Peace process</b>	Colombia VI - Government-ELN post-2015 process

**Parties**

Delegation of the Government of the Republic of Colombia:

(Signed) José Otty Patiño Hormaza, Head of delegation  
(Signed) Iván Danilo Rueda Rodríguez, High Commissioner for Peace  
(Signed) Iván Cepeda Castro  
(Signed) Dayana Paola Urzola Domicó  
(Signed) José Félix Lafaurie Rivera  
(Signed) Nigieria Rentería Lozano  
(Signed) Álvaro Matallana Eslava  
(Signed) Carlos Alfonso Rosero  
(Signed) Adelaida Jiménez Cortés  
(Signed) Rodrigo Botero García  
(Signed) Orlando Romero Reyes  
(Signed) Horacio Guerrero García  
(Signed) Olga Lilia Silva López  
(Signed) Rosmery Quintero Castro  
(Signed) María José Pizarro Rodríguez

Delegation of the Ejército de Liberación Nacional – ELN:

(Signed) Pablo Beltrán, Head of delegation  
(Signed) Aureliano Carbonell  
(Signed) Bernardo Téllez  
(Signed) Manuel Gustavo Martínez  
(Signed) María Consuelo Tapias  
(Signed) Isabel Torres  
(Signed) Simón Pabón  
(Signed) Mauricio Iguarán  
As observers for the Armed Forces:

(Signed) Brig. Gen. William Oswaldo Rincón Zambrano  
(Signed) Maj. Gen. Hugo Alejandro López Barreto

**Third parties**

Laura Berdine Santos Delamonica, Federative Republic of Brazil ;

Patricia Esquenazi Marín, Republic of Chile;

Eugenio Martínez Enríquez, Republic of Cuba;

Roberto de León Huerta, United Mexican States;

Peder Østebø, Kingdom of Norway;

Gen. Carlos Martínez Mendoza, Bolivarian Republic of Venezuela;

Angela Bargellini, Delegate of the Special Representative of the United Nations Secretary-General for Colombia;

Héctor Fabio Henao Gaviria, Delegate for Church-State Relations, Episcopal Conference of Colombia

**Description** In the third round of negotiations between the Colombian government and the ELN, the parties agreed to a the Cuba Agreements, negotiated in Havana, Cuba, which provided for a six-month ceasefire beginning on August 3 2023. These agreements also stipulated the creation of the National Committee on Participation that would engage representatives from across Colombian society in designing the peace framework. This document details the role and functions of the National Committee on Participation within the broader peace process.

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**Agreement document** [CO\\_230714\\_Rules of operation of the National Committee on Participation.pdf \(opens in new tab\)](#) | [Download PDF](#)

**Agreement document (original language)** [CO\\_230714\\_Reglamento Operativo del Comité Nacional de la Participación.pdf \(opens in new tab\)](#)

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## Groups

**Children/youth** No specific mention.

**Disabled persons** No specific mention.

**Elderly/age** No specific mention.

**Migrant workers** No specific mention.

**Racial/ethnic/national group** Groups→Racial/ethnic/national group→Substantive

**4.Composition of the National Committee on Participation**

The National Committee on Participation shall consist of 81 representatives of the 30 social movements, ethnic peoples, organizations, trade associations and institutions listed in annex 1 to the Participation Agreement.

Upon invitation from the peace talks panel, each social movement, ethnic people, organization, trade association and institution shall publicly accept the membership invitation and the criteria set forth in annex 2 to the Participation Agreement, and appoint its representatives.

...

Although appointments would have to be permanent, the social movements, ethnic peoples, organizations, trade associations and institutions may independently change their representatives, provided that they notify the peace talks panel accordingly.

...

**7.Coordinating body**

...

**The coordinating body shall have the following functions:**

...

(b) Request the social movements, ethnic peoples, organizations, trade associations and institutions listed in annex 1 to the first Cuba Agreement to appoint their respective representatives to the Committee.

**Religious groups** No specific mention.

**Indigenous people** No specific mention.

**Other groups** No specific mention.

**Refugees/displaced persons** No specific mention.

**Social class** No specific mention.

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## **Gender**

**Women, girls and gender** **5.Role of the peace talks panel in the National Committee on Participation**  
...  
It shall ensure that as many women as possible participate in that effort.

**Men and boys** No specific mention.

**LGBTI** No specific mention.

**Family** No specific mention.

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## **State definition**

**Nature of state (general)** No specific mention.

**State configuration** No specific mention.

**Self determination** No specific mention.

**Referendum** No specific mention.

**State symbols** No specific mention.

**Independence/secession** No specific mention.

**Accession/unification** No specific mention.

**Border delimitation** No specific mention.

**Cross-border provision** No specific mention.

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**Governance**

**Political institutions (new or reformed)** No specific mention.

**Elections** No specific mention.

**Electoral commission** No specific mention.

**Political parties reform** No specific mention.

## Civil society

### **1.Nature of the National Committee on Participation**

...

9 (first Cuba Agreement) and its two annexes, hereinafter referred to as the “Participation Agreement”, the National Committee on Participation is a special temporary body convened and coordinated by the peace talks panel to support the design phase of the process of participation of society in peacebuilding.

...

### **2.Functions of the National Committee on Participation for the design of the participation process**

(a) Promote and develop spaces for dialogue with a differential approach, in which the various components of society can present their proposals to design the participation process.

(b) Develop methodologies for the workshops, meetings and activities of the participation design phase, bringing together and coordinating with a broad array of experts, organizations, sectors and social movements.

(c) Systematize the various proposals that emerge from the deliberations of the National Committee on Participation and the sectoral and regional and local meetings, and those made by the general public.

...

(e) On the basis of the contributions made by the general public, choose and develop a model for participation and a set of recommendations on the subject to be submitted to the peace talks panel.

...

### **4.Composition of the National Committee on Participation**

The National Committee on Participation shall consist of 81 representatives of the 30 social movements, ethnic peoples, organizations, trade associations and institutions listed in annex 1 to the Participation Agreement.

Upon invitation from the peace talks panel, each social movement, ethnic people, organization, trade association and institution shall publicly accept the membership invitation and the criteria set forth in annex 2 to the Participation Agreement, and appoint its representatives.

...

Furthermore, the National Committee on Participation shall organize gatherings and meetings with various sectors to ensure that proposals for the participation plan and model are heard and received from those sectors that lack a coordinating body to appoint representatives.

The National Committee on Participation shall provide support for the meetings organized for different sectors and national trade associations during the design phase of the participation process.

...

Although appointments would have to be permanent, the social movements, ethnic peoples, organizations, trade associations and institutions may independently change their representatives, provided that they notify the peace talks panel accordingly.

### **5.Role of the peace talks panel in the National Committee on Participation**

...

Upon completion of the design phase, the panel shall adopt a model and the national plan for participation.

...

### **7.Coordinating body**

...

#### **The coordinating body shall have the following functions:**

...

(b) Request the social movements, ethnic peoples, organizations, trade associations and institutions listed in annex 1 to the first Cuba Agreement to appoint their respective representatives to the Committee

**Traditional/  
religious leaders**

**7.Coordinating body**

...

The Special Representative of the Secretary-General of the United Nations in Colombia and the Episcopal Conference of Colombia shall assist with the formation of those teams.

**The coordinating body shall have the following functions:**

...

**8.Technical secretariat of the National Committee on Participation**

...

The role of the technical secretariat shall be to ensure that the material requirements for the Committee's functioning are met, with the support of the Special Representative of the United Nations Secretary-General in Colombia and the Episcopal Conference of Colombia.

...

**The functions of the working groups shall be:**

...

**11.Critical operational support functions**

Operational support for the process shall be provided by the Episcopal Conference of Colombia, the Special Representative of the Secretary-General of the United Nations in Colombia and the group of accompanying, support and cooperation countries (GPAAC), as requested by the peace talks panel.

**12.Guarantor countries**

...

Héctor Fabio Henao Gaviria, Delegate for Church-State Relations, Episcopal Conference of Colombia

**Public  
administration**

No specific mention.

**Constitution**

No specific mention.

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**Power sharing**

**Political power  
sharing**

No specific mention.

**Territorial power  
sharing**

No specific mention.

**Economic power  
sharing**

No specific mention.

**Military power  
sharing**

No specific mention.

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## **Human rights and equality**

**Human rights/RoL general** No specific mention.

**Bill of rights/similar** No specific mention.

**Treaty incorporation** No specific mention.

**Civil and political rights** No specific mention.

**Socio-economic rights** No specific mention.

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## **Rights related issues**

**Citizenship** No specific mention.

**Democracy** No specific mention.

**Detention procedures** No specific mention.

**Media and communication** No specific mention.

**Mobility/access** No specific mention.

**Protection measures** No specific mention.

**Other** No specific mention.

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## **Rights institutions**

**NHRI** No specific mention.

**Regional or international human rights institutions** No specific mention.

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## Justice sector reform

**Criminal justice and emergency law** No specific mention.

**State of emergency provisions** No specific mention.

**Judiciary and courts** No specific mention.

**Prisons and detention** No specific mention.

**Traditional Laws** No specific mention.

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## Socio-economic reconstruction

**Development or socio-economic reconstruction** Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development  
**9.Working groups of the National Committee on Participation**  
...  
**The functions of the working groups shall be:**  
...  
the political system, the economic model and the environmental situation.

**National economic plan** No specific mention.

**Natural resources** No specific mention.

**International funds** **7.Coordinating body**

...  
**The coordinating body shall have the following functions:**  
...  
(d) Manage the procurement of national and international resources for the implementation of the design phase of the process for the participation of society in peacebuilding and the Committee's workplans.

**Business** No specific mention.

**Taxation** No specific mention.

**Banks** No specific mention.

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## **Land, property and environment**

**Land reform/rights** No specific mention.

**Pastoralist/  
nomadism rights** No specific mention.

**Cultural heritage** No specific mention.

**Environment** **9.Working groups of the National Committee on Participation**  
...  
**The functions of the working groups shall be:**  
...  
the political system, the economic model and the environmental situation.

**Water or riparian  
rights or access** No specific mention.

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## **Security sector**

**Security  
Guarantees** **7.Coordinating body**  
...  
**The coordinating body shall have the following functions:**  
...  
(h) Ensure that safeguards are in place for the security of the persons and entities that make up the Committee, in particular, of the ELN delegates.

**Ceasefire** No specific mention.

**Police** No specific mention.

**Armed forces** No specific mention.

**DDR** No specific mention.

**Intelligence  
services** No specific mention.

**Parastatal/rebel and opposition group forces** The Government of the Republic of Colombia and the Ejército de Liberación Nacional (ELN) have established the present rules of operation of the National Committee on Participation, in accordance with paragraph 6.2 of the first Cuba Agreement and paragraph 1 of the Declaration and Agreement No.

...

**7.Coordinating body**

...

**The coordinating body shall have the following functions:**

...

(h) Ensure that safeguards are in place for the security of the persons and entities that make up the Committee, in particular, of the ELN delegates.

**Withdrawal of foreign forces** No specific mention.

**Corruption** No specific mention.

**Crime/organised crime** No specific mention.

**Drugs** No specific mention.

**Terrorism** No specific mention.

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**Transitional justice**

**Transitional justice general** No specific mention.

**Amnesty/pardon** No specific mention.

**Courts** No specific mention.

**Mechanism** No specific mention.

**Prisoner release** No specific mention.

**Vetting** No specific mention.

**Victims** No specific mention.

**Missing persons** No specific mention.

**Reparations** No specific mention.

**Reconciliation** No specific mention.

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**Implementation**

**UN signatory** **The functions of the working groups shall be:**  
...  
**12.Guarantor countries**  
...  
(Signed) Angela Bargellini, Delegate of the Special Representative of the United Nations Secretary-General for Colombia

**Other international signatory** **The functions of the working groups shall be:**  
...  
**12.Guarantor countries**  
...  
(Signed) Laura Berdine Santos Delamonica, Federative Republic of Brazil  
(Signed) Patricia Esquenazi Marín, Republic of Chile  
(Signed) Eugenio Martínez Enríquez, Republic of Cuba  
(Signed) Roberto de León Huerta, United Mexican States  
(Signed) Peder Østebø, Kingdom of Norway  
(Signed) Gen. Carlos Martínez Mendoza, Bolivarian Republic of Venezuela

**Referendum for agreement** No specific mention.

**International mission/force/similar** No specific mention.

**Enforcement mechanism** No specific mention.

**Related cases** No specific mention.

**Source** No specific mention.

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