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Country/ entity	Mexico
Region	Americas
Agreement name	Commitments for Chiapas by the State and Federal Governments and the EZLN under Paragraph 1.3 of the Rules of Procedure
Date	16 Feb 1996
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict (Zapatista Uprising (1994 -))
Stage	Framework/substantive - partial
Conflict nature	Government/territory
Peace process	Mexico-Chiapas peace process
Parties	EZLN, Mexican Government
Third parties	-
Description	This agreement sets out a constitutional framework for autonomy, and indigenous rights to be enshrined in the General Constitution of the Republic, and the Chiapas state constitution.

Agreement document [MX_960216_Commitments for Chiapas under Paragraph 1.3 of the Rules of Procedure.pdf](#)  | [Download PDF](#)

Groups

Children/ youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.

Migrant workers	No specific mention.
Racial/ethnic/national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	Groups→Indigenous people→Substantive [Summary] the agreement in its entirety deals with constitutional and legislative amendments for the protection of the Chiapas people.
Other groups	No specific mention.
Refugees/displaced persons	Groups→Refugees/displaced persons→Substantive The State government will promote before local Congress a bill on the Justice and Agrarian Development Act, which includes instrumental mandates for dissolving and penalizing latifundium owners and establishes the necessary conditions so that agrarian nuclei, communities, and indigenous peoples may generate their own development by availing of the resources of their own land, pursuant to Articles 13.2 and 14 of Convention 169 of the ILO.
Social class	No specific mention.

Gender

Women, girls and gender	Page 2, Part I ... The establishment of the right of, and applicable mechanisms for, indigenous women to participate, on an equal footing with men, in all matters dealing with the governance and development of indigenous peoples and to enjoy priority intervention in the economic, educational, and health-care projects specific to them.
Men and boys	No specific mention.

LGBTI	No specific mention.
Family	Page 2, Article I. Similarly, the Chiapas state government shall promote and protect the organization and development of indigenous families, providing for and recognizing the traditional ways in which they are constituted.

State definition

Nature of state (general)	[Summary] Recognises indigenous peoples' right to self-determination and autonomy, and multi-cultural composition of the state of Chiapas. 'Municipalities with a mainly indigenous population may refuse to recognize the municipal authorities in power if the latter commits irresponsible acts which contravene the rights or practices and customs of the former, and local Congress shall endeavor to respect and support its decision.' Provides for 'Indigenous intercultural bilingual education'.
State configuration	No specific mention.
Self determination	Page 1, Article I Recognition is given to the indigenous peoples' right to self-determination and autonomy as collectives with different cultures and with the ability to decide on issues central to them within the framework of the National State. Recognition of indigenous peoples' autonomy will be promoted in accordance with the additions and amendments to the General Constitution of the Republic. Page 3, Article I. To guarantee enjoyment of the above rights, the autonomy of the indigenous peoples based on their right to self-determination must be recognized. We propose recognizing the right of communities to freely combine into municipalities with a majority indigenous population and the right of several municipalities to join together in order to coordinate their actions as indigenous peoples.
Referendum	No specific mention.
State symbols	No specific mention.

Independence/ No specific mention.
secession

Accession/ No specific mention.
unification

Border No specific mention.
delimitation

Cross- No specific mention.
border
provision

Governance

Political institutions (new or reformed)

Governance→Political institutions (new or reformed)→General references [Summary] Lists of rights to be recognised of the indigenous peoples' incl. own autonomous methods of governance; recognition of traditional authorities and internal systems of governance. Recognises right of communities to freely combine into municipalities with a majority indigenous population and the rights of several municipalities to joint together in order to coordinate their actions as indigenous peoples. Provides for redistribution of municipalities. In order to administer municipalities, there will be councils elected by direct popular vote, and indigenous councils elected according to indigenous practices and customs. Similarly re municipalities where majority of the people are indigenous. 'Communities and municipalities the majority of whose population is indigenous, by the powers expressly granted to them under the law, may meet and form associations among themselves so as to undertake actions in the region which optimize efforts and resources, thus raising the capacity for administration, development and coordination of their actions as indigenous peoples. The competent authorities shall effect the orderly and gradual transfer of resources so that they administer the public funds set aside for them and strengthen indigenous participation in government, management and administration in its different spheres and levels.'

Page 1:

POLITICAL PARTICIPATION AND REPRESENTATION

The creation of the Commission for Municipal Reform and Redistribution in Chiapas.

This Commission is made up of delegates from all the political parties represented in local Congress, as well as representatives from the EZLN, State government, and from the indigenous communities and municipalities throughout the State.

The Commission is charged with defining the most ideal, far-reaching and most effective methods for more authentically and faithfully incorporating the contents of the multiethnic, multi-cultural and social diversity of the State.

The objective of the Commission is to work out an amendment bill that will be put before the State Congress to modify Articles 3 and 16 of the local Constitution and the sections pertaining to the State electoral act and the free municipality organic law with regard to the municipalities and electoral districts into which the State is divided. For this purpose, the Commission will undertake the necessary technical studies and works.

This reform must guarantee conditions of greater fairness and transparency in electoral processes, recognize the right of the communities to appoint their traditional and municipal authorities in keeping with their practices and customs.

It must also grant juridical validity to the institutions and practices of the indigenous communities for appointing their authorities and to effect consultations under inclusive schemes and without the necessary participation of political parties.

It must likewise guarantee the political representation of indigenous minorities living in the State's non-indigenous municipalities in such a way

Elections Page 3, Article I.
Expansion in political participation and representation
The basis of territorial organization and political and administrative organization in the State is the free municipality.
In order to administer the municipalities, there will be councils elected by direct popular vote, as well as indigenous councils elected according to practices and customs, subject to their prior regulations and their incorporation into the electoral law currently in force in the State of Chiapas, which shall be defined when it is considered as an indigenous council.
Organization figures such as the State Indigenous Council must be abolished or reformed in accordance with the organization forms of indigenous communities and peoples which arise as a result of the process of constitutional changes which take place.

Page 3, Article I.
Municipalities, the majority of whose people are indigenous
In municipalities where the majority of the people are indigenous, the right of the indigenous people and communities will be recognized to elect their traditional municipal authorities in accordance with their practices and customs and to have juridical validity granted to their institutions and practices.

Page 4, Article I.
Municipal agents will be elected to and removed from office by the corresponding peoples and communities, and not through appointment by the municipal president.
It is best to plan ahead for mechanisms enabling the indigenous peoples and communities to participate in electoral processes, without the necessary participation of political parties. These mechanisms must guarantee the effective proportioning of natives on civic election councils and in the diffusion and supervision of these processes.
[...] The reasons for the suspension of political rights referenced under the current Article 11 of the Political Constitution of the State apply only to the rights to vote or be voted for in the different election levels. In the case of section II of said article, when the suspension is owing to having been deprived of liberty without the right to provisional freedom and that the full enjoyment of these rights is recovered as of the moment the cause ceases which gave rise to said suspension.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society Page 2, Article I.
... h) Right to develop their own methods of and alternatives for labor organization.

Traditional/
religious
leaders Page 2, Article I.
b) Right to practice, exercise, and develop their particular forms of political, economic, and social organization.
c) Right to enjoy respect for their own autonomous methods of governance in the communities and municipalities they inhabit. Elections for indigenous authorities shall be carried out in accordance with the particular traditions of each people.

Page 3, Article I.
Municipalities, the majority of whose people are indigenous In municipalities where the majority of the people are indigenous, the right of the indigenous people and communities will be recognized to elect their traditional municipal authorities in accordance with their practices and customs and to have juridical validity granted to their institutions and practices.

Public administration No specific mention.

Constitution Governance→Constitution→Constitutional reform/making
[Summary] The agreement comprises Article I. PROPOSED CONSTITUTIONAL AMENDMENTS IN THE STATE OF CHIAPAS and Article II. AMENDMENT PROPOSAL TO THE SECONDARY STATUTES OF THE STATE OF CHIAPAS which in their entirety deal with constitutional and legislative amendments.

Power sharing

Political
power
sharing

Power sharing→Political power sharing→General
Sub-state level

Redistribution of Municipalities

...

Page 3, Article I.

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Page 4, Article I.

Communities and municipalities the majority of whose population is indigenous, by the powers expressly granted to them under the law, may meet and form associations among themselves so as to undertake actions in the region which optimize efforts and resources, thus raising the capacity for administration, development and coordination of their actions as indigenous peoples. The competent authorities shall effect the orderly and gradual transfer of resources so that they administer the public funds set aside for them and strengthen indigenous participation in government, management and administration in its different spheres and levels.

The practices and customs which in mainly indigenous towns and municipalities define the specific duration terms of offices must be respected. Municipalities with a mainly indigenous population may submit to local Congress the name they wish their municipality to have.

Municipalities with a mainly indigenous population may refuse to recognize the municipal authorities in power if the latter commits irresponsible acts which contravene the rights or practices and customs of the former, and local Congress shall endeavor to respect and support it's decision.

[...]

Territorial power sharing	<p>Power sharing→Territorial power sharing→Local/municipal government</p> <p>Page 3, Article I.</p> <p>Municipalities, the majority of whose people are indigenous In municipalities where the majority of the people are indigenous, the right of the indigenous people and communities will be recognized to elect their traditional municipal authorities in accordance with their practices and customs and to have juridical validity granted to their institutions and practices.</p> <p>[...]</p> <p>The practices and customs which in mainly indigenous towns and municipalities define the specific duration terms of offices must be respected. Municipalities with a mainly indigenous population may submit to local Congress the name they wish their municipality to have.</p> <p>Municipalities with a mainly indigenous population may refuse to recognize the municipal authorities in power if the latter commits irresponsible acts which contravene the rights or practices and customs of the former, and local Congress shall endeavor to respect and support it's decision.</p> <p>That agents of the State's Attorney's Office for the communities and municipalities inhabited by indigenous peoples be appointed based on proposals from the citizens of those communities, and may be removed from their posts when proven guilty of unlawful acts following accusations made against them before the respective legal bodies established for the purpose in these areas.</p> <p>Page 4, Article I.</p> <p>Communities and municipalities the majority of whose population is indigenous, by the powers expressly granted to them under the law, may meet and form associations among themselves so as to undertake actions in the region which optimize efforts and resources, thus raising the capacity for administration, development and coordination of their actions as indigenous peoples. The competent authorities shall effect the orderly and gradual transfer of resources so that they administer the public funds set aside for them and strengthen indigenous participation in government, management and administration in its different spheres and levels.</p>
Economic power sharing	<p>Power sharing→Economic power sharing→Sharing of resources</p> <p>Page 2, Article I.</p> <p>g) Right to participate in the design of the development plans, projects, and programs of the communities and municipalities they inhabit. The competent authorities shall undertake the gradual and orderly transfer of resources, so that they can themselves administer the public funds they are assigned and in order to strengthen indigenous participation in the different levels and spheres of government, control, and administration.</p>
Military power sharing	<p>No specific mention.</p>

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation [Summary] Agreements makes frequent reference to the ILO Convention 169 on Idigenous and Tribal peoples.

Civil and political rights

Human rights and equality→Civil and political rights→Freedom of association
Page 4, Article I.

In particular, recognition will be given to the system of offices, assembly, public opinion, and open discussion.

[...] Communities and municipalities the majority of whose population is indigenous, by the powers expressly granted to them under the law, may meet and form associations among themselves so as to undertake actions in the region which optimize efforts and resources, thus raising the capacity for administration, development and coordination of their actions as indigenous peoples. The competent authorities shall effect the orderly and gradual transfer of resources so that they administer the public funds set aside for them and strengthen indigenous participation in government, management and administration in its different spheres and levels.

Human rights and equality→Civil and political rights→Fair trial

Page 4, Article I.

Guarantees of full access to justice

That the legislative, administrative and judicial authorities, within their spheres of competency, in the matters in which they have to intervene and at the time of decreeing their resolutions regarding affected indigenous peoples, take into consideration the latter's condition of culture, their system of internal regulations and other special related circumstances so that they may receive the guarantees to which they are entitled under the Political Constitution of the United Mexican States :

- a. The use of their own tongue in statements and affidavits, which must be recorded with a translation into Spanish. Statements and affidavits given in indigenous tongues shall be recorded on audio tape and these recordings shall be annexed to the particular file, should consultation be necessary.
- b. The appointment of interpreters, with their express approval, who command both the native tongue as well as Spanish, and who share and respect the culture and have a knowledge of the indigenous juridical system.
- c. That the court-appointed defense counsel to which they are entitled know the indigenous tongue, culture, and juridical system.
- d. The execution, in cases where deemed necessary, of anthropological experts' reports so as to examine the practices and customs, or any other cultural factor which might come to bear on the judicial opinion. Priority shall be given to the intervention of the indigenous authorities in appointing the experts or testifying to the veracity of the latter's credentials.

Human rights and equality→Civil and political rights→Vote and take part

Page 4, Article I.

In particular, recognition will be given to the system of offices, assembly, public opinion, and open discussion.

Socio-economic rights

Human rights and equality→Socio-economic rights→Education

Page 5, Article I.

Indigenous intercultural bilingual education

Recognition of the multi-cultural composition existing in the State of Chiapas, as well as the respect of the right of its indigenous peoples to promote and spread the significant elements which make up their culture creates the need, on the one hand, to incorporate into the local Constitution the right of the citizens of Chiapas to receive an education pursuant to the letter and spirit of the federal constitution's Article 3 and regulations of the General Education Act and, on the other, in the framework of the amendments set forth in the Federal Constitution, it is necessary that local reform take into consideration the following :

- a) That the education received by all citizens of Chiapas spread and promote the history, customs, traditions and all those values which form part of our cultural roots and national identity.
 - b) Indigenous education must be bilingual and intercultural.
 - c) The State must guarantee the indigenous peoples an education which respects and avails of their knowledge, traditions, and forms of organization.
 - d) Respect the educational tasks of the indigenous peoples within their cultural dimension.
 - e) That in the organization and formulation of school study plans and programs, the indigenous peoples have priority participation for decision making as regards regional content and cultural diversity.
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Rights related issues

Citizenship	<p>Rights related issues→Citizenship→Citizen, general</p> <p>Page 5,</p> <p>... That agents of the State's Attorney's Office for the communities and municipalities inhabited by indigenous peoples be appointed based on proposals from the citizens of those communities, and may be removed from their posts when proven guilty of unlawful acts following accusations made against them before the respective legal bodies established for the purpose in these areas.</p> <p>Rights related issues→Citizenship→Citizens, specific rights</p> <p>Page 5-6,</p> <p>Indigenous intercultural bilingual education</p> <p>Recognition of the multi-cultural composition existing in the State of Chiapas, as well as the respect of the right of its indigenous peoples to promote and spread the significant elements which make up their culture creates the need, on the one hand, to incorporate into the local Constitution the right of the citizens of Chiapas to receive an education pursuant to the letter and spirit of the federal constitution's Article 3 and regulations of the General Education Act and, on the other, in the framework of the amendments set forth in the Federal Constitution, it is necessary that local reform take into consideration the following :</p> <p>a) That the education received by all citizens of Chiapas spread and promote the history, customs, traditions and all those values which form part of our cultural roots and national identity.</p>
Democracy	No specific mention.
Detention procedures	No specific mention.
Media and communication	No specific mention.
Mobility/ access	No specific mention.

Protection measures	<p>Rights related issues→Protection measures→Protection of groups Page 2, Article I. Similarly, the Chiapas state government shall promote and protect the organization and development of indigenous families, providing for and recognizing the traditional ways in which they are constituted.</p> <p>In addition, it shall promote indigenous peoples' access to the legal protection of the State, by incorporating their practices and methods for resolving conflicts, in agrarian, civil, criminal, and administrative proceedings; the state of Chiapas shall commit to adapting its local constitution to the amendments to the General Constitution of the Republic as they are approved.</p>
Other	No specific mention.

Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

Justice sector reform

Criminal justice and emergency law	<p>Justice sector reform→Criminal justice and emergency law→Criminal Justice System reform [Summary] Section entitled 'Guarantees of full access to justice': guarantees indigenous peoples use of their own tongue in statements and affidavits, the appointment of interpreters and the defense counsel who know the indigenous tongue, culture and juridical system, and anthropological reports.</p> <p>Page 2, Article I. In addition, it shall promote indigenous peoples' access to the legal protection of the State, by incorporating their practices and methods for resolving conflicts, in agrarian, civil, criminal, and administrative proceedings; the state of Chiapas shall commit to adapting its local constitution to the amendments to the General Constitution of the Republic as they are approved.</p>
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State of emergency provisions	No specific mention.
Judiciary and courts	No specific mention.
Prisons and detention	No specific mention.
Traditional Laws	<p>Page 2, Article I. In addition, it shall promote indigenous peoples' access to the legal protection of the State, by incorporating their practices and methods for resolving conflicts, in agrarian, civil, criminal, and administrative proceedings; the state of Chiapas shall commit to adapting its local constitution to the amendments to the General Constitution of the Republic as they are approved.</p> <p>Page 2, Article I. a) Right to use, promote, and develop their languages and cultures and their political, social, economic, religious, and cultural customs and traditions. [...] e) Right of recognition for the traditional authorities of indigenous peoples and communities, and the acceptance of their jurisdictional forums which are compatible with current legal precepts. f) Right, in trials and proceedings involving indigenous people, for their habits, customs, and internal systems of governance for resolving conflicts to be taken into consideration.</p> <p>Page 3, Article I. Municipalities, the majority of whose people are indigenous In municipalities where the majority of the people are indigenous, the right of the indigenous people and communities will be recognized to elect their traditional municipal authorities in accordance with their practices and customs and to have juridical validity granted to their institutions and practices.</p>

Socio-economic reconstruction

Development or socio-economic reconstruction	No specific mention.
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National economic plan	No specific mention.
Natural resources	<p>Page 2, Article I.</p> <p>d) Right to use and enjoy the natural resources of their territories, as defined by Articles 13.2 and 14 of ILO Convention 169, through the agency of government or administration established, with the exception of resources in strategic areas and those over which exclusive control falls to the Nation.</p> <p>Page 6, Article II.</p> <p>The State government will promote before local Congress a bill on the Justice and Agrarian Development Act, which includes instrumental mandates for dissolving and penalizing latifundium owners and establishes the necessary conditions so that agrarian nuclei, communities, and indigenous peoples may generate their own development by availing of the resources of their own land, pursuant to Articles 13.2 and 14 of Convention 169 of the ILO. It is proposed that the agrarian aspect be reviewed based on the consensus and agreement reached at the Welfare and Development Table established under the Procedure Regulations of the dialog process.</p>
International funds	No specific mention.
Business	No specific mention.
Taxation	No specific mention.
Banks	No specific mention.

Land, property and environment

Land reform/ rights	Land, property and environment→Land reform/rights→Land reform and management Page 6, Article II. The State government will promote before local Congress a bill on the Justice and Agrarian Development Act, which includes instrumental mandates for dissolving and penalizing latifundium owners and establishes the necessary conditions so that agrarian nuclei, communities, and indigenous peoples may generate their own development by availing of the resources of their own land, pursuant to Articles 13.2 and 14 of Convention 169 of the ILO. It is proposed that the agrarian aspect be reviewed based on the consensus and agreement reached at the Welfare and Development Table established under the Procedure Regulations of the dialog process.
Pastoralist/ nomadism rights	No specific mention.
Cultural heritage	Land, property and environment→Cultural heritage→Other [Summary] ILO Convention 169 has measures protecting cultural heritage.
Environment	No specific mention.
Water or riparian rights or access	No specific mention.

Security sector

Security Guarantees	No specific mention.
Ceasefire	No specific mention.
Police	No specific mention.
Armed forces	No specific mention.

DDR No specific mention.

Intelligence services No specific mention.

Parastatal/
rebel and
opposition
group
forces No specific mention.

Withdrawal
of foreign
forces No specific mention.

Corruption No specific mention.

Crime/
organised
crime No specific mention.

Drugs No specific mention.

Terrorism No specific mention.

Transitional justice

Transitional
justice
general No specific mention.

Amnesty/
pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner
release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing
persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

Implementation

UN
signatory No specific mention.

Other
international
signatory No specific mention.

Referendum
for
agreement No specific mention.

International
mission/
force/similar No specific mention.

Enforcement
mechanism II. Sets out Amendment proposals to the secondary statutes of the state of Chiapas, and the corresponding legislative proceedings to be made by the Federal Govt; Convention 169 of the ILO invoked.

Related cases No specific mention.

Source UN Peacemaker [peacemaker.un.org]
