

Country/entity	Papua New Guinea Bougainville
Region	Asia and Pacific
Agreement name	Charter of Mirigini for a New Bougainville
Date	25 Nov 1994
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/intrastate conflict

Bougainville Conflict (1987 - 1998)

The conflict on Bougainville, an island under the jurisdiction of Papua New Guinea (PNG), began in 1987 as a dispute over compensation for the use of land by Bougainville Copper Ltd, a an Australian subsidiary. The underlying issue of independence soon emerged and the conflict escalated between the government of PNG and the native islanders, in turn spearheaded by the Bougainville Revolutionary Army (BRA). Until fighting ended in 1998, an estimated 20,000 died in the conflict. Several pre-negotiation agreements culminated in an agreement to a 'permanent and irrevocable' ceasefire, and a framework for normalizing the PNG-Bourgainville relationship, which included elections.

Close

Bougainville Conflict (1987 - 1998)

Stage	Framework/substantive - partial
Conflict nature	Government/territory
Peace process	Bougainville: peace process
Parties	<p>For National Government: Rt Hon Sir Julius Chan GCMG KBE MP, Prime Minister; Hon Arnold Marsipal MP, Minister for State Assisting the Prime Minister; Hon Castan Maibawa MP, Minister for Provincial Affairs and Village Services;</p> <p>For Bougainville Province: Mr Nick Penial, Chairman (South-West Interim Authority); Mr Thomas Anis, Buka Interim Authority; Mr Theodore Miriung, Interim Chairman (North Nasioi Village Council of Chiefs); Hon John Momis MP, Regional Member of Bougainville and Minister for Communications;</p>
Third parties	-
Description	Parties agree to establish transitional legal body for Bougainville. Parties commit to active programme of negotiations on a political settlement, starting with a review of the 1976 Bougainville Agmt, and maintain dialogue on reconstruction and reconciliation.

Agreement document	PG_941125_The Charter of Mirigini for a New Bougainville.pdf (opens in new tab) Download PDF
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Groups

Children/youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/ national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/displaced persons	No specific mention.
Social class	No specific mention.

Gender

Women, girls and gender	No specific mention.
Men and boys	No specific mention.
LGBTI	No specific mention.
Family	No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) Governance→Political institutions (new or reformed)→Temporary new institutions
Page 1, Transitional Political Arrangement
3. Under this Charter, the National Government will, in the framework of the Constitution, its relevant acts and subject to the completion of preparatory work, arrange for the establishment of a transitional legal body.
4. The National Government has agreed with the Bougainville leaders to establish a transitional legal body by March 1995, for Bougainville. This body will be known as the Bougainville Transitional Government which shall exercise all powers and functions as set out in the Organic Law on Provincial Government.
5. The Bougainville Transitional Government will have an Assembly comprising of leaders nominated by Councils of Chiefs from each interim authority area.
6. The Assembly of the Transitional Government will act as a Constituent Assembly to review the Constitution of the North Solomons Provincial Government after a negotiated settlement is reached between the National Government and the Bougainville Transitional Government.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform	No specific mention.
Civil society	No specific mention.
Traditional/religious leaders	<p>Page 1, Preamble</p> <p>2. In pursuance of the Resolution of the Bougainville Peace Conference held in Arawa from 10 - 14 October 1994, including the Agreement signed on 18 October 1994 between North Nasioi Village Council of Chiefs and the National Government, hereby resolve to step up the pace and momentum of bringing normalcy, services and legal authority to Bougainville by doing the following:</p> <p>Page 1, Transitional Political Arrangement</p> <p>5. The Bougainville Transitional Government will have an Assembly comprising of leaders nominated by Councils of Chiefs from each interim authority area.</p>
Public administration	No specific mention.
Constitution	No specific mention.

Power sharing

Political power sharing	<p>Power sharing→Political power sharing→General Sub-state level</p> <p>Page 1, Transitional Political Arrangement</p> <p>5. The Bougainville Transitional Government will have an Assembly comprising of leaders nominated by Councils of Chiefs from each interim authority area.</p>
Territorial power sharing	No specific mention.
Economic power sharing	No specific mention.
Military power sharing	No specific mention.

Human rights and equality

Human rights/RoL general	No specific mention.
Bill of rights/similar	No specific mention.

Treaty incorporation	No specific mention.
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Civil and political rights	No specific mention.
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Socio-economic rights	No specific mention.
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Rights related issues

Citizenship	No specific mention.
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Democracy	No specific mention.
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Detention procedures	No specific mention.
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Media and communication	No specific mention.
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Mobility/access	No specific mention.
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Protection measures	No specific mention.
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Other	No specific mention.
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Rights institutions

NHRI	No specific mention.
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Regional or international human rights institutions	No specific mention.
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Justice sector reform

Criminal justice and emergency law	No specific mention.
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State of emergency provisions	No specific mention.
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Judiciary and courts	No specific mention.
Prisons and detention	No specific mention.
Traditional Laws	No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction	Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development Page 2, Other Dialogue 9. The National Government and Bougainville leaders will maintain dialogue on all other issues pertinent to the resolution of the crises, including a programme of reconciliation, reconstruction and restoration of services in Bougainville.
National economic plan	No specific mention.
Natural resources	No specific mention.
International funds	No specific mention.
Business	No specific mention.
Taxation	No specific mention.
Banks	No specific mention.

Land, property and environment

Land reform/rights	No specific mention.
Pastoralist/nomadism rights	No specific mention.
Cultural heritage	No specific mention.
Environment	No specific mention.
Water or riparian rights or access	No specific mention.

Security sector

Security Guarantees	No specific mention.
Ceasefire	No specific mention.
Police	No specific mention.
Armed forces	No specific mention.
DDR	No specific mention.
Intelligence services	No specific mention.
Parastatal/rebel and opposition group forces	No specific mention.
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general	No specific mention.
Amnesty/pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	No specific mention.

Vetting	No specific mention.
Victims	No specific mention.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	<p>Page 2, Other Dialogue</p> <p>9. The National Government and Bougainville leaders will maintain dialogue on all other issues pertinent to the resolution of the crises, including a programme of reconciliation, reconstruction and restoration of services in Bougainville.</p>
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Implementation	
UN signatory	No specific mention.
Other international signatory	No specific mention.
Referendum for agreement	No specific mention.
International mission/force/similar	No specific mention.
Enforcement mechanism	No specific mention.
Related cases	<p>Page 1, Preamble</p> <p>1. We, the leaders of the National Government and the people of Bougainville having met in Waigani, determined as partners to continue the peace process on Bougainville, commit ourselves under this Charter to a new spirit, a new deal for a new Bougainville.</p> <p>2. In pursuance of the Resolution of the Bougainville Peace Conference held in Arawa from 10 - 14 October 1994, including the Agreement signed on 18 October 1994 between North Nasioi Village Council of Chiefs and the National Government, hereby resolve to step up the pace and momentum of bringing normalcy, services and legal authority to Bougainville by doing the following:</p>
Source	<p>Originally accessed from Conciliation Resources Accord (http://www.c-r.org/accord/papua-new-guinea%E2%80%93bougainville – no longer available from original source). Currently available from UN Peacemaker: https://peacemaker.un.org/png-mirigini-charter94</p>
