

Country/entity	Mozambique
Region	Africa (excl MENA)
Agreement name	Memorandum of Understanding on Military Affairs
Date	6 Aug 2018
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/intrastate conflict Mozambique Civil War (1976 – 1992) and RENAMO Insurgency (2012 –) The Mozambique conflict has roots in the independence movement launched by the Mozambique Liberation Front (FRELIMO) (est. 1962) against Portuguese colonization. Despite the insurgency, independence only came a year after a military coup d'état in Lisbon overthrew the longstanding 'Estado Novo' dictatorship. Nonetheless, FRELIMO installed itself as the ruling party and officially became a Marxist-Leninist party in 1977. Fierce fighting broke out in the Cold War context, between the FRELIMO, supported by the Soviet Bloc, and the anti-Communist Mozambique National Resistance (RENAMO) movement, which received funding from neighbouring 'white' regimes in Rhodesia and later on, South Africa. After the death of President Somaro Moises Machel in a plane crash in 1986, the presidency passed to Joaquim Alberto Chissano who encouraged political pluralism, particularly following the collapse of the Soviet Union in 1989. Following the Rome Peace Accords in 1992, FRELIMO won the country's first multi-party election in 1994. Political tensions began to rise after the 2002 presidential elections, which RENAMO argued were fraudulent. These continued until a low-level outbreak of violence by RENAMO fighters targeting police and economic infrastructure. A new peace accord was signed between RENAMO and FRELIMO in September 2014, but RENAMO's later refusal to accept the terms of the 2014 Presidential election, as well as government difficulties in disarming RENAMO fighters led to a breakdown of the accord in August 2015. Since then, clashes have renewed between the two parties. Close Mozambique Civil War (1976 – 1992) and RENAMO Insurgency (2012 –)
Stage	Framework/substantive - partial
Conflict nature	Government/territory
Peace process	Mozambique process - recent

Parties	For Mozambique: Filipe Jacinto Nyusi, President of the Republic of Mozambique
	For RENAMO: Ossufo Momade, Coordinator of the Political Commission of the Mozambican National Resistance - RENAMO
Third parties	Mirko Manzani, Ambassador of Switzerland in Mozambique, President of the Contact Group, Witness
Description	An agreement for the disarmament, demobilisation, and reintegration (DDR) of the Renamo armed personnel and their incorporation into the Mozambique Armed Defence Forces (FADM) and the Police of the Republic of Mozambique (PRM). The agreement is accompanied with a timetable for the completion of the DDR programme and an "Incorporation Framework" detailing the joint command structure of the FADM pursuant to the agreement.

Agreement document	MZ_180806_Memorandum of Understanding on Military Affairs (opens in new tab) Download PDF
---------------------------	---

Agreement document (original language)	MZ_180806_Memorandum of Understanding on Military Affairs_PT (opens in new tab)
---	---

Groups

Children/youth	No specific mention.
-----------------------	----------------------

Disabled persons	No specific mention.
-------------------------	----------------------

Elderly/age	No specific mention.
--------------------	----------------------

Migrant workers	No specific mention.
------------------------	----------------------

Racial/ethnic/ national group	No specific mention.
--	----------------------

Religious groups	No specific mention.
-------------------------	----------------------

Indigenous people	No specific mention.
--------------------------	----------------------

Other groups	No specific mention.
---------------------	----------------------

Refugees/displaced persons No specific mention.

Social class No specific mention.

Gender

Women, girls and gender No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) **2. Basic Principles**
...
In turn, number 1 of Article 263 of the CRM, as renumbered in the scope of the specific amendment, enshrines that participation in the defence of national independence, sovereignty and territorial integrity is a sacred duty and honour for all Mozambican citizens.
3. Goals
...
DDR
The DDR aims to assure the security and stability of the country, build an environment of trust and reconciliation among Mozambicans in strict observance of the principles of the Democratic State under the Rule of Law and other relevant laws.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society No specific mention.

Traditional/religious leaders No specific mention.

Public administration No specific mention.

Constitution No specific mention.

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing

Power sharing→Military power sharing→Merger of forces

2. Basic Principles

...

The process of integration of the Renamo officials into the FADM and the Police of the Republic of Mozambique (PRM) shall follow the principle of fair incorporation into the highest hierarchical level.

...

The process of Disarmament, Demobilisation, and Reintegration of the Renamo armed personnel, and the integration of part thereof into the Police of the Republic of Mozambique, shall follow the principles set forth by article 262, item 3, of the Constitution of the Republic of Mozambique, as renumbered in the scope of the specific amendment, which prescribes, among others, that the defence and security forces are non-partisan and refrain from taking positions or participating in actions that may jeopardise their internal cohesion and national unity.

...

3. Goals

Incorporation

The purpose of incorporating Renamo personnel in the FADM is to ensure compliance with the basic principles indicated in number 2 of this document, especially with regard to issues that affect FADM officers coming from Renamo.

The incorporation of officers from Renamo in PRM units aims to professionalise and reinforce trust between the Parties.

DDR

...

5. The Institutional Framework of the Process of Incorporation of Renamo officials into the FADM and DDR

Within the scope of the Incorporation and DDR, the following structures shall be created for the purposes of execution, supervision, verification and monitoring:

5.1. The Military Affairs Commission has the general responsibility of supervising and monitoring the implementation of the Incorporation and DDR.

The Commission is also responsible for creating the terms of reference for the specialised technical groups.

In order to perform its duties, the Commission may be assisted by Joint Specialised Technical Groups, namely:

5.2 The Joint Technical Group (GTCE) for Incorporation into FADM comprises two officials of each Party, appointed by the two Superiors.

The GTCE works alongside the General Staff.

5.3 The Joint Technical Group for Disarmament, Demobilisation and Reintegration (GTCDDR), based in Cidade da Beira, is composed of national and international military experts appointed by the Parties.

The international component of this Technical Group is made up of military experts whose task is to provide technical assistance to the Technical Group, in particular, in monitoring disarmament;

5.4 The Monitoring and Verification Group, based in Nhaucunga, Serra da Gorongosa, shall monitor and verify DDR processes.

6. Incorporation of Renamo Officials into the FADM

The incorporation is done through the presentation, by Renamo, of the list of officials whose situation requires due regularisation, both in terms of rank and allocation in FADM.

The individual processes of the officials on the list are subject to study and evaluation by the Technical Group.

In cases where the training of officials proves to be inadequate, specific training will be carried out along with other officials in order to adjust to their new ranks and roles.

The incorporation process initially takes place in accordance with the positions highlighted in bold in Annex A, and must continue in the Personnel Department of the

Human rights and equality

Human rights/RoL general

3. Goals

...

DDR

The DDR aims to assure the security and stability of the country, build an environment of trust and reconciliation among Mozambicans in strict observance of the principles of the Democratic State under the Rule of Law and other relevant laws.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access No specific mention.

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights No specific mention.

**Pastoralist/
nomadism rights** No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

**Water or riparian
rights or access** No specific mention.

Security sector

**Security
Guarantees** No specific mention.

Ceasefire No specific mention.

1. Introduction

...

The Parties agree to draft a memorandum including a set of actions and guiding principles regarding the incorporation of Renamo officials into the structure of the Mozambique Armed Defence Forces (FADM), and the Disarmament, Demobilisation, and Reintegration of Renamo armed force, as well as the incorporation of part thereof in the Police of the Republic of Mozambique (PRM), following the same principle of Annex A.

2. Basic Principles

...

The process of Disarmament, Demobilisation, and Reintegration of the Renamo armed personnel, and the integration of part thereof into the Police of the Republic of Mozambique, shall follow the principles set forth by article 262, item 3, of the Constitution of the Republic of Mozambique, as renumbered in the scope of the specific amendment, which prescribes, among others, that the defence and security forces are non-partisan and refrain from taking positions or participating in actions that may jeopardise their internal cohesion and national unity.

...

3. Goals

Incorporation

...

The incorporation of officers from Renamo in PRM units aims to professionalise and reinforce trust between the Parties.

DDR

...

7. Disarmament, Demobilization and Reintegration

The DDR comprises a set of interdependent actions that are performed in a chain from the point of completion of the incorporation of officials from RENAMO into the FADM and PRM, in accordance with the positions highlighted in bold in Annex A in the following sequence:

...

7.4. The selection of Renamo armed forces to be incorporated into the Police of the Republic of Mozambique (PRM);

7.5. Specialised training of the Renamo elements to be incorporated into the PRM, for a period of 55 days;

...

7.9. The FADM and the PRM must avoid operating near the Accommodation Centres while the DDR is underway, except for the GTCDDR with their international experts.

1. Introduction

...

Considering that the incorporation of Renamo officials into the structure of the Mozambique Armed Defence Forces (FADM), as well as the disarmament, dismantling, and reintegration of Renamo armed forces are a prerequisite for national reconciliation and harmony;

The Parties agree to draft a memorandum including a set of actions and guiding principles regarding the incorporation of Renamo officials into the structure of the Mozambique Armed Defence Forces (FADM), and the Disarmament, Demobilisation, and Reintegration of Renamo armed force, as well as the incorporation of part thereof in the Police of the Republic of Mozambique (PRM), following the same principle of Annex A.

2. Basic Principles

The Mozambique Armed Defence Forces (FADM) must remain a non-partisan and professional organisation, pursuant to the Constitution of the Republic of Mozambique and the relevant defence and security legislation.

The process of integration of the Renamo officials into the FADM and the Police of the Republic of Mozambique (PRM) shall follow the principle of fair incorporation into the highest hierarchical level.

...

The process of Disarmament, Demobilisation, and Reintegration of the Renamo armed personnel, and the integration of part thereof into the Police of the Republic of Mozambique, shall follow the principles set forth by article 262, item 3, of the Constitution of the Republic of Mozambique, as renumbered in the scope of the specific amendment, which prescribes, among others, that the defence and security forces are non-partisan and refrain from taking positions or participating in actions that may jeopardise their internal cohesion and national unity.

Numbers 2 and 4 of the same legal provision impose that FDS members obey the Constitution of the Republic and the President of the Republic, in his capacity as Commander-in-Chief.

...

3. Goals

Incorporation

The purpose of incorporating Renamo personnel in the FADM is to ensure compliance with the basic principles indicated in number 2 of this document, especially with regard to issues that affect FADM officers coming from Renamo.

...

DDR

...

4. Definitions

...

Fair incorporation is the access to management and command responsibilities in the highest hierarchical level of the FADM and other units, as well as in the PRM, in accordance with the aforementioned agreement between the President of the Republic and the Leader of Renamo, following the principle established in Annex A and giving primacy to competence, merit, and professionalism.

...

6. Incorporation of Renamo Officials into the FADM

The incorporation is done through the presentation, by Renamo, of the list of officials whose situation requires due regularisation, both in terms of rank and allocation in FADM.

...

The incorporation of Renamo officers into the FADM must last no longer than 120 days (D+120) after confirmation of the Consensus.

...

7. Disarmament, Demobilization and Reintegration

DDR

Security sector→DDR→Demilitarisation provisions

DDR

...

4. Definitions

For the purposes defined in this document, it is understood by:

...

Accommodation Centre, the place where armed Renamo personnel are accommodated for DDR purposes;

Security sector→DDR→DDR programmes

1. Introduction

...

Considering that the incorporation of Renamo officials into the structure of the Mozambique Armed Defence Forces (FADM), as well as the disarmament, dismantling, and reintegration of Renamo armed forces are a prerequisite for national reconciliation and harmony;

The Parties agree to draft a memorandum including a set of actions and guiding principles regarding the incorporation of Renamo officials into the structure of the Mozambique Armed Defence Forces (FADM), and the Disarmament, Demobilisation, and Reintegration of Renamo armed force, as well as the incorporation of part thereof in the Police of the Republic of Mozambique (PRM), following the same principle of Annex A.

2. Basic Principles

...

The process of Disarmament, Demobilisation, and Reintegration of the Renamo armed personnel, and the integration of part thereof into the Police of the Republic of Mozambique, shall follow the principles set forth by article 262, item 3, of the Constitution of the Republic of Mozambique, as renumbered in the scope of the specific amendment, which prescribes, among others, that the defence and security forces are non-partisan and refrain from taking positions or participating in actions that may jeopardise their internal cohesion and national unity.

...

DDR

...

4. Definitions

For the purposes defined in this document, it is understood by:

Incorporation, the adjustment of situations considered harmful to progression in rank and access to positions of command and leadership of the FADM and due recycling and adaptation;

Accommodation Centre, the place where armed Renamo personnel are accommodated for DDR purposes;

Renamo bases, the camps where Renamo armed personnel are located which are not cantonment centres.

(DDR)

Disarmament, the process of collection, delivery and final disposal of the armament and war material in the possession of Renamo armed personnel;

Demobilisation, is the process of transitioning to civilian life Renamo armed personnel which are not incorporated into FADM;

Reintegration, the process of socioeconomic reinsertion of the Renamo armed forces duly demobilised.

Fair incorporation is the access to management and command responsibilities in the highest hierarchical level of the FADM and other units, as well as in the PRM, in accordance with the aforementioned agreement between the President of the Republic and the Leader of Renamo, following the principle established in Annex A and giving primacy to competence, merit and professionalism.

5. The Institutional Framework of the Process of Incorporation of Renamo officials into the FADM and DDR

**Intelligence
services**

No specific mention.

**Parastatal/rebel
and opposition
group forces**

1. Introduction

...

Considering that the incorporation of Renamo officials into the structure of the Mozambique Armed Defence Forces (FADM), as well as the disarmament, dismantling, and reintegration of Renamo armed forces are a prerequisite for national reconciliation and harmony;

The Parties agree to draft a memorandum including a set of actions and guiding principles regarding the incorporation of Renamo officials into the structure of the Mozambique Armed Defence Forces (FADM), and the Disarmament, Demobilisation, and Reintegration of Renamo armed force, as well as the incorporation of part thereof in the Police of the Republic of Mozambique (PRM), following the same principle of Annex A.

2. Basic Principles

...

The process of integration of the Renamo officials into the FADM and the Police of the Republic of Mozambique (PRM) shall follow the principle of fair incorporation into the highest hierarchical level.

...

The process of Disarmament, Demobilisation, and Reintegration of the Renamo armed personnel, and the integration of part thereof into the Police of the Republic of Mozambique, shall follow the principles set forth by article 262, item 3, of the Constitution of the Republic of Mozambique, as renumbered in the scope of the specific amendment, which prescribes, among others, that the defence and security forces are non-partisan and refrain from taking positions or participating in actions that may jeopardise their internal cohesion and national unity.

...

3. Goals

Incorporation

The purpose of incorporating Renamo personnel in the FADM is to ensure compliance with the basic principles indicated in number 2 of this document, especially with regard to issues that affect FADM officers coming from Renamo.

...

DDR

...

6. Incorporation of Renamo Officials into the FADM

...

The incorporation of Renamo officers into the FADM must last no longer than 120 days (D+120) after confirmation of the Consensus.

...

7. Disarmament, Demobilization and Reintegration

The DDR comprises a set of interdependent actions that are performed in a chain from the point of completion of the incorporation of officials from RENAMO into the FADM and PRM, in accordance with the positions highlighted in bold in Annex A in the following sequence:

7.1 Renamo proceeds to deliver information regarding its armed personnel, their location, and the weapons or other war material in their possession to the GTCDDR;

...

7.3. The transfer of Renamo armed personnel to the Accommodation Centres;

7.4. The selection of Renamo armed forces to be incorporated into the Police of the Republic of Mozambique (PRM);

...

7.7. The lodging of the Renamo armed personnel in the declared and recognised Accommodation Centres until the conclusion of the DDR;

...

8. DDR Implementation Phases

8.1. Once the Renamo armed personnel are lodged at the Accommodation Centres, the

Withdrawal of foreign forces	No specific mention.
-------------------------------------	----------------------

Corruption	No specific mention.
-------------------	----------------------

Crime/organised crime	No specific mention.
------------------------------	----------------------

Drugs	No specific mention.
--------------	----------------------

Terrorism	No specific mention.
------------------	----------------------

Transitional justice

Transitional justice general	No specific mention.
-------------------------------------	----------------------

Amnesty/pardon	No specific mention.
-----------------------	----------------------

Courts	No specific mention.
---------------	----------------------

Mechanism	No specific mention.
------------------	----------------------

Prisoner release	No specific mention.
-------------------------	----------------------

Vetting	No specific mention.
----------------	----------------------

Victims	No specific mention.
----------------	----------------------

Missing persons	No specific mention.
------------------------	----------------------

Reparations	No specific mention.
--------------------	----------------------

Reconciliation	No specific mention.
-----------------------	----------------------

Implementation

UN signatory	No specific mention.
---------------------	----------------------

Other international signatory	No specific mention.
--------------------------------------	----------------------

Referendum for agreement	No specific mention.
International mission/force/similar	<p>DDR</p> <p>...</p> <p>5. The Institutional Framework of the Process of Incorporation of Renamo officials into the FADM and DDR</p> <p>...</p> <p>In order to perform its duties, the Commission may be assisted by Joint Specialised Technical Groups, namely:</p> <p>5.2 The Joint Technical Group (GTCE) for Incorporation into FADM comprises two officials of each Party, appointed by the two Superiors.</p> <p>The GTCE works alongside the General Staff.</p> <p>5.3 The Joint Technical Group for Disarmament, Demobilisation and Reintegration (GTCDDR), based in Cidade da Beira, is composed of national and international military experts appointed by the Parties.</p> <p>The international component of this Technical Group is made up of military experts whose task is to provide technical assistance to the Technical Group, in particular, in monitoring disarmament;</p>
Enforcement mechanism	<p>DDR</p> <p>...</p> <p>5. The Institutional Framework of the Process of Incorporation of Renamo officials into the FADM and DDR</p> <p>...</p> <p>5.1. The Military Affairs Commission has the general responsibility of supervising and monitoring the implementation of the Incorporation and DDR.</p> <p>The Commission is also responsible for creating the terms of reference for the specialised technical groups.</p>
Related cases	No specific mention.
Source	No specific mention.
