

Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>

Country/ entity	Georgia Abkhazia
Region	Europe and Eurasia Europe and Eurasia
Agreement name	Declaration on Measures of a Political Settlement of the Georgia-Abkhaz Conflict
Date	4 Apr 1994
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict (Georgian Separatist Conflicts (1989 -))
Stage	Ceasefire/related
Conflict nature	Government/territory
Peace process	Abkhazia peace process
Parties	Georgia (Signed) A. KAVSADZE; Abkhazia (Signed) S. JINJOLIA
Third parties	United Nations (Signed): E. Brunner; The Russian Federation (Signed): B. Pastuknov From the Conference on Security and Cooperation in Europe (Signed): V. MANNO;
Description	Commitment to a formal ceasefire and reaffirmation of commitment to non- use of force. Also reaffirmed request for development of peacekeeping operation and appealed for expansion of UNOMIG mandate. Parties agreed Abkhazia would have its own Constitution, legislation and State symbols, and reached mutual understanding on powers for joint action in various fields, including foreign policy, customs, ecology, and human rights and the rights of national minorities. Agreed to continue efforts to achieve a settlement and to intensify efforts to investigate war crimes.

**Agreement
document** [GE_940404_DeclarationOnMeasuresForPoliticalSettlementGeogianAbkhazConflict.pdf](#)  |
[Download PDF](#)

Groups

Children/ youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ ethnic/ national group	Groups→Racial/ethnic/national group→Substantive Page 1-2, 7. The parties held discussions on distribution of powers on the understanding that any agreement on this issue is part of a comprehensive settlement and will be reached only once a final solution to the conflict has been found. At this stage, the parties have reached a mutual understanding regarding powers for joint action in the following fields: ... (f) Ensuring human and civic rights and freedoms and the rights of national minorities.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.

Refugees/ displaced persons	<p>Groups→Refugees/displaced persons→Substantive</p> <p>Page 1, 4. The parties have agreed to and signed a quadripartite agreement, a copy of which is attached to the present declaration, on the repatriation of refugees and displaced persons. The agreement provides for the return of refugees/displaced persons in accordance with existing international practice, including the practice of UNHCR. A special commission on refugees/displaced persons, which shall include representatives of the parties, UNHCR, the Russian Federation, and CSCE in an observer capacity, shall begin its work in Sochi in mid-April 1994. The implementation of the agreement will begin upon the deployment of a peace-keeping force.</p> <p>5. The parties reaffirm their request for the early deployment of a peacekeeping operation and for the participation of a Russian military contingent in the United Nations peace-keeping force, as stated in the Memorandum of Understanding of 1 December 1993 (S/26875, annex) and the communiqué of 13 January 1994. The plan for carrying out the peace-keeping operation will be agreed upon with the parties to the conflict. The realization of the peacekeeping operation should also promote the safe return of refugees/displaced persons. The parties again appeal to the United Nations Security Council to expand the mandate of the United Nations Observer Mission in Georgia (UNOMIG).</p>
-----------------------------------	---

Social class	No specific mention.
--------------	----------------------

Gender

Women, girls and gender	No specific mention.
-------------------------------	----------------------

Men and boys	No specific mention.
-----------------	----------------------

LGBTI	No specific mention.
-------	----------------------

Family	No specific mention.
--------	----------------------

State definition

Nature of state (general)	No specific mention.
State configuration	No specific mention.
Self determination	No specific mention.
Referendum	No specific mention.
State symbols	Page 1, 6. Abkhazia shall have its own Constitution and legislation and appropriate State symbols, such as anthem, emblem and flag.
Independence/ secession	No specific mention.
Accession/ unification	No specific mention.
Border delimitation	No specific mention.
Cross-border provision	No specific mention.

Governance

Political institutions (new or reformed)	No specific mention.
Elections	No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society No specific mention.

Traditional/religious leaders No specific mention.

Public administration No specific mention.

Constitution No specific mention.

Power sharing

Political power sharing

Power sharing→Political power sharing→General State level

Page 1-2, 7. The parties held discussions on distribution of powers on the understanding that any agreement on this issue is part of a comprehensive settlement and will be reached only once a final solution to the conflict has been found. At this stage, the parties have reached a mutual understanding regarding powers for joint action in the following fields:

- (a) Foreign policy and foreign economic ties;
- (b) Border guard arrangements;
- (c) Customs;
- (d) Energy, transport and communications;
- (e) Ecology and elimination of consequences of natural disasters;
- (f) Ensuring human and civic rights and freedoms and the rights of national minorities.

Power sharing→Political power sharing→Segmental autonomy State level

P

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general Page 1-2, 7. The parties held discussions on distribution of powers on the understanding that any agreement on this issue is part of a comprehensive settlement and will be reached only once a final solution to the conflict has been found. At this stage, the parties have reached a mutual understanding regarding powers for joint action in the following fields:
... (f) Ensuring human and civic rights and freedoms and the rights of national minorities.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access No specific mention.

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation Socio-economic reconstruction→Taxation→Power to tax
Page 1-2, 7. The parties held discussions on distribution of powers on the understanding that any agreement on this issue is part of a comprehensive settlement and will be reached only once a final solution to the conflict has been found. At this stage, the parties have reached a mutual understanding regarding powers for joint action in the following fields:
... (c) Customs;

Banks No specific mention.

Land, property and environment

Land reform/
rights No specific mention.

Pastoralist/
nomadism
rights No specific mention.

Cultural
heritage No specific mention.

Environment Page 1-2, 7. The parties held discussions on distribution of powers on the understanding that any agreement on this issue is part of a comprehensive settlement and will be reached only once a final solution to the conflict has been found. At this stage, the parties have reached a mutual understanding regarding powers for joint action in the following fields:
... (e) Ecology and elimination of consequences of natural disasters;

Water or
riparian
rights or
access No specific mention.

Security sector

Security Guarantees Page 1-2, 7. The parties held discussions on distribution of powers on the understanding that any agreement on this issue is part of a comprehensive settlement and will be reached only once a final solution to the conflict has been found. At this stage, the parties have reached a mutual understanding regarding powers for joint action in the following fields:
... (b) Border guard arrangements;

Ceasefire	Security sector→Ceasefire→Ceasefire provision Page 1, 3. By signing this declaration, the parties hereby commit themselves to a strict formal cease-fire from this date and also reaffirm their commitment to the non-use of force or threat of the use of force against each other as expressed in their communiqué of 13 January 1994 (see S/1994/32, annex).
Police	No specific mention.
Armed forces	No specific mention.
DDR	No specific mention.
Intelligence services	No specific mention.
Parastatal/ rebel and opposition group forces	No specific mention.
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/ organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general	No specific mention.
Amnesty/pardon	No specific mention.
Courts	Transitional justice→Courts→National courts Page 2, 10. The parties, based on the fact that there is no statute of limitations applicable to war crimes, agreed to intensify efforts to investigate war crimes, crimes against humanity and serious criminal offences as defined by international and national law and bring the perpetrators to justice. Inevitable punishment shall also be inflicted on persons who try or will try to undermine the peace process in Abkhazia by resorting to arms.
Mechanism	No specific mention.
Prisoner release	No specific mention.
Vetting	No specific mention.
Victims	No specific mention.
Missing persons	Article 9 provides, The parties decided to take additional measures in connection with the search for missing persons and the reburial of the dead.
Reparations	No specific mention.
Reconciliation	No specific mention.

Implementation

UN signatory	United Nations (Signed): E. Brunner;
--------------	--------------------------------------

Other international signatory	The Russian Federation (Signed): B. Pastuknov From the Conference on Security and Cooperation in Europe (Signed): V. MANNO;
Referendum for agreement	No specific mention.
International mission/force/similar	Page 1, 4. The parties have agreed to and signed a quadripartite agreement, a copy of which is attached to the present declaration, on the repatriation of refugees and displaced persons. The agreement provides for the return of refugees/displaced persons in accordance with existing international practice, including the practice of UNHCR. A special commission on refugees/displaced persons, which shall include representatives of the parties, UNHCR, the Russian Federation, and CSCE in an observer capacity, shall begin its work in Sochi in mid-April 1994. The implementation of the agreement will begin upon the deployment of a peace-keeping force. 5. The parties reaffirm their request for the early deployment of a peacekeeping operation and for the participation of a Russian military contingent in the United Nations peace-keeping force, as stated in the Memorandum of Understanding of 1 December 1993 (S/26875, annex) and the communiqué of 13 January 1994. The plan for carrying out the peace-keeping operation will be agreed upon with the parties to the conflict. The realization of the peacekeeping operation should also promote the safe return of refugees/displaced persons. The parties again appeal to the United Nations Security Council to expand the mandate of the United Nations Observer Mission in Georgia (UNOMIG).
Enforcement mechanism	5. parties reaffirm request for early development of peacekeeping force from UN and Russian Federation (as stated in 1/12/1993 MOU) and again appeal to UNSC to expand mandate of UNOMIG; 8. parties will set up an appropriate committee to work on standing basis, taking into a/c decisions of the UNSC, CSCE reps, Russian Federation, and intl experts, to devise phased action programme and proposals on the re-establishment of state and legal relations will be elaborated
Related cases	No specific mention.
Source	USIP; http://peacemaker.un.org/georgia-measurespoliticalsettlement94
