

**Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>**

Country/ entity	Sierra Leone
Region	Africa (excl MENA)
Agreement name	Economic Community of West African States six-month peace plan for Sierra Leone (23 October 1997-22 April 1997) (Conakry Peace Plan)
Date	23 Oct 1997
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict ( Sierra Leone Civil War (1991 – 2002) )
Stage	Implementation/renegotiation
Conflict nature	Government
Peace process	Sierra Leone peace process
Parties	For the ECOWAS Committee of Five on Sierra Leone: (Signed) Tom IKIMI, Minister of Foreign Affairs, Federal Republic of Nigeria; (Signed) Lamine KAMARA, Minister of Foreign Affairs, Republic of Guinea  For the delegation representing Major Johnny Paul Koromah Armed Forces Revolutionary Council (AFRC) regime in Sierra Leone: (Signed) Abdul Karim SESAY, Secretary-General, AFRC; (Signed) Alimamy Pallo BANGURA, Secretary of State for Foreign Affairs
Third parties	Witnesses For the United Nations: (Signed) Ibrahima FALL, Assistant Secretary-General  For the Organization of African Unity: (Signed) Adwoa COLEMAN, OAU Representative
Description	An agreement in which the parties adopt the ECOWAS six-month plan for Sierra Leone, and agree to continue negotiations towards effective and prompt implementation of the peace plan. Areas covered in the agreement include cessation of hostilities; DDR; humanitarian assistance; return of refugees and displaced persons; restoration of the constitutional government and broadening of the power base; and immunities and guarantees.

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Agreement  
document

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## Groups

Children/  
youth No specific mention.

Disabled  
persons No specific mention.

Elderly/age No specific mention.

Migrant  
workers No specific mention.

Racial/  
ethnic/  
national  
group No specific mention.

Religious  
groups No specific mention.

Indigenous  
people No specific mention.

Other  
groups No specific mention.

Refugees/  
displaced  
persons Groups→Refugees/displaced persons→Substantive  
Page 1, PREAMBLE, 4. Return of refugees and displaced persons:  
Commencement date: 1 December 1997, Office of the United Nations High  
Commissioner for Refugees (UNHCR)- assisted repatriation and resettlement  
of refugees and displaced persons.

Page 2. ELABORATION OF THE ECOWAS PEACE PLAN, 4. Return of refugees  
and displaced persons: Recognizing that refugees, particularly those in  
neighbouring countries, may wish to return voluntarily following the  
cessation of hostilities, UNHCR assistance should begin from 1 December  
1997.

Social class No specific mention.

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## Gender

Women, girls and gender No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

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## State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/ secession No specific mention.

Accession/  
unification No specific mention.

Border  
delimitation No specific mention.

Cross-  
border  
provision No specific mention.

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## Governance

Political institutions (new or reformed) Governance→Political institutions (new or reformed)→General references Page 2, ELABORATION OF THE ECOWAS PEACE PLAN, 5. Restoration of constitutional Government and broadening of the power base: The restoration of constitutional order to Sierra Leone is at the heart of the ECOWAS peace plan. Consequently, it is considered necessary that the Government of Tejan Kabbah should be enabled to exercise effective control once he is restored to office on 22 April 1998. Nevertheless, it is recognized that for an enduring peace to be restored which will enjoy the support of the majority of Sierra Leoneans and the confidence of the subregion, efforts should be made to ensure that an all-inclusive Government is evolved. In this regard, the goodwill and assistance of the international community, both financial and material, would be necessary.

Elections No specific mention.

Electoral  
commission No specific mention.

Political  
parties  
reform No specific mention.

Civil society Page 2, ELABORATION OF THE ECOWAS PEACE PLAN, 3. Humanitarian assistance: Considering that sanctions/embargoes will be strictly enforced throughout the period of the implementation of the Sierra Leone peace plan, the flows of humanitarian assistance beginning on 14 November 1997 will continue to be monitored by ECOMOG and United Nations military observers. To this effect a mechanism will be established by ECOMOG to facilitate the flows of humanitarian assistance. All this will be worked out within the context of a Security Council resolution.

Traditional/ No specific mention.  
religious  
leaders

Public Page 2, ELABORATION OF THE ECOWAS PEACE PLAN, 5. Restoration of  
administration constitutional Government and broadening of the power base:

...

Furthermore, in order to accommodate the aspirations of their supporters, board and senior civil service appointments are to reflect broad national character.

All the above power-sharing formulae should come into effect on 22 April 1998.

Constitution Governance→Constitution→Constitution affirmation/renewal  
Page 2, ELABORATION OF THE ECOWAS PEACE PLAN, 5. Restoration of constitutional Government and broadening of the power base: The restoration of constitutional order to Sierra Leone is at the heart of the ECOWAS peace plan. Consequently, it is considered necessary that the Government of Tejan Kabbah should be enabled to exercise effective control once he is restored to office on 22 April 1998. Nevertheless, it is recognized that for an enduring peace to be restored which will enjoy the support of the majority of Sierra Leoneans and the confidence of the subregion, efforts should be made to ensure that an all-inclusive Government is evolved. In this regard, the goodwill and assistance of the international community, both financial and material, would be necessary.

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## Power sharing

Political  
power  
sharing

Power sharing→Political power sharing→Executive coalition  
State level

Page 2, ELABORATION OF THE ECOWAS PEACE PLAN,  
5. Restoration of constitutional Government and broadening of the power  
base

The restoration of constitutional order to Sierra Leone is at the heart of the  
ECOWAS peace plan.

Consequently, it is considered necessary that the Government of Tejan  
Kabbah should be enabled to exercise effective control once he is restored to  
office on 22 April 1998. Nevertheless, it is recognized that for an enduring  
peace to be restored which will enjoy the support of the majority of Sierra  
Leoneans and the confidence of the subregion, efforts should be made to  
ensure that an  
all-inclusive Government is evolved. In this regard, the goodwill and  
assistance of international community, both financial and  
material, would be necessary.

The interest of the various parties in Sierra Leone should be suitably  
accommodated. Accordingly, it is recommended that the new Cabinet should  
be a cabinet of inclusion.

Furthermore, in order to accommodate the aspirations of their supporters,  
board and senior civil service appointments are to reflect broad national  
character.

All the above power-sharing formulae should come into effect on  
22 April 1998.

It is recognized that Corporal Fodey Sankoh as a leader of the Revolutionary  
United Front (RUF) could continue to play an active role and participate in the  
peace process. In the spirit of the Abidjan Accord and in the context of this  
agreement, Corporal Sankoh is expected to return to his country to make his  
contribution to the peace process.

Power sharing→Political power sharing→Other proportionality  
State level

Page 2, ELABORATION OF THE ECOWAS PEACE PLAN, 5. Restoration of  
constitutional Government and broadening of the power base:

...

Furthermore, in order to accommodate the aspirations of their supporters,  
board and senior civil service appointments are to reflect broad national  
character.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

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### **Human rights and equality**

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

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### **Rights related issues**

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures	No specific mention.
Media and communication	No specific mention.
Mobility/access	Page 2, ELABORATION OF THE ECOWAS PEACE PLAN, 3. Humanitarian assistance: Considering that sanctions/embargoes will be strictly enforced throughout the period of the implementation of the Sierra Leone peace plan, the flows of humanitarian assistance beginning on 14 November 1997 will continue to be monitored by ECOMOG and United Nations military observers. To this effect a mechanism will be established by ECOMOG to facilitate the flows of humanitarian assistance. All this will be worked out within the context of a Security Council resolution.
Protection measures	No specific mention.
Other	No specific mention.

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## **Rights institutions**

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

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## **Justice sector reform**

Criminal justice and emergency law	No specific mention.
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State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

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### **Socio-economic reconstruction**

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development  
Page 1, PREAMBLE, 3. Commencement of humanitarian assistance: 14 November 1997  
- Note. ECOMOG to monitor the process.

National economic plan No specific mention.

Natural resources No specific mention.

International funds Page 1, PREAMBLE, 4. Return of refugees and displaced persons: Commencement date: 1 December 1997, Office of the United Nations High Commissioner for Refugees (UNHCR)- assisted repatriation and resettlement of refugees and displaced persons.

Page 2, ELABORATION OF THE ECOWAS PEACE PLAN, 4. Return of refugees and displaced persons: Recognizing that refugees, particularly those in neighbouring countries, may wish to return voluntarily following the cessation of hostilities, UNHCR assistance should begin from 1 December 1997.

Page 2, ELABORATION OF THE ECOWAS PEACE PLAN, 5. Restoration of constitutional Government and broadening of the power base: The restoration of constitutional order to Sierra Leone is at the heart of the ECOWAS peace plan. Consequently, it is considered necessary that the Government of Tejan Kabbah should be enabled to exercise effective control once he is restored to office on 22 April 1998. Nevertheless, it is recognized that for an enduring peace to be restored which will enjoy the support of the majority of Sierra Leoneans and the confidence of the subregion, efforts should be made to ensure that an all-inclusive Government is evolved. In this regard, the goodwill and assistance of the international community, both financial and material, would be necessary...

Page 3, ELABORATION OF THE ECOWAS PEACE PLAN, 6. Reintegration of combatants: All those who disarm as a result of the implementation of the peace process should be provided with either job training to fit them for alternative employment or given scholarships and grants for further education. Access to education at all levels should be made available to all demobilized persons. Ex-combatants should be provided with assistance to facilitate their reintegration into their communities. We strongly appeal to the United Nations, the Organization of African Unity (OAU), ECOWAS and indeed the international community to render appropriate assistance to achieve this objective.

Page 3, ELABORATION OF THE ECOWAS PEACE PLAN, 7. Donor appeals for emergency humanitarian assistance for reconstruction and rehabilitation: The United Nations and OAU, in cooperation with ECOWAS, are requested to launch these appeals as soon as hostilities cease.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

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## Land, property and environment

Land reform/  
rights No specific mention.

Pastoralist/  
nomadism  
rights No specific mention.

Cultural  
heritage No specific mention.

Environment No specific mention.

Water or  
riparian  
rights or  
access No specific mention.

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## Security sector

Security  
Guarantees No specific mention.

Ceasefire      Security sector→Ceasefire→Ceasefire provision  
The agreement provides for an immediate permanent ceasefire (commencing 23/10/1997)

Page 1, PREAMBLE, 1. Cessation of hostilities throughout Sierra Leone:

(a) With immediate effect;

(b) Establish monitoring and verification mechanism.

Note. Process to be undertaken by the ECOWAS Military Observer Group (ECOMOG), and United Nations military observers. The participation of United Nations military observers requires the agreement of the United Nations Security Council.

Page 2, ELABORATION OF THE ECOWAS PEACE PLAN, 1. Cessation of hostilities:

It is considered that cessation of hostilities should come into force immediately. However, this will have to be accompanied by a monitoring and verification regime. Leaders of the various combatant units will be expected to disseminate information concerning these measures and ensure compliance with them. These measures will be supervised by ECOMOG, assisted by a United Nations military observer group. The verification process will continue right up to the termination of the peace plan, that is, until 22 April 1998.

Police              No specific mention.

Armed forces      No specific mention.

<p>DDR</p>	<p>Security sector→DDR→DDR programmes</p> <p>Page 1, PREAMBLE, 2. Disarmament, demobilization and reintegration of combatants: 1-31 December 1997 Note. ECOWAS Committee of Five ministerial assessment visit (20 November 1997).</p> <p>Page 2, ELABORATION OF THE ECOWAS PEACE PLAN, 2. Disarmament, demobilization and reintegration of combatants: It is considered that a minimum of 30 days would be required to conduct effective disarmament and demobilization of combatants. This should take place from 1 to 31 December 1997. Given the nationwide dislocation of infrastructures and administration, a simple and uncomplicated procedure is envisaged. Combatants will be directed to report to designated centres in order to be engaged in the disarmament process. ECOMOG will supervise the entire process of disarmament and demobilization. Where necessary, incentives may have to be provided to encourage the voluntary participation of combatants in all this process.</p> <p>Page 3, ELABORATION OF THE ECOWAS PEACE PLAN, 6. Reintegration of combatants: All those who disarm as a result of the implementation of the peace process should be provided with either job training to fit them for alternative employment or given scholarships and grants for further education. Access to education at all levels should be made available to all demobilized persons. Ex-combatants should be provided with assistance to facilitate their reintegration into their communities. We strongly appeal to the United Nations, the Organization of African Unity (OAU), ECOWAS and indeed the international community to render appropriate assistance to achieve this objective.</p>
<p>Intelligence services</p>	<p>No specific mention.</p>
<p>Parastatal/ rebel and opposition group forces</p>	<p>Page 3, ELABORATION OF THE ECOWAS PEACE PLAN, 5. Restoration of constitutional Government and broadening of the power base:...It is recognized that Corporal Fodey Sankoh as a leader of the Revolutionary United Front (RUF) could continue to play an active role and participate in the peace process. In the spirit of the Abidjan Accord and in the context of this agreement, Corporal Sankoh is expected to return to his country to make his contribution to the peace process.</p>
<p>Withdrawal of foreign forces</p>	<p>No specific mention.</p>
<p>Corruption</p>	<p>No specific mention.</p>

Crime/  
organised  
crime No specific mention.

Drugs No specific mention.

Terrorism No specific mention.

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## **Transitional justice**

Transitional  
justice  
general No specific mention.

Amnesty/  
pardon Transitional justice→Amnesty/pardon→Amnesty/pardon proper  
Page 1, PREAMBLE, 6. Immunities and guarantees: Takes effect from 22 April  
1998.

Page 3, ELABORATION OF THE ECOWAS PEACE PLAN, 8. Immunities and  
guarantees: It is considered essential that unconditional immunities and  
guarantees from prosecution be extended to all involved in the events of 25  
May 1997 with effect from 22 April 1998.

Courts No specific mention.

Mechanism No specific mention.

Prisoner  
release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing  
persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

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## **Implementation**

UN For the United Nations:  
signatory (Signed) Ibrahima FALL, Assistant Secretary-General

Other For the Organization of African Unity:  
international (Signed) Adwoa COLEMAN, OAU Representative  
signatory

Referendum No specific mention.  
for  
agreement

International mission/  
force/similar Page 1, PREAMBLE: Pursuant to the mandate of the Economic Community of West African States (ECOWAS) to implement proposals for the resolution of the Sierra Leone crisis contained in the final communiqué issued at Conakry on 26 June 1997, a six-point peace plan has been devised for the early return of constitutional governance to Sierra Leone. These are:

Page 1, PREAMBLE, 1. Cessation of hostilities throughout Sierra Leone:  
...(b) Establish monitoring and verification mechanism.

Note. Process to be undertaken by the ECOWAS Military Observer Group (ECOMOG), and United Nations military observers. The participation of United Nations military observers requires the agreement of the United Nations Security Council.

Page 1, PREAMBLE, 2. Disarmament, demobilization and reintegration of combatants: 1-31 December 1997

Note. ECOWAS Committee of Five ministerial assessment visit (20 November 1997).

Page 1, PREAMBLE, 3. Commencement of humanitarian assistance: 14 November 1997

Note. ECOMOG to monitor the process.

Page 1, PREAMBLE, 4. Return of refugees and displaced persons:  
Commencement date: 1 December 1997, Office of the United Nations High Commissioner for Refugees (UNHCR)- assisted repatriation and resettlement of refugees and displaced persons.

Page 2, ELABORATION OF THE ECOWAS PEACE PLAN, 1. Cessation of hostilities:

It is considered that cessation of hostilities should come into force immediately. However, this will have to be accompanied by a monitoring and verification regime. Leaders of the various combatant units will be expected to disseminate information concerning these measures and ensure compliance with them. These measures will be supervised by ECOMOG, assisted by a United Nations military observer group. The verification process will continue right up to the termination of the peace plan, that is, until 22 April 1998.

Page 2, ELABORATION OF THE ECOWAS PEACE PLAN, 2. Disarmament, demobilization and reintegration of combatants:

It is considered that a minimum of 30 days would be required to conduct effective disarmament and demobilization of combatants. This should take place from 1 to 31 December 1997. Given the nationwide dislocation of infrastructures and administration, a simple and uncomplicated procedure is envisaged. Combatants will be directed to report to designated centres in order to be engaged in the disarmament process. ECOMOG will supervise the entire process of disarmament and demobilization. Where necessary, incentives may have to be provided to encourage the voluntary participation of combatants in all this process.

Page 2, ELABORATION OF THE ECOWAS PEACE PLAN, 3. Humanitarian assistance: Considering that sanctions/embargoes will be strictly enforced throughout the period of the implementation of the Sierra Leone peace plan, the flows of humanitarian assistance beginning on 14 November 1997 will



Enforcement mechanism Page 1, PREAMBLE: Pursuant to the mandate of the Economic Community of West African States (ECOWAS) to implement proposals for the resolution of the Sierra Leone crisis contained in the final communiqué issued at Conakry on 26 June 1997, a six-point peace plan has been devised for the early return of constitutional governance to Sierra Leone. These are:

1. Cessation of hostilities throughout Sierra Leone

(a) With immediate effect;

(b) Establish monitoring and verification mechanism.

Note. Process to be undertaken by the ECOWAS Military Observer Group (ECOMOG), and United Nations military observers. The participation of United Nations military observers requires the agreement of the United Nations Security Council.

2. Disarmament, demobilization and reintegration of combatants: 1-31 December 1997

Note. ECOWAS Committee of Five ministerial assessment visit (20 November 1997).

3. Commencement of humanitarian assistance: 14 November 1997

Note. ECOMOG to monitor the process.

Page 2, ELABORATION OF THE ECOWAS PEACE PLAN, 1. Cessation of hostilities:

It is considered that cessation of hostilities should come into force immediately. However, this will have to be accompanied by a monitoring and verification regime. Leaders of the various combatant units will be expected to disseminate information concerning these measures and ensure compliance with them. These measures will be supervised by ECOMOG, assisted by a United Nations military observer group. The verification process will continue right up to the termination of the peace plan, that is, until 22 April 1998.

Page 2, ELABORATION OF THE ECOWAS PEACE PLAN, 2. Disarmament, demobilization and reintegration of combatants:

It is considered that a minimum of 30 days would be required to conduct effective disarmament and demobilization of combatants. This should take place from 1 to 31 December 1997. Given the nationwide dislocation of infrastructures and administration, a simple and uncomplicated procedure is envisaged. Combatants will be directed to report to designated centres in order to be engaged in the disarmament process. ECOMOG will supervise the entire process of disarmament and demobilization. Where necessary, incentives may have to be provided to encourage the voluntary participation of combatants in all this process.

Page 5, Annex II, ELABORATION OF THE ECOWAS PEACE PLAN, 3.

Humanitarian assistance:

Considering that sanctions/embargoes will be strictly enforced throughout the period of the implementation of the Sierra Leone peace plan, the flows of humanitarian assistance beginning on 14 November 1997 will continue to be monitored by ECOMOG and United Nations military observers. To this effect a mechanism will be established by ECOMOG to facilitate the flows of humanitarian assistance. All this will be worked out within the context of a Security Council resolution.

Related cases No specific mention.

Source UN Peacemaker (<http://peacemaker.un.org>) Link to agreement - [http://peacemaker.un.org/sites/peacemaker.un.org/files/SL\\_971023\\_ConakryPeacePlan.pdf](http://peacemaker.un.org/sites/peacemaker.un.org/files/SL_971023_ConakryPeacePlan.pdf)

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